

Protecting People and the Environment

Proposed Rule: Mitigation of Beyond-Design-Basis Events

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Speakers

- William Dean, Director, Office of Nuclear Reactor Regulation
- Timothy Reed, Senior Project Manager, Division of Policy and Rulemaking
- John Monninger, Director, Division of Safety Systems and Risk Assessment, Office of New Reactors
- Eric Bowman, Special Advisor, Japan Lessons-Learned Division

Addresses Multiple Ongoing Post-Fukushima Actions

Addresses NTTF Recommendations

- 4: Station Blackout Mitigation Strategies
- 7: Spent Fuel Pool Requirements
- 8: Integrated Response Capabilities
- 9 Enhanced Onsite Emergency Response (except long term ERDS)
- ERDS Modernization
- 10.2: Command and Control Structure and Qualifications
- 11.1 Enhanced Onsite Emergency Response Resources

Consolidates Rulemakings

- Station Blackout Mitigations Strategies
- Enhanced Onsite Emergency Response Capabilities

Makes Orders Generically Applicable

- Mitigation Strategies: EA-12-049
- Spent Fuel Pool Level: EA-12-051

Addresses 50.54(f) Requests and Other Ongoing Actions

- Feedback from 2.1: Seismic and Flooding Reevaluation (for reasonable protection)
- Staffing and Communications capabilities
- Multi-Source Term Assessment

Addresses Petitions for Rulemaking

- 50-97: EP Enhancements for Prolonged Station Blackout
- 50-98: EP Enhancements for Multiunit Events
- 50-100: Improve Spent Fuel Safety
- 50-101: Revise 10 CFR 50.63
- 50-102: Require More Realistic Training on SAMGs

Proposes New Requirements

- Holders of operating and combined licenses
 - SAMGs
 - Multi-source term requirements
- Unique provisions for new reactor designs
 - Applied during the design stage

Centers on Integrated Response Capability

- Applicability to Power Reactors
 - Not applicable to RTRs or ISFSIs
 - Decommissioning provisions
- Integrate guideline sets with EOPs
 - Mitigating strategies (FLEX)
 - Extended Damage Mitigation Guidelines (EDMGs)
 - Severe Accident Management Guidelines (SAMGs)
- Supporting Equipment Requirements

Ensures continued integrated response capabilities

- Supporting requirements assure continued capability:
 - Training requirements
 - Drills or Exercises
 - Change control

Implementation is currently in progress

- Requirements of orders currently being implemented
- 4-years following effective date unless otherwise specified
- Reevaluated hazard requirement would have a 2-year implementation period

Enhances onsite emergency response capabilities

- Located in Part 50, Appendix E
- Multi-source term capabilities
- Staffing and communications capabilities

Proposes new SAMG requirements

- Currently a voluntary industry initiative
- Improve effectiveness of SAMGs and address implementation inconsistencies
- Backfit justification 50.109(a)(3)
 - Combination of quantitative risk-insights and qualitative factors

Opportunities Exist for New Reactors

- Proposed requirements apply to new reactors
- Advanced Reactors Policy
 - Simplify means to accomplish safety functions
 - Extend time constants
 - Reduce required operator actions

Leverages the Design Stage

- Added design requirements (50.155(d))
- Accomplish the same safety functions, with an upfront focus on installed capabilities
- Established expectations for capabilities

Considering Implications for New Reactors

- Applying new reactor provisions in parallel with rulemaking
- Stakeholder outreach and potential impacts
- Diverse views including nonconcurrence

DG-1301 would endorse industry guidance

- Alternatives/lessons learned
- NEI 12-06 Appendices for reevaluated hazards
- Appendix A for New Reactor Design Features

Reasonable protection

- Appendix G Flooding
- Appendix H Seismic
- Targeted Hazard Mitigating Strategies
- Alternative Mitigating Strategies
- Interim Staff Guidance Update

DG-1317 and DG-1319

- NEI 12-02 SFP Instrumentation
- NEI 12-01 staffing & communications
- NEI 13-06 on-site emergency response enhancements
- NEI 14-01 integration, SAMGs, and command and control

Summary

- Proposed rule makes previously issued orders generically applicable
- Safety benefits being realized from order implementation
- New requirements justified by comprehensive and transparent rationale

Acronyms

ACRS – Advisory Committee on Reactor Safeguards

ANPR – Advance Notice of Proposed Rulemaking

- **CER Cumulative Effects of Regulation**
- **CFR Code of Federal Regulations**
- **CPRR Containment Protection and Release Reduction**
- **DG Draft Regulatory Guide**

DID – Defense-in-Depth

- **EDMGs Extensive Damage Mitigation Guidelines**
- **EOPs Emergency Operating Procedures**
- **EP Emergency Preparedness**
- **ESBWR** Economic Simplified Boiling Water Reactor
- **FSGs FLEX Support Guidelines**
- **ISFSI Independent Spent Fuel Storage Installation**
- **ISG Interim Staff Guidance**
- JLD Japan Lessons Learned Division
- **MBDBE Mitigation of Beyond-Design-Basis Events**
- **NEI Nuclear Energy Institute**

Acronyms (continued)

- **NEI Nuclear Energy Institute**
- **NRC Nuclear Regulatory Commission**
- **NRO Office of New Reactors**
- **NRR Office of Nuclear Reactor Regulation**
- **NTTF Near-Term Task Force**
- **RFI Request for Information**
- **RG Regulatory Guide**
- **RTR Research and Test Reactor**
- **SAMG Severe Accident Management Guidelines**
- **SFP Spent Fuel Pool**
- **SOARCA State-of-the-Art Reactor Consequence Analysis**
- **SRM Staff Requirements Memorandum**
- **TI Temporary Instruction**