

10 CFR Part 51 License Renewal (GEIS) Rulemaking

Office of Nuclear Reactor Regulation January 11, 2012



Overview and Introduction

Bill Borchardt

Executive Director for Operations

January 11, 2012

Agenda

- Overview Bill Borchardt
- License Renewal Rule Eric Leeds
- Rulemaking & GEIS Revision Melanie Galloway
- Summary of Changes Andrew Imboden



Origins of 10 CFR Part 51 License Renewal Rule

Eric Leeds, Director

Office of Nuclear Reactor Regulation

January 11, 2012

License Renewal Rule

- License renewal environmental review regulations and GEIS (NUREG-1437) published in 1996
- License renewal a successful program
- Proposed revisions incorporate lessons learned and knowledge gained from completed reviews (71 units)



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Melanie Galloway, Acting Director
Office of Nuclear Reactor Regulation
Division of License Renewal
January 11, 2012

Topics

- Purpose of License Renewal GEIS
- Rulemaking Objectives
- Overview of the Rulemaking
- Summary of Public Interest
- Major Issues In Scope
- Major Issues Out of Scope

Purpose of License Renewal GEIS

- Evaluate environmental impacts of renewing nuclear power plant operating licenses
- Identify and assess impacts that are expected to be generic (the same or similar) at all nuclear plants
- Define the number and scope of issues that need to be addressed in plant-specific EISs

Rulemaking Objectives

- Incorporate lessons learned and knowledge gained from completed plantspecific environmental reviews
- Identify changes to laws, executive orders, and other government-wide environmental practices since 1996
- Reorganize environmental issues and the GEIS for clarity

Overview of the Rulemaking

- Basis for Update:
 - Table B–1 in Appendix B to Subpart A of Part 51
 - 10-year cycle to review of Appendix B, GEIS is the technical basis
- Proposed rule and Draft GEIS issued for public comment in July 2009

Overview of the Rulemaking (Cont.)

- Significant public outreach
 - Six public comment meetings on the revised
 GEIS and proposed rule
 - One meeting in Regions I, II, and III and two meetings in Region IV
 - One Webinar meeting at HQ
 - One rule implementation meeting at HQ
 - All meetings had open phone lines

Overview of the Rulemaking (Cont.)

- Response to public outreach
 - Public comment period was extended from
 75 days to 165 days ending in January 2010
 - Large volume of comments received from industry, environmental public interest groups, and State agencies

Overview of the Rulemaking (Cont.)

- EPA gave the GEIS revision its highest rating "LO" – Lack of Objections
 - EPA's review did not identify any potential environmental impacts requiring substantive changes.
- Rulemaking is consistent with Commission's SRM on the cumulative effects of regulation

Summary of Public Interest

- Hundreds of comments were received from various interest groups including, but not limited to, the following:
 - Riverkeeper, San Luis Obispo Mothers for Peace,
 Pilgrim Watch, Alliance for Nuclear Responsibility
 - Nuclear Energy Institute
 - New York and Connecticut Attorneys General
 - California Energy Commission

Selected Major Issues – In Scope

- Radionuclides in groundwater
- Human health impacts
- Postulated accidents

Selected Major Issues – Out of Scope

- Seismicity
- Emergency preparedness and security
- Spent nuclear fuel and waste disposal
- Fukushima event



Summary of Changes to Part 51 and the Revised GEIS

Andrew Imboden, Chief
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January 11, 2012

Topics

- Key Concepts
- Summary of Changes
- New Issues
- Implementation
- Summary

Key Concepts

- The NRC Staff's Compliance with Environmental Laws
- Environmental regulations Part 51 and Table B-1
- How environmental issues are organized
- Categorization of issues

Summary of Changes

- Reorganization and consolidation of issues
 - 78 environmental issues (was 92)
 - 17 requiring plant-specific reviews (was 22)

Selected New Issues

- Category 1
 - Exposure of terrestrial and aquatic organisms to radionuclides
 - Geology and soils
- Category 2
 - Radionuclides released to groundwater
 - Environmental justice

Selected Re-Categorized Issues

- Air quality
- Groundwater and soil contamination
- Housing
- Public services
- Offsite land use

Implementation

- Final rule package to the Commission due May 1, 2012
 - Final guidance documents will be provided to the Commission with the final rule
 - Guidance will be effective when final rule is published
 - Guidance documents incorporate input received from public comments

Summary

- Complex rulemaking
- Benefits of revision
- Significant public involvement

Acronyms

- CFR Code of Federal Regulations
- EPA Environmental Protection Agency
- GEIS Generic Environmental Impact Statement
- HQ headquarters
- LO lack of objections