UNITED STATES OF AMERICA
NUCLEAR REGULATORY COMMISSION

BEFORE THE COMMISSIONERS:

Nunzio J. Palladino, Chairman Victor Gilinsky Thomas M. Roberts James K. Asselstine



In the Matter of

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC. (Indian Point, Unit No. 2)

POWER AUTHORITY OF THE STATE OF NEW YORK (Indian Point, Unit No. 3)

Docket Nos. 50-247 SP 50-286 SP

July 7, 1983

POWER AUTHORITY'S RESPONSE TO NYPIRG MOTION FOR RECONSIDERATION OF JUNE 10, 1983 ORDER

ATTORNEYS FILING THIS DOCUMENT:

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## PRELIMINARY STATEMENT

Power Authority of the State of New York ("Power Authority"), licensee of Indian Point 3 Nuclear Power Plant, hereby responds in opposition to the NYPIRG Motion for Immediate Reconsideration of the Commission's June 10, 1983 Order (the "June 10 Order"). Because the motion is untimely, identifies no matters of fact or law which the Commission overlooked, and improperly raises various new matters, it should be denied.

## BACKGROUND

On May 5, 1983, the Commission issued an order (the "May 5 Order") subjecting the licensees to enforcement action based on two offsite emergency planning deficiencies cited on April 14, 1983 by the Federal Emergency Management Agency ("FEMA"). Those deficiencies related solely to (1) lack of written commitments for bus availability in Westchester County; and (2) Rockland County's non-participation in the formal State-sponsored emergency planning process.

In its subsequent Order, dated May 13, 1983 (the "May 13 Order"), the Commission allowed other parties to the Indian Point Special Proceeding to make comments "germane to this enforcement action." The May 13 Order explicitly cautioned that "the Commission does not intend to consider

comments that are not directly relevant to this enforcement action." May 13 Order at 2.

After entertaining extensive oral and written presentations from the licensees, FEMA, governmental units, and numerous parties to the Special Proceeding, the Commission issued its June 10, 1983 Order (the "June 10 Order") finding that the two significant deficiencies cited earlier had been adequately resolved. NYPIRG now belatedly requests that the Commission reconsider its June 10 Order.

## THE NYPIRG MOTION SHOULD BE DENIED

## A. The NYPIRG Motion is Untimely

10 CFR §2.771 expressly requires that a motion for reconsideration be filed within 10 days of a Commission decision. Pursuant to 10 CFR §2.771, any request for reconsideration was due no later than June 20. NYPIRG's motion for "immediate reconsideration" was filed several days late, on June 23. For this reason alone, the instant motion should be denied.

# B. The Commission Did Not Overlook Relevant Matters of Fact or Law

It is well-settled that reconsideration of an order is appropriate only where the decisionmaking body has over-looked matters or controlling decisions that might reasonably

York Guardian Mortgage Corp. v. Cleland, 473 F. Supp. 409, 420 (S.D.N.Y. 1979). The Commission overlooked no material factual or legal matters herein.

The Commission clearly acted within its legal discretion in finding the deficiencies adequately resolved by recent measures. See Rockland County v. NRC, No. 83-4003 (2d Cir., May 27, 1983). It is equally clear that the Commission considered the material facts.

There were but two issues before the Commission on June 10: bus availability in Westchester County and Rockland County's formal non-participation in the planning process. With respect to Westchester County, the Commission and FEMA were concerned about a lack of written commitments from bus operators. Those have been obtained, driver training has been accelerated, and the licensees have agreed to provide back-up drivers if necessary. In Rockland County, where State personnel proved to be effective substitutes for County personnel during the March 9, 1983 exercise, the State compensating plan has been rewritten to clarify the State role, and the licensees have identified employees who could substitute for County personnel, if needed.

The June 10 Order expressly reflects these developments. The measures recently undertaken directly address the deficiencies cited earlier by FEMA. Therefore, the Commission overlooked no controlling matters.

# C. The NYPIRG Motion Raises New Matter

A motion for reconsideration is limited to issues before the Commission in its earlier determination. See, e.g., Tennessee Valley Authority (Hartsville Nuclear Plants, Units 1A, 2A, 1B, and 2B), ALAB-467, 7 NRC 459 (1978); Kansas Gas & Electric Co. (Wolf Creek Generating Station, Unit No. 1), ALAB-477, 7 NRC 766 (1978). Both NYPIRG and UCS now raise matters on a "motion for reconsideration" which were not before the Commission earlier.

One example is the reference to a labor dispute involving certain employees of the Consolidated Edison Co. of New York, Inc. ("Con Edison"), licensee of Indian Point Station, Unit No. 2. Such an issue is an entirely new matter

Union of Concerned Scientists' ("UCS") June 23, 1983 response in support of NYPIRG's motion (at p. 2) speculates that the June 10 Order was "written without benefit of review of the FEMA report on the status of planning and preparedness which was delivered to the Commission the day before the vote." This argument is belied on the face of the June 10 Order, which states that the Commission gave "careful consideration . . . to the most recent information which we have received from the Federal Emergency Management Agency." June 10 Order at 2.

beyond the scope of the May 5 and June 10 Orders, upon which licensees have not had an opportunity to comment.<sup>2</sup>

A second example is the reference by NYPIRG and UCS to certain emergency planning items other than bus commitments in Westchester and the State compensating plan for Rockland. Those matters are beyond the scope of the May 5 and June 10 Orders and, in any event, were not cited as significant by FEMA. The May 13 Order placed UCS and NYPIRG on notice that such matters would not be considered.

For all of the foregoing reasons, the NYPIRG Motion for Immediate Reconsideration should be denied.

Regardless, Power Authority employees committed to emergency planning are of course unaffected by the Con Edison dispute, and Con Edison has advised us that its employees committed to emergency planning are not involved in the dispute.

Respectfully submitted,

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Dated: July 7, 1983

#### UNITED STATES OF AMERICA NUCLEAR REGULATORY COMMISSION

#### ATOMIC SAFETY AND LICENSING BOARD

Before Administrative Judges: James P. Gleason, Chairman Frederick J. Shon Dr. Oscar H. Paris

In the Matter of Docket Nos. CONSOLIDATED EDISON COMPANY OF NEW YORK, 50-247 SP INC. (Indian Point, Unit No. 2) 50-286 SP POWER AUTHORITY OF THE STATE OF NEW YORK July 7, 1983 (Indian Point, Unit No. 3)

## CERTIFICATE OF SERVICE

I hereby certify that copies of the POWER AUTHORITY'S RESPONSE TO NYPIRG MOTION FOR RECONSIDERATION in the above-captioned proceeding have been served on the following by deposit in the United States mail, first class, this 7th day of July, 1983.

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