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Tennessee Valley Authority, Post Office Box 2000, Decatur, Alabama 35609-2000

July 24, 2012

10 CFR 50.73

ATTN: Document Control Desk U.S. Nuclear Regulatory Commission Washington, D.C. 20555-0001

> Browns Ferry Nuclear Plant, Unit 3 Facility Operating License No. DPR-68 NRC Docket No. 50-296

Subject: Licensee Event Report 50-296/2012-006-00

The enclosed Licensee Event Report provides details of a failure to meet the requirements of Browns Ferry Nuclear Plant, Unit 3, Technical Specification 3.4.3 concerning main steam relief valve operability. The Tennessee Valley Authority is submitting this report in accordance with 10 CFR 50.73(a)(2)(i)(B), any operation or condition which was prohibited by the plant's Technical Specifications.

There are no new regulatory commitments contained in this letter. Should you have any questions concerning this submittal, please contact J. E. Emens, Jr., Nuclear Site Licensing Manager, at (256) 729-2636.

Respectfully,

Nel-

K. J. Polson Vice President

Enclosure:

Licensee Event Report 50-296/2012-006-00 – Browns Ferry Nuclear Plant, Unit 3, Main Steam Relief Valves' Lift Settings Outside Technical Specifications Required Setpoint

cc: See Page 2

TENRE

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cc (w/ Enclosure):

NRC Regional Administrator - Region II NRC Senior Resident Inspector - Browns Ferry Nuclear Plant

ENCLOSURE

Browns Ferry Nuclear Plant, Unit 3

Licensee Event Report 50-296/2012-006-00

Browns Ferry Nuclear Plant, Unit 3, Main Steam Relief Valves' Lift Settings Outside Technical Specifications Required Setpoint

See Enclosed

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LICENSEE EVENT REPORT (LER)								80 f fed Sec 000 Offic Mar infor NRC	tours. I back to tion (T- 1, or by ce of Ir nageme rmation C may rmation	Reported lessons to industry. Send 5 F53), U.S. Nuc. / internet e-mail to nformation and Re for and Budget, W collection does r not conduct or spi collection.	learned are in comments re lear Regulato infocollects.re agulatory Affa ashington, D(not display a onsor, and a	acorpo egardin ory Co esourc airs, Ni C 205 currer perso	rated into the ing burden er mmission, V e@nrc.gov, EOB-10202, 03. If a me ntly valid Of n is not req	e licensii stimate t Vashingt and to th (3150-C ans use MB contr uired to	ng pri o FO on, E ie De 104) d to i ol nu respo	ocess and IA/Privacy DC 20555- isk Officer, , Office of impose an imber, the ond to, the
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4. TITI	.e: Br	owns Fe	erry Nuclear F	lant, Unit	3, Ma	ain Stea	am R	elie	f Val	lves' Lift Se	ettings C	Outs	ide Tec	hnica	al	
5	Sp	ecificati	ons Required	Setpoint	7 P	EDODT	DATE			8.01		TIE				
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	12. LICENSEE CONTACT FOR THIS LER															
FACILITY Mark	FACILITY NAME TELEPHONE NUMBER (Include Area Code) Mark Acker, Licensing Engineer 256-729-7533							ode)								
			13. COMPLETE	ONE LINE FO	OR EAC	H COMP	ONEN	T FAI	ILURE	DESCRIBED	IN THIS R	EPO	RT			
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C YE	S (If ye	s, complete	15. EXPECTED	SUBMISSIO	V DATE)		NO			DA	TE		N/A	N/A		N/A
ABSTR	ACT (Lin	nit to 1400 sj	oaces, i.e., approximi	ately 15 single	spaced ty	vpewritten i	lines)									
	On M	May 25, 2	012, the Tenn	essee Vall	ey Aut	hority d	eterm	ninec	d, 2 o	of 13 Browns	s Ferry N	lucle	ar Plan	(BFN	I),	
	Unit	3, Main S	Steam Relief V	alves (MS	RVs) n	nechani	ically	actu	ated	at pressure	s outside	e the	allowe	d +/- 3	3	
	for C	ent tolera		the safety	function	ation (1)	5) sei alva i	(12)	11. II MSE	Ne BrN, Uni We to be on	IC 3, IS L Iorable in	.imiu v roa	ing Con	dition des 1		
	2. ar	nd 3. Sin	ce 2 of 13 MSI	RVs actua	ted out	side the	eir TS	seti	point	allowance	by greate	er tha	an +/- 3	ucs 1	,	
ļ	perc the	ent, it is TS.	probable that E	FN, Unit 3	s, opera	ated wit	h only	y 11	oper	rable MSRV	s for long	ger t	han allo	wed	у	
	The root cause of this condition was the valve design does not make allowance for corrosion bonding.															
Corrective actions to prevent recurrence of this condition are to revise Mechanical Corrective Instruction																
	MCI-0-001-VLV002, Main Steam Relief Valves Target Rock Model 7567 Disassembly, Inspection, Rework and Reassembly, to add steps to verify platinum coating on each pilot valve disc during the refurbishment															
	proc	ess and	to incorporate	criteria for	replac	ing pilot	t valve	e spi	rings	•		-				
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U.S. NUCLEAR REGULATORY COMMISSION

LICENSEE EVENT REPORT (LER)

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NARRATIVE

I. PLANT CONDITION(S)

At the time of discovery, Browns Ferry Nuclear Plant (BFN), Unit 3, was in Mode 2 at less than 1 percent rated thermal power during a refueling outage.

II. DESCRIPTION OF EVENT

A. <u>Event:</u>

On May 25, 2012, the Tennessee Valley Authority (TVA) determined, 2 of 13 BFN, Unit 3, Main Steam Relief Valves (MSRVs) [SB] mechanically actuated at pressures outside the allowed +/- 3 percent tolerance of their Technical Specification (TS) setpoint. The two out-of-tolerance MSRVs have the same nameplate setpoint of 1155 pounds per square inch gauge (psig). The as-found setpoint for one MSRV was outside the TS setpoint allowance (i.e., + 3.98 percent) at 1201 psig and the as-found setpoint of the other MSRV was outside the TS setpoint allowance (i.e., - 3.1 percent) at 1119.2 psig. The MSRVs were thus inoperable for an indeterminate period during the previous operating cycle, which started on April 8, 2010, and ended on April 7, 2012.

BFN, Unit 3, TS Limiting Condition for Operation (LCO) 3.4.3 requires the safety function of twelve (12) MSRVs to be operable in reactor Modes 1, 2, and 3. With one or more required MSRVs inoperable, the unit is required to be placed in Mode 3 (Hot Shutdown) within 12 hours and in Mode 4 (Cold Shutdown) within 36 hours. Since 2 of 13 MSRVs actuated outside their TS setpoint allowance of +/- 3 percent, it is probable that BFN, Unit 3, operated with only 11 operable MSRVs for longer than allowed by the TS.

B. Inoperable Structures, Components, or Systems that Contributed to the Event:

There were no inoperable structures, components, or systems that contributed to this event.

C. Dates and Approximate Times of Major Occurrences:

April 8, 2010	BFN, Unit 3, exits refueling outage 14 (U3R14) and begins Cycle 15 operations.
April 7, 2012	BFN, Unit 3, ends Cycle 15 operations and begins refueling outage 15 (U3R15).
May 25, 2012	Wyle Laboratories completes testing of MSRVs during refueling outage U3R15 and reports two MSRVs failed the as- found setpoint test.

D. Other Systems or Secondary Functions Affected

There were no other systems or secondary functions affected.

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E. Method of Discovery

The out-of-tolerance lift setpoints were identified during the performance of as-found setpoint testing at Wyle Laboratories, located in Huntsville, Alabama.

F. Operator Actions

There were no operator actions.

G. Safety System Responses

There were no safety system responses.

III. CAUSE OF THE EVENT

A. Immediate Cause

The immediate cause of the MSRV failing below 3 percent of its setpoint was that low spring force inside the valve caused the low opening setpoint failure.

The immediate cause for the MRSV failing above 3 percent of its setpoint was corrosion bonding of the pilot valve disc to the valve seat.

B. Root Cause

The root cause of this condition, for both high lift setting and low lift setting failures, was the valve design does not make allowance for corrosion bonding.

The root cause immediately leads to the immediate cause for the high lift setting failure. This root cause also applies to the low lift setting failure because in the past, as corrosion bonding affected all of the pilot valve discs and seats to some degree, test results that otherwise may have approached the - 3 percent end of the allowed range due to spring issues were held positive and therefore masked by corrosion bonding. Therefore, the potential for springs impacting whether individual pilot valves would meet TS lift setting requirements was not recognized and, as a result, only limited spring data was being collected and analyzed.

C. <u>Contributing Factors</u>

There were no contributing factors for this condition.

IV. ANALYSIS OF THE EVENT

TVA is submitting this report in accordance with 10 CFR 50.73(a)(2)(i)(B), as any operation or condition which was prohibited by the plant's Technical Specifications.

On Friday May 25, 2012, Wyle Laboratories completed the as-found testing of the 13 MSRV pilot valves which were removed from BFN, Unit 3, during the spring 2012 refueling outage U3R15. Two MSRVs failed the as-found setpoint test. Twelve MSRVs are required for operability, per TS 3.4.3, with operability defined as having an as-found setpoint with +/- 3 percent of the nameplate setpoint. The results of the test are shown below:

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As-Found Lift Setpoints (1)											
MSRV Unique Identification Number	Pilot Valve Serial Number	MSRV TS Setpoint	1st Test Deviation	2nd Test Deviation	3rd Test Deviation						
3-PCV-001-0004	1029	1155	-0.3	-1.1	-1.2						
3-PCV-001-0005	1021	1145	2	0.9	-0.1						
3-PCV-001-0018	1030	1145	-1.5	-1.1	-0.2						
3-PCV-001-0019	1031	1135	2.5	1.4	1.6						
3-PCV-001-0022	1061	1145	0.7	-0.2	0.4						
3-PCV-001-0023	1060	1135	-1.3	-2	-1.5						
3-PCV-001-0030	1272	1145	0	0.3	0.4						
3-PCV-001-0031	1063	1135	-0.6	1	-1.1						
3-PCV-001-0034	1273	1135	-1.7	1.7	-0.4						
3-PCV-001-0041	1071	1155	0.3	-0.1	-0.3						
3-PCV-001-0042	1014	1155	-0.1	0.1	0.3						
3-PCV-001-0179	1026	1155	3.98	-1.2	-1.6						
3-PCV-001-0180	1073	1155	-3.1	-0.5	0.1						

(1) Shaded values indicate test results outside of TS required 3 percent tolerance

After BFN, Unit 3, Cycle 14 operation, before BFN, Unit 3, MSRV pilot valve discs were platinum coated, 8 of 13 MSRV pilot valves were determined to be inoperable. All BFN, Unit 3, MSRV pilot valve discs, installed for Cycle 15 operation, are platinum coated. Platinum disc coating has reduced the number of MSRV as-found lift setpoint failures; however, there will always be a potential for corrosion bonding in the disc to valve seat interface. Based on as-found test data received from other utilities that use this technology, high as-found lift setpoint failures have been reduced to a rate similar to those recently documented at BFN.

In the past, corrosion bonding affected all of the pilot valve discs and seats to some degree, test results that otherwise may have approached the -3 percent TS limit were held positive (i.e. masked) by corrosion bonding. Over the past five fuel cycles, the asfound test data for MSRV pilot valve with the serial number 1073 has experienced a steady downward trend from +11.1 percent to the failure value of -3.1 percent in lift settings. This downward trend indicates possible changes in the characteristics of the pilot spring.

Extent of Condition

The extent of condition includes all three BFN units' MSRVs and spares because the corrosion bonding characteristic is a fundamental design deficiency with the current pilot valve design. The action to address the extent of condition is to replace the spring for

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MSRV pilot valve, serial number 1073, due to demonstrated low spring force condition and to replace any MSRV pilot valve springs which demonstrate downward trending spring force (PER 558488). The spring data collected during U3R15 was analyzed and a trend could not be identified for any of other MSRV pilot valves.

Extent of Cause

The extent of cause covers all MSRV pilot valves currently in service and the spares which will replace them because all MSRV pilot valves are subjected to the same conditions and failure mechanisms. To address the extent of cause, the Main Steam System Monitoring Plan will be revised to incorporate MSRV pilot spring data and as-found test data, by serial number, for trending and analysis of MSRV pilot valve performance. The data will be used to predict when a MSRV pilot valve may lift outside the TS allowance of +/- 3 percent so the valve can be refurbished prior to failure (PER 558488).

V. ASSESSMENT OF SAFETY CONSEQUENCES

The two out of tolerance MSRV pilot valves have the same nameplate setpoint of 1155 psig. The as-found setpoint for one MSRV exceeded the TS setpoint by + 3.98 percent at 1201 psig and the other MSRV exceeded TS by - 3.1 percent at 1119.2 psig.

Low pressure relief value of 1119.2 psig

The lowest pressure for which in-tolerance 1135 psig and 1145 psig group valves are analyzed to open is 1101 psig and 1111 psig, respectively based upon a - 3 percent drift. The subject valve opened at 1119.2 psig which is higher than the lowest analyzed 1135 psig and 1145 psig group valves. Therefore, reactor vessel pressure reduction would not occur sooner than previously analyzed, and the overpressure safety/relief function is assured.

The lowest indicated relief pressure for the group of MSRVs is predicted to be approximately 980 psig on a valve with a nominal setpoint of 1155 psig. This value is consistent with the prescribed reactor pressure limits (i.e., between 800 and 1000 psig) when using the MSRVs for manual reactor pressure control. Therefore, excessive reactor coolant blowdown is not expected if the MSRVs opened in response to a reactor pressure transient.

High pressure relief value of 1201 psig

The bounding maximum over-pressurization analyses are performed each fuel cycle to show that the requirements of the American Society of Mechanical Engineers (ASME) code regarding overpressure protection are met. The analyses are performed specifically to show how that the dome pressure TS limit of 1325 psig is not exceeded and that the vessel pressure does not exceed the limit of 1375 psig. In addition, the Anticipated Transient Without Scram (ATWS) pressurization analyses are also performed to demonstrate that the 1500 psig peak vessel pressure limit is not exceeded.

In both analyses, one 1135 psig valve is assumed to be out of service. For the ASME over-pressurization analyses, all valves that were assumed operational have an

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	assı. relie	ve a	6 percent drift. Therefore t 1224.3 psig, and therefor	, the valves v e, the 1201 p	/ith 1155 sig lift po	i psig setpoir pint is bound	nts were a ed by the	ssumed to analysis.		
	For to oper resp above be 1 value othe setp setp exce	the A ration ve th 404 es a oints oints oint) eed t	TWS over-pressurization in are assumed to lift well a vely. With all twelve operation is respective setpoints, the psig and the maximum do re well below the allowable ves during any of the three s. Therefore, one relief value in concert with the worse he analyzed pressures for	analyses, all bove their se ble relief valve e maximum I me pressure e 1500 psig li e tests lifted v ve lifting at a case as-foun ATWS.	1135, 11 tpoints a ower ple is calcula nit for th vithin 30 1201 psig d values	45 and 1155 it 1179, 1189 num pressur ated to be 13 e ATWS ana psig of the a g (2 psig abo of the other	5 psig valv 9 and 1199 nd lifting 4 re is calcu 884 psig. 7 alyses. No nalyzed A pve ATWS valves wo	ves in 9 psig 14 psig lated to These ne of the VTWS 6 analyzed build not		
	Summary									
	The their pren prev inve vess	varia func natur vious ntory sel de	ations in lift setting pressur ction to open in order to pre rely in concert with the othe ly analyzed nor will it adve y. The valve lifting later in o uring any pressure transien	es did not provide over pr ers will not st rsely affect th concert with t	ohibit the essure p art vesse ne ability he others	e ability of the rotection. Th el depressuri to maintain i s will not ove	e MSRVs le valve lif zation soc reactor lev r-pressuri	to perform ting oner than /el ze the		
	Addi man Auto elec the p adve	itiona ual c omat trica pilot erse	ally, these variations in lift s operation, Automatic Depre ic Actuation Logic since the I signal to energize the MS valve. Based upon the abo affect on the MSRVs capa	setting press essurization s ese operating RV control a ove discussio bility to satisi	ures hav System (modes ir soleno n, the as y the ove	e no effect o ADS) [SB], o and function id valve whic found setpo erpressure s	n the rem or the MSF s rely upo ch electric oint condit afety/relie	ote- RV In an ally opens ion has no f function.		
	Thei and	refor safe	e, this condition is of low s ty.	afety signific	ance and	l posed little	risk to pul	olic health		
VI.	COF actio	RRE on pr	CTIVE ACTIONS - The con ogram.	rrective action	ns are be	eing manage	d by TVA'	s corrective		
	Α.	lm	mediate Corrective Actio	ns						
		1) 2)	All 13 of the BFN, Unit 3, U3R15 with refurbished p setpoint Data on spring free length valves removed during U3	MSRV pilot v ilot valves ce ns, spring cor 3R15 was co	alves we rtified wi nstants, a llected. T	ere replaced thin 1 percer and squarene This data will	during ref nt of name ess of the be used t	uel outage e plate 13 pilot o		
			determine acceptance crit	teria for repla	cing the	pilot valve s	prings.			
	В.	<u>Co</u>	rrective Actions to Preve	ent Recurren	ce					
		1)	Mechanical Corrective Ins Valves Target Rock Mode	struction MCI el 7567 Disas	-0-001-V sembly,	LV002, Mair Inspection, F	n Steam R Rework ar	telief nd		

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Reassembly, will be revised to add steps to verify platinum coating on each pilot valve disc during the refurbishment process.

 Mechanical Corrective Instruction MCI-0-001-VLV002, Main Steam Relief Valves Target Rock Model 7567 Disassembly, Inspection, Rework and Reassembly, will be revised to incorporate criteria for replacing pilot valve springs.

VII. ADDITIONAL INFORMATION

A. Failed Components

There were no failed components.

B. <u>Previous Similar Events</u>

A search of BFN LERs for Units 1, 2, and 3, for approximately the past five years resulted in five LERs: LER 50-296/2008-002-00, LER 50-259/2008-003-00, LER 50-260/2009-003-01, LER 50-296/2010-001-00, and LER 50-259/2010-005-01. The previous LER for BFN, Unit 3, LER 50-296/2010-001-00, reported probable inoperability of 8 of 13 MSRV pilot valves during Cycle 14 operation.

A search was performed on the BFN corrective action program. Similar PERs 146189, 175990, 159200, 226627, 294506, and 372047 were identified.

C. Additional Information

The corrective action document for this report is PER 558488.

D. Safety System Functional Failure Consideration:

In accordance with NEI 99-02, this issue is not considered a safety system functional failure.

E. Scram With Complications Consideration:

This condition did not include a reactor scram.

VIII. COMMITMENTS

There are no commitments.