



United States Department of the Interior

FISH AND WILDLIFE SERVICE

Ecological Services
5353 Yellowstone Road – Suite 308
Cheyenne, Wyoming 82009

SEP 02 2009

In Reply Refer To:

ES/61411/W.39/WY09TA0358

Andrea L. Kock, Chief
U.S. Nuclear Regulatory Commission
Mail Stop T8F05
Washington, DC 20555

RE: Docket 040-09079

Dear Ms. Kock:

Thank you for your letter of July 28, 2009, which we received on August 3, requesting information on endangered and threatened species and critical habitat for the proposed license application from Uranium One Americas for the Antelope and JAB uranium in-situ projects located in Sweetwater County, Wyoming, approximately 12 to 15 miles west of Bairoil.

In response to your memorandum, the Service is providing you with information on (1) federally listed species, (2) migratory birds, (3) wetland and riparian areas, and (4) sensitive species. The Service provides recommendations for protective measures for federally listed species in accordance with the Endangered Species Act (Act) of 1973, as amended (16 U.S.C. 1531 *et seq.*). Protective measures for migratory birds are provided in accordance with the Migratory Bird Treaty Act (MBTA), 16 U.S.C. 703 and the Bald and Golden Eagle Protection Act (BGEPA), 16 U.S.C. 668. Wetlands are afforded protection under Executive Orders 11990 (wetland protection) and 11988 (floodplain management), as well as section 404 of the Clean Water Act. Other fish and wildlife resources are considered under the Fish and Wildlife Coordination Act and the Fish and Wildlife Act of 1956, as amended, 70 Stat. 1119, 16 U.S.C. 742a-742j.

Threatened and Endangered Species

The following threatened and endangered species may occur in Sweetwater County, Wyoming, and could also occur on or near this project site. If you determine that the proposed project may affect any of the following listed species, please contact our office to discuss consultation requirements under the Act.

| Species/Critical Habitat | Scientific Name | Status | Habitat |
|--------------------------|------------------------------|------------|---|
| Blowout Penstemon | <i>Penstemon haydenii</i> | Endangered | Sand blowouts or dunes |
| Ute Ladies'-tresses | <i>Spiranthes diluvialis</i> | Threatened | Seasonally moist soils and wet meadows of drainages below 7,000 ft. elevation |

Blowout penstemon: Blowout penstemon (*Penstemon haydenii*) is a perennial herb with stems less than 12 inches tall. The inflorescence is 2-6 inches long and has 6-10 compact whorls of milky-blue to pale lavender flowers. Blowout penstemon was listed as endangered on October 1 1987. Blowout penstemon is known from multiple populations in western Nebraska (Fertig 2001). The plant's current known range in Wyoming consists of the Ferris dunes area in northwest Carbon County where the plant is restricted to two habitat types: steep, northwest facing slopes of active sand dunes with less than 5 percent vegetative cover; and on north facing sandy slopes, on the lee side of active blowouts with 25-40 percent vegetative cover. Known populations in Wyoming are found between 6680-7440 feet (Fertig 2001). However, recent surveys have indicated that systematic surveys may be warranted in some lower elevations (below 6700 feet) in Wyoming where active sand blowout features occur (BLM 2005, Fertig 2001).

Blowouts are formed as strong winds deposit sands from the windward side of a dune to the leeward side and result in a sparsely vegetated crater-like depression. Associated vegetation includes blowout grass, thickspike wheatgrass, lemon scurfpea, Indian ricegrass and western wheatgrass. Threats to the plant occur when sand dunes are removed or overly disturbed by vehicular traffic. Surveys should be conducted from mid-June to early-July when flowering occurs by knowledgeable botanists trained in conducting rare plant surveys. The Service does not maintain a list of "qualified" surveyors but can refer those wishing to become familiar with the blowout penstemon to experts who can provide training/services.

Ute ladies'-tresses: Ute ladies'-tresses is a perennial, terrestrial orchid, 8 to 20 inches tall, with white or ivory flowers clustered into a spike arrangement at the top of the stem. *S. diluvialis* typically blooms from late July through August; however, depending on location and climatic conditions, it may bloom in early July or still be in flower as late as early October. *S. diluvialis* is endemic to moist soils near wetland meadows, springs, lakes, and perennial streams where it colonizes early successional point bars or sandy edges. The elevation range of known occurrences is 4,200 to 7,000 feet (although no

known populations in Wyoming occur above 5,500 feet) in alluvial substrates along riparian edges, gravel bars, old oxbows, and moist to wet meadows. Soils where *S. diluvialis* have been found typically include fine silt/sand, gravels and cobbles, and highly organic, peaty soil types. *S. diluvialis* is not found in heavy or tight clay soils or in extremely saline or alkaline soils. *S. diluvialis* seems intolerant of shade and small scattered groups are found primarily in areas where vegetation is relatively open. Surveys should be conducted by knowledgeable botanists trained in conducting rare plant surveys. *S. diluvialis* is difficult to survey for primarily due to its unpredictability of emergence of flowering parts and subsequent rapid desiccation of specimens.

Migratory Birds

The MBTA, enacted in 1918, prohibits the taking of any migratory birds, their parts, nests, or eggs, except as permitted by regulations, and does not require intent to be proven. Section 703 of the MBTA states, "Unless and except as permitted by regulations ... it shall be unlawful at any time, by any means or in any manner, to ... take, capture, kill, attempt to take, capture, or kill, or possess ... any migratory bird, any part, nest, or eggs of any such bird..." The BGEPA prohibits knowingly taking, or taking with wanton disregard for the consequences of an activity, any bald or golden eagles or their body parts, nests, or eggs, which includes collection, molestation, disturbance, or killing.

Work that could lead to the take of a migratory bird or eagle, their young, eggs, or nests (for example, if you are going to erect new roads, or power lines in the vicinity of a nest), should be coordinated with our office before any actions are taken. Removal or destruction of such nests or causing abandonment of a nest could constitute violation of one or both of the above statutes. Removal of any active migratory bird nest or nest tree is prohibited. For golden eagles, inactive nest permits are limited to activities involving resource extraction or human health and safety. Mitigation, as determined by the local Service field office, may be required for loss of these nests. No permits will be issued for an active nest of any migratory bird species, unless removal of an active nest is necessary for reasons of human health and safety. Therefore, if nesting migratory birds are present on, or near the project area, timing is a significant consideration and needs to be addressed in project planning.

If nest manipulation is proposed for this project, the project proponent should contact the Service's Migratory Bird Office in Denver at 303-236-8171 to see if a permit can be issued for this project. If a permit cannot be issued, the project may need to be modified to ensure take of a migratory bird or eagle, their young, eggs or nest will not occur. In order to further promote the conservation of migratory bird populations and their habitats, Federal agencies should implement those strategies directed by Executive Order 13186, "Responsibilities of Federal Agencies To Protect Migratory Birds" (66 FR 3853).

In situ Uranium Mining

High selenium concentrations can occur in wastewater from in situ mining of uranium ore as uranium-bearing formations are usually associated with seleniferous strata (Boon

1989). The disposal of this wastewater can expose migratory birds to selenium which is known to cause impaired reproduction and mortality in sensitive species of birds such as waterfowl.

The *in situ* mining wastewater is typically disposed of through deep-well injection or discharge into large evaporation ponds. One mining operation in Converse County disposes of the wastewater through land application using center-pivot irrigation after treatment for removal of uranium and radium.

In 1998, the Service conducted a study of a grassland irrigated with wastewater from an *in situ* uranium mine and found that selenium was mobilized into the food chain and bioaccumulated by grasshoppers and songbirds (Ramirez and Rogers 2002). Disposal of the *in situ* wastewater through irrigation is not recommended by the Service due to the potential for selenium bioaccumulation in the food chain and adverse effects to migratory birds. Additionally, land application may result in the contamination of groundwater and eventually seep out and reach surface waters. Additionally, the selenium-contaminated groundwater could seep into low areas or basins in upland sites and create wetlands which would attract migratory birds and other wildlife.

The Service is also concerned with the potential for elevated selenium in evaporation ponds receiving *in situ* wastewater. Waterborne selenium concentrations $\geq 2 \mu\text{g/L}$ are considered hazardous to the health and long-term survival of fish and wildlife (Lemly 1996). Additionally, water with more than $20 \mu\text{g/L}$ is considered hazardous to aquatic birds (Skorupa and Ohlendorf 1991). Chronic effects of selenium manifest themselves in immune suppression to birds (Fairbrother et al. 1994) which can make affected birds more susceptible to disease and predation. Selenium toxicity will also cause embryonic deformities and mortality (See et al. 1992, Skorupa and Ohlendorf 1991, Ohlendorf 2002).

If submerged aquatic vegetation and/or aquatic invertebrates are present in evaporation ponds with high waterborne selenium concentrations, extremely high dietary levels of this contaminant can be available to aquatic migratory birds. Ramirez and Rogers (2000) documented selenium concentrations ranging from 434 to 508 $\mu\text{g/g}$ in pondweed (*Potamogeton vaginatus*) collected from a uranium mine wastewater storage reservoir that had waterborne selenium concentrations ranging from 260 to 350 $\mu\text{g/L}$.

Wetlands/Riparian Areas

Wetlands perform significant ecological functions, which include: (1) providing habitat for aquatic and terrestrial wildlife species, (2) aiding in the dispersal of floods, (3) improving water quality through retention and assimilation of pollutants from storm water runoff, and (4) recharging the aquifer. Wetlands also possess aesthetic and recreational values. The Service recommends measures be taken to avoid and minimize wetland losses in accordance with Section 404 of the Clean Water Act, and Executive Order 11988 (floodplain management) as well as the goal of "no net loss of wetlands." If wetlands may be destroyed or degraded by the proposed action, those wetlands in the project area should be inventoried and fully described in terms of their functions and

values. Acreage of wetlands, by type, should be disclosed and specific actions should be outlined to avoid, minimize, and compensate for all unavoidable wetland impacts.

Riparian or streamside areas are a valuable natural resource and impacts to these areas should be avoided whenever possible. Riparian areas are the single most productive wildlife habitat type in North America. They support a greater variety of wildlife than any other habitat. Riparian vegetation plays an important role in protecting streams, reducing erosion and sedimentation as well as improving water quality, maintaining the water table, controlling flooding, and providing shade and cover. In view of their importance and relative scarcity, impacts to riparian areas should be avoided. Any potential, unavoidable encroachment into these areas should be further avoided and minimized. Unavoidable impacts to streams should be assessed in terms of their functions and values, linear feet and vegetation type lost, potential effects on wildlife, and potential effects on bank stability and water quality. Measures to compensate for unavoidable losses of riparian areas should be developed and implemented as part of the project.

Plans for mitigating unavoidable impacts to wetland and riparian areas should include mitigation goals and objectives, methodologies, time frames for implementation, success criteria, and monitoring to determine if the mitigation is successful. The mitigation plan should also include a contingency plan to be implemented should the mitigation not be successful. In addition, wetland restoration, creation, enhancement, and/or preservation does not compensate for loss of stream habitat; streams and wetlands have different functions and provide different habitat values for fish and wildlife resources.

Best Management Practices (BMPs) should be implemented within the project area wherever possible. BMPs include, but are not limited to, the following: installation of sediment and erosion control devices (e.g., silt fences, hay bales, temporary sediment control basins, erosion control matting); adequate and continued maintenance of sediment and erosion control devices to insure their effectiveness; minimization of the construction disturbance area to further avoid streams, wetlands, and riparian areas; location of equipment staging, fueling, and maintenance areas outside of wetlands, streams, riparian areas, and floodplains; and re-seeding and re-planting of riparian vegetation native to Wyoming in order to stabilize shorelines and stream banks.

Sensitive Species

Mountain Plover: The Service has identified the mountain plover as a Bird of Conservation Concern (74 FR 11128). The Service's Birds of Conservation Concern (2008) report identifies "species, subspecies, and populations of all migratory nongame birds that, without additional conservation actions, are likely to become candidates for listing" under the Endangered Species Act (16 U.S.C 1531 et seq.). This report is intended to stimulate coordinated and proactive conservation actions among Federal, State, and private partners. The mountain plover is also protected under the Migratory Bird Treaty Act (16 U.S.C. 703).

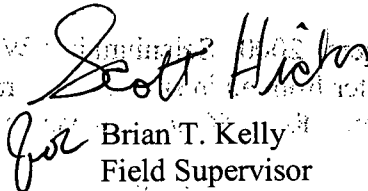
We encourage project planners to develop and implement protective measures should mountain plovers occur within project areas. Suitable habitat for nesting mountain plovers includes grasslands, mixed grassland areas, short-grass prairie, shrub-steppe, plains, alkali flats, agricultural lands, cultivated lands, sod farms, and prairie dog towns.

Measures to protect the mountain plover from further decline may include (1) avoidance of suitable habitat during the plover nesting season (April 10 through July 10 in Wyoming), (2) prohibition of ground disturbing activities in prairie dog towns, and (3) prohibition of any permanent above ground structures that may provide perches for avian predators or deter plovers from using preferred habitat.

Greater Sage-grouse: We recommend that you contact the Wyoming Game and Fish Department to identify important greater sage-grouse habitats within a project area and the appropriate measures to avoid or minimize potential impacts to greater sage-grouse from any proposed project. The State of Wyoming has adopted a "Core Population Area Strategy" to ensure greater sage-grouse conservation. We encourage planners to fully implement the State of Wyoming's protective measures for the Core Sage Grouse Population Areas.

We appreciate your efforts to ensure the conservation of Wyoming's fish and wildlife resources. If you have questions regarding this letter or your responsibilities under the Act, MBTA or BGEPA, please contact Pedro 'Pete' Ramirez at the letterhead address or phone (307) 772-2374, extension 236.

Sincerely,



Brian T. Kelly
Field Supervisor
Wyoming Field Office

cc: WGFD, Non-game Coordinator, Lander, WY (B. Oakleaf)
WGFD, Statewide Habitat Protection Coordinator, Cheyenne, WY (M. Flanderka)

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