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1 UNITED STATES OF AMERICA

2 NUCLEAR REGULATORY COMMISSION

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4 ADVISORY COMMITTEE ON THE MEDICAL USES OF ISOTOPES

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6 FRIDAY, MAY 8, 2009

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8 The meeting was convened in the auditorium  
9 of Two White Flint North, 11545 Rockville Pike,  
10 Rockville, Maryland, at 8:00 a.m., Leon S. Malmud,  
11 M.D., ACMUI Chairman, presiding.

12 MEMBERS PRESENT:

13 LEON S. MALMUD, M.D., Chairman

14 DOUGLAS F. EGGLI, M.D., Member

15 DARRELL FISHER, Ph.D., Member

16 DEBBIE GILLEY, Member

17 MILTON GUIBERTEAU, M.D., Representative

18 RALPH P. LIETO, Member

19 STEVEN MATTMULLER, Member

20 SUBIR NAG, M.D., Member

21 ORHAN SULEIMAN, Ph.D., Member

22 BRUCE THOMADSEN, Ph.D., Member

23 WILLIAM VAN DECKER, M.D., Member

24 RICHARD J. VETTER, Ph.D., Vice Chairman

25 JAMES S. WELSH, M.D., Member

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1     NRC STAFF PRESENT:

2             ROB LEWIS, Director, MSSA

3             CHRIS EINBERG, Branch Chief, RMSB

4             CINDY FLANNERY

5             STEVEN BAGGET

6             NEELAM BHALLA

7             ASHLEY COCKERHAM

8             DONALD COOL, Ph.D.

9             RON ZELAC, Ph.D.

10            DONNA-BETH HOWE, Ph.D.

11            DUANE WHITE

12            GRETCHEN RIVERA-CAPELLA

13            GLENDA VILLAMAR

14            LEIRA CUADRADO

15            CASSANDRA FRAZIER

16            SANDY GABRIEL

17            DORIS LEWIS

18            ED LOHR

19            PATRICIA PELKE

20            MARK SCHAFFER

21            MARK THAGGARD

22            DARREL WIEDEMAN

23  
24            MEMBERS OF THE PUBLIC PRESENT:

25            GARY BECKER, ABR (PHONE)

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MEMBERS OF THE PUBLIC PRESENT CONT.

MELISSA CACIA, AACE (PHONE)

ROBERT DANSEREAU, NY (PHONE)

WILLIAM DAVIDSON, U OF PENN (PHONE)

RICHARD EATON, MITA

EMILY GARDNER, ASNC

LYNNE FAIROBENT, AAPM

BONNIE HAMILTON, MDS NORDION

KAREN LANGLEY, UT (PHONE)

KATRINA MILLER, AACE (PHONE)

MIKE PETERS, ACR

DOUG PFEIFFER, AAPM

GLORIA ROMANELLI, ACR

JOE RODGERS, THERAGENICS (PHONE)

RIAD SALEM, SIR

REED SELWYN, UNIF. SVCS. UNIV. OF HLTH. SCI.

BRIAN STAINKEN, SIR

STEPHEN THOMAS (PHONE)

KEN THURSTON, SIRTEX

CINDY TOMLINSON, SNM (PHONE)

ANN WARBICK CERONE, MDS NORDION

EMILY WILSON, ASTRO

JENNIFER YOUNG, AACE (PHONE)

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## P R O C E E D I N G S

(8:12 a.m.)

CHAIRMAN MALMUD: Because of yesterday's extensive discussions, today's program will be altered slightly. However, we are beginning with Dr. Cool, who is scheduled at 8 a.m., and the topic of discussion is "Options to Revise Radiation Protection Regulations."

Dr. Cool.

DR. COOL: Good morning, ladies and gentlemen. Thank you for inviting me down to speak to you again. You will recall that I think the last time we met, last fall; I came down and talked to you about what the staff was, at that time, thinking about suggesting to the Commission in terms of next step for radiation protection regulations and requirements following on the publication of the International Commission on Radiological Protection's recommendations.

Well, I'm back to talk with you today to refresh that, and to move forward. So, I'm going to very quickly go through the first few of these, because we had a chance to talk to them before. As you know, of course, 10 CFR Part 20 was last revised in 1991. It's based on recommendations that went back

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1 all the way to 1977. And some regulations and NRC  
2 requirements were not updated at that time, if they  
3 had their own separate explicit dosimetric criteria.  
4 The one that was catching everybody's attention was  
5 not the one you would be so much interested in, but  
6 was very important to our friends that run the  
7 reactors, because that was the requirement dealing  
8 with effluent controls, 10 CFR Part 50, Appendix I.  
9 Those go all the way back to the recommendations from  
10 1959. So, there was, obviously, a bit of a question  
11 about trying to update the requirements.

12 In 2001, we had asked the Commission on  
13 the next steps, and everyone had agreed that we would  
14 wait for ICRP to be done. We didn't quite figure it  
15 would take ICRP seven years, but nothing moves  
16 quickly, and greatly benefits from the multiple rounds  
17 of public comment that transpired during the course of  
18 the development of those recommendations. So, those  
19 came out in December of 2007.

20 So, now to catch up to where we were last  
21 time, the staff did go to the Commission in December  
22 of last year, SECY Paper 080197 is publicly available,  
23 as a notational paper. We asked the Commission to  
24 provide us with directions on a set of options for  
25 moving forward. We provided them some background on

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1 the information, and some of the technical issues, and  
2 we -

3 (Off the record comments.)

4 DR. COOL: Okay. And, as I said, we  
5 recommended to the Commission that the next step be to  
6 engage in further discussions with the stakeholders,  
7 various groups of licensees, and work on developing  
8 the technical basis, because there was much that was  
9 necessary before we could actually begin rulemaking.

10 The Commission gave us direction in an SRM  
11 just a month ago. The SRM approved the staff going  
12 forward to develop a technical basis and to start  
13 interacting with the stakeholders. That's part of the  
14 reason that we're here with you today, is to start  
15 making that move forward. Our objective, then, is to  
16 explore the implications, looking for what's  
17 appropriate, what's scientifically justified to move  
18 towards a greater alignment with ICRP Publication 103  
19 and the recommendations for radiation protection.

20 We must keep in mind that the baseline  
21 from all this is that the standards do provide  
22 adequate protection, so questions become what the  
23 benefits and impacts, the pros and cons, different  
24 possibilities for modifying the framework to get more  
25 consistency with the requirements that might be

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1 associated with that.

2           You saw this slide last time, I believe.  
3 To quickly overview some of the key questions that we  
4 are going to be looking for interactions on, this  
5 group last time had quite a bit of discussion on the  
6 very first item, the use or not use yet of effective  
7 dose. Other major issues being the dose limits, the  
8 application of constraints, and, of course, some of  
9 the numeric values, and otherwise. And I'm going to  
10 go into those in greater detail now just to go through  
11 those briefly.

12           On the occupational dose limits, the one  
13 that everyone seems to focus on, ICRP both in the  
14 current set of recommendations and the previous set of  
15 recommendations from 1990 recommended an occupational  
16 limit at 10 rem over any five-year period, with a  
17 maximum of 5 rem in any one year. That has been  
18 translated internationally, in some cases, as a simple  
19 2 rem per year limit, period. Nice and simple,  
20 straightforward. Many countries, in fact, have the 10  
21 rem over five-years, sometimes the five years is a  
22 rolling average. Sometimes it's a fixed five-year  
23 period and you get to restart the clock again every  
24 five years, so there are some variations on the theme.

25           The United States is about the only place

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1 left in the world that still has a limit which is only  
2 5 rem. So that, obviously, poses a question as to  
3 whether or not some adjustment needs to be made. As I  
4 noted to you last time, of course, since the ICRP  
5 recommendations were a maximum of five in any one  
6 year, you could argue that we are still consistent  
7 with the international recommendations, particularly  
8 since most all occupational exposure after you've  
9 applied ALARA is very much below that. And, in almost  
10 all cases, even below the 2 rem per year average.

11 So, the key options that we, at least,  
12 laid out to the Commission, you could not change, you  
13 could move to the ICRP recommendation, you could go to  
14 a simple 2 rem per year value. And there are pros and  
15 cons associated with that. There are a number of  
16 impacts, a little bit of which we talked about last  
17 time. That includes record keeping and reporting.  
18 Some of us are old enough to remember the days of 5N  
19 minus 13, 18, I'm trying to get myself younger, and  
20 all of the ongoing record keeping and figuring out  
21 where you were, and looking back at dose histories and  
22 otherwise, which you no longer needed when you had a  
23 simple yearly value. Those would have to come back if  
24 you went to a five-year average of some type.

25 There are also, as we know, some issues

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1 around certain types of uses, industrial radiography  
2 being one, nuclear pharmacy being one that was  
3 identified here last time. So, we're going to be  
4 looking specifically for the views of this Commission,  
5 and your various constituent's organizations in terms  
6 of the pros/cons, implications, and impacts on that.

7 Moving on to the next one, which we also  
8 had some discussion on last time, dose limit for  
9 protection of the embryo fetus for a declared pregnant  
10 female. The ICRP recommendation now is a fairly  
11 straightforward 100 millirem after the notification of  
12 pregnancy, consistent with a generalized statement of  
13 protection consistent with that provided for a member  
14 of the public. Currently, Part 20 is at 500 millirem  
15 for the entire gestation period, which means that  
16 under our requirements, you have to go back and assess  
17 the exposure that's already taken place before the  
18 individual declared her pregnancy to determine what's  
19 left, and what you can apply.

20 So, again, as you can see, there are  
21 possible implications of moving to the new system, or  
22 retaining the old system. Obviously, again, options  
23 would include not changing anything, going to the ICRP  
24 recommendation, going to some other single value after  
25 declaration, or otherwise, that have been suggested.

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1 Since you know the individual is not going to declare  
2 on the day of conception, and it will be somewhere  
3 between there and the day of birth. And depending on  
4 what the individual wants to do, and it is her choice,  
5 it is not a requirement that there be a declaration,  
6 the degree of protection then varies. If the  
7 declaration is very early, then an ICRP recommendation  
8 of 100 millirem after declaration would be more  
9 protective than 500 millirem over the duration. But  
10 if you get the individual who waits until four, five,  
11 six, seven months in before declaring her pregnancy,  
12 then, in fact, you could argue that the ICRP  
13 recommendation might be less protective. So, there  
14 are various pros and cons, and again, there are  
15 implications associated with the record keeping and  
16 update, and the analysis that would have to be done.

17 Moving on to what may be one of the  
18 biggest points of discussion, that is the concept of  
19 constraints. ICRP has in its current set of  
20 recommendations emphasized the use of constraints in  
21 planning values in the process of optimization of  
22 ALARA. This is probably the single greatest feature  
23 of the revised recommendations, is the emphasis upon  
24 this as a planning tool in optimization. It's not a  
25 limit. ICRP doesn't intend it to be a dose limit. It

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1 intends it as a planning value, prospectively used to  
2 figure out where you want to be, and where you don't  
3 want to be in the process of figuring out what  
4 options, and what activities you'll conduct as part of  
5 your ALARA program.

6 Now, the NRC already has constraint  
7 defined in the regulations. In fact, there is already  
8 a constraint value for airborne effluents from  
9 material facilities of 10 millirem per year. That  
10 went in as a result of our interactions with EPA under  
11 the Clean Air Act. This would go, potentially,  
12 substantially beyond that current position.

13 We know, for example, that many licenses,  
14 certainly all of the big licensees, all the reactors,  
15 many broad scopes, and otherwise typically and  
16 normally use planning values in deciding what their  
17 ALARA program is going to be, what their ALARA  
18 objectives are going to be for the year, and  
19 otherwise. That's a constraint.

20 The question really becomes, do we see a  
21 value in requiring licensees to do that, because some  
22 do, and some don't. And antidotal at this point, the  
23 evidence would seem to indicate, perhaps, that in  
24 those areas where that is not a standard practice, or  
25 is not consistently used, those are areas where you

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1 tend to see higher exposure, and potentially have more  
2 issues, so there is the possibility that you could be  
3 improving protection by having people do a better job  
4 of planning. Actually makes a fair bit of sense.

5 So, the questions really become do we want  
6 to put such a requirement in, or is it an overreach of  
7 a regulatory burden and a requirement to require them  
8 to do such a thing? Do we want to have them make it  
9 part of it? And, then, do we want to go so far, if  
10 you were to put it in, to suggest to them a numeric  
11 value, or, perhaps, a maximum value that they could  
12 use as part of the process?

13 There are, obviously, a number of  
14 implications that we want to look at and explore with  
15 various groups. Do you or do you not already do this?

16 If you already do this, it's just a matter of okay,  
17 now there's a requirement for it. Are the benefits to  
18 protection to be seen? As I indicated, many times  
19 there is a benefit to making sure your planning is  
20 done well, and going back and checking that. But is  
21 there a benefit sufficient that you might want to make  
22 that part of the requirements? What might be the  
23 relationship to the dose limit?

24 As I briefly outlined to this group last  
25 time, one of the things that the staff has explored

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1 internally is the question of whether instead of  
2 modifying the dose limit, we could achieve the same  
3 degree of protection out there in the field in  
4 practice by using constraints, and having people do a  
5 better job of planning, rather than by ratcheting down  
6 the limit, itself. So, there is some interplay that  
7 we would like to explore with groups. And, as I said,  
8 is this appropriate or perhaps not appropriate  
9 insertion of a regulatory requirement in an area where  
10 many people are already doing something?

11 So, to interact with you, and to move  
12 forward, what we're looking for are your thoughts,  
13 both the Committee, you folks as individuals, and each  
14 of the various types of medical uses that are  
15 represented around this table. What are the impacts  
16 of the options? What other options may be out there?

17 I, by no means, suggest to you that we've thought of  
18 all of the possibilities, nor am I suggesting to you  
19 this very quick list today is by any means the entire  
20 list of issues that needs to be addressed. This is  
21 just the very first wave. There are many, many  
22 others. What happens with extremity doses? What  
23 happens with the public dose limit? What happens with  
24 the numeric values? Do you want to continue to have  
25 those available? What are the underlying calculations

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1 and criteria that are used? ICRP raises questions  
2 because when you start to underlie this, we know that  
3 there are some differences between the risks in males  
4 and females. This has a balance. Is that the  
5 appropriate balance? Do we continue to move forward?

6 Are there legal implications associated with some of  
7 these other decisions? All of that needs to be built  
8 into the information that we need to gather in order  
9 to be able to make a recommendation for rulemaking in  
10 a couple of years. Now, we do, in fact, have a couple  
11 of years.

12 So, the schedule, at this point, now  
13 through this summer, at least, maybe on into the fall  
14 some, some initial discussion, presentations much like  
15 I'm doing for you today to raise awareness and to get  
16 people thinking, and starting the discussion process.

17 Starting in the fall through the winter, and into  
18 next year, to get into more detailed discussions, to  
19 really start digging into the details, getting the  
20 pros and cons, debating it back and forth, looking for  
21 the issues and impacts. We will, at some point, be  
22 looking to try and hold specific interactions with  
23 groups of licensees, some workshops, and otherwise.  
24 We do not have those scheduled yet. We're looking for  
25 your thoughts and inputs on what are the good places,

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1 and times, and groups to be doing that with. Continue  
2 that through 2010.

3 Part of the schedule on this is driven by  
4 the fact that the ICRP is still working on revising  
5 the dose conversion coefficients that are used to  
6 translate a unit intake of radioactive material into  
7 an effective dose. That underlies the annual limits  
8 of intake concentrations that are in Part 20, Appendix  
9 B, and otherwise. The first of those, the first of  
10 those will not be available until 2011. The complete  
11 set may not all be there in place until more like  
12 2014, so we're going to face a question of when do we  
13 have enough to get started, when will we have enough  
14 to be finished? How can we work through this process  
15 in an orderly manner, meet all of our requirements  
16 under the Administrative Procedure Act, and otherwise?

17 We, of course, all through this process  
18 will be continuing our analysis, working on technical  
19 basis, interacting with our federal partners, EPA,  
20 DOE, OSHA, and others to try and - I was going to say  
21 gently move, I'm not sure that's quite the proper word  
22 - the whole federal family in the same direction to  
23 try and achieve a little better alignment than what's  
24 currently present today. Of course, you all know that  
25 all of the federal regulations exactly match each

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1 other, not exactly.

2 We are developing a whole series of things  
3 to try and facilitate the discussions. There will be  
4 a set of web pages on our public website. They're not  
5 quite up yet. You know there are many, many steps in  
6 the process of making sure you've got it right, and  
7 getting the infrastructure people to agree that you  
8 have it sufficiently right that they'll let you post  
9 it out there, so that will be a little while. But, in  
10 the meantime, we do already have a dedicated email  
11 address for people to use, so you don't actually have  
12 to send it to me personally. Regs4rp. It does work,  
13 we've already tested it. The State of Iowa has  
14 already sent us in some stuff, so we know it's  
15 working. There was a press release on the 27<sup>th</sup> that  
16 has stimulated a bit of interest. We have a whole  
17 series of these initial presentations scheduled.  
18 We'll be at CRCPD in just a couple of weeks, the  
19 Society of Nuclear Medicine in June, the Health  
20 Physics Society in July, the State Liaison Officers,  
21 the Fuel Cycle Information Exchange, the list is  
22 growing. These slides get out of date almost as  
23 quickly as I hit the save button on the PowerPoint  
24 presentation.

25 So, for our purposes today, because I know

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1 that you do not have the time that you might wish to  
2 really start talking about the pros and cons, and  
3 issues, but what I'm particularly interested in is to  
4 get the Commission starting to think about how we can  
5 work together over the next couple of years to work  
6 through some of these issues, to explore your views on  
7 the pros and cons, and options, and how we can engage  
8 with your various communities that you represent to  
9 get the information from them.

10 I'm looking for suggestions of particular  
11 meetings of societies and other groups of licensees  
12 that we might be able to talk to, and explore these  
13 issues with. And I would like your thoughts and views  
14 on the right mechanism of interaction with this group.

15 I know that with the ACRS we now have a dedicated  
16 subcommittee that Dr. Mike Ryan actually chairs, to  
17 work with us some of the HP issues. Whether or not  
18 you would wish to do a similar sort of thing, or  
19 continue interactions with the Committee, we hope to  
20 get your views and find the right ways that we can be  
21 exploring that with you.

22 And, with that, I complete this little  
23 run-through presentation, and open up for questions  
24 and discussions. Thank you very much, Dr. Malmud.

25 CHAIRMAN MALMUD: Thank you, Dr. Cool.

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1 Are there any questions for Dr. Cool, who has invited  
2 questions? Dr. Vetter.

3 MEMBER VETTER: Not a question, a comment.

4 I really do like the idea of a subcommittee from the  
5 standpoint that it takes too long to interact with the  
6 Committee, as a whole. As you know, Bruce had trouble  
7 with trying to get his Subcommittee to come to  
8 consensus, and it had to come here to finally get  
9 settled. That's a long time. And if a subcommittee  
10 can more actively interact with Dr. Cool and his  
11 colleagues on various questions that come up, even if  
12 it's not coming to decisions, if it's simply getting  
13 information and feeding it back, it can be done much  
14 more quickly, than interacting with the entire  
15 Committee.

16 CHAIRMAN MALMUD: Thank you. I,  
17 personally agree with you. It's a much more efficient  
18 approach to it. Other comments, other than how we  
19 might interact with respect to a subcommittee, rather  
20 than the Full Committee? Dr. Vetter?

21 MEMBER VETTER: Yes. I'm speaking a  
22 little out of ignorance here, but as I recall in the -  
23 -somewhere in the early '80s time frame, the NRC sent  
24 out a questionnaire to materials licensees to  
25 voluntarily report their exposures. And it wasn't in

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1 any kind of a regulatory sense. NRC was trying to  
2 learn something, and I even forgot why they were doing  
3 it.

4 The reactors send their occupational  
5 exposures into a database of some sort, but you don't  
6 know what the materials licensees' exposures are, I  
7 don't think. I don't think you have a database. And,  
8 so, if you were to sample all of us, that's a very,  
9 very, very small sampling of what the occupational  
10 exposures are. So, maybe it's possible to explore how  
11 can you get some real occupational data from materials  
12 licensees? That might be useful.

13 DR. COOL: If I could respond to that?  
14 Certain classes of licensees are required to report  
15 their information, and that does pick up one or two  
16 materials uses, particularly industrial, and  
17 radiography has to report. So, we get the information  
18 for those that remain as NRC licensees.

19 We face two things here. First is that we  
20 need to explore how to do this, particularly given  
21 that three-quarter plus of the licensees now are  
22 Agreement State licensees. And, so, the Agreement  
23 States may well have some of the information. In some  
24 cases, they have even more information than we do, and  
25 try to share that and gather. The second is that at

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1 least for NRC, and in most of the states, there are a  
2 couple of places where this is not true, the medical  
3 licensees do not have to provide their occupational  
4 exposure. That is maybe one of the biggest holes in  
5 the data set. The third component, of course, related  
6 to the interest of this Committee, is that our  
7 regulatory jurisdiction goes to the materials. The  
8 bigger piece of the pie is the machine-produced  
9 radiation, and only some of that would be an  
10 interaction as a result of multi-modality, and  
11 otherwise. But we need to explore the implications  
12 not just for the materials, but for the entirety of  
13 the program, if there's going to be anything like  
14 consistent national system. So, I would welcome any  
15 and all of your suggestions. I know that we've been  
16 doing some interactions, but we don't have a lot of  
17 data, at this point, and information.

18 CHAIRMAN MALMUD: Dr. Fisher.

19 MEMBER FISHER: Don, you take a very  
20 complex subject and make it easy for us to understand.

21 And I think you have a nice way of presenting the  
22 ICRP concepts, and the challenges that NRC faces. And  
23 I concur with your initial recommendations, and  
24 request for information.

25 One question, these changes will impact in

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1 the practice of medicine some elements more than  
2 others, cardiology, in particular, and radiopharmacy.

3 Could you state that -- could you give us any  
4 information about what the implications of the new  
5 ICRP recommendations are on workplace monitoring,  
6 assessment of exposure, or even assessment of internal  
7 dose from materials? Are there any implications for  
8 workplace monitoring that you'd like us to consider?

9 DR. COOL: I think there are certainly  
10 some things that ought to be considered; per se, the  
11 recommendations don't go to the level of detail of  
12 specific suggestions related to workplace monitoring,  
13 or otherwise. But that has to be looked at in the  
14 context of what the requirements are. Currently, the  
15 requirements are for there to be monitoring sufficient  
16 to demonstrate compliance. If you are to change the  
17 limits, or otherwise, then almost automatically the  
18 threshold levels, which are usually percentages of the  
19 limit would change and come down. That could  
20 certainly have some implications.

21 There are changes, we know, in the annual  
22 limits of intake, derived air concentrations for at  
23 least some radioactive materials. They are not going  
24 to be huge, earth-shattering moves one way or another.

25 They will be small adjustments, for the most part, as

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1 we understand them. So, those do not, necessarily,  
2 have significant impacts on workplace monitoring,  
3 other than the connection back to limits or otherwise.

4 The other component, which I really don't  
5 know how to predict, but I would invite you to think  
6 about is, to what extent there's an interface between  
7 the issues of establishing constraints, and otherwise,  
8 and the values that you would establish associated  
9 with monitoring. I would hope that there would be  
10 connections between what you use when you plan your  
11 program, and where you want to be in terms of your  
12 ALARA effort, and the criteria that you would use to  
13 monitor, because it wouldn't seem to be of very much  
14 use if you set up a lovely program and planning, and  
15 then your monitoring systems didn't allow you to  
16 detect whether you'd actually achieved it. And that  
17 may end up, in fact, being very facility-specific.

18 CHAIRMAN MALMUD: Dr. Suleiman.

19 MEMBER SULEIMAN: I have a few comments.  
20 One, I think sometimes when you wait long enough, it  
21 gets easier. I think the world has standardized in  
22 terms of the effective dose, and the scientific  
23 community has accepted that. So, in some ways, your  
24 transition actually will be easier in terms of people  
25 understanding the difference between effective dose,

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1 and effective dose equivalent. I think the first  
2 transition to effective dose equivalent was clearly  
3 more difficult, and challenging. That doesn't  
4 minimize the effort that's going to have to go on.

5 My focus the last several years has been  
6 more on research, which is really a much minor set of  
7 issues. FDA, you guys aren't as outdated as we are.  
8 We have some dose limits for some research  
9 applications that date back to '75. We intend on  
10 changing those at some point. But you don't say  
11 anything; you basically do not address human research.

12 You defer to the IRBs, and to FDA, and so on. Would  
13 you be willing to readdress, or do you think you'd  
14 maintain that same stance?

15 DR. COOL: I would expect that the Agency  
16 would maintain its stance in not getting into the  
17 middle of the question of the doses to the individual  
18 research subjects as part of the protocol, just as we  
19 don't go to the question of what's the appropriate  
20 exposure for a patient. Obviously, we would be  
21 looking at the question of protection, occupational,  
22 public, and all the things that go along with it, but  
23 I would not expect us to be trying to open up a new  
24 piece of discussion.

25 On the other hand, we would welcome

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1 continuing to interact with you as you look at those  
2 subjects, so that we can be putting all of these  
3 consistently together into a federal framework.

4 MEMBER SULEIMAN: Right. And I really  
5 empathize with your statutory constraints, as well as  
6 -- because we deal with them all the time, as well.  
7 But the body doesn't differentiate how -- where they  
8 get the radiation, so I think -- I do think you're  
9 going to have to -- you should get -- I suspect you  
10 don't collect medical exposures, because some of the  
11 doses are from x-ray, and, so, that doesn't cover --  
12 you're not responsible for that, and you can't  
13 differentiate between that. But I think from a public  
14 health point of view, it would be collect that  
15 information and have a little asterisk, and say that  
16 some of this radiation doesn't come under our direct  
17 jurisdiction, if that's the reason why you didn't  
18 collect it in the first place. But, I think, sort of  
19 like the states when they -- you don't differentiate.

20 MEMBER GILLEY: Radiation is radiation.

21 MEMBER SULEIMAN: That's right.

22 CHAIRMAN MALMUD: I think first was Ralph  
23 Lieto.

24 MEMBER LIETO: Me? Dr. Cool, sort of a  
25 follow-up question, or not question, but comment, to

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1 what Dr. Suleiman just mentioned. There are other  
2 federal agencies that have dose limits that are  
3 extremely archaic. And I would -- I know that, again,  
4 that there are some constraints that the NRC has, but  
5 I believe that there is the Memoranda of  
6 Understanding. Is this an avenue by which you can  
7 sort of encourage these other agencies to sort of come  
8 up into the -- out of the darkness and into the light  
9 on this subject? I don't know if that's something  
10 that you've been looking at, or have been considering.

11 But I think it's important that all federal agencies  
12 sort of come up to speed on these dose limits, since  
13 many of them are still back in the '70s.

14 Another question I did have related to the  
15 term, to the constraints. And as you go forward, I  
16 think this being an entirely new concept, I think a  
17 lot of people are going to try to look at this in the  
18 context of, is this analogous to the ALARA levels that  
19 are set in terms of action levels of dose, responding  
20 to dose limits in their various licenses, or is this  
21 an investigational level, which is a concept that's  
22 quite commonly used in radiology.

23 I think the biggest problem in going  
24 forward with this concept is, if I wrote this down  
25 correctly, was that the constraint is considered a

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1 numerical value licensees cannot exceed. I mean,  
2 that's a limit. If they can't exceed it, it's a  
3 limit, and that's how it's going to be viewed. So, I  
4 think as you go forward in conveying this to other  
5 societies and agencies, and groups, that if you can  
6 kind of put this in a context that they're familiar  
7 with, that this might have to be replacing, I think  
8 that would be helpful.

9 DR. COOL: Thank you. The two pieces of  
10 the puzzle. First, the other federal agencies. Yes,  
11 we are working with them. We've had a number of  
12 discussions with them, in fact, through the Inter-  
13 Agency Steering Committee on Radiation Standards. We  
14 are looking at exactly what each of the agencies has,  
15 what each of the agencies is thinking about doing, and  
16 looking to try and have a consistency as we move  
17 forward. Obviously, we cannot do more than influence,  
18 cajole, push, pull, and otherwise, but that is exactly  
19 what we intend to do.

20 On the concept of constraints, yes, you're  
21 very right. This is an area where a lot of careful  
22 discussion and then very careful wording is going to  
23 be necessary if the concept were to be considered to  
24 be in the regulations. Because, there is a very fine  
25 line between words which become a limit, and words

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1 which are where the licensee would not plan to exceed  
2 in their ALARA program, which is not a limit, but  
3 which has similar connections to investigation levels,  
4 and otherwise. So, there's a whole set of concepts  
5 where you might initially plan to be, the boundary of  
6 your ALARA process, what your ALARA process might  
7 suggest to you is the best place to be, the  
8 establishment of the targets or the goals, which might  
9 be the result of the optimization, so it might  
10 actually be less than their initial plan, and at what  
11 point you would go back in and investigate whether or  
12 not it was working, or not working. And there's a  
13 whole set of things, which does need a very careful  
14 understanding and alignment in order to decide exactly  
15 what the right relationship is. And it takes a lot of  
16 time.

17 CHAIRMAN MALMUD: Before Dr. Vetter asks  
18 his question, I wanted to follow-up something that you  
19 said, Ralph. When you said some of the regulations  
20 are archaic, in what ways?

21 MEMBER LIETO: OSHA limits are basically  
22 the limits that were set before the NRC modified  
23 theirs in the early 1990s. They're basically the  
24 limits that were in place in the early '70s, 5N minus  
25 18, 3 rem per quarter, these types of limits that are

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1 still in place.

2 CHAIRMAN MALMUD: And these limits are  
3 excessive compared to current standards? When you say  
4 they're archaic, do you mean that they are -

5 MEMBER LIETO: In some instances -

6 CHAIRMAN MALMUD: In their definition?

7 MEMBER LIETO: Yes. In some instances,  
8 the numbers are higher, higher dose limits that are  
9 permissible. But they're in areas that usually the  
10 NRC does not have regulatory authority over.

11 CHAIRMAN MALMUD: Yes. Thank you. Dr.  
12 Vetter.

13 MEMBER VETTER: In response to Dr.  
14 Suleiman's comments, I don't know if he was going  
15 there relative to establishing limits for patients,  
16 for human subjects. But the ICRP recommendations are  
17 justification and optimization for patients and human  
18 research subjects, and I really don't, at this point,  
19 see anything that would suggest that the regulatory  
20 structure go beyond that.

21 CHAIRMAN MALMUD: Thank you. Dr.  
22 Suleiman, did you wish to comment?

23 MEMBER SULEIMAN: I just want to clarify,  
24 most of our research, there are no limits. I think  
25 the Radioactive Drug Research Committee is a very

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1 special set of circumstances, where we allow  
2 researchers to not actually have to get filed in the  
3 investigation of new drug application, and, so, to  
4 release them from that additional burden, they have to  
5 comply with certain limits. But if they -- they have  
6 the option. They can do it under an IND, and then  
7 there are no limits. It's up to the expert on the  
8 committees.

9 CHAIRMAN MALMUD: Dr. Welsh?

10 MEMBER WELSH: I can appreciate that this  
11 is a very sensitive and important subject. It's  
12 sensitive because we're talking about regulation. And  
13 I can appreciate all the thought and effort that ICRP  
14 has put into ICRP 103. I know it came out at a very  
15 controversial time, 2007, when doses from medical  
16 procedures, such as CT, were in the news on a regular  
17 basis. And if we are going to be discussing adoption  
18 of some of the recommendations herein, the ICRP  
19 report, therefore, would have to be very, very  
20 carefully analyzed and evaluated.

21 Questions that come to mind surround the  
22 controversy about LNT. I know we don't have time, and  
23 this is not the venue or forum for a discussion about  
24 that, but can you tell us if the LNT model was used in  
25 ICRP 103, as a starting point?

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1 DR. COOL: Yes, I can tell you, and yes,  
2 it was. The underlying model of Linear Response  
3 continues to be the basic model used for the  
4 establishment of an appropriate regulatory regime.  
5 ICRP was actually rather careful in their language  
6 about appropriate for a regulatory regime, versus an  
7 absolute we believe that this is the way the body  
8 actually behaves, because there is a lot of things  
9 going on, and there are a lot of unknowns associated  
10 with that, as you know.

11 Furthermore, ICRP has backed away from  
12 that, or can be viewed as backing away from that,  
13 because they have been very careful to say that a  
14 collective dose calculation, as in integrating number  
15 of people and their exposures for some period of time,  
16 is not an appropriate measure for assessing the risk  
17 of that radiation exposure in that population, because  
18 of the wide uncertainties at the low doses, the  
19 uncertainties associated with the exposure. So, ICRP  
20 has, in fact, suggested that it not be used in risk  
21 assessment, which is one of the places that the Linear  
22 No Threshold hypothesis would drive you to, and from a  
23 purely mathematical construct.

24 CHAIRMAN MALMUD: Dr. Van Decker.

25 MEMBER VAN DECKER: Thank you. I've

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1 served on chaired enough Radiation Safety Committees  
2 in 20 years to know that from an occupational worker  
3 perspective, the people that are going to be the most  
4 affected, obviously, by dose reductions would be  
5 people in constant fluoro environments, and  
6 interventional radiology in the cardiac cath lab by  
7 far and away. To the degree that this discussion will  
8 interact on those people who are being exposed by  
9 machine-produced radiation, and clearly take them into  
10 the realm where a large percentage of those providers  
11 will be affected, and the amount of activities they  
12 perform in a year, clearly say that you need to be  
13 involved with those societies which are not  
14 represented at this table right now, Society of  
15 Interventional Radiology, which was here yesterday,  
16 and the matching one on the other side would be known  
17 as the Society of Cardiac Angiography and  
18 Intervention, CA&I, known as SCAI in the vernacular.  
19 But I think that they would have strong interests in  
20 some of this discussion, and understanding the  
21 technical and scientific basis for why we would be  
22 making this move, when most of those members,  
23 obviously, have battled through the badging, and  
24 monitoring, and trickiness of those requirements in  
25 that environment, and these types of dose levels that

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1 are easily within this realm for -- well, let's see,  
2 my partner has been doing it for 40 years, 40 years.  
3 So, I think they'd be interested in being part of the  
4 discussion, and I could facilitate half of that for  
5 you.

6 DR. COOL: Thank you.

7 CHAIRMAN MALMUD: Dr. Welsh.

8 MEMBER WELSH: So, if I could ask Dr. Van  
9 Decker to expand a little bit, if we were to change  
10 our recommendations from 5 rem per year, to 2 rem per  
11 year, do you think that would have a significant  
12 impact on some of the workers in those fields you  
13 mentioned?

14 DR. COOL: Oh, in the large centers, this  
15 would affect more than 50 percent of the  
16 practitioners.

17 CHAIRMAN MALMUD: Debbie Gilley.

18 MEMBER GILLEY: Dr. Van Decker, does your  
19 facility allow the weighting of badges, or are you  
20 using simply a personal dosimeter on the outside  
21 collar?

22 MEMBER VAN DECKER: I leave those types of  
23 technical considerations up to Radiation Safety  
24 Officers that have battled with this. I've seen it  
25 done both ways. A lot of times it's been done by

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1 mathematical calculations for the obvious reasons.

2 MEMBER GILLEY: And you would still exceed  
3 the 2 rem a year, even with an alternate reporting  
4 requirement technique?

5 MEMBER VAN DECKER: I would see it close  
6 enough in the realm of consideration.

7 CHAIRMAN MALMUD: Dr. Eggli.

8 MEMBER EGGLI: Just to sort of follow-up  
9 on Debbie's question. On the Radiation Safety  
10 Committee, I review these sorts of doses quarterly.  
11 If you take the external badge, and then you do the  
12 calculations for deep dose, most of our interventional  
13 radiologists would be pushing that 2 rem limit,  
14 pushing or exceeding that 2 rem limit. It is not  
15 uncommon in a quarter to have 2,000 or 2,500 millirem  
16 on an external collar badge.

17 CHAIRMAN MALMUD: Debbie Gilley.

18 MEMBER GILLEY: My next question is for  
19 Dr. Cool. How are the Europeans meeting the 2 rem  
20 requirement? Are they simply not doing the number of  
21 procedures we have, or is there a better method that  
22 they are using?

23 DR. COOL: That's one of the things that  
24 we want to explore more with them. The first blush we  
25 get back is, there aren't any difficulties, they've

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1 been complying with it for years. What we do not know  
2 at this point is, when we dig under the surface, do we  
3 find that they're doing an effective dose calculation  
4 from external sources? Are they not wearing badges,  
5 or some other combination of possibilities? That is a  
6 question that we do intend to pursue, and for which,  
7 at the moment, we do not have a real good answer on.

8 MEMBER GILLEY: Thank you.

9 CHAIRMAN MALMUD: Dr. Vetter.

10 MEMBER VETTER: One of the problems that  
11 we have in this country at this point in time relative  
12 to badges worn by interventionalists, and  
13 cardiologists, and so forth, is that we are regulated  
14 by 50 different regulators relative to those badges.  
15 And, in some states, they're more progressive than  
16 others, and they will allow you to correct those  
17 mathematically based on more recent computations.  
18 Some states say well, we want to take the most  
19 conservative point of view, and we will allow you to  
20 divide that external badge reading by three. And  
21 that's the rule, and you must follow it. It doesn't  
22 matter what ICRP has said. So, if we could all get on  
23 board with the latest estimates of risk and  
24 computations, I don't think we would have a problem  
25 with a 2, although there still are some

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1 interventionalists that will become close to that. But  
2 we certainly today have a huge problem with meeting  
3 that limit if we have to divide the external badge --  
4 the badge worn on the outside of the apron by three.

5 CHAIRMAN MALMUD: Thank you, Dr. Vetter.

6 MEMBER VETTER: That's to estimate  
7 effective dose equivalent.

8 CHAIRMAN MALMUD: Thank you. Dr.  
9 Suleiman.

10 MEMBER SULEIMAN: I think the need to  
11 standardize, actually using effective dose, or  
12 effective dose equivalent, it's conceivable some  
13 people could actually get more dose, because you may  
14 find out that some of the extremities may be weighted  
15 much, much less, and so you could actually -- it would  
16 be conceivable to have a high -- to fall below the  
17 effective dose limit, and still get some pretty high  
18 doses to some other tissue. But the need for  
19 standardization, and not to dumb down, sometimes we do  
20 to keep it simple, but we pay the price, because then  
21 you have people say I'll just use the badge, which is  
22 a good health physics principle. It gives you the  
23 upper limit, but it's not going to give you an  
24 accurate estimate as to the total risk that the  
25 individual was subjected to.

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1           In terms of the practice, I think the  
2 whole purpose of radiation safety is to constrain,  
3 because, in my professional opinion, my doctoral  
4 thesis was in fluoroscopy, but I think technology, and  
5 how I think modern day medicine can be conducted to  
6 meet a lot of these constraints. I think in some  
7 cases, technology can help reduce the doses  
8 significantly. I don't want to go into a large-scale  
9 discussion on that, but I think the potential is  
10 really there, and you see variations of that across  
11 the country. So, the constraints do what they're  
12 supposed to. The limits do what they're supposed to,  
13 and, so I think you're on the right approach. But I  
14 think the need to standardize would help solve some of  
15 those problems.

16           CHAIRMAN MALMUD: Dr. Cool.

17           DR. COOL: Thank you. A couple of quick  
18 notes. Effective dose is what's now in the NRC  
19 regulations, and we do allow the use of the different  
20 formulas for calculation. So, that's where the NRC  
21 is. Yes, there is the continuing discussion of how  
22 that gets implemented in various states and otherwise,  
23 the degree of conservatism and things. And noting, of  
24 course, that with the new tissue weighting factors,  
25 the algorithms that people use are another one of the

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1 things that are being updated. There's already been  
2 an article in the Health Physics Society that goes  
3 through and updates the algorithms for the new tissue  
4 weighting factors.

5 Secondly, to note that there are also  
6 requirements in the regulations now for extremity  
7 doses. And while there can certainly be some  
8 discussion around whether or not there should be  
9 changes in those, the ICRP recommendations don't  
10 suggest any changes in those areas, so you have that.

11 The third piece, which I'd just like to  
12 pick up on, is again the issue of constraints, and the  
13 interactions of constraints in the optimization  
14 process with the limits. The limits as a legal  
15 boundary, someplace that we would hope we don't ever  
16 actually get people over, because then there are all  
17 sorts of ramifications. Part of the reasons I offer  
18 the suggestion to you for discussion is, I can  
19 conceive of regulatory requirements utilizing the idea  
20 of constraints carefully constructed that might allow  
21 increasing the protection, accomplishing things for  
22 some of these interventional radiologists and  
23 cardiologists, and otherwise, and getting them in the  
24 place where we might wish them to be from a protection  
25 standpoint, but not, necessarily, do that by means of

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1 just taking down the limit, which would put them in a  
2 legal quagmire, where it was do I become illegal, or  
3 do I take care of this person before they die?

4 CHAIRMAN MALMUD: Dr. Cool, not being a  
5 fluoroscopist, but having observed fluoroscopy in a  
6 number of institutions, and having observed human  
7 behavior, I would fully agree with your last comment,  
8 that lowering the limits will not achieve the goal.  
9 The first thing that should be done is, perhaps, to  
10 collect a sound database, which we do not have  
11 currently. It might be required that before the  
12 exposure to a machine, or to a radiopharmaceutical,  
13 that there be a timeout, just as there is in surgery,  
14 in which there is assurance that the badges are being  
15 worn by the individuals who are supposed to be wearing  
16 their radiation exposure badges, so that a sound  
17 database can be obtained. Right now, it's not at all  
18 uncommon for someone to forget his or her badge, or to  
19 forget a portion of the badging, the finger badge, the  
20 badge on the collar, what have you, and that to  
21 tighten the rules in the face of the absence of a  
22 sound database, would create problems, which you've  
23 alluded to for the population as a whole, particularly  
24 those who provide radiologic services. So, my own  
25 inclination would be, though I am a firm believer in

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1 ALARA, that a database is the first thing that we  
2 need, and we don't have one. And I doubt that the  
3 Europeans have one either. I have a number of  
4 European colleagues and they have the same beliefs and  
5 practices as my American colleagues. And I see it,  
6 and this is among very educated people, who just  
7 forget the badge on the day that they're going to --  
8 at a moment when they're going to get some exposure.  
9 So, I would first argue for a sounder database before  
10 the rules are tightened, but that's a personal  
11 opinion, and I'm certain that my colleagues in  
12 diagnostic and oncologic radiology would have their  
13 own opinions with regard to professional behavior in  
14 these environments. And, also, this applies to  
15 technologists. I don't think we have a database.  
16 We'd be measuring the unknown with the unknown under  
17 current circumstances.

18 Having observed the tightening of the  
19 rules in the operating room, which have been very  
20 effective in reducing a number of untoward incidents  
21 in operating theaters, it may be that we need the same  
22 kind of practice in the world of radiology, not  
23 regulated by the NRC, but within each institution so  
24 that we could achieve a database in which we might  
25 make some observations. Otherwise, some people will

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1 feel that their livelihood is being interfered with,  
2 and there's a natural tendency not to want that to  
3 occur, even when it puts the individual at risk, or  
4 when the individual feels that he or she can't provide  
5 essential patient care on behalf of the lives or the  
6 well-being of a patient because of an abstract  
7 concept. Mr. Lieto.

8 MEMBER LIETO: Just to follow-up on your  
9 statement there, Mr. Chairman. As you go -- if you do  
10 go forward with getting a database of information in  
11 medical users, I would encourage you to try to  
12 separate, where possible, machine users from  
13 radioactive material users, because I think you might  
14 find that although there are very high-end machine  
15 users in interventional radiology, there is a  
16 tremendous amount of what I call psychological  
17 monitoring that's done in medical institutions for  
18 nursing staff, OR staff, so forth, because they think  
19 they might get exposed. So, when you look at the  
20 averages of x-ray users, it's going to be maybe low,  
21 and when you look at radioactive material users, where  
22 you're monitoring the people that are actually  
23 handling it, and there's very little of what I call  
24 psychological monitoring that goes on, you may find  
25 that the numbers are a little bit higher, I'll say

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1 above maybe the ALARA levels. So, if you can, as you  
2 go forward, if you can separate out this database by  
3 those users, it might provide some differing  
4 information on what the exposure levels are in the  
5 different groups.

6 DR. COOL: I think we would very much  
7 agree. Yes, we need a database. We need information  
8 with which to have a basis to propose or not propose  
9 anything. And the better the fine structure that we  
10 can get on that database, the better the information  
11 and the decisions will be. I think we're much in  
12 agreement with that.

13 CHAIRMAN MALMUD: I think we agree. And  
14 my observation would be that we'll never be able to  
15 achieve a sound database if the penalties are too  
16 great to the individual in the collection of that  
17 database. Was there someone else? Yes, Dr. Suleiman.

18 MEMBER SULEIMAN: I hate to throw in an  
19 idea, but why not? Have you ever thought about, if  
20 the medical community feels so strongly, would they  
21 allow a higher occupational limit for some life-  
22 threatening, or for some high-risk procedures?

23 DR. COOL: I'm going to say first, thank  
24 you. Nothing is outside the realm of possible  
25 consideration. And, thirdly, today in the

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1 requirements there is, in fact, a special case  
2 provision called, "Plant Special Exposure", which  
3 would allow, upon a careful set of considerations, to  
4 exceed the dose limits, very highly restricted. I know  
5 of only one case where someone has ever actually gone  
6 through the process, and applied to be able to have  
7 permission to use that, and their controls were such  
8 that they didn't ever actually do that.

9 MEMBER SULEIMAN: I think the kind of  
10 person that would go for that would probably have good  
11 enough procedures; they wouldn't exceed it, yes.

12 DR. COOL: But we can engage in all sorts  
13 of discussions on the possibilities, and back and  
14 forth. That's the whole purpose of starting the  
15 dialogue now, while there isn't a proposal on the  
16 table, so that people don't feel like they have to  
17 defend their particular turf, and can rather help us  
18 understand what the entire landscape looks like.

19 CHAIRMAN MALMUD: Thank you, Dr. Cool.  
20 Dr. Eggli.

21 MEMBER EGGLI: I don't think in the  
22 materials arena at my institution we're going to have  
23 any trouble meeting these limits. But in the machine-  
24 generated, we are. And I am absolutely certain that  
25 there isn't a single interventional radiologist in our

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1 institution, or interventional cardiologist in our  
2 institution that's the least bit worried about their  
3 cumulative exposure. And they have the education to  
4 understand what those risks are.

5 The other problem is if this is a patient  
6 care issue, not all interventionalists are created  
7 equal. Some are more talented than others, and they  
8 tend to take care of the most critically ill patients,  
9 and they tend to be the more complex procedures, and  
10 they tend to get over-exposed in those procedures.  
11 And I could name to you the people I consider are most  
12 talented interventionalists, both in cardiology and  
13 radiology, and I can tell you that when I look at  
14 their quarterly exposure reports, they're going to top  
15 the charts.

16 CHAIRMAN MALMUD: Dr. Eggli's  
17 observations, my observations from different  
18 perspectives are the same. I mean, among radiologists  
19 and cardiologists, the interventionalists are really  
20 the heroes of the profession. They're the ones who  
21 are called on true emergencies. When I provide I-131  
22 therapy, I'm getting some beta radiation, it's  
23 scheduled, and all the safety regulations could be  
24 employed in a careful, timely fashion. When an  
25 interventional radiologist has to do a procedure on a

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1 patient whose life is really at risk for that moment,  
2 or the interventional cardiologist, same situation,  
3 their natural tendency is to put the patient first and  
4 not themselves first. And anything that we would do  
5 that would interfere with that would be  
6 counterproductive in terms of the welfare of the  
7 public. But, we still should have database, so that  
8 we understand where we are, and I think we're all  
9 pretty much saying the same thing. And all of us,  
10 from different perspectives, have made the same  
11 observations. We're dealing with an issue that  
12 profoundly affects emergency patient care, or could  
13 affect emergency patient care. It's very different in  
14 my situation.

15 In my situation, when I'm giving a patient  
16 an oral dose of I-131, and the resident shows up with  
17 the white coat, but without the badge, I say, "Out.  
18 You may not participate in this therapy without your  
19 badge." If the excuse is they lost or misplaced the  
20 badge, that's fine. They don't participate in that  
21 therapy that day. But that's very measured, as  
22 opposed to the patient who's brought into the  
23 emergency department with acute myocardial infarction  
24 who's rushed to the interventional lab, and then a  
25 lifesaving procedure is performed, very different set

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1 of circumstances, and a very committed physician,  
2 who's performing this procedure without concern for  
3 his own well-being, or her own well-being. Dr. Welsh?

4 MEMBER WELSH: I think most of the points  
5 that I was about to make have been eloquently stated.

6 I concur with the idea of having a database. I  
7 suspect if we have an accurate database, Dr. Van  
8 Decker's prediction might come true, and that we will  
9 see individuals who are critically important in  
10 medical care approaching the proposed 2 rem per year  
11 limit. And if that happens, I would say that from a  
12 patient perspective, we have to be cognizant of the  
13 potential consequences.

14 I have the good fortune of practicing at a  
15 major academic facility in Wisconsin, but, also, at a  
16 much smaller facility, where it's approximately 70  
17 miles between any given radiation oncologist, and  
18 maybe 120 miles between interventional radiologists.  
19 And we've heard that not all interventional  
20 radiologists are created equal, so, therefore, the one  
21 that's 120 miles away is the one that's of choice. If  
22 that individual exceeds the limit, you might have to  
23 drive 500 miles, 300 miles to get to a competent  
24 interventional radiologist. And I think that that has  
25 to be factored into some of these regulation

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1 decisions, as well.

2 CHAIRMAN MALMUD: If I may, part of what  
3 I'm trying to drive at is, is all these statements are  
4 valid. If the database exists, there may evolve from  
5 the database a better way of reducing the radiation  
6 burden to the provider. But in the absence of a  
7 database, there's no urgent need to change the  
8 methodology, currently. But the interventional  
9 radiology field is filled with brilliant individuals  
10 who will respond, if necessary, to changes that are  
11 necessary. That's my general observation of these  
12 highly trained individuals, so I'm optimistic that a  
13 database will generate a better standard of practice,  
14 if it's needed. But constraining the current limits  
15 will have the opposite effect. Everyone will forget  
16 to wear his badge. We have Dr. Guiberteau.

17 MEMBER GUIBERTEAU: Well, I've been  
18 listening to this with a lot of interest. This topic  
19 is one that is of major concern to the diagnostic  
20 radiology community, primarily from the point of view  
21 of the interventional radiologists. I think in our  
22 discussions in various organizations, there is, as has  
23 been mentioned by various commenter's, the need for an  
24 understanding of what interventional radiology  
25 consists of.

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1 I do think the average procedure, it's  
2 well understood that you can stay within the limits of  
3 exposure. But there are studies, outliers, both with  
4 respect to the individuals performing them, and to the  
5 difficulty of the case, that place them at higher dose  
6 levels.

7 There is also an exceeding interest in if  
8 the physician badged is exceeding his limits, then the  
9 dose of the patient is exceeding the values that would  
10 not be tolerated in most circumstances, and those need  
11 to be justified.

12 There have been numerous articles in the  
13 last several years in the literature imploring further  
14 investigation of these incidents with patients, and  
15 with physicians, and I think we would all agree in the  
16 radiology community that a valid database would be the  
17 place to start. And I guess my question is, to you,  
18 is that where in terms of being a regulatory agency  
19 could this information be achieved?

20 DR. COOL: I think the answer is yes, we  
21 are trying to think about the right ways to try and  
22 gather the data. There are, of course, two  
23 opportunities. One is to try and go back and capture  
24 by some voluntary means data that has been collected  
25 over the last couple of years, recognizing that it has

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1 the potential for I forgot my badge, and other things,  
2 which make the uncertainties greater. There is, of  
3 course, always the possibility, I suppose, for trying  
4 to do some special effort prospectively for some  
5 period of time to try and improve on the quality of  
6 that data as we go through the process, as well.

7 Step one, I think, for us is recognizing  
8 that there is a lot of data that is out there, which  
9 we do not have access to, is to try and find the right  
10 ways to get access to that data. And sadly, that  
11 means that we have to go through a series of  
12 commotions and steps, including our friends in the  
13 Office of Management and Budget in terms of how many  
14 people we can ask questions of, and what kind of data  
15 we can ask for, and otherwise. But we are exploring,  
16 trying to get what's out there, in order to try to  
17 start building upon that. My colleague, Vince  
18 Holahan, may have something to add to that, as well.

19 MR. HOLAHAN: Good morning. I'm Vince  
20 Holahan. I'm Senior Advisor for Health Effects in the  
21 Office of Research. One of the things that our group  
22 does is, we set up the REIRS database, that's the  
23 Radiation Exposure Information Reporting System. We  
24 use that for all of our power plant workers, and a  
25 number of material users. With that, we can look at

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1 trends, annual trends, three-year rolling trends, and  
2 so forth. Unfortunately, we don't -- at this time; we  
3 don't have the authority to collect the medical data  
4 from the states, and particularly, the Agreement  
5 States.

6           Fortunately, you'll hear about this in the  
7 next hour, the NCRP issued Report 160. And in Chapter  
8 7 of that report, it addresses occupational exposure  
9 to include medical. They went to the dosimetry  
10 vendors and used the dosimetry vendors to provide  
11 information to look at years 2003-2006. And what you  
12 find among the 600,000 badged medical workers, there  
13 are about 600 that are exceeding the occupational dose  
14 limit of 5 rem a year in each of those years. The  
15 good news is most of the workers are receiving very  
16 little or no exposure.

17           What we can possibly do is go to those  
18 vendors and see if we can get additional information  
19 from them, and that will provide us information  
20 sooner, rather than later, to address some of the  
21 questions you're talking about. If we have to set up  
22 an individual database, that's going to probably take  
23 a change in statute to give us the regulatory ability  
24 to do that, because right now, as was indicated  
25 earlier, I think it was by Dr. Vetter, some

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1 institutions report to the state on an annual basis  
2 what the exposures are, some do not. They're just  
3 inspectible type of reports, so there is no mechanism  
4 to obtain that information now. And what we're  
5 finding is, in particular with the industrial  
6 radiographers, our database is actually getting  
7 smaller, because as soon as a state decides to become  
8 an Agreement State, they no longer send that  
9 information to us, and we put it into our database.

10 CHAIRMAN MALMUD: Thank you. Dr. Vetter.

11 MEMBER VETTER: I wanted to point out just  
12 one caution relative to interpreting data from the  
13 vendors, and that is that all they have is a badge  
14 reading. And that will not take into account whether  
15 the individual is wearing an apron, so the badge  
16 reading, itself, does not, necessarily reflect the  
17 effective dose, or effective dose equivalent.

18 CHAIRMAN MALMUD: It also depends whether  
19 the individual is wearing the badge outside of the  
20 apron, or inside the apron. Mr. Lieto.

21 MEMBER LIETO: It's also the aggregate of  
22 radioactive material users and machine users lumped  
23 together, so you're looking at that cross-aggregate,  
24 if you will, of wearers. It's not separating out the  
25 radioactive material wearers versus the machine

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1 wearers. And that's something only really I think the  
2 licensee or registrant can do.

3 CHAIRMAN MALMUD: Dr. Suleiman.

4 MEMBER SULEIMAN: I think it's a probably  
5 soluble problem. The data is out there, and rather  
6 than argue the argument like these arguments always  
7 are argued in terms of anecdotal stories about  
8 individuals, let the data speak for itself. I think  
9 most hospital RSOs, I would assume, are looking over  
10 their data. It wouldn't take much effort to parse by  
11 department and get an idea. If everybody in the group  
12 is giving high doses, or whether you've got low doses,  
13 collect the data, maybe work through the vendors,  
14 maybe work through some of the hospitals or some of  
15 the societies. There ought to be a way to get some  
16 preliminary information.

17 There was a global effort to put the NCRP  
18 report together. It's just a case of going one level  
19 further and trying to parse by the different  
20 specialties. And the data will just leap out at you.

21 You'll either get a very broad distribution, or  
22 you'll get some clustering. And then you'll have some  
23 numbers to make some valid discussions with.

24 CHAIRMAN MALMUD: Thank you, Dr. Suleiman.

25 I think Dr. Howe was next.

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1 DR. HOWE: This is just kind of a generic  
2 comment. As I'm listening to the discussion, I'm  
3 hearing that we need to make a clear distinction  
4 between machine dose and materials dose. As we move  
5 into more emerging technologies, such as intervascular  
6 brachytherapy, such as microspheres, we're starting to  
7 pick up more of the interventional radiologists. Now,  
8 we're clearly not picking them all up, but we are  
9 starting to pick up a group that wasn't in our  
10 regulatory sphere in earlier days, so I think that's  
11 something that the Committee and the NRC needs to keep  
12 in mind, as we move forward.

13 CHAIRMAN MALMUD: Thank you for bringing  
14 that to our attention. If I may address Dr.  
15 Suleiman's comment, I'm still concerned, Dr. Suleiman,  
16 that we don't have an adequate database, and that  
17 further constraints on the limits in the face of an  
18 inadequate existing database would be  
19 counterproductive. The goal is -- we agree on our  
20 goal, which is to reduce the radiation burdens, the  
21 unnecessary radiation burdens to providers. My  
22 concern is that if the limits are reduced, as might an  
23 outcome of agreement internationally, that the  
24 database will never be achieved. Dr. Lewis.

25 MR. LEWIS: Thank you for the promotion.

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1 I'm not a doctor.

2 (Laughter.)

3 CHAIRMAN MALMUD: Honorary Dr. Lewis.

4 MR. LEWIS: I would like to make a  
5 suggestion to the Committee, and Vince Holahan has  
6 already kind of invoked this, that much of this  
7 discussion, I think, will be very relevant to the next  
8 topic on the agenda, which is what to do about NRCP  
9 160. And just a suggestion, if we want to revisit  
10 that, or kick that off now, that's -- I'll leave it  
11 for the Chair's discretion.

12 CHAIRMAN MALMUD: Thank you. Dr.  
13 Guiberteau.

14 MEMBER GUIBERTEAU: Just two comments.  
15 One, to comment on Dr. Howe's observation. As we move  
16 into hybrid technologies in both nuclear medicine, and  
17 diagnostic radiology, where we're performing both CT  
18 and materials imaging, there have been a number of  
19 reports of occupational exposures, depending on the  
20 state, where some states have very strict rules about  
21 who can operate these -- perform these procedures, and  
22 others do not. We have found that there are large  
23 lapses in those who are trained in materials use,  
24 technologists, who are now trained to operate a CT  
25 unit, but not, necessarily, the radiation safety

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1 aspects of it. And usually vice versa, particularly  
2 when you're using high-energy radiopharmaceuticals in  
3 addition to this. And that is something that I think  
4 this Committee should be very interested in.

5 Secondly, just a matter of expression of  
6 the difficulty in collecting valid data, that I'm  
7 certain that the radiology community understands how  
8 difficult this methodology is due to compliance issues  
9 with those who are performing the procedures, with the  
10 methodology of calculating doses, and what is being  
11 reported. And, finally, just with deformation of the  
12 data due to observational scientific collection of the  
13 data, as per the Hawthorne Westinghouse experiments  
14 many years ago. So, it isn't very easy, and I think  
15 the only way to start is to try to get to the  
16 information as broad as possible, and as granular as  
17 possible, so that you can separate out what we're  
18 collecting.

19 CHAIRMAN MALMUD: Thank you, Dr.  
20 Guiberteau. Dr. Thomadsen.

21 MEMBER THOMADSEN: Just a potential  
22 suggestion. Since you're talking this June to the  
23 Health Physics Society, maybe they could bypass the  
24 problems that were discussed with having the NRC  
25 establish a database, and they might be able to

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1 facilitate a database for you.

2 DR. COOL: Thank you. That's certainly  
3 another possibility. We've also been in discussions  
4 with Lynne Fairbent and others in AAPM to try and  
5 find some mechanisms that would get us a view of some  
6 of this data without it having to appear that the  
7 regulatory agency was going to come after you.

8 CHAIRMAN MALMUD: Thank you. Now, if I  
9 may, we'll get back to a suggestion that Dr. Vetter  
10 made earlier, and that is that we establish a  
11 subcommittee within the ACMUI in order to work with  
12 you. Are you receptive to that idea?

13 DR. COOL: Yes, sir.

14 CHAIRMAN MALMUD: Then we will come up  
15 with a subcommittee for you. Did I interfere with  
16 someone asking a question? And we will find a  
17 subcommittee of three that can work with you. We're  
18 currently in a state of transition here. We have  
19 three very experienced members of the Committee who  
20 are leaving, and we're recognizing their service and  
21 the loss to the Committee of their services today.  
22 And I will get back to you with a recommendation.

23 DR. COOL: Thank you very much. We  
24 appreciate that, and we very much look forward to  
25 interacting with that subcommittee, and with all of

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1 you. And I would, again, ask - I know that following  
2 the last meeting, I had conversations with a couple of  
3 you about groups and otherwise. We were not able to  
4 follow those up because of the time frame of the  
5 Commission decision, and otherwise, but I am very  
6 interested to find connections to some of your  
7 organizations, and to your respective groups of  
8 licensees, because these are the discussions that are  
9 needed now, and we look forward to it. Thank you very  
10 much.

11 CHAIRMAN MALMUD: Thank you. We will move  
12 on to the next item on the agenda. Ashley, are we  
13 sticking to the agenda thus far?

14 MS. COCKERHAM: Yes, until we get to this  
15 afternoon.

16 CHAIRMAN MALMUD: Who will be the next  
17 presenter?

18 MR. LEWIS: I'd be happy to tee up the  
19 topic, if you'd like. But we were really looking for  
20 just a brainstorming open session from the Committee  
21 about the report, the NCRP report. So, with that,  
22 before I start, as Chris mentioned in his opening  
23 remarks, the NRC staff is aware of at least three  
24 Committee members who were involved substantially in  
25 the NCRP 160 report preparation and publication. And

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1 we just need to remind you of the conflict of interest  
2 provisions that are in the ACMUI bylaws. And any  
3 member who was involved in this report would need to  
4 recuse themselves of the discussion. I believe you  
5 can just answer factual questions, but any kind of  
6 substantive discussion you should recuse yourselves  
7 from the areas where you have a conflict of interest  
8 in preparing for the report. And if there are any  
9 other Committee members who are involved that the  
10 staff isn't aware of, they should identify themselves,  
11 as they should with any topic.

12 MEMBER NAG: Excuse me. Could I have -- I  
13 know they prepared the report. Wouldn't that be  
14 helpful in the discussion? I mean, why would they  
15 have to recuse themselves?

16 MR. LEWIS: Because, legally you're  
17 required as a Committee member to recuse yourselves of  
18 any discussion if you're trying to influence the  
19 Committee on a report you prepared outside of your  
20 ACMUI duties.

21 MEMBER NAG: Oh, outside. I see.

22 MEMBER SULEIMAN: I want to clarify this.  
23 If you look at the preamble of the report, it's just  
24 a scientific collection of data. It doesn't make any  
25 recommendation. It's just a census, so it's not

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1 advocating any specific position.

2 MR. LEWIS: Well, let me finish my tee  
3 off, and you'll see kind of -- because we are -- the  
4 NRC staff is asking the Committee to give us policy  
5 advice about what to do about the report. So, from  
6 that perspective, it would be a conflict according to  
7 our attorneys.

8 Okay. On March 3<sup>rd</sup> of this year, the  
9 National Council on Radiation Protection Measurements,  
10 which we've already referred to as NRCP, held its  
11 annual meeting in Bethesda, and they issued a report  
12 called NCRP 160, titled, "Ionizing Radiation Exposure  
13 of the Population of the United States", which I  
14 believe you all have a copy of at this point, at least  
15 the pre-publication copy. And we had heard just last  
16 week that it went to final publication, so the ring  
17 binder that you have.

18 The report has a punch line finding that  
19 essentially says that the increase -- Americans were  
20 exposed in 2006 to more than seven times as much  
21 ionizing radiation as they were in the early '80s.  
22 So, the average dose to the population has increased  
23 by a factor of seven over the recent times. They  
24 attribute this increase, primarily, to the use --  
25 machine-produced radiation, such as increased use of

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1 computed tomography, and also to diagnostic nuclear  
2 medicine procedures.

3           These two modalities were responsible for  
4 the majority of all the increases, so in addition to  
5 more minor contributors, such as increased background  
6 radiation. I believe the occupational exposure where  
7 they had data actually went down over that time. So,  
8 the NRC is asking for the Committee to give us policy  
9 advice, as is your primary mission, about this report.

10          And we're asking, in particular, does this report  
11 contain any information that suggests that there are  
12 gaps in NRC's policies and requirements that need to  
13 be addressed. And where there are already NRC  
14 policies, such as our medical use policy, are those  
15 policies serving the public well. For example, should  
16 NRC revisit its decision to not intrude in the  
17 practice of medicine, as regards to diagnostic nuclear  
18 medicine, and protection of patients, given that the  
19 increases in diagnostic nuclear medicine are primarily  
20 responsible for these dose increases? And any  
21 additional issues that the Committee may wish to bring  
22 to the NRC's attention, such as the lack of a database  
23 for material licensees that we were just discussing.

24           You have pretty much -- that's kind of the  
25 extent of the task we're asking for you. You have

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1 kind of an open book to tailor that task. We have, of  
2 course, limited NRC authority over machine-produced  
3 radiation, but we do have policies that are related to  
4 non-machine-produced radiation, some of which is  
5 mentioned extensively in the NCRP report.

6 So, with that, I'll just turn it back over  
7 to Dr. Malmud.

8 CHAIRMAN MALMUD: Dr. Eggli.

9 MEMBER EGGLI: As a nuclear medicine  
10 practitioner, I could talk about some of the increased  
11 patient exposure that has arisen in diagnostic nuclear  
12 medicine. I think it probably comes in predominantly  
13 two areas where we have seen significant growth in the  
14 use of diagnostic nuclear medicine over the last  
15 several years. One of them would be nuclear  
16 cardiology, and then secondly, PET imaging. And let  
17 me start with PET imaging first in my comments.

18 PET is a high-energy photon. There are  
19 patient exposures that result from this. However, you  
20 have to look at the benefit that that's creating. If  
21 you look at all cancers, and the "conventional"  
22 imaging modalities, what a conventional modality is,  
23 are what other people, other than you are performing.  
24 You're the forefront, and they're the conventional.  
25 So, if you want to look at CT, it has been the gold

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1 standard for diagnosis and monitoring of tumors for  
2 years. And the CT has an accuracy, and a sensitivity  
3 and specificity that's always down in the low 60s  
4 percent or worse. Now you add PET to the mix.

5 The diagnostic accuracy, the sensitivity,  
6 and specificities rise into the high 80s and low 90s,  
7 when you combine with PET CT. It has made a huge  
8 difference in the quality of care provided to  
9 patients. And then if you look at the cost across the  
10 board of diagnosing and managing diseases, the adding  
11 of PET CT into the diagnostic algorithm has reduced  
12 the cost of diagnosing and following diseases between  
13 \$500 and \$2,500 per patient. So, economically it  
14 makes sense, and from a patient care point of view, it  
15 makes sense. And anything that is done that reduces  
16 the diagnostic efficacy for a cancer patient is  
17 morally unacceptable.

18 CHAIRMAN MALMUD: Thank you, Dr. Eggli.  
19 You said that there were two. The first one you  
20 mentioned was PET, and the second one was nuclear  
21 cardiology, or cardiovascular nuclear medicine. I  
22 think that the figures for cardiovascular disease, and  
23 we have a provider here, Dr. Van Decker, they speak  
24 for themselves, and that is the death rate from  
25 coronary artery disease in the United States has seen

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1 a profound change. There are many elements to it;  
2 perhaps one would credit the statins more than the  
3 interventional radiologists, but both contribute to  
4 the change in the mortality and morbidity associated  
5 with cardiovascular disease.

6 MEMBER EGGLI: I thought it would be  
7 better for Bill to speak to that, than me.

8 CHAIRMAN MALMUD: All right. I'm going to  
9 introduce Bill. So I'm going to ask Dr. Van Decker,  
10 whose life is committed to nuclear cardiology to speak  
11 on behalf of that technique. Clearly -

12 MEMBER VAN DECKER: I like the way I could  
13 save my voice here.

14 (Laughter.)

15 CHAIRMAN MALMUD: But, clearly, the  
16 techniques that you employ have reduced the death rate  
17 from cardiovascular disease in the United States. Dr.  
18 Van Decker, with that introduction.

19 MEMBER VAN DECKER: I'll make a couple of  
20 comments, also. Obviously, I think that -- first of  
21 all, I'd like to say I think that the report is a  
22 scientific report. Staying away from anything that  
23 this may mean as a useful thing for everyone involved  
24 in ionizing radiation. I mean, I think that it's  
25 actually somewhat helpful, if it hadn't been such a

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1 long period of time between the look-see, because two  
2 points in a line to see where you are, when you look  
3 at large decades of time when technology is growing,  
4 it gives you a skewed idea, sometimes, of what's gone  
5 on. But I think that a lot of people put a lot of  
6 work into this, and I think the information is useful  
7 for all providers to kind of look at, and try to make  
8 some thoughts about.

9 Now, as far as the cardiovascular disease  
10 and nuclear medicine portion of this goes, I guess I  
11 would make the following comments. You know, if you  
12 look at CDC data from 1980 to 2006, the life  
13 expectancy of females has gone from 77.7 years to 80.7  
14 years. The life expectancy of males has gone from  
15 70.0 years to 75.4 years, which means that men have  
16 made proportionally a larger increase in the life  
17 expectancy over the last 40 years than females. If  
18 you want to look at statistics and what they really  
19 tell us, that's probably because, unfortunately, men  
20 have more coronary disease than women, and men die of  
21 coronary disease. And we do a much better job with  
22 that situation than a lot of other things we need to  
23 focus on.

24 The second thing -- and, so, the use of  
25 diagnostic techniques has not decreased life

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1     expectancy over the last 30 years, that's for sure, or  
2     our therapeutics, obviously.  The other thing I would  
3     point out looking at CDC data is that the death rate  
4     from ischemic heart disease from 1980 to 2006 has  
5     taken a dramatic decrease.  It's gone from about 492  
6     per 100,000 to about 211 per 100,000, which is a  
7     reduction of way over 50 percent.  And I would agree  
8     with Dr. Malmud that obviously there are a lot of  
9     things that go into that in the cardiovascular  
10    provider community.  My cousin is an interventional,  
11    the medical work with statins, some lifestyle issues  
12    that we've tried to push with the public, but when we  
13    recognize the fact that the incidents of diabetes and  
14    the incidents of obesity is going up, and up, and up,  
15    and that we're dealing with an older and older  
16    population with a much, much more higher incidence of  
17    the disease process, I think that speaks very, very  
18    well for what some of the diagnostic techniques have  
19    been able to identify and allow us to do.

20                   I would also point out from the CDC data  
21    that if you looked at death from malignant neoplasm  
22    from 1980 to 2006, that that number has also gone  
23    down, not to the same percentage, from about 198 per  
24    100,000, to about 183 per 100,000.  So, I guess we  
25    need to be finding it sooner, and doing better things

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1 with it from other ends, but it certainly has not gone  
2 up.

3 MEMBER EGGLI: And if I could add to that  
4 just slightly, Bill, the incidents of cancer continues  
5 to rise, while the death rates are decreasing.

6 MEMBER VAN DECKER: Which is probably more  
7 a reflection of more people living to elderly ages,  
8 and from the cardiovascular provider community, we  
9 look it as, if we keep hearts alive longer that  
10 somebody is going to have to treat the cancer that  
11 will eventually declare itself from bad DNA repair  
12 mechanisms, so our goal for the oncology community is,  
13 we'd like to try a few peaks going along longer to see  
14 where we get. But I think that's all an important  
15 piece of the discussion.

16 I mean, what really has happened here on a  
17 treatment paradigm is that the cardiovascular nuclear  
18 medicine piece of this has become the seamless major  
19 screener in cardiac disease for significance of chest  
20 pain symptoms, and significance of who goes on to  
21 mechanical intervention in the Cath Lab, or by  
22 coronary artery bypass grafting.

23 I think whatever modality or whatever  
24 technology fills the role of what is our screener to  
25 our high-risk interventions, what is our screener to

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1 more patient reassurance, and medical management is  
2 going to have a very high number in this nation,  
3 because that's what we need, and that's what we do,  
4 and that functional piece is incredibly important.  
5 And I think that you will see multiple competing  
6 modalities, and multiple competing thought processes  
7 for trying to fill that hole, because that hole -- or  
8 trying to compete in that hole, because that is where  
9 the rubber hits the road of how we take care of  
10 patients. As we've taken care of more and more  
11 patients that are going to clearly be where we are.

12 I would just make a couple of more  
13 comments. I don't think that the community is blind  
14 to the fact that this is an ionizing radiation  
15 technique, just as CT scanning is. And, therefore, on  
16 a performance improvement basis, which I always credit  
17 Dr. Suleiman for bringing out so well in all our  
18 discussions, we need to see if we can do better and  
19 better in that regard. I think if you looked at the  
20 professional component of this, we see strong evidence  
21 that we have been reacting to this over the years.

22 I think that the protocols of acquisition  
23 have been maneuvered around to try to give the least  
24 amount of dosing possible to the patient, much more  
25 emphasis on maybe doing stress only imaging. There

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1 are clinical appropriateness criteria out there, so  
2 that we're only trying to use this in our highest risk  
3 chest pain patients, and our highest risk coronary  
4 artery disease patients, and maybe use other  
5 modalities for the less at-risk patients. And  
6 appropriate use criteria have been popularized  
7 throughout this nation, both in the provider section,  
8 and in the reimbursement section.

9 I think that the interest of the community  
10 in trying to -- and in all of nuclear medicine, not  
11 just nuclear cardiology, to reduce dosing has actually  
12 pushed for some great science in the realm of camera  
13 development. I think for the first time in the next  
14 three years we're going to see detector acquisitions  
15 that are more solid-state, more efficient. And rather  
16 than decreasing the amount of time the patient is  
17 under the camera, a lot of that efficiency will  
18 probably be utilized to decrease the amount of dose  
19 given to acquire in the same period of time. So, I  
20 think that there's a variety of things in place to try  
21 to improve these dynamics.

22 And I think that the community has,  
23 obviously, worked very, very hard to make sure that  
24 the quality of studies is at the highest level, so  
25 that the benefit of the patient undergoing the study

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1 really has a quality outcome, and it really makes a  
2 decision in the patient decision tree for where  
3 they're going in their care.

4 Obviously, people are living longer, and  
5 so sometimes several years later, especially if  
6 they've had interventions, they need to get screened  
7 again, so the more we carry people along and make this  
8 a chronic disease process, rather than dead in Cath  
9 Lab with their MI coming in, because the first  
10 presentation frequently can be death, the more of some  
11 type of study doing this functional assessment we're  
12 going to see. This certainly has been our most  
13 reliable to-date.

14 I would also point out a couple of last  
15 points that the population that we're studying is  
16 mostly in the 50s, 60s, 70s, and 80s, so it is an  
17 older population. Other than anomalous coronaries,  
18 when people have really been screened for all kinds of  
19 things, it sometimes happens in the younger age  
20 groups. We're really dealing with people who are more  
21 along in their life expectancy, and, therefore,  
22 obviously, on a 10-year mark from the exposure, even  
23 an LT model becomes less of an impact, hopefully.

24 And the last part of this I would point  
25 out is something that the report kind of alluded to,

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1 which was predicting the growth of studies down the  
2 line, which is why I think when you look back, and  
3 you're looking over 20 years, and medical technology  
4 is rapidly advancing, it becomes very hard. I think  
5 that at some point in time you kind of define your  
6 population of where your technology has saturated into  
7 what you need to do, and then your growth rate slows.

8 I think that if you looked at the growth of nuclear  
9 cardiology studies over the past three years, they've  
10 actually been flat, if anything, slightly down. And I  
11 think that, obviously, they will probably truck along  
12 at about that rate, or maybe grow a few percentage  
13 points as the population ages. Some here, depending  
14 on what other -- depending on how much better the  
15 oncology community gets at treating oncology, so that  
16 people can develop their cardiac disease, so that we  
17 can treat it some down the line. And we would be  
18 happy to be able to do that.

19 And, in that regard, probably on a  
20 clinical basis, I'm seeing a lot of care go on around  
21 me, probably a growth of CT, which has become such an  
22 incredible tool from a large variety of disease  
23 processes, probably we'll end up seeing much more  
24 growth in that realm than anything in this realm. So,  
25 I've probably gone on too long in all this regard, but

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1 it is my passion, and part of what I do. I just  
2 wanted to make sure we put this in some perspective.  
3 I do think the information is useful. I think that it  
4 is understandable, given the prevalence of cardiac  
5 disease. It's understandable, given then niche this  
6 has filled for us in patient management. I think that  
7 the life expectancies and death statistics prove out  
8 that this has been a very positive effect. And I'm  
9 sure other people will say that diagnostic testing is  
10 important in providing good patient care.

11 My recommendation, if there was going to  
12 be a recommendation is, I think that something like  
13 this should be updated every once in a while. We  
14 should see how things go on a line, and how the  
15 medical community reacts to the facts before we decide  
16 if there's a regulatory piece to this that's important  
17 for interfering with how medicine gets practiced more  
18 than other things going on right now, but that's one  
19 person's thoughts.

20 CHAIRMAN MALMUD: Thank you, Dr. Van  
21 Decker. Dr. Eggli, and then Dr. Nag.

22 MEMBER EGGLI: I would like to follow a  
23 little further on the PET CT. Unfortunately, cancer  
24 is less discriminating than heart disease. The  
25 youngest PET CT I've done is a six-month old. But I

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1 think you've actually already seen the high water mark  
2 on this exposure. And I think that by the time a  
3 report is created, the data is already old.

4 Machines are better now than they were two  
5 years ago. They're capable of dose modulation. In  
6 the PET CT arena, some of the radiation exposure in  
7 nuclear medicine is from the CT portion of a PET CT.  
8 The vendors have figured out how to use modulated  
9 doses in the attenuation correction algorithms. Plus,  
10 what you begin to look at is a decrease in overall CT  
11 use.

12 Initially, in the era of PET CT, patients  
13 would get a PET CT. There would be an exposure for  
14 the CT portion of the PET CT, and then the patient  
15 would go across the hall and get a diagnostic quality  
16 CT, the same day, or within a week in follow-up.  
17 We're beginning to no longer do that, as both  
18 physicians and payers recognize that there's excess  
19 radiation exposure, and excess cost. So now,  
20 interestingly, instead of cranking down our techniques  
21 on the PET CT, we're cranking them up, giving IV  
22 contrast, and we're doing diagnostic quality CT scans  
23 with the PET CT, saving the patient an additional CT  
24 scan. And, effectively, the exposure savings would  
25 have been the equivalent radiation of what we would

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1 have done on a PET CT previously, that wasn't  
2 diagnostic. So, I actually think we're passed the  
3 high water mark on these radiation exposures on a per  
4 individual patient basis, and that we are doing many  
5 things to reduce the exposures to those patients.

6 What Bill was speaking of the better  
7 detectors, will allow us to dramatically reduce the  
8 cardiac doses. There are newer detector materials out  
9 there in PET scanners now. If you look at the  
10 difference of what you have to give to get a good scan  
11 on a BGO crystal versus an LYSO crystal on a PET CT  
12 scanner, we can have some dose reduction of the PET  
13 dose on those more efficient scanners. The fact that  
14 the algorithms for reconstruction have become more  
15 sophisticated, and we're doing 3D PETs rather than 2D  
16 PETs, has allowed us to decrease the dose to the  
17 patient, while improving the quality of the overall  
18 imaging. So, again, I think you've seen the high  
19 water mark. And I think you'll see it dropping from  
20 this point forward.

21 CHAIRMAN MALMUD: Thank you, Dr. Eggli.  
22 Dr. Nag.

23 MEMBER NAG: Yes. I'm going to talk from  
24 a radiation oncologist point of view, who has treated  
25 cancer patients for about more than 30 years now.

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1 There are several risk-benefit determinations for  
2 analysis that needs to be made. On one hand, you have  
3 patient and the general public who are scared to have  
4 a CT done, when that patient is going to get thousands  
5 of rem from the radiation from the therapy, and you're  
6 going to get an additional million in the order of  
7 millirem, they are scared of that. And that fear, we  
8 have to educate them about that fear.

9 On the other hand, you have to promote the  
10 ALARA principle that not to have indiscriminate  
11 screening CT where the CT may have been done somewhere  
12 else, or similar information may already be there, but  
13 it may be that for the non-availability of the  
14 previously done CT, or the physician did not properly  
15 analyze and order the CT for every patient no matter  
16 what. It's like a screening CT. So I think that  
17 critical cost-benefit analysis has to be done. So,  
18 you do have major benefits, as we have heard, from  
19 both CT, PET scan, and other studies. But, at the  
20 same time, you have to lose so-called unnecessary CTs,  
21 and other imaging.

22 CHAIRMAN MALMUD: Thank you. Are there  
23 other comments? Dr. Guiberteau.

24 MEMBER GUIBERTEAU: Just a couple of  
25 comments from the diagnostic radiology community,

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1 which also performs nuclear medicine, and  
2 cardiovascular nuclear medicine. And I think in terms  
3 of the overall spectrum of ionizing radiation  
4 procedures that are performed, nuclear medicine has  
5 done an outstanding job in doing what we can to  
6 decrease the doses to patients, both with better  
7 management of the doses, and better technology.

8 I do think that the two areas involved  
9 are, as we've discussed, primarily the increasing use  
10 of cardiovascular nuclear medicine as a screener of  
11 high-risk patients, has only increased, and generally  
12 to the benefit of our population. And I have to also  
13 say, we're doing a better job in PET CT, primarily,  
14 better regulation of our doses. You have a high-  
15 energy radiopharmaceutical, but it's very short-lived.

16 And, in many cases, there are difficulties in  
17 determining what dose a patient will get when that  
18 patient shows up. But we're doing a better job with  
19 that.

20 I also think that the protocols that are  
21 coming out for the procedure, even though we're doing  
22 what we can to manage, the treatment protocols -- as  
23 you know, most of these studies are ordered by non-  
24 radiologists, or non-nuclear medicine physicians based  
25 on the protocols that they use in other disciplines.

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1 And many of the protocols coming out of the oncology  
2 community, medical oncology, and the oncologic major  
3 hospitals in the United States are using more  
4 frequently this in terms in individual patients to  
5 determine the success of a treatment regimen they're  
6 giving. And, so, if you perform a PET scan and find  
7 out that the patient is not responding, you can change  
8 the dose to -- you can change the regimen to something  
9 that works. So, I think the monitoring of patients  
10 has increased somewhat in most of the current  
11 protocols, and that, again, contributes to this.

12 Finally, I also believe that the American  
13 College of Cardiology, the Society of Nuclear  
14 Medicine, and the American College of Radiology have  
15 all cooperated in terms of what we consider the  
16 appropriateness of these examinations. And this is a  
17 medical practice issue.

18 The inappropriate utilization of these  
19 procedures, and there are various numbers, depending  
20 on how you look at it, is something that we are trying  
21 to decrease, so that we don't get shotgun medicine  
22 being performed, and procedures being done that  
23 basically are not indicated. The American College of  
24 Radiology has 160 appropriateness criteria, with 700  
25 iterations under that, which we distribute on a

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1 regular basis to payers, and to medical practitioners  
2 outside of our discipline, so that they will know what  
3 the guidelines are before we will perform these  
4 procedures. And I think with, again, the new payment  
5 protocols that are coming in from CMS, that these will  
6 only increase. So, we're trying our best, and I have  
7 to say in terms of both nuclear cardiology, nuclear  
8 medicine, and radiology, we're all trying our best to  
9 keep these doses down. And I think in nuclear  
10 medicine, we're doing really a pretty outstanding job.

11 CHAIRMAN MALMUD: Thank you, Dr.  
12 Guiberteau. Dr. Fisher.

13 MEMBER FISHER: Thank you. I'd like to  
14 address this from a patient perspective, if I might.  
15 The NCRP report is really well done. I've read it. I  
16 spent a lot of time going through it. It's a fabulous  
17 piece of science. A lot of data have been collected.

18 The issues are, at least as you've explained them,  
19 one of collective dose versus individual dose,  
20 collective risk versus individual risk, and collective  
21 benefit versus individual benefit. The increases in  
22 medical exams, including pediatric exams, pediatric CT  
23 have increased the collective doses to the population  
24 of the United States. And the effect on the  
25 individual, however, is one case at a time. And some

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1 people who have received these exams, their individual  
2 dose has gone up quite a bit. Many others have had no  
3 exams.

4 The collective risk from these doses,  
5 there is going to be a calculation of some increment  
6 of collective risk. The individual risk, however, as  
7 Dr. Nag pointed out, is close to negligible. The  
8 collective benefit is difficult to measure. The  
9 individual benefit is either going to be zero, or very  
10 great.

11 I have a neighbor, close friend who went  
12 in for one of these storefront CT exams, was diagnosed  
13 with a very small tumor, had that cancer removed, and  
14 is very fortunate today. And I was really quite  
15 surprised to hear that anecdotal story, because that's  
16 usually not the case. Usually, patients go in for a  
17 CT exam on a well-patient history, and nothing is  
18 found, and so there's a little bit of dose, and no  
19 real benefit. But in that one individual patient  
20 where the radiographic, radiologic exam finds  
21 something, or helps to find an illness, or helps  
22 explain damage to a childhood brain from a sports  
23 injury, helps in the diagnosis of that patient,  
24 leading to better treatment. I think what needs to be  
25 pointed out is that the individual benefit of those

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1 exams is very high. And the individual risk is very  
2 small, in those cases.

3 CHAIRMAN MALMUD: Thank you, Dr. Fisher.

4 MR. LEWIS: If I could just -

5 CHAIRMAN MALMUD: Oh, please. Mr. Lewis.

6 MR. LEWIS: -- respond slightly, because I  
7 agree with 99 percent of everything you said. But I  
8 would not go so far as to say the individual risk is  
9 zero of a several rem exposure. That does introduce,  
10 at the minimum, an increased chance of a latent cancer  
11 appearing. And that's the basis of our entire  
12 regulatory structure, but in cases where the  
13 individual benefit is great, that's an acceptable  
14 risk. In cases where the individual benefit is zero,  
15 as you said, then that's the question at hand.

16 MEMBER FISHER: Yes. I didn't mean to  
17 imply that the risk was zero. Certainly, that would be  
18 a foolish thing to state, but the enormous benefit in  
19 those cases really has to be taken into account.

20 CHAIRMAN MALMUD: Thank you. I think, Dr.  
21 Suleiman, you -

22 MEMBER SULEIMAN: Yes. I mean, my  
23 takeaway from the report is that first, when you look  
24 at the medical doses, you've got to realize those  
25 doses are associated with a benefit. So, I look at it

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1 from a point of view that this is just one risk of  
2 many that patients undergo, radiation being just one  
3 of them, and all the benefits that you get with this.

4 What I take away from this is, look at all  
5 the other components that the public gets radiation  
6 from, and they're so much lower. And I think, as a  
7 society, the biggest problem is, we just don't  
8 understand risk very well. We were talking the other  
9 day, the risk of getting killed in an automobile  
10 accident is very high. And if you translate the risk,  
11 it's very negligible. It's never zero, but it's close  
12 to zero, so I think the take away message here is, if  
13 you were to exclude the risk where there's a medical  
14 benefit from it, how much radiation are people  
15 getting, trying to sort of put a better perspective on  
16 it. That's what I think the snapshot is intended to  
17 do, and not be a debate about what are the values of  
18 all these.

19 I mean, there are societal values from  
20 nuclear power, from all these other technologies, and  
21 there are benefits, both individual, and societally.  
22 But I think this is just one element of that, because  
23 we get risk from many, many other things. We probably  
24 do a better job in radiation of quantifying than any  
25 of the other risks we deal with.

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1 CHAIRMAN MALMUD: Thank you. Dr. Eggli,  
2 then Dr. Vetter.

3 MEMBER EGGLI: I would like to make an  
4 additional comment of things that we in the profession  
5 are doing to mitigate radiation exposure risk. In  
6 many situations in an emergency department, a CT  
7 scanner has come close to replacing a stethoscope and  
8 a physical exam. A patient comes in with abdominal  
9 pain, the likelihood is the ER doctor is going to  
10 order an abdomen and pelvis CT. We now run our  
11 department with extremely sophisticated information  
12 systems, and we've set flags in those systems to  
13 trigger an alert when a patient has frequent  
14 radiologic exams. That allows us then to go back to  
15 the practitioner and say, you know, this patient was  
16 in here 17 days ago with the same abdominal pain, and  
17 we did a CT at the time, and it was negative. So, the  
18 profession is doing what it can, again, to help  
19 mitigate. And one of the additional things is the use  
20 of these information systems that we can use to track  
21 histories.

22 CHAIRMAN MALMUD: Thank you. I think Dr.  
23 Vetter was next.

24 MEMBER VETTER: Thank you. I agree with  
25 what's been said around the table about the scientific

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1 rigor of this report. I think it's an outstanding  
2 report, but bottom line is, it's simply a scorecard,  
3 and it's a scorecard that was last published in the  
4 '80s, and now it's updated. And like Dr. Van Decker  
5 said, it's appropriate to update it periodically, but  
6 it's simply a scorecard. And it tells -- what does  
7 the scorecard tell us? It tells us that the largest  
8 increase in exposures, almost all the increase in  
9 exposures, due to the application of radiation in  
10 medicine, which the NRC does not, in terms of patient  
11 doses, does not regulate. And medicine -- why has  
12 that gone up, is because of increased availability of  
13 technology, and new technology, and increased  
14 availability of the technology to a wider variety of  
15 patients. More patients have opportunity to be  
16 exposed.

17 Medicine, if you read the medical  
18 literature, medicine is very concerned about that, and  
19 they are looking at utilization, they're looking at  
20 doses, try to reduce doses. They're looking at all of  
21 that, so I don't think any of this has been done  
22 irresponsibly. So, what the report tells me, and if  
23 you look at the other areas of the report, I don't  
24 think we have a problem. Where would you go to try to  
25 reduce exposures? In the consumer products area,

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1 you'd try to get people to stop smoking. In the  
2 background area, you'd try to get people to do  
3 something about radon on their homes, but in the  
4 occupational area, as you mentioned, Mr. Lewis,  
5 actually, the occupational exposure has gone down a  
6 little bit. So, if you look at all of the other areas  
7 of the report, what the report says to me is that the  
8 NRC, relative to these exposures, the NRC and  
9 regulators have been doing their job. And I don't see  
10 any -- I don't think the report makes any suggestion  
11 that regulators need to take any action to reduce  
12 exposures.

13 CHAIRMAN MALMUD: Thank you, Dr. Vetter.  
14 Was there another comment? Dr. Welsh.

15 MEMBER WELSH: I agree with Dr. Fisher's  
16 points about the benefits of medical imaging. And I  
17 can appreciate the anecdote. I think that any  
18 clinician can come up with dozens of anecdotes that  
19 they've seen with their patients, and the medical  
20 literature is replete with documentation of the  
21 numerous benefits.

22 I don't disagree with Dr. Lewis' comment,  
23 that the risk may be non-zero. But I think that we  
24 have to acknowledge that the data in this very low  
25 dose realm is a bit sketchy, and it's difficult to

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1 fully interpret. While I agree with the ALARA  
2 principle, I think that it has to be acknowledged that  
3 the scientific data is not complete. And we're all  
4 familiar with Kerala, India, Ramsar, Iran where doses  
5 from background radiation can be the equivalent of  
6 dozens, if not a hundred CT scans annually, so if you  
7 look at the epidemiology and life expectancy in  
8 Kerala, it's higher than most of India. It's  
9 sometimes difficult to put all of this together, and  
10 then integrate that with our instinct to say that we  
11 should reduce the number of medical imaging studies  
12 because of the increase in dose to the public. I  
13 think it does have to be tempered with a little bit of  
14 common sense.

15 CHAIRMAN MALMUD: Thank you. If I may,  
16 I'll try and summarize what the Committee appears --  
17 what I've heard the Committee say. Number one,  
18 there's a consensus that the report is an excellent  
19 document, and we're grateful to those who prepared it.

20 Number two, we believe that the NRC should continue  
21 to maintain records, keep us aware of radiation  
22 exposure so that we can bring that into the thought  
23 processes with regard to caring for patients. Number  
24 three, it's a medical principle first, do no harm.  
25 And the medical community is eager to adhere to that

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1 principle. But the current belief is that given the  
2 data with regard to the morbidity and mortality of  
3 cardiovascular disease, and the incremental progress  
4 being made in cancer, that the benefits currently  
5 appear to outweigh the risks. And, lastly, you heard  
6 several members of the Committee comment on our  
7 continued concern with regard to radiation exposure to  
8 children, who appear to be more radio sensitive, and  
9 whose life expectancy is such that we need to be  
10 continuously aware of the risk to them of unnecessary  
11 radiation. Does that summarize what the Committee has  
12 concluded? That's our response. Mr. Lewis?

13 MR. LEWIS: Would the Committee like to  
14 comment at all on the -- on whether or not NRC should  
15 revisit any of its policies in this area, as a matter  
16 of going forward?

17 CHAIRMAN MALMUD: Well, I believe that one  
18 -- my second point was that the -- we would encourage  
19 the NRC to continue to keep records of, and keep us  
20 aware of radiation exposure, so that that data may be  
21 brought into the diagnostic armamentarium and assist  
22 physicians in decision making with regard to the  
23 advantage, or disadvantage of employing a radiologic  
24 technique in the care of patients. But the actual  
25 decision should be within the realm of medical

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1 practice, and not NRC. But we're appreciative of the  
2 data. In fact, we need the data.

3 Dr. Eggli, were you going to make a  
4 comment?

5 MEMBER EGGLI: Your question is, did you  
6 want that in the form of an official statement from  
7 the Committee, in the form of a motion, or is Dr.  
8 Malmud's summary adequate for your purpose?

9 MR. LEWIS: Well, that's a good question.  
10 I will defer to the Committee to decide if they want  
11 to have a motion, but it will be on the record what he  
12 just read.

13 MEMBER EGGLI: I would propose a motion  
14 that because the increase in exposure related to  
15 materials was for medical indication, and not  
16 occupational, in keeping with the NRC's policy of not  
17 dabbling in the practice of medicine, that no new  
18 action is required on the part of NRC.

19 MEMBER VETTER: Second.

20 CHAIRMAN MALMUD: There's a motion which  
21 has been seconded. Discussion of the motion? Mr.  
22 Lieto.

23 MEMBER LIETO: I have a question regarding  
24 the policy. Does it state in the policy something to  
25 the effect that will not interfere with the practice

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1 of medicine because studies are medically justified,  
2 some type of medical justification terminology?

3 MR. LEWIS: Donna-Beth and Ron have that  
4 committed to memory, so I will defer to their  
5 expertise.

6 DR. HOWE: I think the medical policy says  
7 that we will regulate the radiation safety of patients  
8 when necessary, and the NRC has traditionally taken a  
9 position that when you're into procedures that require  
10 written directives, that's your threshold, and we do  
11 require written directives to make sure the  
12 administrations are in accordance with the physician's  
13 wishes, and that they're in writing to make sure there  
14 are no errors in there. So, we don't get involved in  
15 the actual dose to the patient, we use the physician  
16 as the gold standard. And that's the point at which we  
17 jump into protection of the patient.

18 MR. LEWIS: And just to be fully clear,  
19 being an NRC policy, we do have the legal authority to  
20 do it, and we've taken a policy decision to not get  
21 into the practice of medicine, so there is an issue of  
22 should we revisit that policy, as the Committee has  
23 weighed in.

24 CHAIRMAN MALMUD: Thank you. Dr.  
25 Suleiman.

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1                   MEMBER SULEIMAN: This is a snapshot of  
2 some scientific information. Why do we need to make  
3 any kind of motion just for the sake of making a  
4 motion? I tell you what I think would be of value in  
5 terms of -- if the information is collected both by  
6 the NRC and the Agreement States in terms of the  
7 occupational doses, that this is the discussion prior  
8 to this one, where if that information could be  
9 collected somehow, or looked at as an early warning,  
10 you may have some new technology creeping in, and get  
11 an early warning. Let's say PET with the high gamma  
12 is exposing those workers at a higher rate than  
13 previously, that would sort of fall in the realm. I  
14 think it's more -- that could be useful. I don't know  
15 whether they can collect that information or not, but  
16 I think we need to use scientific objective data. And  
17 if it's being collected, let's use it beneficially.  
18 But I don't see the value of having some sort of  
19 motion, unless there's a real specific objective to  
20 it.

21                   CHAIRMAN MALMUD: Thank you. Mr. Lieto.

22                   MEMBER LIETO: Just a follow-up to my  
23 question before. It was pointed out to me that in a  
24 policy that states that the NRC will not interfere  
25 with medical judgments of authorized users in the

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1 course of their practice. And I think, to me, the  
2 current policy is adequate. I don't think there's  
3 anything, in light of what's been discussed already,  
4 that indicated that either there is a deficiency in  
5 the current regulations, or the current medical policy  
6 that the NRC has. I think it is of the appropriate  
7 scope that this document does not reflect any further  
8 action that's needed by the NRC in the area of medical  
9 use of radioactive materials.

10 CHAIRMAN MALMUD: Thank you. Dr. Nag?

11 MEMBER NAG: Yes. I feel that saying that  
12 the NRC does not intrude into the practice of medicine  
13 applies here, because we are not trying to intrude  
14 into medical practice. We are trying to say to use  
15 the best judgment, and to weigh cost-benefit ratios.  
16 That's not interfering with medical judgment, so I  
17 would not go along with this motion. I think a better  
18 response to this would be to say that the ACMUI agrees  
19 with -- and the summary you made was an excellent  
20 summary, and say this was the response of the ACMUI.

21 CHAIRMAN MALMUD: Dr. Eggli.

22 MEMBER EGGLI: To respond to that, my  
23 understanding is that Mr. Lewis' question was, should  
24 NRC reconsider that policy, and consider engaging in  
25 some degree of control. Am I correct, sir?

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1 MR. LEWIS: And are there any gaps in any  
2 other policies.

3 MEMBER EGGLI: Yes. So that's why I think  
4 the motion is appropriate to make the opinion of the  
5 Committee clear, is that the current processes are  
6 adequate, and there is no need to go further into  
7 this. That's the intent of this motion, and that's  
8 why I think since the question was asked, why it's  
9 appropriate to respond specifically to that question.

10 CHAIRMAN MALMUD: Thank you. Any further  
11 discussion of this? Dr. Welsh.

12 MEMBER WELSH: I'm fully in support of the  
13 motion. If I understand the concepts and questions on  
14 the table, is NRC -- should NRC take any change in its  
15 practice based on information gathered about  
16 increasing dose to the public from medical diagnostic  
17 procedures involving isotopes. I think to do so would  
18 be encroaching upon medical judgment, and that's,  
19 perhaps, not within the purview of NRC.

20 More importantly, or also importantly,  
21 yesterday, when we were discussing INES, International  
22 Nuclear Event Scale, it really is International  
23 Nuclear and Radiological Event Scale. Similarly,  
24 today, NRC will be talking about possibly regulating  
25 diagnostic studies, therapeutic interventions using

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1 isotopes, and then 50 percent of the medical  
2 radiological procedures would, or more than 50 percent  
3 would not be under such regulation. And if we were to  
4 endorse regulation, we might come to a point where a  
5 person can't get a bone scan, but they can get a bone  
6 survey, and that just doesn't make any sense to me.  
7 So, I think that unless there was an agency that were  
8 going to take over all aspects of radiation exposure  
9 to the public, and to patients, that NRC probably  
10 should not make any changes based on this information.

11 CHAIRMAN MALMUD: Thank you, Dr. Welsh.  
12 Any other comments with regard to the motion that Dr.  
13 Eggli has made? Dr. Eggli, may I request that we find  
14 a synonym for dabbling?

15 (Laughter.)

16 MEMBER EGGLI: I will accept any  
17 appropriate synonym.

18 CHAIRMAN MALMUD: All right. That the NRC  
19 and agreement -- by the way, this should also -- we're  
20 also looking for the Agreement States to give us a  
21 database. Is that possible, Debbie?

22 MEMBER GILLEY: You can surely make a  
23 recommendation, but there is no authority for ACMUI.

24 CHAIRMAN MALMUD: Regardless of authority,  
25 it's just with encouragement. Alright. So that the

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1 second part, number one, I think there were four parts  
2 to the issue. The first one was that we commented on  
3 the excellence and thoroughness of the report, and are  
4 appreciative of it. Number two, that we would hope  
5 that the NRC and the Agreement States should be  
6 encouraged to keep us aware of the radiation exposure  
7 to patients, that we encourage them not to -- to  
8 continue not to intervene in the practice of medicine.  
9 Is that, intervene?

10 MEMBER EGGLI: Perfectly good word.

11 CHAIRMAN MALMUD: Thank you. The third  
12 point is that Committee members recognize that as a  
13 basic premise in tentative medicine to first do no  
14 harm. And the profession is aware of that, and is  
15 concerned about radiation exposure. And the fourth  
16 one is that we always are reminded of the need for the  
17 benefit to the patient to outweigh the risks,  
18 regardless of the procedure being performed. And that  
19 was the motion. Does that sum up what you said?

20 MEMBER EGGLI: I'll accept that as the  
21 motion. Thank you.

22 CHAIRMAN MALMUD: Who seconded the motion?

23 MEMBER VETTER: I did.

24 CHAIRMAN MALMUD: Is that acceptable?

25 MEMBER VETTER: Yes.

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1 CHAIRMAN MALMUD: Any further discussion?  
2 All in favor?

3 (Chorus of ayes.)

4 CHAIRMAN MALMUD: Any opposed? Any  
5 abstentions? Two abstentions. Oh, three abstentions.  
6 Thank you. Mr. Lewis?

7 MR. LEWIS: Yes, if I could make a final  
8 comment. I would request that the Committee make its  
9 views known to the Commission at the upcoming ACMUI  
10 meeting with the Commission.

11 CHAIRMAN MALMUD: Thank you. We will. We  
12 move on to the next item, which I believe is a brief  
13 break.

14 (Whereupon, the proceedings went off the  
15 record at 10:23 a.m., and resumed at 10:38 a.m.)

16 DR. EGGLI: Okay, start again. This is  
17 the report of the subcommittee on the board  
18 certification pathway for authorized individual  
19 status. This report has partially been presented  
20 before, where a framework for a recommendation was  
21 presented at the last meeting, but I will briefly  
22 review the problem.

23 Basically if there is a significant time  
24 delay between the completion of training and final  
25 board certification for trainees who intend to become

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1 authorized individuals by the board certification  
2 pathway, they may be unemployable for a period of  
3 time.

4 As a result the only way for those  
5 individuals to become immediately authorized for  
6 materials is to utilize the alternate pathway which  
7 effectively invalidates the board certification  
8 pathway for those certification boards.

9 The problem was recognized, and I need to  
10 mention and applaud both the American Board of  
11 Radiology and the NRC staff, because the problem is  
12 not imminent yet, and the time frame for solving the  
13 problem is probably quite adequate.

14 So the subcommittee was charged to  
15 recommend a potential solution that would allow an  
16 authorized individual - allow a trainee to become an  
17 authorized individual prior to that board  
18 certification. The subcommittee was specifically  
19 charged with developing a recommendation that could  
20 apply to diagnostic radiology and the American Board  
21 of Radiology.

22 However, the subcommittee thought it would  
23 be important to make a recommendation that could be  
24 generalized, and could be utilized by any  
25 certification board that perceived a problem with

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1 their trainees becoming authorized individuals between  
2 the completion of their training and the final board  
3 certification.

4 It is important to state that this is a  
5 framework design and that no board would be required  
6 to utilize this framework if they didn't perceive a  
7 problem. It's simply a framework available to be used  
8 when there is a problem to be solved, and that problem  
9 being the time delay between completion of training  
10 and final board certification.

11 The initial proposal to - was that NRC  
12 recognize certifying boards could issue a separate  
13 certificate at the end of training to attest to the  
14 trainee's completion of all the TV requirements and  
15 necessary examinations to achieve authorized  
16 individual status. So the first recommendation is  
17 that the boards separate the training - the  
18 certification of training for authorized user status  
19 from the rest of the board certification.

20 The second proposal was that the NRC  
21 accept this certification for the board certification  
22 pathway to achieve authorized individual status.

23 This effectively preserves the integrity  
24 and utility and intent of the board's certification  
25 pathway, while at the same time provides a level of

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1 assurance of the quality and completeness of the  
2 individual's training.

3 The NRC staff asked a series of clarifying  
4 questions about the proposal. There were actually  
5 four numbered questions, but we divided question three  
6 into two parts, so there are five questions we will be  
7 answering.

8 The first was to provide clarification  
9 that separate AU certificate issued at the end of  
10 training is indeed recognized by the board or in  
11 effect stands alone, and is not just a piece of paper.

12 And the subcommittee in this case recommends that the  
13 certification of completion of T&E is considered by  
14 the board a stand alone recognition; which is to say  
15 it is not then dependent on the board's subsequent  
16 determination at the end, but that it stands alone and  
17 remains in force effectively forever once it's issued.

18 The second question was that - provide  
19 clarification that the proposed certification is  
20 indeed separate, which is sort of a further refinement  
21 of the first question. And again the subcommittee  
22 recommends that the certifying boards clarify that the  
23 AU training and experience is not an interim but a  
24 stand alone certification, and the subcommittee in  
25 response to, again, staff questions, recommends that

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1 the certifying boards specifically state what training  
2 this is certifying, whether it be training under Part  
3 200 - training under 290; Part 300 training under 390,  
4 392, 394; or for any other board part, 400 training  
5 under 490 or Part 600 training under 690, in a broadly  
6 applicable training algorithm.

7 The next question is to clarify whether or  
8 not successful completion of the NRC tailored  
9 examination will be required for trainees who do not  
10 pursue or do not achieve the proposed authorized  
11 individual training. The - in this case the  
12 subcommittee understands that different certifying  
13 boards may take a different approach to satisfying  
14 this concern. There are two possible approaches that  
15 I saw in a general basis, and the first path would say  
16 all trainees would be required to acquire the  
17 necessary training and experience and to pass the  
18 required examinations to become an authorized user as  
19 part of their board certification requirement; that if  
20 they do not complete this first phase then they are  
21 not eligible ultimately for board certification.

22 Alternatively a certifying board could  
23 offer two pathways, one that leads to board  
24 certification effectively as ABR does now; one that  
25 leads to board certification with authorized user

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1 eligibility; and one that leads to board certification  
2 without authorized user eligibility.

3           And the question is, what is the impact of  
4 that? And I think that is what the next question  
5 effectively answers, which is to say that if trainees  
6 do not achieve the authorized user status as part of  
7 their board certification program and they  
8 subsequently determine that they want to become  
9 authorized users then their option becomes the  
10 alternate pathway and it is no longer an obligation of  
11 the board to go retrospectively and provide them with  
12 something so they can get authorized user status.

13           So that if the board were to offer a dual  
14 pathway and the individual did not choose to  
15 participate in the training and examinations necessary  
16 to become an authorized user, and sometime later  
17 determined that they wanted to become an authorized  
18 user or authorized individual more broadly, then their  
19 option becomes the alternate pathway, and they are no  
20 longer eligible for authorized individual status via  
21 the board certification pathway.

22           The final comment from staff, which I'm  
23 not sure was a question but more of a comment, is that  
24 this represents a change in the approval that - or  
25 recognition that NRC has already provided to the

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1 individual boards, and that the boards would have to  
2 amend their proposal to the NRC and have that amended  
3 proposal recognized.

4 And again the subcommittee's  
5 recommendation would be that the board would do  
6 exactly that, which they would submit their modified  
7 proposal to NRC for review, for the board  
8 certification, and to make it clear to NRC as to  
9 whether this proposal represents a replacement of  
10 their existing recognition or whether this represented  
11 an addition to their existing recognition.

12 And that is pretty much as far as we could  
13 go in making a recommendation. I don't think that we  
14 could make a recommendation that is more specific and  
15 yet broadly applicable. Again the goal is to provide  
16 a framework whereby the boards can provide the  
17 opportunity for trainees to become authorized  
18 individuals prior to the completion of the final board  
19 exam, and when there is a large gap between completion  
20 of training and final board certification, a program  
21 that is not required to be used by any board, but is a  
22 framework available to be used if the board chooses to  
23 do that.

24 If a board does not perceive that they  
25 have a problem, then they have no need to utilize this

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1 pathway.

2 So that I think concludes the  
3 subcommittee's report.

4 CHAIRMAN MALMUD: Thank you, Dr. Eggli.

5 Questions or comments for Dr. Eggli?

6 DR. NAG: I have been asked by many of my  
7 colleagues in radiation oncology that if this were to  
8 come into effect, what would happen to those  
9 individuals who got the NRC annual status; they did  
10 not appear before the board, or they appeared before  
11 the board and they failed; and all they decided that  
12 they do not need the board and they would not appear  
13 for the board. So would you clarify that?

14 DR. EGGLI: Yes, again, for the  
15 subcommittee's point of view, and I guess this is as  
16 much a question for NRC staff, is that if they  
17 achieved this authorized user status technically they  
18 could apply for authorized status, but the reality is  
19 they are unemployable, that if their limited  
20 employment opportunities for individuals who do not  
21 achieve board certification these days. And that is  
22 not an NRC regulation; that is coming more and more  
23 from third party payers who are beginning to impose  
24 credentialing requirements for payment.

25 But I think that the way this proposal

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1 stands is that they could conceivably apply.

2 Now the other thing is if though the  
3 American Board of Radiologies, radiation oncology  
4 section, did not modify their request to NRC to  
5 include this pathway, then it doesn't exist. So it  
6 is up to the individual boards to determine whether or  
7 not this sort of solution is either viable or useful  
8 for them as a board.

9 So one solution might be that radiation  
10 oncology says, we are not going to use this framework;  
11 that we are happy with what we have now, and that's  
12 it.

13 So again this is not imposed on any board.

14 The solution is not imposed. It's a framework, and  
15 it's not the individual candidate who decides whether  
16 or not to use the framework; it is actually the board  
17 that determines whether or not they want to implement  
18 a program within the framework.

19 CHAIRMAN MALMUD: Dr. Nag, did Dr. Eggli  
20 answer your question?

21 DR. NAG: Partly, but I still think that it  
22 will use the authority of the board if they were to  
23 apply -- if they were to rank two separate -- because  
24 many people would say I am going to apply for the NRC  
25 AU status, but I don't want to take the trouble to

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1 take the exam and get the board certification. On the  
2 other hand, I don't really see the importance why  
3 would a candidate go through the entire residency  
4 clinical plan, go to the board, go through everything  
5 else, and not apply for the AU status at the same  
6 time. So I'm a little -

7 DR. EGGLI: The solution is intended is  
8 intended for the boards that have a significant time  
9 gap between completion of training and final board  
10 certification. No board is required to utilize it.  
11 This may not be the appropriate framework for  
12 radiation oncology at all. They are not required to  
13 implement that pathway if it doesn't apply to their  
14 diplomates.

15 DR. NAG: No, it does apply to our  
16 diplomate, I thought the solution was that people who  
17 are going through the board certification, they finish  
18 their residency, and at the end of that residency they  
19 are given an AU - NRC AU certificate, that means  
20 basically available to them so they don't have to go  
21 through the alternate pathway. And then they appeal  
22 to the board, and when they appeal to the board then  
23 this becomes a permanent situation. That is my  
24 understanding.

25 DR. EGGLI: Okay. What I took away from

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1 NRC's questions, and maybe I read too much into  
2 staff's questions. But my - the feeling that I got  
3 out of this, and please, the staff should respond to  
4 this, was that I saw this as the staff wasn't  
5 interested in having to police an interim  
6 certification that might have to be taken away. And  
7 therefore the solution needed to be such that it was  
8 not an interim certification.

9 CHAIRMAN MALMUD: I believe that Dr.  
10 Zelac is able to comment on the subject.

11 MR. ZELAC: The NRC regulations list  
12 specifically particular requirements that an  
13 individual board has to satisfy in order for  
14 candidates, its candidates, that the board has to  
15 require of its candidates in order to have this  
16 certification process recognized. In other words the  
17 regulations say, if you want a recognized  
18 certification process so that your diplomates can  
19 follow the certification pathway to authorized status,  
20 here are the things that have to be met.

21 Those are in the regulations now. What  
22 they are basically saying is that through this  
23 suggestion from the subcommittee is that, as I  
24 understand it, that if a board chooses to, at the end  
25 of the residency program, provide an examination which

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1 will fulfill that portion of the NRC's requirements  
2 and subsequently if the candidate passes that  
3 examination the board issues a certificate to that  
4 person so stating, and then that individual can follow  
5 the certification pathway in seeking authorized  
6 status.

7 DR. EGGLI: That's the impact. Debbie  
8 Gilley has been trying to get in here.

9 MS. GILLEY: I'm a little confused.  
10 Don't we already have an alternate pathway for these  
11 individuals? And what are the advantages of setting  
12 up a third pathway versus trying to make sure the  
13 alternative pathway meets the needs of the board  
14 eligible authorized users?

15 DR. EGGLI: I think that the alternative  
16 pathway, and I covered it in the four-page single  
17 spaced document which would put you to sleep if you  
18 tried to read it, but the recordkeeping requirement is  
19 significantly different for alternate pathway than the  
20 board certification pathway.

21 The - and many preceptors these days are  
22 not willing to write alternate pathway preceptor  
23 statements.

24 The other thing is that the boards have  
25 some leeway in how they compose the training to meet

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1 the regulations, where the alternate pathway is  
2 significantly more rigid.

3 So it imposes on the board certification  
4 pathway a recordkeeping burden which is very different  
5 than if they have to train rigidly to the alternate  
6 pathway and keeping all the records that document the  
7 alternate pathway than the board certification pathway  
8 does.

9 CHAIRMAN MALMUD: Dr. Guiberteau.

10 DR. GUIBERTEAU: Just to reply to Debbie,  
11 I don't believe this was intended to be a third  
12 pathway.

13 DR. EGGLI: No, it's not. It's still the  
14 board certification pathway. It is the proposal of  
15 what will NRC accept as evidence of completion of the  
16 board certification pathway.

17 MS. GILLEY: But my concern as a  
18 regulatory is that alternative pathway, we put  
19 somebody on a license, an authorized user, and they do  
20 not pass the board or choose not to sit for the board,  
21 I have no regulatory authority necessarily to remove  
22 them because of that, because they have already  
23 demonstrated that they are capable of doing these  
24 procedures without any supervision.

25 So there is some legalities, regulatory

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1 coordination activities that are very very concerning  
2 to those folks who must implement this particular  
3 regulation.

4 CHAIRMAN MALMUD: Dr. Guiberteau?

5 DR. GUIBERTEAU: May I respond? I  
6 realize this, and wisely so, and I thank our chairman,  
7 Doug Eggli, for doing a superb job on this, and Cindy  
8 Flannery for advising us. But if I might give you  
9 what the ABR is willing to propose or would like to  
10 propose, to give you an example, not to be put into  
11 writing at this point, because there is no reason we  
12 would do that quite yet. But what has happened is,  
13 the American Board of Medical Specialties, which is a  
14 combination of 24 boards of which the ABR is one, we  
15 have not been in line with the other boards in that we  
16 do not require a clinical year after training before  
17 they take their final exam.

18 So in the past completion of all the  
19 training, completion of all the certification  
20 including the AU eligible status portion of our  
21 certificate, was given at a time when they could apply  
22 and use it in that year of practice.

23 At the moment our final certification is  
24 given 15 months after they go into the practice or  
25 further training. So if we did not - were not allowed

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1 to give the AU, that is, take the AU portion of our  
2 certificate and put that off and give it to them  
3 earlier if they complete all of it, they would have a  
4 15-month gap in which they would not be able to  
5 function as an AU, even though they were qualified.

6 Our current process for this that we are  
7 proposing is, in the four years of residency, at three  
8 years they take a comprehensive examination. This  
9 comprehensive examination covers 17 topics, okay. And  
10 including in these are the examination on radiation  
11 biology, radio-pharmacy, radiation safety, radiation  
12 physics, nuclear medicine, et cetera, et cetera.

13 They must pass this examination at the end  
14 of the year - or they must pass this examination  
15 before they can then take a dedicated AU examination  
16 which is a separate - we propose to be a separate  
17 examination.

18 So together those two examinations by the  
19 end of their fourth year when they leave us will  
20 qualify them we believe - because it is the same  
21 process we are basically using now - so that we might  
22 give them documentation that they should be AU  
23 eligible under this board certification pathway.

24 This includes the board collecting  
25 documentation in terms of they must have attestation

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1 from their program that they have completed the - to  
2 us that they completed the necessary training. They  
3 must give us their case logs that were preceptored of  
4 their 300 cases. They must pass this extensive core  
5 examination, and they must pass the AU examination.

6 So what we are proposing is, rather than  
7 waiting for 15 months to give them one certificate  
8 saying that they are ABR certified and AU eligible, we  
9 would like to take that off and give it to them  
10 earlier.

11 The examination that they take at 15  
12 months is based on the practice that they are in.  
13 They get to choose three of the topics that they are  
14 examined on, and the board gives them two standard  
15 topics, both of which are clinically oriented, but for  
16 noncognitive - many with non-cognitive skills,  
17 professionalism, ethics and those sorts of things.

18 So in effect they have completed all of  
19 the necessary training. Everything has been  
20 documented, at the time they go into practice, when  
21 they leave their programs by the board. And in order  
22 not to have a deficit in terms of the number of Aus  
23 coming out that are eligible for AU status, we would  
24 like to present this as a variation on the  
25 certification pathway.

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1 CHAIRMAN MALMUD: Thank you, Dr.  
2 Guiberteau.

3 Debbie?

4 MS. GILLEY: Currently we are doing this  
5 through the alternative pathway. There is a gap now I  
6 believe between getting board certification and  
7 actually completing your educational requirement. So  
8 they are sending to us their alternate pathway  
9 attestation clinical cases, some of the same things  
10 that the American Board of Radiology is looking at  
11 doing to provide this document.

12 I'm still confused as to where the gap is  
13 in alternative pathway to get them on a license -

14 DR. EGGLI: Debbie, let me try to explain  
15 that. As a preceptor I will not write an alternative  
16 pathway statement for anybody.

17 MS. GILLEY: But we are looking at  
18 changing those regulations?

19 DR. EGGLI: Not the alternative pathway  
20 regulations we are not.

21 MS. GILLEY: We are looking at taking the  
22 competency statement out of that. Are you not willing  
23 to write an attestation letter -

24 DR. EGGLI: No, what I -

25 MS. GILLEY: Because that is what you are

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1 doing -

2 DR. EGGLI: No, that is not quite right.

3 It is the recordkeeping requirement for all the  
4 individual components in the alternate pathway. I  
5 don't have to keep those records now, and I don't.  
6 Because essentially the program director is certifying  
7 to the American Board of Radiology that that has been  
8 completed. The bottom line is, I'm not willing to put  
9 my signature on an alternate pathway document that is  
10 supposed to have this many hours of this, this many  
11 hours of this, this many hours of this. And if you  
12 look at NRC's form 313A it asks for the number of  
13 hours in each of those areas. I'm not willing to try  
14 to document that and put my signature on it.

15 MS. GILLEY: But you are willing to do  
16 that for the American Board of Radiology to get them -

17 DR. EGGLI: No, the attestation to the  
18 American Board of Radiology is that they have  
19 completed the training requirements within the  
20 description of the program of the American Board of  
21 Radiology. The board certification pathway covers the  
22 topics that must be covered, but no real distribution  
23 other than the 80-hour requirement; no real  
24 distribution efforts.

25 CHAIRMAN MALMUD: Dr. Welsh.

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1 DR. WELSH: Dr. Eggli, perhaps you could  
2 clarify a misunderstanding I might be having. Since  
3 this is for new graduates to accommodate that brief  
4 interval between completing residency and board  
5 certification, does this new proposal in essence  
6 obviate the alternative pathway? Is there not going  
7 to be -

8 DR. EGGLI: No, there will always be  
9 people who do not graduate from a recognized training  
10 program who are qualified to become authorized users.

11 For instance right now I don't believe there is  
12 endocrinology training program that is recognized; and  
13 I could be wrong on that. But yet, via the alternate  
14 pathway, endocrinologists can become authorized users.  
15 So there will always be categories of people who have  
16 training and experience appropriate for authorized  
17 user status, but do not have a certification from a  
18 recognized board, even though they may be board  
19 certified.

20 DR. WELSH: But for endocrinologists they  
21 wouldn't have this particular problem that we are  
22 talking about with radiation oncology and radiology,  
23 so this solution is primarily directed towards  
24 radiology and radiation.

25 DR. EGGLI: This solution is directed

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1 toward diplomates or trainees who train in training  
2 programs where their program is recognized by NRC for  
3 board certification status, but who have a significant  
4 time gap between completion of training and final  
5 board certification; and that time gap is perceived as  
6 causing a problem with either employment or the  
7 ability to deliver care to a patient population.

8 CHAIRMAN MALMUD: If I may, we are under  
9 a time constraint in that we must be at the hotel by  
10 11:15. May we pick up this discussion after lunch?  
11 Thank you.

12 DR. EGGLI: Personally, I'd rather just  
13 see a motion made to pass.

14 CHAIRMAN MALMUD: I don't think we are  
15 ready for a motion.

16 We will reconvene promptly at 1:00  
17 o'clock, which means we should leave the hotel around  
18 12:45 to get back here at 1:00.

19 (Whereupon, the above-entitled matter went off the  
20 record at 11:06 a.m. and resumed at 12:59  
21 p.m.)

22 DR. EGGLI: While people are coming in  
23 let me make if I could, Mr. Chairman, make two  
24 clarifying points. One is that this is - Steve, we  
25 have your briefcase - one of the clarifying points is

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1 that this is a framework. The proposal was that again  
2 that the candidates would complete training experience  
3 and any appropriate examinations, and each individual  
4 board who chooses to use this framework would submit  
5 their proposed program to NRC for evaluation, and NRC  
6 would need to concur that that proposal met the  
7 requirements of the regulation.

8 So there is no obligation placed on NRC to  
9 accept any one proposal if NRC is not satisfied that  
10 the requirements and the regulations are being  
11 fulfilled.

12 I think that is the primary clarifying  
13 statement. And the other one is, no board is  
14 compelled to implement something along this framework  
15 if the board has no need for it. We wanted to make  
16 this reusable so that the wheel didn't have to be  
17 reinvented every time a certifying board came up  
18 against a delay if they changed their training  
19 paradigm from how it currently exists.

20 So again the point is that the proposal  
21 does say that all candidates or all trainees meet the  
22 training, experience and examination requirements; and  
23 it says that the board submits a proposal to NRC that  
24 NRC would have to accept as meeting the regulations,  
25 and qualify it as meeting the requirements of the

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1 board certification pathway.

2 And then Mr. Chairman, I will turn it back  
3 for what residual discussion is left.

4 CHAIRMAN MALMUD: Does anyone else wish  
5 to comment on the issue? Dr. Nag.

6 DR. NAG: The solution that was passed at  
7 the last meeting was something that was applicable to  
8 everyone. We then - NRC official asked for a number  
9 of qualifications. What I wish to ensure is that  
10 radiation oncology has some of the similar problems in  
11 that we have the examination at the end of the third  
12 year, and they finish residency at the end of the four  
13 years. But they do not appear before the board until  
14 a year later. So we do have a gap problem.

15 However we do not have the problem that we  
16 need a separate examination because our regular  
17 written board has plenty of questions on NRC rule,  
18 regulations and so forth. So I wish to ensure or I  
19 wish to clarify that if we pass the new regulation or  
20 the new qualification it will not require a radiation  
21 oncology candidate to mandate a third examination with  
22 the NRC examination.

23 DR. EGGLI: Mr. Chairman, on this, again  
24 the program that is adopted is a negotiation between  
25 NRC and the certifying board using the framework.

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1 Again, the thing says, appropriate training experience  
2 and examinations. There is nothing in the proposal  
3 that says that mandates a separate examination. ABR  
4 may go that route, but there is nothing in the  
5 proposal that obligates an additional examination. If  
6 NRC, I would think - I would staff to comment, please,  
7 if NRC is satisfied that the examination given  
8 adequately tests and separately scores performance in  
9 those portions, NRC may or may not require something  
10 separate.

11 Again a separate exam is not mandated, but  
12 what it says is this is a negotiation between NRC and  
13 the certifying board.

14 DR. NAG: The reason I am asking for the  
15 clarification is that both the diagnostic and the  
16 radiation oncology, both are called radiology. With  
17 the name, ABR, it is what you have to do because you  
18 are certified by the ABR, someone may mistakenly think  
19 that it applies to diagnostic and radiation oncology  
20 as well.

21 I want to prevent such misunderstandings  
22 in the future. I am trying to look in the future and  
23 people - and it has happened before. Just because we  
24 have written ABR, people have misunderstood that it  
25 means to both.

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1 DR. EGGLI: Cindy, you are our touch  
2 point with NRC on this. Could you please comment?

3 MS. FLANNERY: Yes, with regard to Dr.  
4 Nag's concern, I don't think that will be an issue,  
5 because there - on our website we have three different  
6 specialties of ABR listed. So I don't think that that  
7 should be an issue. So just because you have a  
8 certification process for ABR diagnostic radiology,  
9 that same process wouldn't apply for ABR radiation  
10 oncology. So it does differentiate the three  
11 different specialties on our website, as well as  
12 listing them under the various sections for 10 CFR 45.

13 And the third specialty being the medical  
14 physics, or radiological physics.

15 CHAIRMAN MALMUD: Thank you.

16 MS. GILLEY: Again this is a question  
17 from NRC. Would this require rulemaking?

18 MR. LEWIS: We're not entirely sure at  
19 this time. But we would have to talk to our  
20 rulemaking people and our OGC to decide that.

21 MS. GILLEY: Okay. The second comment  
22 then is the way that currently the situation is set up  
23 NRC could make these changes because their  
24 compatibility. They would be forced onto the  
25 Agreement States, but without better Agreement State

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1 participation I would be a little hesitant to step  
2 forward in any kind of support of this activity since  
3 they have not really been informed of that activity.

4 CHAIRMAN MALMUD: Thank you for bringing  
5 that to our attention.

6 Any other discussion of this item? Dr.  
7 Eggli.

8 DR. EGGLI: Again, certainly a vote by  
9 this committee to endorse the subcommittee report  
10 doesn't mean this is going to happen. This just says  
11 that this is recommended as a potential solution. And  
12 I would agree with Debbie that the work is clearly not  
13 done, once a recommendation is made.

14 CHAIRMAN MALMUD: Dr. Welsh.

15 DR. WELSH: Speaking as a radiation  
16 oncologist, I acknowledge that there is the very same  
17 problem in radiation oncology as there is diagnostic  
18 radiology. Therefore a solution has to be sought.

19 The proposed solution of an AU certificate  
20 sounds like a very reasonable solution until those  
21 individuals go on a year later or whenever to take  
22 their formal board examination. But I would submit  
23 that for the radiation oncology residents, that an  
24 additional examination might be required.

25 DR. EGGLI: Yet there is nothing in the

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1 proposal that would require a separate examination.  
2 There is nothing in the proposal that would require a  
3 separate examination. What it says is that the NRC is  
4 satisfied that the training experience and  
5 examinations whatever they are that the board submits  
6 to NRC for approval meet the requirements.

7 So I don't think there is anything in this  
8 proposal that suggests that necessarily a separate  
9 exam would be required, as long as the core  
10 examinations met the requirements.

11 DR. WELSH: And the core examination is  
12 the one that would be taken in the future?

13 DR. EGGLI: The core examination would be  
14 whatever the radiation oncology section of the  
15 American Board of Radiology defines as its board exam.

16 DR. WELSH: So maybe there was a  
17 misunderstanding. There is no separate examination  
18 for the AU certificate?

19 DR. EGGLI: Right, and there is nothing  
20 in this proposal that suggests that there needs to be.

21 DR. WELSH: In that case, I agree with  
22 this.

23 DR. EGGLI: Offering a second exam would  
24 be the American Board of Radiology's diagnostic  
25 radiology section proposal for how they would manage

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1 it for diagnostic radiology; that is not imposed on  
2 any other portion of any other certifying board.

3 DR. NAG: When we make the motion, when we  
4 are voting on the motion, could that qualification be  
5 added into the motion? Because I am always afraid  
6 that they will all be lumped into one. So it would  
7 help if in that motion you say that a separate  
8 examination is not necessarily required.

9 DR. EGGLI: I guess I think that is  
10 overboard, because again NRC has stated that they do  
11 not consider these the same board. That statement has  
12 just been made, that NRC does not consider the  
13 diagnostic radiology board exam of the American Board  
14 of Radiology to be the same exam as the radiation  
15 oncology exam, and there is nothing in the proposal -  
16 there is nothing in the proposal that says a second  
17 exam. The second exam just happens to be the way that  
18 the American Board of Radiology diagnostic radiology  
19 may approach it. But this, all this says is that the  
20 patients - that the candidates pass whatever the  
21 appropriate examination is. There is no reference to  
22 a second examination in the proposal.

23 DR. NAG: I'm sorry. Let me read it out  
24 word by word. Please clarify whether successful  
25 completion of the NRC tailored examination will be

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1 required for ABR candidate, not diagnostic candidate,  
2 ABR means ABR, for both diagnostic predictions as well  
3 as therapy candidate, who do not pursue or do not  
4 achieve the proposed certification.

5 DR. EGGLI: That is the question.

6 DR. NAG: Yes, I think the qualification  
7 that they ask for, and if they do not qualify, which  
8 part of it you are recommending that a second exam be  
9 required, I am afraid that later on it may be lumped  
10 together as ABR.

11 DR. EGGLI: But the response to that  
12 doesn't make reference - and the proposal doesn't make  
13 reference to a second exam. The answer to the  
14 question does not make reference to a second exam.

15 CHAIRMAN MALMUD: Dr. Guiberteau.

16 DR. GUIBERTEAU: The ABR certification  
17 process in diagnostic radiology decided on its own to  
18 offer a separate examination for several reasons.  
19 First of all if the candidates do not - their programs  
20 do not submit the proper paperwork, or if they do not  
21 pass their core exam the first time, then there is no  
22 need for them to take the AU examination because they  
23 don't qualify.

24 If they go forward, or they take the AU  
25 examination and do not pass it, or they go out into

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1 practice and decide well, I don't want to be an AU and  
2 never apply, but later on do, then we will have the  
3 possibility of opening that examination to cure these  
4 issues in the eyes of either the Agreement States or  
5 the NRC by allowing them to come by and come back to  
6 the ABR and to take this examination and pass it.

7 So it really is mechanistic in our point  
8 of view to be able to offer it in that form. It has  
9 nothing to do with requiring a second examination  
10 because no one ever brought that up to us. It was our  
11 idea to do that so that we would have a free standing  
12 examination that we could offer to people who needed  
13 to cure an issue with their AU status.

14 DR. NAG: I agree with you completely. You  
15 have offered a solution for the diagnostic component  
16 of the ABR. But what you are writing here, just ABR  
17 and not writing diagnostic ABR, and that may create  
18 problems later on. That's all I'm trying to say.

19 DR. EGGLI: That is not in the proposal;  
20 that is in the question. Let me specifically read the  
21 proposal that is put forward in response to that  
22 question.

23 The proposal says, all trainees would be  
24 required to acquire the necessary training and  
25 experience, and to pass the required examinations to

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1 become an authorized user. There is no reference to  
2 any specific number of examinations.

3 So this proposal does not, in response to  
4 NRC's question, does not propose necessarily any  
5 additional examination. So this subcommittee's  
6 proposal is that they - that the candidates get the  
7 training, they get the experience, and they pass  
8 whatever the required examinations are. The required  
9 examinations are - NRC will determine whether or not  
10 the proposal the board makes meets the requirements.

11 If - I would again ask if you could try to  
12 address the question - if NRC is satisfied that the  
13 examinations as they exist meet the requirements, I  
14 can't see that NRC would necessarily require a  
15 separate exam.

16 Could you specifically address that issue,  
17 Cindy? If NRC is satisfied that the exam as it  
18 currently exists meets all the requirements, would the  
19 NRC require a separate or additional exam?

20 MS. FLANNERY: Okay, I think just to  
21 clarify a little bit. I guess a couple of things.  
22 One is, NRC does not recognize a board; we recognize a  
23 certification process, okay. And if that  
24 certification process meets NRC's requirements then it  
25 will be recognized.

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1           And just to kind of break it down, there  
2 are three sections really. There is a classroom  
3 laboratory training section; there is a supervise  
4 experience section; and then there is the exams  
5 section.

6           And in each of those sections there are  
7 required topics that need to be included.

8           If a board can demonstrate that all of  
9 those requirements are met, NRC will recognize that  
10 certification process, okay.

11           So I think that kind of hopefully  
12 addresses Dr. Nag's concern in that we are not  
13 recognizing the ABR as a whole; we are recognizing the  
14 different certification processes.

15           As far as the question on the exam itself,  
16 NRC does not review or evaluate exams. But the board  
17 does need to demonstrate that the exam does improve  
18 the listed topic the NRC has in its regulations. And  
19 if a board can do that with just one exam, then that  
20 is fine. Another exam is not required later if that  
21 was your question.

22           DR. NAG: Thank you.

23           DR. EGGLI: I think that was - does that  
24 satisfy your question, Subir?

25           CHAIRMAN MALMUD: The other point I would

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1 make is that we have been sitting on this committee  
2 for a number of years together. And the only instance  
3 in which there was a challenge to someone's status as  
4 an AU was supported by the NRC, but voted against by  
5 the members of this board - of this committee. So the  
6 NRC has been reasonable and has shown flexibility not  
7 with regard to its standards but with regard to  
8 interpretation of the standards.

9 Dr. Vetter.

10 VICE CHAIRMAN VETTER: I move that the  
11 advisory committee endorse the subcommittee report of  
12 the board certification pathway for AU status.

13 CHAIRMAN MALMUD: Is there a second?

14 MR. LIETO: Second.

15 CHAIRMAN MALMUD: Any further discussion?

16 All in favor - oh, Dr. Welsh.

17 DR. WELSH: In relationship to Cindy's  
18 comment that NRC recognizes certification or processes  
19 but not boards. So the solution proposed is that  
20 there would be certificates that say AU eligible.  
21 Will that carry any weight given that it is outside  
22 the formal board certification pathway that is issued  
23 by the American Board of Radiology?

24 CHAIRMAN MALMUD: that's a question to  
25 you, Cindy.

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1 MS. FLANNERY: I'm not certain I  
2 understand the question. The way ABR when they  
3 submitted the documentation for our review, it was  
4 explained that the certificates that have AU eligible  
5 on them would be issued to the diplomates who meet  
6 NRC's criteria. If it does not have AU eligible on  
7 it, those diplomates for some reason did not meet  
8 NRC's criteria, and there are various reasons for  
9 that.

10 And that is identified on our website that  
11 way. Basically saying that anybody who got certified  
12 after the identified year with the words, AU eligible  
13 on the certificate, would be able to apply for AU  
14 status under the board certification pathway.

15 I don't know if that clarifies it.

16 DR. WELSH: The certificate comes 18  
17 months after finishing residency program. So the  
18 problem at hand is that there is an interval, 12 to 18  
19 months, in which somebody could complete their  
20 residency training and not have that certificate  
21 whether it says AU eligible or not. They won't have  
22 it for 18 months. There is a proposed solution, but  
23 I'm questioning whether or not this proposed solution  
24 would have any merit or weight with NRC given what we  
25 just said.

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1 DR. EGGLI: One of the direct statements  
2 of the proposal is that NRC will accept that  
3 verification by the board that the candidate has  
4 completed all of these requirements. And what I  
5 thought I had previously heard is that NRC is open to  
6 considering that as a solution dealing with resolving  
7 any residual legal questions.

8 DR. WELSH: And that is my question,  
9 given the wording I just heard about recognizing the  
10 board's certification process versus recognizing the  
11 American Board of Radiology.

12 DR. EGGLI: I know, but this would be  
13 part of that process now.

14 MS. FLANNERY: And it was our  
15 understanding of the proposal is that this would be a  
16 new certification process, different than what is  
17 currently recognized.

18 CHAIRMAN MALMUD: The question has been  
19 called.

20 All in favor?

21 (Show of hands.)

22 CHAIRMAN MALMUD: Any opposed?

23 (Show of hands.)

24 CHAIRMAN MALMUD: One opposed. Any  
25 abstentions?

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1 (Show of hands.)

2 CHAIRMAN MALMUD: One opposition, one  
3 abstention.

4 MS. GILLEY: May I make a comment on my  
5 opposition?

6 CHAIRMAN MALMUD: Please do.

7 MS. GILLEY: Okay. Without the assurance  
8 of rulemaking this would have an impact on the  
9 Agreement States because of the opportunity to  
10 evaluate this change would not be brought before 36  
11 Agreement States as to the change in the certification  
12 process. Thank you.

13 CHAIRMAN MALMUD: Thank you.

14 I'm sorry, I heard a comment? Oh, please.

15 MS. CHIDAKL: My name is Susan Chidakl.  
16 I am a senior attorney in the Office of General  
17 Counsel that assists and advises the staff with regard  
18 to rulemaking. And with regard to whether regulations  
19 need to be officially - go through a rulemaking  
20 process in order to accomplish what it is that you or  
21 the staff is trying to do.

22 I've been sitting in this meeting, and I  
23 apologize, because obviously I was not familiar with  
24 this issue before I heard about it being on the agenda  
25 today.

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1 I really don't understand what the issue  
2 is. So I think that is why the staff is having a hard  
3 time answering the question as to whether a rule  
4 change is going to be necessary or not. And of course  
5 I'm going to have a lot of input as to whether we have  
6 to go through a rulemaking or not. Could somebody  
7 please explain to me why there is this gap now? Why  
8 is there this problem?

9 In order for me to understand what it is  
10 you are proposing to resolve the problem.

11 CHAIRMAN MALMUD: I think Dr. Eggli can  
12 handle that.

13 DR. EGGLI: The American Board of  
14 Radiology was one of the few certifying boards that  
15 gave its certification immediately on completion of  
16 training. The vast majority of certification boards  
17 in the American - that are under the American Board of  
18 Medical Specialties have a - either an advanced  
19 training or a clinical period of time after the  
20 completion of training before they issue a final board  
21 certificate.

22 The people when they complete their  
23 training go out and actually work, and this is true of  
24 all the specialties, they go out and work as sub-  
25 specialists in this area. If the use of materials is

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1 unique in that it requires some form of authorized  
2 status to be able to handle those materials.

3 The diplomates in the time gap between  
4 completion of training and all testing have - what?

5 MS. GILLEY: Completion of testing.

6 DR. EGGLI: A completion of training and  
7 completion of testing relevant to the authorized user  
8 status, because they won't be tested on that again as  
9 they complete this additional year; will not be able  
10 to work as radiation workers in that gap, which will  
11 basically create an employment problem and possibly an  
12 access problem for patients as they complete that  
13 final critical phase of training that gets them their  
14 final board certification.

15 MS. CHIDAKL: May I ask a question? When  
16 you are talking about this clinical aspect, is that  
17 what is the same thing as in our regulation that says  
18 work experience?

19 DR. EGGLI: No, they will have completed  
20 that work experience in the core portion of their  
21 training. This is purely clinical experience.

22 MS. CHIDAKL: It is not required by NRC?

23 DR. EGGLI: That is not required by NRC.

24 So the American Board of Radiology diagnostic  
25 radiology is modifying its program to come in line

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1 with what the rest of the boards do. The only option  
2 then for these diplomates in the gap is to be  
3 certified by the alternate pathway.

4 The way I personally see the alternate  
5 pathway is, it is for folks who are training and meet  
6 all the training and education requirements, but are  
7 not training in a program where the training process  
8 has been recognized by NRC.

9 Now what we are doing, if these people  
10 would have to go down the alternate pathway, that  
11 would completely abrogate board certification as a  
12 pathway to user status for the 1,500 annual diplomates  
13 of the American Board of Radiology. So part of this  
14 is to maintain board certification as a relevant  
15 process to achieve user status and to allow these  
16 people in the gap between completion of all training  
17 relevant to authorized user status to become an  
18 authorized user prior to getting that final tag that  
19 says board certified.

20 MS. CHIDAKL: In other words if I  
21 understand you correctly the final bit as you - or  
22 whatever you want to call it, the final segment, is  
23 something above and beyond the NRC's requirements.

24 DR. EGGLI: Above and beyond.

25 MS. CHIDAKL: Thank you for that, I

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1 appreciate that.

2 CHAIRMAN MALMUD: Thank you.

3 That completes the discussion of that  
4 item, and we will move on to the next item on the  
5 agenda, which is Mr. Lieto.

6 MR. LIETO: Thank you, Mr. Chairman.

7 This is the annual report of the ACMUI  
8 subcommittee on medical radioactive material events.  
9 This will now be an annual report in the future, not a  
10 partial report in the fall.

11 And the subcommittee membership listed  
12 there, everybody had a piece of the pie and  
13 contributed, so you are looking at the sum of all  
14 those contributions.

15 The report is based on the NMED database  
16 for fiscal year 2008. It is based on the events that  
17 had been reported during that time. Again in this  
18 report I will talk about that a little further and its  
19 importance.

20 The medical events were reported by  
21 category of use in Part 35 as well as a section that  
22 includes other reportable material events related to  
23 the medical use.

24 This is the second annual if you will  
25 report, so obviously it's still undergoing some

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1 iterations of improvement, and three features in this  
2 report that we have attempted to include to better  
3 describe the impact of these reports is to indicate  
4 the number of patients involved in each event. We are  
5 trending over the last couple of reports, the number  
6 of patients involved as well as the number of events  
7 for each category of use of medical events, as well as  
8 the other reportable events, to give us some type of  
9 trending information, and have made an attempt to  
10 estimate on the frequency of occurrence of these  
11 medical events. And I will describe the information  
12 that was used for that.

13 The first category of use, or two  
14 categories of use, for Parts 35/200, there were three  
15 events involving diagnostic prescriptions of  
16 radionuclides in which patients got I-131. There were  
17 four events involving therapeutic radiopharmaceuticals  
18 requiring a written directive, involving four patients  
19 for I-131, and one event involving eight patients with  
20 Samarium-153.

21 The table here indicates three of the  
22 events for I-131; each are singular events in terms of  
23 patients being affected. The type of error that was  
24 described in the NMED report, as well as the actions  
25 that affected the - as a result of the event being

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1 discovered. All three types of errors reported here  
2 are human errors, and the actions were - ranged from  
3 additional training to a policy procedure  
4 modification, as both technicians and all those  
5 involved with a written directive.

6 The next table here related to these  
7 events, again, all human errors related to following  
8 either written directive, the written directive or  
9 written instructions - excuse me, policies and  
10 procedures. In one case follow up action involved  
11 disciplinary action. Modification of procedures and  
12 retraining. The one event related to the Samarium was  
13 discovered after a patient assay of the therapeutic  
14 dose, it was determined that the wrong setting was  
15 used for the dose calibrator; it was a syringe setting  
16 instead of a vial setting - or excuse me, a vial  
17 setting instead of a syringe setting. And then they  
18 looked back at previous Samarium administrations there  
19 were the same type of error that had been included.

20 The one event down at the bottom of the  
21 table there involved sodium iodide 131, two patients  
22 were in the department; both scheduled to receive  
23 iodine therapies. And the dosages were switched as  
24 to - regarding the therapies that they were supposed  
25 to receive.

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1           To compare a number of patients to last  
2 year's report and the radionuclide involved, not much  
3 of a change in the number of I-131 patients. There  
4 were no Y-90 patients involved, but we did see a big  
5 jump in Samarium. But I think again this was a  
6 singular event that occurred. So you can see that the  
7 - comparing the number of patients involved from '07  
8 to '08 it almost doubles due to one singular event.

9           In providing an estimate of frequency of  
10 occurrence of the medical event, the committee used  
11 three sources of data in - to use as a denominator for  
12 the treatments involved. The principal source was the  
13 IMD medical information data. This source of  
14 information was the same that was used in NCRP 106  
15 that we talked about earlier. Another source of  
16 information was data provided by the American College  
17 of Radiology of CMS procedure data for the year 2006.

18           As probably members of this advisory  
19 committee can probably better describe, one of the  
20 limitations of CMS data is that the data are Medicare-  
21 Medicaid patients, and that it does not include  
22 private payers, and those types of sources of  
23 information. But it does provide us with a lower  
24 bound of number of individuals that received the  
25 treatment. So as a result any estimates of frequency

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1 would maybe provide us with an upper bound on the  
2 frequency of occurrence.

3 For the 35-1000 uses, we contacted the  
4 vendors themselves, principally Dr. Thomadsen and  
5 myself, and got 2008 data in terms of number of  
6 treatment dosages that were provided by the vendor.  
7 And this reflects the Y-90 microspheres and the I-125  
8 gliasite administrations for 2008.

9 So if you look at frequency of occurrence,  
10 there were 15 patients involved. Our estimated number  
11 of treatments were 26,000, dividing a frequency of  
12 occurrence of roughly  $6 \times 10^{-4}$ .

13 And this compares favorably with the  
14 number estimated in last year's report.

15 For 35-400 manual brachytherapy events,  
16 there were nine events, and you need to note in your  
17 handout, there is a change in this data regarding 35-  
18 400. After the presentation was sent out for  
19 inclusion in your packet it was discovered that one of  
20 the I-125 seed events was determined on follow up  
21 investigation to not be a medical event. And that was  
22 an event that involved three VA patients. So this -  
23 the slides are intended to reflect that update, and  
24 you may want to make changes in your packet  
25 accordingly.

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1           There were nine events involving 111  
2 patients. The radionuclide distribution on these  
3 events were seven events involving I-125 seeds. The  
4 one involving palladium 103 seeds and one involving  
5 cesium-137 low dose brachytherapy.

6           Looking at the distribution events, I want  
7 to point out here, this should in this second to last  
8 row here, that should say two hospitals in the VA  
9 systemic error category.

10           But as you can see the type of errors that  
11 were identified, there are three events involving  
12 misidentification of the prostate on trans-rectal  
13 ultrasound; faulty weld after implantation resulting  
14 in seed leakage; a Mike applicator jam resulting in  
15 leaked seed - a leaking seed during implant; a wrong  
16 dose being entered into the treatment planning system  
17 and resulting calculating error; a wrong magnification  
18 entered inn to the treatment planning for - I believe  
19 that was a gamma knife - or excuse me, I'm trying to  
20 remember which one it was - but any how it was a wrong  
21 magnification factor in the treatment planning system  
22 which resulted in two patients being referred as a  
23 medical event.

24           And again the two VA situations currently  
25 being reported, one involving 92 patients, and the

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1 other involving 10 patients for a total of 102  
2 patients in that VA system events.

3 So a total of nine events for a total of  
4 111 - involving 111 patients.

5 A common issue, observations regarding  
6 these events, a common error found was with the  
7 prostate implants an improper identification of the  
8 gland boundaries; Mick applicator errors which were  
9 user failure errors, not the device itself. And then  
10 the bulk of these involving the VA situation which has  
11 been more than adequately described in previous  
12 presentations.

13 In attempting to provide an estimate on  
14 the frequency of occurrence, the number of treatments  
15 were based on the IMD data for 2006. So 111 patients  
16 over 50,000 treatments for the year resulting in an  
17 estimate on the frequency of occurrence of about  $2 \times$   
18  $10^{-3}$ rd.

19 Recommendations submitted by the  
20 subcommittee were, calculations and data entry need to  
21 be checked by a second person; that a use of a  
22 nomogram as a secondary check for these types of  
23 treatments; better user training and practice with  
24 Mick applicators are needed. And I believe this is a  
25 repeat recommendation from last year was adequate

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1 training on trans-rectal ultrasound and fluoroscopy  
2 use for confirmation of the boundaries.

3           Going to medical events for remote after  
4 loaders in teletherapy, devices in comparing 2007  
5 through 2008, the - there were 17 events in 2000, ten  
6 in this year. There were 14 events last year in HDR,  
7 eight this year, and you see the distribution, based  
8 on descriptions in the NMED that did provide  
9 descriptions, we did break these out as to how many  
10 involved MammoSite versus vaginal cylinder  
11 applications for the HDR treatment.

12           There were no events involving a low dose  
13 remote after-loaders. There was one event involving  
14 Gamma knife, and one event involving a cobalt-60  
15 teletherapy.

16           Regarding the HDR there were four events  
17 with a nucletron device. Three of these events  
18 involved wrong catheter link being entered into the  
19 treatment planning, and one event involving wrong step  
20 size entered into the treatment planning.

21           For the variant HDR there was - there were  
22 two events, one involving wrong length, and the other  
23 in which the MammoSite balloon deflated during  
24 treatment and resulted in an event causing wrong - or  
25 not wrong, but unintended dose distribution.

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1           There was one event involving a variant  
2 HDR gamma med involving MammoSite application - or a  
3 therapy, and this was wrong dose entered into the  
4 plan.

5           There was one event involving Gamma knife  
6 in which the image descriptions were reversed, so the  
7 wrong side of the brain was treated. And in the  
8 cobalt-60 teletherapy unit event, the therapist  
9 misread the written directive, and a wrong dose was -  
10 the patient was treated with the wrong dose.

11           If we look at the HDR errors, there were  
12 two things that stood out: wrong length being entered  
13 into the treatment planning system; and wrong dose.

14           Compared with the number of - comparing  
15 the number of procedures by HDR, Gamma med and  
16 teletherapy, in terms of number, coming up with  
17 frequency of occurrence, for HDR there were eight  
18 failures - and again this was based on the IMV as well  
19 as the ACR data. HDR, there were eight failures over  
20 62,000 procedures for a  $1 \times 10^{-4}$  frequency of  
21 occurrence. Gamma knife, much less,  $8^{-5}$ th frequency  
22 of occurrence. And for teletherapy which is the least  
23 - shall we say the least number of procedures that are  
24 performed - was one event over the roughly 2,000  
25 procedures, and a frequency of occurrence of  $5 \times 10^{-5}$

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1 4.

2 And all these events involving the HDR  
3 errors were attributed to human error, as opposed to  
4 any type of mechanical.

5 Regarding radioactive materials - this  
6 should actually be broken out with the 35-1000  
7 separated out, but Part 35 events that are not medical  
8 - that are other events under 35-1000 there were four  
9 events, medical errors. There were two events  
10 involving pregnant patients who were administered  
11 therapeutic amounts of radioactive materials, actually  
12 <sup>131</sup>I, sodium iodide <sup>131</sup>I. And then the other reportable  
13 errors, the categories were broken into lost sources,  
14 leaking sources that were not implanted in patients,  
15 contaminated licensing packaging, and basically a  
16 catch all group called miscellaneous.

17 Regarding medical events in 35-1000 uses,  
18 these all were Y-90 microspheres. The two involved  
19 TheraSpheres. The other two were not described in the  
20 NMED documentation as to what form they were.

21 There was one patient involved with each  
22 event. And estimating the frequency of occurrence,  
23 there were four patients, and based on the vendor data  
24 provided for the number of dosages supplied, which was  
25 roughly around 3,500 - 3,600 treatments, resulting in

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1 an error of  $1 \times 10^{-3}$ rd.

2           There were two pregnant patients. What is  
3 notable about this is that both patients had timely  
4 serum HCG pregnancy tests prior to administration.  
5 Both tests were negative. I don't see any errors here  
6 provided - shall we say on the part of the medical  
7 licensees. They did everything that I think can be  
8 expected; yet two of these events occurred.

9           And the doses, the embryo doses, were  
10 estimated, and these were both in the range of between  
11 30 and 40 rads.

12           Regarding other reportable medical  
13 occurrences, regarding lost sources either sealed or  
14 unsealed, there were 13 events. The events are  
15 described here, ranging from I-131 capsules, iridium-  
16 192 seeds. There were six events involving I-125  
17 seeds being lost, either after implant or during  
18 autoclaving process, source being inadvertently  
19 disposed into scrap recyclers.

20           One event involved a shipment of 114  
21 palladium seeds that were in storage prior to implant  
22 - I don't know if they were prior to implant or after  
23 receipt - it was determined to not do the implant.  
24 But these became lost in a storage area undergoing  
25 renovation prior to return to the vendor.

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1           There were two events that were reported  
2 after our last - I guess our preliminary report in the  
3 fall. A patient after implant was with - for I-25C  
4 prostate treatment, was cremated; there was quite a  
5 lengthy description in the NMED report on follow up  
6 and decontamination of the crematorium. But there  
7 were no excessive exposures to members of the public  
8 that resulted from this event.

9           One was loss and recovery of a plutonium  
10 cardiac pacemaker. I guess there are still some of  
11 those out there that have not been returned yet. And  
12 obviously that speaks to their reliability, but I  
13 don't go there.

14           But anyhow evidently upon death of a  
15 patient the funeral director removed the pacemaker;  
16 didn't realize the type of pacemaker he had, and just  
17 kind of threw it into the box. The other pacemakers  
18 are removed, and then when the licensee found out that  
19 the patient had passed away conducted an investigation  
20 to try to find the pacemaker. And actually there was  
21 sort of a back and forth, no it's not here. Then the  
22 funeral director realized that he actually did have  
23 it, and it did get recovered and returned to Los  
24 Alamos for proper disposal.

25           Regarding leaking sources there were seven

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1 events; all involved iodine-125. These were reported  
2 in the fall. Also three of these events were found  
3 from white testing, surveying, visual inspection of  
4 storage containers and prepackaged cartridges which  
5 were found to be contaminated.

6 Two events were found on seeds which were  
7 unused after implant, and another was done after  
8 autoclaving and cartridge loading.

9 Vendor analysis found that one seed was  
10 likely damaged during use in the applicator. One had  
11 surface contamination but no defects in terms of the  
12 weld or encapsulation. And one event was determined  
13 to be excessive force with the seeds being stacked in  
14 the shipping container, and the excessive force on the  
15 package resulted in the seeds becoming compromised and  
16 leakage occurring.

17 Regarding leaking sources again here are  
18 description specifics of events that occurred. One  
19 was a jammed applicator, and a technician improperly  
20 unloading the seed cartridge with bare hands found  
21 both the cartridge and the hands contaminated. There  
22 were two events discovered by the vendor during seed  
23 assembly. In one case seeds were shipped out before  
24 the event was discovered, and then another example was  
25 the crimping work tool was found to be contaminated

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1 before any seeds were sent out.

2 And the last event did involve a patient  
3 post-implant for seeds coming back for follow up  
4 treatment regarding their condition. The patient was  
5 being addressed and treated with a cauterization tool,  
6 and the cauterization tool nicked one of the seeds  
7 resulting in leakage of the seed and I-125 uptake by  
8 both the patient's thyroid and contamination of the  
9 equipment.

10 Regarding packaging this was a little -  
11 there were four events. Three events involved  
12 technetium contamination exceeding reportable limits.

13 And again emphasizing the importance of doing  
14 obviously leak tests - excuse me, wipe surveys on  
15 packages that are coming in. I think a lot of nuke  
16 techs think this is sort of one of those things that  
17 you need to just go through for formality purposes. I  
18 think this exemplifies the need for this obviously.  
19 Packages involved in the events that resulted in this  
20 are described in the slide.

21 One package involved the I-125 seed  
22 shipment for implant. It came open but the package  
23 itself was not compromised; so the sources were all  
24 contained in the package but they were not in their  
25 lead shipping container.

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1           There were four events involving machine  
2 malfunctions. One was a Gamma knife. The shielding  
3 doors failed to close after treatment resulting in  
4 staff having to manually close the door, a negligible  
5 dose was reported. I don't know what negligible  
6 means, but I'm assuming that we are talking something  
7 that is probably less than background levels, or  
8 background limits.

9           There was no deviation from the written  
10 directive, so the net result in any increased dosage  
11 to the patient from the treatment outside the expected  
12 directive.

13           There were two events involving HDR  
14 machines in source failures. The sources failed to  
15 retract. Both of these occurred during field  
16 engineering servicing events, and in one case the  
17 source became disconnected, and the top of the source  
18 capsule was clipped off in the vault, and the second  
19 event involved the during a source exchange the old  
20 source failed to enter the container. The cause of  
21 both the dummy and active sources were extended at the  
22 same pathway and became stuck. In both cases the  
23 vendors sent out teams to recover the sources, and  
24 take care of the devices and put them back into  
25 service.

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1 Another event again did not result in any  
2 exposure to personnel. It was a Gadalinium-153  
3 attenuation sources that are part of a Gamma camera  
4 system, do attenuation correction. These were timed  
5 to do attenuation corrections when sort of in a pre-  
6 program mode when staff was not present. And  
7 basically late in the evening - or excuse me, early  
8 mornings. And the shielding failed to retract. The  
9 cause was that during cleaning the cleaning personnel  
10 entangled the cables in such a condition that the -  
11 after the shields opened the signal to retract failed  
12 to occur.

13 But the reconstructions determined that no  
14 inadvertent exposures occurred because staff was not  
15 present.

16 There were - there was a singular event  
17 involving overexposure to the extremities. These are  
18 radio-pharmacy techs manufacturing sodium iodine 131  
19 capsules in a radiopharmacy. Extremity doses ranged  
20 from 50 to 100 rem for the extremities, and the lack  
21 of written procedures and proper handling tools were  
22 cited.

23 So I tried to trend some of these events.

24 If we look at the events over the last three years  
25 that have been reported by the subcommittee, for 200

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1 events, 300 events, the number of events has not  
2 changed much although you could say that the number of  
3 patients involved almost doubled.

4 For 400 events, again, principally due to  
5 the VA event, the number of events has not really  
6 changed, but the number of patients affected increased  
7 by over a factor of 10.

8 For over 600 events, again, number of  
9 events actually have decreased, and the number of  
10 patients involved is almost half.

11 Regarding 35-1000 uses really can't say  
12 there is any trend there at all; goes up in '07 and  
13 has dropped down dramatically in '08.

14 This to compare this report in the - from  
15 the subcommittee, when you look at the NMED annual  
16 report which was published in March, this looks at the  
17 medical events determined by the NMED annual report.  
18 Now as you can see here, the medical events are fairly  
19 constant, or maybe slightly trending downwards. The  
20 abnormal occurrence reports are events which are  
21 determined by NRC staff and reported annually to  
22 Congress appear to be increasing, but it's a variance  
23 that really - we're looking at such a small number of  
24 events it's really hard to say whether this is - has  
25 any trend associated with it. And not knowing the

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1 denominator we can't really say that there is an  
2 increasing trend for this, because most of these tend  
3 to be therapeutic events, therapeutic administrations,  
4 and there is increasing use over this five-year time  
5 period of therapeutic applications.

6 Now one of the things that I think needs  
7 to be noted is that the numbers on the medical advance  
8 in this - from the NMED annual report doesn't jibe  
9 with what this subcommittee has been reporting. We've  
10 been within plus or minus three events overall, and so  
11 I was trying to figure out what the discrepancy in  
12 this was. And the major factor is that the NMED  
13 annual report is based on the date of occurrence. So  
14 if an event let's say occurred in fiscal year 2007 but  
15 was reported in fiscal year 2008, it would go into our  
16 report, but those numbers would go into the previous  
17 year's report, and that report would then be adjusted.

18 The big contributor to this issue appears  
19 to be that some Agreement States do not report their  
20 events in a timely manner. Because if there was  
21 timely reporting the reports from this subcommittee  
22 should match the NMED report and that I think is one  
23 of the biggest causes for the discrepancy.

24 The subcommittee's opinion - or I should  
25 say the subcommittee chair's opinion is that it's

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1 process is the better of the two, because otherwise  
2 you are constantly going back and having to adjust for  
3 or provide amendment reports, because of events that  
4 were not reported in the year that they occurred have  
5 to be adjusted for those events.

6 And so at this time I want to express my  
7 appreciation for Duane Wright who is in the back here,  
8 and Tom Smith from Idaho National Lab, who maintained  
9 the NMED database for their assistance in answering my  
10 many emails and phone calls in this - on this report.

11 And anytime I had an NMED question on an event or a  
12 query, results or whatever, they got back to me very  
13 very promptly, and were quite patient in some of my  
14 questions to them. So I want to express a great deal  
15 of appreciation to Duane and Tom.

16 Regarding trending the other medical  
17 events, you see what appears to be an increase in the  
18 number of lost sources. The subcommittee consensus at  
19 this time is not to make any recommendations regarding  
20 this. We felt that we needed to maybe see if this  
21 changes over time a little bit, or the trend  
22 continues.

23 Leaking sources were up and down over this  
24 three-year period. Fetal embryo dose is the same.  
25 Landfill alarms which we reported in the past, I

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1 didn't talk about it previously, but just from the  
2 fact that we did report it in past reports, I did  
3 include that, and it's fairly low.

4 And then miscellaneous events. Again, you  
5 can't really make assessment or comments about trends.

6 It's been way down, and it goes back up.

7 Regarding recommendations, there was an  
8 event that involved a lot of discussion by the  
9 subcommittee involving a 90 eye-applicator event  
10 involving three patients which was initially reported  
11 as a medical event, and because it was originally  
12 reported as having a wrong calibration resulting in a  
13 50 percent overdose. This was later retracted,  
14 because it was determined that at the time the  
15 prescribed dose was administered, and it wasn't until  
16 a recalibration of the eye applicator was done that it  
17 was determined that the calibration was off based on  
18 the current NIST calibration procedure.

19 But it did I think bring up a point that  
20 the subcommittee wanted to emphasize, which is that  
21 strontium eye applicators must have a calibration by  
22 the current NIST traceable standard.

23 So basically it's a reaffirmation of the  
24 NRC information notice that went out in May of 2002.  
25 I think the reason this came to event is that the

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1 Agreement States had three years to implement that  
2 recalibration requirement, and I think that is the  
3 reason why this came to light.

4 But the - and again I want to thank both  
5 Duane and Dan and Beth for their assistance on that  
6 issue.

7 Finally our recommendations: events  
8 reporting needs to be improved. The subcommittee said  
9 very often it's devoid of causes. The remedial action  
10 information needed to analyze events for areas of  
11 improvement. I think establishing a consistent  
12 requirement. And I think also timely reporting is  
13 very important.

14 Recognizing events that were reported - or  
15 excuse me, events are underreported, this was in the  
16 OIG audit of the NRC Agreement State program, I think  
17 emphasize the importance of gaining value from these  
18 reported events, both medical events and other  
19 material events.

20 And again, NMED improvements, I think  
21 being able to do some queries by more than a single  
22 word so that we are not missing these events would be  
23 a very beneficial improvement. And also just being  
24 able to do queries by license type. This is not  
25 something currently available but maybe something that

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1 NMED may look at in improving our queries and  
2 reporting and being able to identify events that  
3 relate to medical use.

4 So I think there is a lot of information  
5 that are not medical events that are valuable to  
6 licensees.

7 And with that, Mr. Chairman, that  
8 concludes the subcommittee's report, and the  
9 subcommittee as a whole would be glad to entertain any  
10 questions, comments.

11 CHAIRMAN MALMUD: Thank you, Mr. Lieto,  
12 for an extraordinarily thorough job. And we  
13 appreciate all the effort.

14 Are there any questions or comments for  
15 Mr. Lieto? Dr. Vetter.

16 VICE CHAIRMAN VETTER: Was there any  
17 attempt, or do you think it's feasible to find - on  
18 your third from the last slide you have leaking  
19 sources, lost source and so forth. Is it feasible, or  
20 do you have denominators, have you tried to find  
21 denominators for those?

22 MR. LIETO: For the other medical events  
23 it was really difficult to come up with denominators.

24 For leaking sources, do you look at the number of  
25 individual seeds shipped? Or do you look at the

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1 number of treatments for seeds? And for some of these  
2 events in - I'm sorry, for leaking seal sources -

3 VICE CHAIRMAN VETTER: There must be half  
4 a million sealed sources out there.

5 MR. LIETO: I would not be surprised. I  
6 mean if we look just at the I-125 I suppose we might  
7 be able to go to vendors and determine how many seeds  
8 were shipped in the U.S. for treatment use and use  
9 that; that might be a possibility. Because all these  
10 events - at least in this case I believe all the  
11 leaking sources involved I-125 sealed seeds. But if  
12 it involved other sources, it might become  
13 problematic. But that's something I think maybe the  
14 subcommittee might consider for that.

15 For a lot of the other ones, we really  
16 just could not come up with anything that would be  
17 logical to use as a denominator, so we just stayed  
18 away from that.

19 CHAIRMAN MALMUD: Thank you. Any other  
20 comments?

21 DR. THOMADSEN: Just as a rough number -

22 CHAIRMAN MALMUD: Dr. Thomadsen.

23 DR. THOMADSEN: Just as a rough number,  
24 apparently rough, on the slide, a number of manual  
25 brachytherapy procedures, there were 50,000. Roughly

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1 you have around 100 seeds per procedure; that would  
2 give you about 5 million seeds out there.

3 CHAIRMAN MALMUD: Thank you.

4 If there are no other comments, I want to  
5 thank you for your report - oh, Mr. Lieto.

6 MR. LIETO: Just one other thing: it  
7 doesn't require any action by the committee at this  
8 time. But at the end of the packet in your booklet is  
9 a brief set of slides on a topic described as 6-Sigma.

10 This is being presented for the committee's  
11 edification. It's not anything we need to address at  
12 this time, but it's a concept that might be considered  
13 for future reports as a means of describing these  
14 events, the medical events especially.

15 Dr. Thomadsen is probably the subcommittee  
16 expert on this, and is probably the most versed. But  
17 we would welcome your feedback if this type of  
18 analysis would provide added value for these reports  
19 in the future, or is just the frequency of occurrence,  
20 percentage of occurrence, adequate?

21 But it was a new shall we say method of  
22 analysis that the subcommittee had kicked around, but  
23 we thought it might be a little overwhelming to  
24 present in this report, and also time considerations.

25 CHAIRMAN MALMUD: Thank you. Is this the

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1 system that the airline industry uses?

2 DR. THOMADSEN: Right, developed mostly  
3 by Motorola and the automobiles. It is used in the  
4 airlines and many other industries at the moment.

5 CHAIRMAN MALMUD: Thank you. It's a  
6 goal. Our problem remains one of knowing what the  
7 denominators are, doesn't it?

8 MR. LIETO: Yes.

9 CHAIRMAN MALMUD: Doctor?

10 DR. VAN DECKER: I was wondering if I  
11 could ask a question out of curiosity. Going back to  
12 yesterday's discussion on the international INES  
13 scale, what percentage of these several hundred odd  
14 little pieces here and there do you think would have  
15 been reported under this, especially under lost sealed  
16 sources and a few other things under level one, and  
17 whether you think any of this stuff would have reached  
18 more than level one in the reporting scheme.

19 MR. LIETO: The loss sources, no, because  
20 I think these are all category four sources.  
21 Regarding the medical events, I think the majority of  
22 them might - based on the discussions from yesterday,  
23 might be rooted in that. I mean like the 600, there  
24 was one event with gammonite that we got -

25 PARTICIPANT: Pull that mike closer.

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1 MR. LIETO: Oh, I'm sorry. Because the  
2 one event under 600 for gammonite would probably  
3 definitely have been on that scale, and I think the  
4 400s, or the manual brachytherapy. I guess another  
5 one, that are not medical events that might be of  
6 interest, or a question as to whether they would be  
7 reported, would be the fetal dose events to pregnant  
8 patients.

9 CHAIRMAN MALMUD: Dr. Welsh.

10 DR. WELSH: I have a question just out of  
11 curiosity regarding the fetal embryo dose cases. Both  
12 followed a negative pregnancy test. One of them said  
13 that the patient failed to follow directions. Do you  
14 know what that meant?

15 MR. LIETO: Well, the patient had been  
16 instructed after administration of the therapy, and I  
17 guess threw caution to the wind after the therapy and  
18 - well, let your imagination do the rest.

19 (Laughter.)

20 CHAIRMAN MALMUD: Dr. Eggli.

21 DR. EGGLI: On the Part 200 events, on  
22 the first one where failure to write an adequate  
23 written directive was taken, the action was training  
24 for scheduling staff? And how is failure to write a  
25 written directive a scheduling problem? Just out of

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1 curiosity. This sounds like a physician error, not a  
2 schedule error.

3 MS. GILLEY: You have as much information  
4 as we do, which is one of the - excuse me, Debbie  
5 Gilley. You have as much information as we have. As  
6 many of these are very cryptic explanations of what  
7 happened. So that's - made them out of the NMED  
8 report.

9 DR. EGGLI: It sounds like some poor  
10 scheduler is taking the rap for a physician error.

11 MR. LIETO: I think that was an event  
12 where the patient was intended to get an I-123  
13 diagnostic uptake study, and instead got an I-131  
14 dosage.

15 DR. EGGLI: And he got - the person who  
16 writes the written directive doesn't bother to verify  
17 that before running the written directive?

18 MR. LIETO: Well, it wouldn't have  
19 required a written directive, because the intent was  
20 to give a 123 diagnostic study. So there wouldn't  
21 have been a written directive.

22 DR. EGGLI: Well, if they actually  
23 administer a dose greater than what is it 30  
24 microcuries of I-131, to administer that does would  
25 have required a written directive, regardless of what

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1 the patient was scheduled for.

2 CHAIRMAN MALMUD: Thank you. May we move  
3 on?

4 Thank you very much, Mr. Lieto.

5 We will move on to the next item on the  
6 agenda. And Cindy Flannery is on for infiltration,  
7 infiltrations of therapeutic radiopharmaceuticals as  
8 medical events.

9 MS. FLANNERY: Well, this presentation is  
10 really just a continuation of a discussion we had at  
11 the December 18<sup>th</sup>, 2008 teleconference. And I will  
12 just briefly summarize that discussion and where we  
13 left off.

14 I have provided a description of an event  
15 involving infiltration of F-18 FDG, and it was  
16 reported to the NRC as a possible medical event  
17 because the dose to the tissue potentially exceeded  
18 the medical event criteria of 50 rem to the  
19 surrounding tissue.

20 I explain how the event was later  
21 retracted, because it is and has been NRC's position  
22 that infiltrations do not need to be reported to the  
23 NRC as medical events. And that is really based on  
24 supplementary information to a previous equivalent  
25 regulation which is 35.33. And that states, quote:

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1 Extravazation is the infiltration of injected fluid  
2 into tissues surrounding a vein or artery.  
3 Extravazation frequently occurs in otherwise normal  
4 intravenous or intra-arterial injections. It is  
5 virtually impossible to avoid. Therefore the  
6 commission does not consider extravazation to be a  
7 mis-administration, unquote.

8 So this supplementary information doesn't  
9 provide a distinction between diagnostic and  
10 therapeutic administrations. This language is also  
11 almost 30 years old. I think IV administrations of  
12 therapeutic radiopharmaceuticals are more common now  
13 than they were back then, and also now NRC has  
14 regulatory authority over NARM, which with its higher  
15 energies if infiltrated, it will result in a higher  
16 dose to the surrounding tissues than, say, something  
17 like technetium 99m.

18 So I think with all these things being  
19 taken into consideration, NRC staff felt that it was  
20 prudent to seek ACMUI input on whether we should  
21 reevaluate our current position on infiltrations.

22 CHAIRMAN MALMUD: Thank you for bringing  
23 that before us. Does anyone have any comments on the  
24 issue of therapeutic infiltrations? Dr. Eggli?

25 DR. EGGLI: As a person that does some of

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1 these things, I have mixed feelings about how it ought  
2 to be handled. We certainly - the vascular access we  
3 obtain for a therapeutic administration gets a whole  
4 different level of scrutiny than the vascular access  
5 we obtain for a diagnostic administration.

6 I will not push a radioactive treatment  
7 dose forward if I cannot draw blood back from the  
8 line. Now, that doesn't give you 100 percent  
9 assurance depending on how you catheterize the vein.  
10 A stainless steel needle can give you a blood return,  
11 but you have to tip the needle out. But however we  
12 almost never used butterflies anymore for treatment,  
13 and we use plastic catheters which are far less likely  
14 to produce a blood return with a partial  
15 extravazation.

16 So our efforts at making sure we really  
17 have a good line before we push a therapeutic agent  
18 into a vein is a whole different level of assurance  
19 when we administer a diagnostic pharmaceutical for the  
20 very reason that you mention here, that the potential  
21 tissue consequences are very different.

22 CHAIRMAN MALMUD: Anyone else wish to  
23 comment? Debbie?

24 MS. GILLEY: Cindy, your example was for  
25 fluorine 18. You were able to give tissue dose enough

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1 to meet the requirements of a medical of 50 Rem?

2 MS. FLANNERY: Yes, there was an  
3 evaluation done by a licensee, and we also did the  
4 evaluation internally, and that potential was there,  
5 that the 50 Rad limit could be exceeded.

6 MS. GILLEY: However you are really  
7 requesting for therapeutic application, because  
8 fluorine-18 is a diagnostic -

9 MS. FLANNERY: Right. And as far as the  
10 December 18<sup>th</sup>, discussion, ACMUI did give a  
11 recommendation for NRC to keep its current position  
12 and to not require reporting of infiltrations of  
13 diagnostic administrations as medical events even if  
14 that 50 rad was exceeded.

15 We think the question that is really on  
16 the table right now for ACMUI is applicability to  
17 therapeutic administrations. So if ACMUI had a  
18 recommendation on whether that should be considered  
19 for infiltrations of therapeutics.

20 CHAIRMAN MALMUD: Dr. Nag.

21 DR. NAG: We have had in injection of  
22 therapeutic, liquid radioisotope, for many many years,  
23 even when I started my residency, even in the `70s we  
24 were injecting things. So injection of therapeutic is  
25 not new. My feeling is that that we need to restate

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1 our previous position in the December 18<sup>th</sup> 2008  
2 meeting that accepted that it would not be considered  
3 a medical event. We always take the best precaution  
4 we can, as Dr. Eggli had stated. But the 50  
5 centigrade really it is very difficult to apply,  
6 because it depends on the volume that you are  
7 considering. If you take a very small segment of the  
8 stint. That portion will get 50 centigrade even if you  
9 exhibit a very small amount of radioactivity. The 50  
10 centigrade, in almost every circumstance, it will be  
11 exceeded depending on what volume you are considering  
12 at 50 centigrade.

13 CHAIRMAN MALMUD: Dr. Vetter.

14 VICE CHAIRMAN VETTER: Yes, that gets to  
15 something I was thinking too: how would you define  
16 infiltration in this sense, and how would a  
17 technologist recognize that infiltration had occurred?

18 CHAIRMAN MALMUD: That's part of the  
19 question we are being asked. Dr. Eggli?

20 DR. EGGLI: I think there is a partial  
21 position that might be reasonable, which is, if a  
22 therapeutic extravazation results in clinically  
23 obvious tissue damage, then maybe it becomes a medical  
24 event, that first of all if there was no extravazation  
25 there wouldn't have been local tissue damage. And if

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1 there wasn't tissue damage it's probably not of real  
2 interest. So whether the possibilities would be to  
3 consider the criteria of tissue damage resulting.

4 This is one of the things that we actually  
5 worry about very often in diagnostic radiology but we  
6 extravagate nonradioactive iodinated contrast  
7 materials there is actually probably a greater risk of  
8 tissue damage in that arena than anything we are going  
9 to do therapeutically, certainly by volume of cases.

10 But if you wanted to track something I  
11 certainly would track anything that fell short of  
12 actually producing tissue injury.

13 CHAIRMAN MALMUD: I have a question. Has  
14 the - has anyone reported to the NRC an incident of  
15 tissue damage from a therapeutic injection of a  
16 radiopharmaceutical?

17 MS. FLANNERY: Not that I am aware of.  
18 However there was a very recent report that was made  
19 of an infiltration of iodine-125 monoclonal antibodies.  
20 The patient support was not located properly, and so  
21 that is an example of I think an infusion that still  
22 an infiltration had occurred.

23 In this case there was an estimated skin  
24 dose of 360 to 710 rads, but there were no adverse  
25 effects seen at the injection site.

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1 CHAIRMAN MALMUD: No visual evidence of  
2 tissue damage was reported. Thank you.

3 Someone? Steve?

4 MR. MATTMULLER: I guess I would like to  
5 add on to Dr. Eggli's remark. I guess the first  
6 question that comes to mind, how would you know?  
7 Because after most therapeutic infusions, we don't  
8 scan. So unless there is obvious tissue damage  
9 afterwards we would never know.

10 CHAIRMAN MALMUD: It may become an issue  
11 in the future. I'm old enough to remember the  
12 earliest days of chemotherapy when the infiltration of  
13 a chemotherapeutic agent intravenously,  
14 nonradioactive, would result in tissue damage. And at  
15 that time the hospital that I was training in hired a  
16 nurse whose sole responsibility was the injection -  
17 preparation and injection of the chemotherapeutic  
18 agents so that they wouldn't be in the hands of  
19 everyone else who was doing IVs. But I'm not aware of  
20 anything that has occurred as yet with a  
21 radiopharmaceutical.

22 Dr. Howe?

23 DR. HOWE: I don't have an example of  
24 that, but just to answer an earlier question, and that  
25 would be, if we were to go in this direction, what

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1 kind of criteria would we use? We don't use the word,  
2 diagnostic, and therapeutic, very often. And so I  
3 would think we would make the distinction between  
4 written directive and non-written directive.

5 That would eliminate the 30 microcuries of  
6 I-131, because that is oral. And we are talking about  
7 something that is being injected.

8 So you would be in essentially for all  
9 practical purposes your therapeutic administrations.  
10 And then if as Dr. Eggli said you wanted to go to  
11 obvious tissue damage then that limits the number  
12 further to effects. And to answer your question about  
13 the future, as we get into more beta pharmaceuticals  
14 we have a higher potential.

15 CHAIRMAN MALMUD: Yes. Dr. Welsh.

16 DR. WELSH: So I would say I like Dr.  
17 Eggli's comment because if we need to do anything at  
18 all. Because if we want to say that we are going to  
19 go with the dose, more than 50 centigrade and 50 rem,  
20 first of all how do you verify the dose? And  
21 secondly, as Dr. Nag pointed out, there are area and  
22 volume concerns here, so that a small microscopic area  
23 might get 50 Rem. Other square centimeters might get  
24 less than that.

25 So it becomes a very tricky analysis.

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1 Therefore if we are going to do anything at all I  
2 would favor what Dr. Eggli said, that the important  
3 point is if there is any tissue damage, that's the  
4 important criteria.

5 CHAIRMAN MALMUD: Dr. Nag.

6 DR. NAG: If you go by tissue damage, the  
7 tissue damage can be called both by the extravazation  
8 of the radioactive material or by the saline or  
9 whatever material that you are giving before or  
10 afterwards. And it becomes difficult to say that this  
11 was - number one it becomes difficult to say what  
12 caused the damage; and number two, the damage  
13 sometimes is caused way later, so you have to come  
14 back and find it late in the day.

15 CHAIRMAN MALMUD: Dr. Eggli.

16 DR. EGGLI: I'm not aware of any case of  
17 saline extravazation causing tissue damage. As a  
18 matter of fact, when you can't get an IV  
19 administration of saline to a vastly dehydrated  
20 patient interstitially is an accepted practice. So  
21 again I'm not aware of the vehicle for a radioactive  
22 treatment having the capability of being responsible  
23 for tissue damage.

24 CHAIRMAN MALMUD: I think you are correct  
25 with regard to the saline. You perhaps, Dr. Nag,

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1 meant the pharmaceutical itself rather than the  
2 radioactive component of it causing the irritation and  
3 the tissue damage.

4 Dr. Howe pointed out an interesting  
5 element, and that is that the way we might describe  
6 this is with a written directive rather than  
7 therapeutic dose. The question is, should this be  
8 just reported as a non-event but at least reported for  
9 recordkeeping. Or is this something that really is  
10 already handled with regard to the individual  
11 institution or lab or office that injected the  
12 pharmaceutical, radiopharmaceutical, having to deal  
13 with sequellae of a local reaction? Which is what can  
14 happen on a regular basis in other situations. These  
15 things occur without radioactivity in the hospital,  
16 and the patients are certainly quite eloquent in  
17 pointing out the pain or the irritation that has  
18 occurred, and the hospital does have to deal with  
19 these issues directly. I'm not sure I have an answer.

20 Ralph.

21 MR. LIETO: If we have then reported,  
22 then what are you going to do with the data? I mean  
23 are you going to - I mean in terms of like a remedial  
24 action or a root cause, I mean I'm really at a loss as  
25 to you are reporting this data, but what are you going

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1 to do with it if you have them report this? And I  
2 think you are looking at such an extremely unusual  
3 occurrence. If this was happening more often, I would  
4 have thought we would hear about this as occurring  
5 with licensees. Which I have a question, the report  
6 that you have with the monoclonal antibodies, was this  
7 something that was in the literature? Was this  
8 something just reported to a region? Or -

9 MS. FLANNERY: It happened in an  
10 Agreement State, like it was just reported two weeks  
11 ago.

12 MR. LIETO: Okay, so this was like an  
13 event report?

14 CHAIRMAN MALMUD: It may be that we  
15 should - oh, go ahead.

16 MR. LIETO: Because you know a question  
17 regarding the dose, which I think either Dr. Vetter or  
18 someone talked about, is the methodology that they are  
19 using to calculate these doses I think needs to be  
20 reviewed, because looking at the - with the fluorine-  
21 18 I mean it's kind of like, okay, you pick the size,  
22 and then this is the dose that you will get. And then  
23 they range from above reporting to below reporting.

24 So I think if we are going to do some type  
25 of dose assessment on this, I think there needs to be

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1 standardization on the dosimetry and how we are going  
2 to calculate this.

3 CHAIRMAN MALMUD: And certainly part of  
4 the issue will be separating the reaction to the  
5 radioactivity versus the reaction to the  
6 pharmaceutical. And we don't have any database or  
7 expertise for handling that. Also, the issue hasn't  
8 occurred yet, so we are talking about a theoretical  
9 issue at the moment.

10 Dr. Suleiman and then Dr. Nag I think.

11 DR. SULEIMAN: Something like this should  
12 be reported to FDA under their adverse event or severe  
13 adverse event reporting system. If it's a  
14 pharmaceutical that causes some severe problems, it  
15 would get - it should get reported. It could be that  
16 there is misinformation on the labeling in terms of  
17 how it's used. It could be the medical device through  
18 which it is being administered.

19 So there are also - the nonradioactive  
20 risk components of the whole process. So there are  
21 mechanisms to get this reported. So if we see a trend  
22 with a specific drug, or if we see a trend with a  
23 specific medical device we will take action.

24 CHAIRMAN MALMUD: Then we will hope that  
25 Dr. Suleiman's agency will inform us at the

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1 appropriate time if necessary.

2 Dr. Nag.

3 DR. NAG: I would highly support Dr.  
4 Suleiman's suggestion that this is already being  
5 reported as an adverse event. However the first thing  
6 before us is, should NRC consider it as a medical  
7 event. Now if we consider this as a medical event, if  
8 we go through all the procedures and identify  
9 whatever-3 or 4 or 5-- the patient will have to be  
10 informed; the physician have to be informed, blah blah  
11 blah, and the - you have to go into all the reporting  
12 mechanisms. And therefore I am thoroughly against  
13 this being reported as a medical event.

14 CHAIRMAN MALMUD: Would you make a motion  
15 that this not be reported as a medical event at the  
16 current time?

17 DR. NAG: Yes.

18 CHAIRMAN MALMUD: Second to your motion?

19 Dr. Welsh seconds the motion.

20 Is there any further discussion of this  
21 motion? Dr. Eggli?

22 DR. EGGLI: Just one residual comment.  
23 If I were to use residual damage, I would put  
24 permanent in front of it. And I'll tell you what, the  
25 patient already knows. So there are no reporting

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1 issues.

2 But that doesn't mean I disagree with the  
3 motion that Subir is making.

4 CHAIRMAN MALMUD: You wish to amend the  
5 motion to have the word, permanent -

6 DR. EGGLI: Well, no, right now Subir's  
7 motion is that therapeutic infiltrations not be  
8 considered medical events. But regardless if there is  
9 permanent tissue damage, the patient knows; the  
10 referring doctor knows; and everybody knows.

11 CHAIRMAN MALMUD: And it would go through  
12 the FDA probably.

13 So the motion is not amended. It has been  
14 seconded. Any further discussion of the motion? Yes.

15 DR. FISHER: Just a quick question. It  
16 may not be a medical event. Is it still a  
17 misadministration in your view?

18 DR. NAG: The word, medical event, has  
19 replaced mis-administration. So mis-administration  
20 and medical event are now synonymous. We don't use  
21 the word, mis-administration, anymore.

22 DR. FISHER: That's why I asked the  
23 question, because does the intended  
24 radiopharmaceutical provide any benefit to the  
25 patient? Was there enough material that - I mean

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1 maybe you had skin damage at the point of injection.  
2 Did the patient still receive the intended benefit of  
3 the infusion? Or was it a mis-administration that  
4 resulted in the patient not receiving the desired  
5 treatment?

6 DR. NAG: There is a technical definition  
7 of medical event, and it is very specific. For  
8 example in a permanent implant you administer the  
9 required number of millicuries. It went to the proper  
10 place, but then migrated to other areas. That is not  
11 called a medical event. It is not what we intended,  
12 but that is not a medical event.

13 I think this is something very similar.

14 CHAIRMAN MALMUD: Excuse me, Dr. Nag,  
15 what Dr. Fisher is saying, if I may interpret it, is  
16 that if you intended - if the intention was to  
17 administer 10 millicuries, but 8 millicuries  
18 infiltrated at the injection site, and the patient  
19 only was able to get two millicuries intravenously to  
20 the target organ, since he only got 20 percent of the  
21 administered dose was that - isn't that a medical  
22 event? That's what Dr. Fisher meant by his question  
23 if I interpreted his question correctly. Then Dr.  
24 Eggli, you had a comment.

25 DR. EGGI: I think in response to

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1 Darrell on this, the answer is by the definition of  
2 medical event, yes, it's a medical event. However  
3 this particular medical event is specifically exempted  
4 from being defined as a medical event. If that sounds  
5 circular, but this occurrence would meet the medical  
6 event criteria, but it is specifically exempted from  
7 consideration as a medical event.

8 CHAIRMAN MALMUD: What exempts it from  
9 consideration?

10 DR. EGGLI: Infiltration. It is  
11 specifically exempted from being defined - by  
12 definition the medical event, the infiltration is  
13 exempted from being classified as a medical event.

14 MS. FLANNERY: That is correct. Based  
15 on the statement and the supplementary information.

16 CHAIRMAN MALMUD: Thank you.

17 Mr. Lieto?

18 MR. LIETO: I'm going to be maybe on thin  
19 ice by disagreeing with Dr. Eggli, but I would not  
20 consider it a medical event. Because not based on the  
21 exemption; it's because the written directive was to  
22 administer 10 millicuries. They administered 10  
23 millicuries. The written directive isn't a 10  
24 millicuries - that so many millicuries goes to a  
25 certain organ, so forth and so on. So if they

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1 administer 10 millicuries -

2 DR. EGGLI: I have to disagree -

3 CHAIRMAN MALMUD: You are both agreeing  
4 though that it is not a medical event.

5 DR. EGGLI: But I have to disagree with  
6 Ralph because part of the written directive specifies  
7 route of administration.

8 CHAIRMAN MALMUD: And Flannery has  
9 explained the reg, and the reg speaks for itself; so  
10 we will live with the reg as it is. And it still is  
11 in line with the motion on the floor.

12 Have we voted on the motion?

13 DR. NAG: Not yet.

14 CHAIRMAN MALMUD: No. May we vote on the  
15 motion? Want to call the motion?

16 All in favor?

17 (Show of hands.)

18 CHAIRMAN MALMUD: Any opposed?

19 (Show of hands.)

20 CHAIRMAN MALMUD: Any abstentions?

21 (Show of hands.)

22 CHAIRMAN MALMUD: One abstention - oh  
23 excuse me, two abstentions. So the motion passes.  
24 Thank you.

25 MS. FLANNERY: All right, thank you very

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1 much.

2 CHAIRMAN MALMUD: Thank you.

3 We will now move ahead, and the next item  
4 is the summary of the enforcement process and  
5 enforcement actions against medical licensees.

6 MS. COCKERHAM: Dr. Malmud, can I suggest  
7 that we take a break, and then we will resume with the  
8 outgoing member presentations?

9 CHAIRMAN MALMUD: Yes, we will. We will  
10 follow your suggestion. Thank you.

11 (Whereupon, the above-entitled matter went off the  
12 record at 2:36 p.m. and resumed at 2:49  
13 p.m.)

14 CHAIRMAN MALMUD: Ashley.

15 MS. COCKERHAM: We can go straight into  
16 outgoing member presentations, if Dr. Nag wants to  
17 start, and then Mr. Lieto, followed by Dr. Vetter.

18 CHAIRMAN MALMUD: All right, thank you.  
19 We now invite our outgoing members to give a  
20 presentation, if they wish, beginning with Dr. Nag.

21 DR. NAG: I am not going to make any  
22 formal presentations. I know everybody is waiting to  
23 -- would like to finish this off very quickly. But I  
24 would really like to thank and appreciate all the NRC  
25 officials, all the current as well as the past ACMUI

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1 members whom I have had the honor and privilege of  
2 working with.

3 I don't know how much I have contributed  
4 to the ACMUI or NRC, but I can tell you that I have  
5 learned a lot from my experience in the last nine  
6 years. I have learned how the process works, how the  
7 government works. I have learned how to say my  
8 contribution and also learned when to shut up and not  
9 talk.

10 I have seen over the last nine years that  
11 there has been quite a bit of change in the NRC over  
12 these years. Specifically, what I have seen is that  
13 the NRC has become more willing to listen to the  
14 ACMUI, and that that has been increased or heightened  
15 by having recommendations that have been made into  
16 formal motions and that have been written into formal  
17 motions, into action items and not only into action  
18 items but there has been a close follow-up in the  
19 subsequent meeting to make sure that the action items  
20 have been worked upon.

21 That, I think, has been a major change in  
22 the NRC from the time that I first started.

23 Another point I might want to make comment  
24 is that in the Federal Register there was a  
25 notification for a radiation oncologist physician to

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1 fill up my position, and specifically it stated that  
2 person must have gamma knife experience.

3 I heartily agree that the person who is  
4 going to fill my position should have both gamma knife  
5 and brachytherapy experience. It is highly imperative  
6 that this new person have brachytherapy experience as  
7 well.

8 So the ideal situation would be someone  
9 with both brachytherapy and gamma knife. However, if  
10 you do not find someone with both brachytherapy and  
11 gamma knife experience, I would highly recommend that  
12 the person have at least a broad brachytherapy  
13 experience, the reason being as follows.

14 Brachytherapy is not a narrow subject. It  
15 is a very broad subject, including HTR, including low  
16 dose removable brachytherapy, low dose rate permanent  
17 brachytherapy and many of the new emerging modalities,  
18 and this cannot always be fulfilled by one person. So  
19 you would need a second person to help along with  
20 that.

21 Secondly, a gamma knife usually -- not  
22 always, but usually is done by someone with basically  
23 external beam experience and someone who is  
24 specialized in brain tumors.

25 So it is very difficult to find someone

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1 with that kind of specialized experience to have also  
2 a brachytherapy -- a broad brachytherapy experience.

3 Looking at the number of medical events  
4 and the number of concerns that have been brought  
5 before the ACMUI over the last nine years, a vast  
6 majority of that has been problems or incidents with  
7 the brachytherapy component, very small number with  
8 the gamma knife component and, if it does come up, I  
9 submit you can very easily get a consultant to advise  
10 you on that specific problem or that specific issue.

11 So I think this would sum up my  
12 observation over the years, and again I wish to  
13 conclude by thanking all the members of the ACMUI and  
14 the members of NRC, obviously, who are here for the  
15 very great learning experience that I have had in my  
16 tenure in the ACMUI.

17 CHAIRMAN MALMUD: Thank you, Dr. Nag. I  
18 can assure you, having been a member of the Committee  
19 for the last number of years, that you have  
20 contributed considerably to the Committee, both in the  
21 subcommittee work that you have done and, very  
22 importantly as well, in looking over the fine details  
23 of some of the motions that have been made and making  
24 recommendations for refining them in order to avoid  
25 unintended consequences.

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1           So the entire Committee and, certainly,  
2 the NRC is equally appreciative of your efforts. You  
3 have not been here without contributing. I can assure  
4 you of that.

5           The next individual is Mr. Lieto.

6           MR. LIETO: I guess it is me. As I  
7 thought about attempting to put my experiences on the  
8 ACMUI into some thoughtful and unbiased perspective, I  
9 figured that such an attempt probably requires a  
10 wisdom I don't possess and is better possessed by my  
11 learned ACMUI colleagues, both past and present.

12           As I was preparing this presentation, I  
13 was reflecting on my past years in the ACMUI and some  
14 of the accomplishments which far exceed any  
15 disappointments, as well as some of the compromises  
16 that have occurred. But I figured, since Ashley  
17 insisted that this be brief, these things probably are  
18 better addressed by a reflection of the minutes and  
19 summaries that already exist.

20           Being a fan of old movies, I remember when  
21 I first started on the ACMUI the first year at least  
22 was somewhat -- I was really, I have to say, naive,  
23 and I think a lot of members might have the same  
24 impression, and I was totally in a reactive state to  
25 what was going on.

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1           There was no advance preparation for  
2 coming into this, and I think the current process has  
3 been so far improved for incoming members from when I  
4 first started that you are kind of almost like a deer  
5 in the headlights for your first year or so. But I  
6 would not -- I would be remiss in not expressing my  
7 appreciation to those that assisted me, both past NRC  
8 staff and past colleagues, on the NRC workings at the  
9 time.

10           I would also like to express my  
11 appreciation to my outgoing colleagues who also  
12 assisted me, but especially Tom Essig from NRC staff,  
13 but also past members like Nicky Hobson, especially  
14 Sally Schwartz and Jeff Williamson who was a very,  
15 very quiet influence on all of us.

16           I guess I would also be foolish to expect  
17 that anyone who comes into this role possesses all the  
18 information and expertise to adequately support what  
19 they need to do.

20           I think one of the things that I have  
21 learned in representing the nuclear medicine/physics  
22 area of expertise in my role is that I have always  
23 been a firm believer in the words that Woodrow Wilson  
24 quoted -- in this Woodrow Wilson quote, which is "I  
25 not only use all the brains I have, but all that I can

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1 borrow."

2 I think we need to gain that expertise  
3 from other parties, but we need to be careful not to  
4 develop a partisan perspective in this role, and I  
5 think we need to maintain a process that what is in  
6 the best interest of the patients and what is also in  
7 the best interest of the practice of radiation  
8 medicine.

9 I guess I was asked to provide some words  
10 of wisdom. Again, you guys are going to look out,  
11 because they really don't exist. But I thought there  
12 might be some areas that are opportunities for  
13 improvement, which are in areas that, I think -- there  
14 is a term that management likes to use, but maybe this  
15 might better be expressed as challenges for the  
16 present or future.

17 One of the things, I think, that we all  
18 recognize is that medical technology is developing far  
19 faster than the regulations can stay abreast.  
20 Licensees and, I think, especially the NRC, want to  
21 avoid major rulemaking, which takes years to do.

22 Now whether these opportunities or  
23 suggestions that I am going to briefly describe occur  
24 in rulemaking or guidance based, I think that will be  
25 determined by what are the best by applying sound

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1 scientific principles and performance based approach  
2 to problems and using a team approach.

3 I think the first thing that I wanted to  
4 mention was the training and experience or board  
5 certification. This Part 35 revision has been in some  
6 phase of development or revision for almost 15 years,  
7 from what I can tell, and it still has problems.

8 This has, I think, been maybe a major  
9 disappointment during my stay on the ACMUI. I think  
10 it went from a straightforward, workable process and  
11 has just been an ongoing quagmire that has expended a  
12 tremendous amount of not just only NRC staff resources  
13 but also the affected parties involved, and we still  
14 have the board certification process somewhat  
15 marginalized.

16 So I think it is an area that we still  
17 need to address and, hopefully, can resolve and  
18 improve. Maybe what we need to do is look at a whole  
19 different paradigm as to the training and experience  
20 and what that needs to be established in the  
21 regulations.

22 I also wanted to say a comment about NRC  
23 support for the ACMUI. The agenda, the ongoing items,  
24 the subcommittee activities far exceed anything that  
25 existed when I started, and I want to say that I know

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1 that NRC employment, looking at some of your staffs,  
2 has increased over about 20 percent in the last three  
3 years, but there really has not been anything to  
4 address the increased needs for the medical use  
5 activities supporting this committee.

6 I think when I was looking at the NRC  
7 website, I think there is about 20-plus FTEs that  
8 support the Advisory Committee for the Reactor Waste  
9 Group, but there is about .6 assigned to the ACMUI,  
10 and I think this inequity needs to be addressed.

11 I would like to personally recognize those  
12 two ladies over there, Ashley and Cindy, for all they  
13 have done. There have been some improvements since my  
14 arrival here, but what these guys have achieved has  
15 been super, and I think that there are some times,  
16 especially with all the phone calls I make to Ashley  
17 and e-mails and so forth, there's got to be three  
18 people there that are answering all that stuff. I  
19 think she does a tremendous amount in supporting and  
20 what she accomplishes for the ACMUI, and for the  
21 assistance I want to say thank you.

22 The one thing, I think -- Another thing  
23 that we need to be aware of in the future is the  
24 patient release rule. This is still under attack.  
25 The Part 35 patient release -- or excuse me, the

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1 Section 3575 that provides this -- I don't know if  
2 many of you know this or realize this, but recently  
3 Mr. Peter Crane filed an appeal in Federal Appeals  
4 Court, a move to rescind this patient release rule  
5 again.

6 Maybe he thinks what is going on is well  
7 intentioned, but I most definitely think it is wrong-  
8 headed, and I think that I would like to emphasize  
9 that it is critical for the ACMUI to continue its  
10 support of NRC staff in the denial of this petition,  
11 because I think it is not in the best interest of  
12 patients, and I think the ACMUI, if needed, should  
13 also encourage the medical community to provide  
14 assistance to the NRC, if that is what is needed.

15 The other area that -- items or, I guess,  
16 opportunities or challenges to be, I think, addressed  
17 in the future is the National Source Tracking System.

18 Currently, this only affects Category 3  
19 and Category 4 sources. While I can understand the  
20 need for it in that range, I think its implementation  
21 to date has been very expensive. It is still fraught  
22 with some problems in its implementation, and still, I  
23 think, it needs added input from affected licensees.  
24 But my concern is mostly of this is extended into the  
25 category 3 and 4 sources which will affect a large

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1 number of medical shipments.

2 I think it has the potential of being  
3 extremely burdensome in requiring resources that far  
4 exceed any benefits for tracking into that range.

5 The other item I wanted to bring up was  
6 ICRP-2005 recommendations. But I think we have  
7 already seen, as discussed earlier in our  
8 presentation, and I think we know where those areas of  
9 concern may be problematic. I will kind of leave that  
10 there.

11 The last item was something that, I think,  
12 is going to be of increasing concern and needs to be  
13 brought up before this committee, is that as health  
14 care is rapidly moving into an electronic records  
15 situation where, in fact, some medical centers already  
16 have announced that they are paperless, there is a  
17 current need to establish, I think, acceptable  
18 guidance for electronic signatures for required NRC  
19 documents.

20 I would suggest that this be done  
21 initially in guidance base, because it is going to  
22 involve, I think, rapidly evolving technologies, but  
23 having an electronic signature standard is going to be  
24 critical to NRC inspection and enforcement teams as  
25 they go out in doing their activities with licensees,

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1 and I think there needs to be a standard to determine  
2 what is acceptable as they perform these licensee  
3 inspections.

4 Leaving the ACMUI is bittersweet. This is  
5 a group photo of ACMUI when I started, and I want to  
6 say that I have enjoyed participating with every  
7 single person on this committee, both past and  
8 present.

9 I think the interactions have been  
10 professional and collegial and productive. Even  
11 though NRC staff may also find this hard to believe, I  
12 have enjoyed working with all of these people, and --  
13 I was trying to say this with a straight face, but I  
14 really do. There's been differences and  
15 disagreements, but I think it was all done in the best  
16 interests of the patients and trying to minimize any  
17 burdensome nature of regulations.

18 I firmly believe in the value and  
19 necessity of the Committee, and to both the NRC and  
20 licensees, and have the best wishes to all present and  
21 future members in achieving success over past  
22 disappointments as well as future challenges to be  
23 addressed.

24 So with that, I want to say thank you, and  
25 arrivederci.

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1 CHAIRMAN MALMUD: Thank you, Ralph. I  
2 will tell you that the feelings are mutual. We have  
3 all enjoyed working with you, and your accomplishments  
4 are also numerous in terms of the subcommittees that  
5 you have served on.

6 You know, it is easy to be Chairman. It  
7 is very difficult to be a chief of a subcommittee,  
8 because the subcommittees really do the work. So I am  
9 very appreciative of the work that each of you has  
10 done in your subcommittee work.

11 We have enjoyed working with you very  
12 much, and you have been a major contributor as well.

13 Now we will move on to Dick Vetter. Dr.  
14 Vetter.

15 VICE CHAIRMAN VETTER: Thank you very  
16 much. I would like to add my thanks to my colleagues'  
17 for the opportunity to work with this committee.

18 One of the things that I have been most  
19 impressed with is the intelligence seated around this  
20 table, from all walks of medicine and from the  
21 leadership at NRC. It has really been a pleasure to  
22 work with all of you and, like Ralph said, I think  
23 most times it has been collegial, but there have been  
24 some challenges for us now and then.

25 If we can measure success as Booker T.

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1 Washington suggested, it is to be measured not so much  
2 by the position that one has reached in life but by  
3 the obstacles which he has overcome while trying to  
4 succeed, we have been a very successful committee in  
5 the past nine years while I have been working on the  
6 Committee.

7 We have faced many, many issues which are  
8 obstacles, and we have worked through them. The NRC  
9 has had its perspective. We have had ours, but we  
10 have, in fact, overcome them.

11 The obstacles that surprised me the most  
12 when I became a member of this Committee were those of  
13 personalities and how some people expressed  
14 themselves, some behavior and parochialism. In fact,  
15 that really surprised me, how some people acted out,  
16 and I think really were rather vocal on how they  
17 addressed members of the NRC. I was a little bit  
18 embarrassed at times by that.

19 On the other hand, we did work through it.

20 I certainly don't question their motives, their  
21 values, etcetera, but there times when I was a little  
22 bit surprised how certain members of this Committee  
23 conducted themselves when interacting with the NRC  
24 staff.

25 Perhaps some of that is driven by --

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1 conflicting may be too strong a word, but values that  
2 aren't exactly always the same or are perhaps  
3 directionally a little bit different, and that is the  
4 NRC's primary value here is to protect people and the  
5 environment. And as we sit around the table listening  
6 to all of us present our positions, our value,  
7 obviously, is the needs of the patient come first. In  
8 fact, if it weren't for patients, we wouldn't even be  
9 here.

10 So the needs of the patient come first.  
11 It is a strong value for all of us. And I know -- I  
12 don't mean to imply it is not a value for the NRC, but  
13 they come from a little bit different perspective. So  
14 of course, the challenge then is for us to work  
15 together in that regard.

16 In recent years, it is my experience that  
17 this Committee has become extremely collegial. I  
18 think we are working very well together. We are  
19 working very well with the NRC staff. I think part of  
20 that may have something to do with leadership on the  
21 part of the NRC and this committee.

22 Some of it has to do with the make-up of  
23 the membership of the Committee, but I personally  
24 think that we are now all looking at the same  
25 elephant, to where when I first joined the Committee,

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1 I am not sure that was the case, but we certainly are  
2 now. So I would credit that to the excellent  
3 leadership and to the intelligence and collegiality  
4 associated with the membership.

5 So as we struggled together, as you  
6 struggle together going forward with these different  
7 values, I would say that the way we work through that  
8 is to focus on quality. Here is a quote from John  
9 Ruskin who says, "Quality is never an accident; it is  
10 always the result of intelligent effort."

11 So I would appeal to all of you to  
12 recognize that, in terms of trying to resolve any  
13 conflicts in values, recognize that the needs of the  
14 patient come first within a regulatory system that  
15 protects people and the environment.

16 I think we can work together. I don't --  
17 Well, and we have been. I think it is just a matter  
18 of recognizing that.

19 New challenges, just briefly: From the  
20 medical side, for most of us sitting around the table,  
21 this is obvious. For some members of the public and  
22 for some NRC staff, it may not be so obvious.

23 Medicine is under a great deal of pressure  
24 to both increase quality and reduce costs. The cost  
25 reduction pressures are tremendous and, in fact, there

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1 has to be a transition in medicine over the next  
2 several years as more and more people retire, become  
3 qualified for Medicare, and as reimbursements  
4 consequently go down for hospitals.

5 It is going to be a very, very significant  
6 issue. So we have to be -- While we want to improve  
7 quality, and we want to use our regulations  
8 appropriately to help drive quality, we have to be  
9 very careful about any unfunded mandates that increase  
10 the cost of medicine. It is simply going to be very  
11 difficult in this country to accommodate that.

12 I am not trying to make excuses, not  
13 trying to say we shouldn't do what is necessary to  
14 increase quality. We need to recognize that the cost  
15 is a very significant issue.

16 Then for all of us, of course, we want to  
17 do what we can to improve the health care safety  
18 culture, in spite of these cost reductions, the need  
19 to reduce costs.

20 So we are leaving. You will be -- You are  
21 left to continue on. We have had a few things to say,  
22 and we appreciate the opportunity to contribute; and  
23 as T.S. Eliot says, "For last year's words belong to  
24 last year's language, next year's words await another  
25 voice, and to make an end is to make a beginning."

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1           So we are making an end, but it is also a  
2 beginning, as you know. A transition always has two  
3 sides to it. There will be some times when I will be  
4 your patient, and I hope, when I am your patient, that  
5 the needs of the patient come first. But I am also  
6 going to step out of this role as time goes on a  
7 little bit more, and I hope that the NRC does what it  
8 can to protect the environment, because I am going to  
9 be out there sampling that environment and spending as  
10 much time as I can.

11           Thank you once again for the tremendous  
12 opportunity to work with you.

13           CHAIRMAN MALMUD: Thank you, Dr. Vetter,  
14 and a personal thanks from me as well for being so  
15 supportive in serving as the Vice Chairman of this  
16 Committee, in addition to all the other roles that you  
17 have played.

18           Your voice has been one that I have always  
19 relied upon for your judgment and your knowledge. You  
20 also come from an institution which is able to provide  
21 health care in a most efficient way in terms of its  
22 costs per discharge compared to other hospitals of  
23 less fame but greater expense.

24           So having you with us has been an  
25 advantage, even in such issues as the cost of

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1 fingerprinting, which you were able to provide to us  
2 in a way that no one else was in terms of the actual  
3 expenditure on behalf of an institution to meet a  
4 requirement for -- not so much for the NRC, but for  
5 the Homeland Security Department.

6 We will miss all three of you. It has  
7 been a wonderful experience for all of us to work with  
8 you. I agree -- Oh, there is a photo of you holding a  
9 fish. I didn't see that before.

10 VICE CHAIRMAN VETTER: That is why I want  
11 that environment protected.

12 CHAIRMAN MALMUD: You are going to make  
13 some of us jealous.

14 I think we agree that the number one  
15 reason that we are here is on behalf of the patient,  
16 and the NRC is driven by rules and regulations which  
17 govern it, sometimes without a full awareness of the  
18 impact on patient care. That is the reason that this  
19 Committee exists.

20 It is at the request of the NRC so that we  
21 may assist the NRC in being responsive to patient care  
22 issues as well as its major mission, and I appreciate  
23 that role on behalf of all of us to society via the  
24 NRC.

25 My father was an immigrant, and he said to

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1 me that no one born in the United States could  
2 understand how wonderful it is here compared to  
3 elsewhere. Now he didn't come from Canada or another  
4 nation such as our own. He came from an oppressive  
5 environment in Europe.

6 As I have gotten older, I understand fully  
7 what he meant. I have served on more than one  
8 government committee, and it is astonishing how  
9 responsive our government is to the desires of its  
10 citizenry.

11 For that reason, it is a very inefficient  
12 government. Democracy is extraordinarily inefficient.

13 It has to represent every opinion. It has to respond  
14 to every opinion, and we see that here.

15 We see all of us, everyone on this  
16 Committee, everyone in the NRC, having the same  
17 desire, which is to serve the public, and the bottom  
18 line for us is the patient, but we come at it with  
19 different viewpoints and sometimes different parochial  
20 interests, as you point out, and yet the overriding  
21 interest is always the welfare of the patient, the  
22 welfare of the individual.

23 We live in an extraordinary society. We  
24 are very fortunate to live at this time in this  
25 nation, and this is another example of it, and the NRC

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1 is another example of a Federal agency that is  
2 reflective of the government that we enjoy.

3 So on behalf of the members of the  
4 Committee, and I know I speak for each one of us, we  
5 will miss you. We will miss the input from the three  
6 of you, and your legacy will not be buried with your  
7 departure. Your legacy goes on in all of the  
8 deliberations that have occurred, and will continue to  
9 occur as we continue to deal with some of the  
10 challenges before us.

11 So thank you very much.

12 Did you wish to say something?

13 MR. LEWIS: If I may.

14 CHAIRMAN MALMUD: By all means, Rob.

15 MR. LEWIS: Thank you very much, Mr.  
16 Chairman. The meeting started with Charlie Miller  
17 thanking you personally and also passing on Chairman  
18 Klein's thank you for a job well done and appreciation  
19 of your work, Mr. Leito and Dr. Vetter and Dr. Nag.

20 Anything I can add to that would kind of  
21 be silly at this point, but I can only add my personal  
22 thank you, and also I would like to associate myself  
23 with Dr. Malmud's comments that you show a lot of  
24 humility in your contributions, but they really are  
25 great through the work of the Committee.

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1           Personally, it is very inspiring to me to  
2 work with people that put the welfare of others high  
3 on their list of things to do, and the ACMUI  
4 participation is just another form of that.

5           So in that regard, as I said, it is very  
6 inspiring to me and also to all my staff, and we have  
7 so many new people that it is very important that we  
8 have people that provide that inspiration for people  
9 on the NRC staff that are just entering their careers  
10 in this field. So thank you for that.

11           Also your contributions are directly  
12 relevant to the NRC's mission protecting health and  
13 safety. This I can't stress enough, because it is not  
14 an exaggeration. We cannot do our job without the  
15 advice we get from this Committee and the advice we  
16 got from the three of you over the years. So thank  
17 you for that.

18           You won't be replaced. I think it is --  
19 There will be three new people, but I don't think that  
20 it is realistic for us to believe that the  
21 contributions that the three of you have made will be  
22 replaced by the next three. We hope it will, but we  
23 have to be realistic.

24           We ideally would have liked to bring on  
25 your replacements to this meeting, but we are a little

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1 bit behind on that front. We are working on that.  
2 The one area that we immediately have to replace is  
3 the Vice Chair position. So I will say something  
4 about that in a moment.

5 Anyway, on behalf of the NRC staff, thank  
6 you very much, and we wish you the best, and  
7 congratulations.

8 (Applause.)

9 MR. LEWIS: Also, that was the only  
10 farewell speech in history that used the word  
11 lymphoscintigraphy. So we will remember that.

12 The Vice Chair position is a very  
13 important position, as you all know, and as this  
14 meeting closes, I would like to ask, and he has  
15 graciously accepted, Dr. Bruce Thomadsen to assume the  
16 duties of Vice Chair for the ACMUI. So thank you.

17 (Applause.)

18 DR. THOMADSEN: All I can say is I am  
19 going to not be able to fill Dr. Vetter's shoes or hip  
20 waders, as the case may be.

21 MR. LEWIS: Thank you very much. I let us  
22 continue with the agenda.

23 CHAIRMAN MALMUD: Ashley?

24 MS. COCKERHAM: I was just going to go to  
25 the next topic, if you are ready.

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1 CHAIRMAN MALMUD: Please do, yes.

2 MS. COCKERHAM: We are just going to do  
3 the administrative closing. For members of the public  
4 that are ready to leave, if you will just grab a  
5 feedback form, fill it out, on your way out the door,  
6 I would appreciate it.

7 We are going to go over the seven, eight  
8 motions that were made during this meeting. Then we  
9 will choose the next meeting date.

10 Alright. We will start with Item Number  
11 1: NRC staff should allow interventional radiologists  
12 to become authorized users for yttrium-90 microspheres  
13 with (1) 80 hours of training, which was summarized on  
14 Slide 4, and then I just read the title for Slide 4.  
15 So I will copy/paste that into the actual  
16 recommendation.

17 For number (2), training that includes the  
18 eight items on Slide 5. Again, I will copy/paste that  
19 into the recommendation -- and the operation of a  
20 quality management -- that is probably not worded  
21 correctly -- quality management for dose calibrators.

22 Obviously, we will have to work on the  
23 wording here, but I think we have the gist of what we  
24 want. Does anyone disagree or have questions about  
25 that? I know that one is written poorly right now.

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1           Alright.    For the last piece:    Have  
2    completed three years of supervised clinical  
3    experience in diagnostic radiology and one year in  
4    interventional radiology.

5           Alright.    We will move on to Item Number  
6    2:    NRC staff should revise 35.39-B(1)(ii)(g)(3) to  
7    read:    "Parenteral administration requiring a written  
8    directive for any radionuclide that is being used  
9    primarily because of its beta emission or low energy  
10   photon emission or AJE electron and/or -- and then I  
11   guess the regulation skips to 35390-B(1)(ii)(g)(4).  
12   That will be revised to read,    "Parenteral  
13   administration requiring a written directive for any  
14   radionuclide that is being used primarily because of  
15   its alpha particle emission."

16           Go to Item 3:    NRC staff should revise 10  
17   CFR 35.490 and .690 as proposed, with one exception.  
18   Delete the words "private practice."    So the  
19   regulation should read:    "Five hundred hours of work  
20   experience under the supervision of an authorized user  
21   who meets the requirements in 35.490 or .690 or  
22   equivalent Agreement State requirements at a medical  
23   institution or clinic."

24           VICE CHAIRMAN VETTER:    Excuse me.    Didn't  
25   we -- I thought we had changed "private practice" to

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1 "solo practice" or something of that sort. Did we  
2 just eliminate it?

3 DR. NAG: We just replaced with "clinic."

4 MS. COCKERHAM: Okay. That was discussed,  
5 but I don't think it made it into the formal  
6 recommendation. Okay?

7 Item Number 4: To prevent recurrence of  
8 events like those at the V.A., ACMUI recommends: (1)  
9 Every brachytherapy quality assurance program should  
10 include peer review as published by the American  
11 Brachytherapy Society; and (2) authorized users should  
12 perform post-implant dosimetry.

13 That item was tabled. So I am guessing we  
14 will get back to that at a teleconference.

15 Item 5: ACMUI will create a subcommittee  
16 that includes three members, and get back to Dr. Don  
17 Cool.

18 This is in response to the ICRP report.  
19 So you guys will get a subcommittee together.

20 CHAIRMAN MALMUD: I recommended a  
21 subcommittee.

22 MS. COCKERHAM: You have?

23 CHAIRMAN MALMUD: Yes. Dr. Thomadsen has  
24 agreed to chair it, and the other two members are  
25 Debbie Gilley and Dr. Van Decker.

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1 MS. COCKERHAM: Okay. I will add that to  
2 this chart. And is Dr. Cool aware of that?

3 CHAIRMAN MALMUD: No, because the  
4 committee was drawn together after Dr. Cool left.

5 MS. COCKERHAM: Okay. So make sure he  
6 gets the memo.

7 Item Number 6: This is in regard to NCRP  
8 Report 160. For Part A: ACMUI came to a consensus on  
9 NCRP Report 160, which is believed to be  
10 scientifically sound and well written.

11 (b) ACMUI believes NRC and Agreement  
12 States should co-act and maintain dose records and  
13 keep ACMUI aware of the issues, but should continue a  
14 policy of not intervening with medical practice.

15 (c) ACMUI supports the medical principle  
16 of, first, do no harm, and expressed continued concern  
17 about exposure to children.

18 (4) or, I guess this should be (d):  
19 ACMUI's current believe is that the benefit of medical  
20 procedures involving radiation outweighs the risk.

21 Did we get the idea of what we wanted  
22 here? Okay.

23 Item Number 7: ACMUI endorsed the  
24 subcommittee report for candidates who may experience  
25 a delay between the completion of their training and

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1 experience and receipt of their board certificate.

2 For Item 8: NRC staff should not require  
3 licensees to report therapeutic infiltrations as  
4 medical events.

5 Any questions? Okay.

6 The next thing I have are calendars for  
7 potential dates for the next meeting. I have gone  
8 ahead and crossed out all of the dates that the ACRS  
9 room is not available. So we will be back in the  
10 other meeting room.

11 I have also tried to look at society  
12 meetings, professional organizations, things like that  
13 that would be going on.

14 So do we want to go back to the Monday-  
15 Tuesday meeting schedule? I know those on the west  
16 coast prefer to travel on Sundays. Would we want to  
17 go with the 26th and 27th of October? Okay? The 19th  
18 and 20th?

19 DR. WELSH: I can't speak for everybody.  
20 So I encourage people to voice their opinion, but  
21 Thursday-Friday seems to work out far better for me as  
22 a practicing clinician.

23 MS. COCKERHAM: Okay. Is anyone opposed  
24 to Thursday-Friday? This is your committee meeting.  
25 So everyone please speak up. You are the ones that

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1 have to fly to D.C.

2 Okay. So it looks like we have two  
3 Thursday-Fridays on the schedule. How about October  
4 29th and 30th? Is there any preference to keep it at  
5 the end of October or in the middle? The 15th and  
6 16th or the 29th and 30th?

7 DR. EGGLI: I will be away on the 15th and  
8 16th.

9 MS. COCKERHAM: Okay. So 29th and 30th,  
10 do we have any conflicts? Wide open?

11 DR. WELSH: Astro might begin on November  
12 1st.

13 MS. COCKERHAM: November 1st through 5th.

14 DR. WELSH: But there are committee  
15 meetings.

16 DR. NAG: A committee meeting for Astro  
17 starts on 21st of October. So it means that for  
18 people who go to Astro, they will have to fly from  
19 here straight to Chicago.

20 MS. COCKERHAM: I guess that affects you,  
21 Dr. Welsh. Oh, yes, that does affect travel for  
22 NRC. The way it does work, though, is that you  
23 purchase your own flight anyway. So you would be  
24 fine. Would anyone else be attending the Astro  
25 meetings? Dr. Thomadsen?

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1 MS. FLANNERY: Ashley, maybe the new  
2 oncologist coming on.

3 MS. COCKERHAM: So we have two days in  
4 November, and they are a Monday-Tuesday preceded by a  
5 Federal holiday. I don't know if you can see November  
6 from here, but it has X all over it.

7 Debbie was suggesting November, and I had  
8 November originally on here, and by the time I got  
9 done with my X's, I had two dates left, and they are  
10 Monday and Tuesday, which are the 9th and 10th, which  
11 is followed by the 11th, which is Veterans Day.

12 DR. THOMADSEN: This year?

13 MS. COCKERHAM: This year.

14 CHAIRMAN MALMUD: The point was made that  
15 this year the 9th and 10th are followed by the 11th.

16 MS. COCKERHAM: Yes. My point was the  
17 11th is a Federal holiday. I don't know who that  
18 impacts, but just so you are aware, and we are going  
19 back to Monday-Tuesday, if we do that.

20 CHAIRMAN MALMUD: Is there any objection  
21 to the 29th and 30th?

22 DR. THOMADSEN: No objection.

23 DR. FISHER: If that is a problem for  
24 anyone, the 26th and 27th are also --

25 MS. GILLEY: I can't be here.

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1 MR. LEWIS: We can look into if there any  
2 options for traveling from here to Chicago. We can't  
3 guaranty anything, but we can look at the question.

4 MS. COCKERHAM: I know in Dr. Welsh's case  
5 it is possible, because the airport that he flies out  
6 of is very small and is very expensive. So he is able  
7 to purchase his own flights, which he already does.  
8 So he could easily purchase the flight that goes from  
9 home to D.C. to Chicago, back home for well under the  
10 government rate. But I don't know for the new  
11 radiation oncologist who comes on and for Dr.  
12 Thomadsen if that would be the same case.

13 DR. THOMADSEN: Actually, what I would  
14 probably do would be to take the bus to Chicago and  
15 then fly Chicago-D.C. back to Chicago and then take  
16 the bus home from there.

17 MS. COCKERHAM: It's going to get  
18 complicated.

19 DR. NAG: It is only one and a half hours.  
20 How long does it take, one and a half hours, two  
21 hours?

22 DR. THOMADSEN: About four hours.

23 MS. COCKERHAM: I don't think we can  
24 guaranty anything on travel. I think that may get  
25 complicated. The 15th and 16th does not work.

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1 DR. WELSH: What about the 19th and 20th?

2 MS. COCKERHAM: Those dates are open, and  
3 those are fine.

4 CHAIRMAN MALMUD: Nineteenth and 20th?  
5 Anyone have a conflict?

6 MS. COCKERHAM: It is a Monday-Tuesday.

7 CHAIRMAN MALMUD: October.

8 MS. COCKERHAM: No conflicts? Alright. I  
9 am going to go with the 19th and 20th as our first  
10 dates. If we have to have back-up dates, we always  
11 choose those as well. I guess would they be the 29th  
12 and 30th? We don't want to get into a Tuesday-  
13 Wednesday or a Wednesday-Thursday meeting, do we? I  
14 am seeing noes. Okay, and the 15th-16th, which is a  
15 Thursday-Friday doesn't work.

16 CHAIRMAN MALMUD: So first preference is  
17 the 19th and 20th. Second preference is the 29th and  
18 30th.

19 MS. COCKERHAM: Yes. Alright. That's all  
20 I have.

21 Closed session.

22 CHAIRMAN MALMUD: We will now go into a  
23 closed session.

24 (Whereupon, the foregoing matter continued  
25 in Closed Session at 3:37 p.m.)

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