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Fire Probabilistic Risk Assessment (FPRA) Peer Review Process Guidelines Draft Version F

Rev. 0

Prepared for

Nuclear Energy Institute (NEI) Fire PRA Task Force (FPRATF)

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Executive Summary

This document provides guidance material for use in conducting and documenting a Fire Probabilistic Risk Assessment (FPRA) Peer Review. The Peer Review process provides the method for reviewing a Fire PRA against the ANS Fire PRA Standard, BSR/ANS 58.23.

The Peer Review Process and guidance material was developed using the guidance in NEI 00-02, Industry PRA Peer Review process Guidelines, Revision A3, and NEI 05-04, Rev. 1, Process for Performing Follow-on PRA Peer Reviews using the ASME PRA Standard.

The FPRA Peer Review is a written process that is necessary to satisfy the peer review requirements of the Fire PRA Standard. With a process available and implementation by the FPRA owners, it is expected that the result will be to streamline regulatory review of risk-informed applications. Thus, an attempt has been made, in this program, to maintain consistency with the original Peer Review to the extent feasible.

[Executive Summary to be expanded upon document completion.]

Acknowledgments

This report is a summary of work made possible by the cooperative efforts of a diverse group of participants. Add participants list here.

Some notes to be included later:

- The original peer review process was developed by the Boiling Water Reactor Owners Group (BWROG).
- The BWROG peer review process was adapt for use for the entire industry by the Westinghouse Owners Group (WOG), Babcock & Wilcox Owners Group (B&WOG), and the Combustion Owners Group (CEOG), now collectively known as the Pressurized Water Reactor Owners Group (PWROG).
- This document is based on the industry document NEI 00-02, that was the basis for virtually all of the original Internals Events PRA peers reviews that were conducted in the late 1990s.
- This document is also based on the industry document NEI 05-04, Rev. 1, which describes the process for performing a Follow-on Peer Review using the ASME PRA Standard.
- In particular the support of the BWROG and PWROG is acknowledged with the support of Dennis Henneke (GE), Stanley Levinson (AREVA NP), David Finnicum (Westinghouse), and Greg Krueger (Exelon).
- The authors appreciate the review efforts of NEI's FPRATF and the Nuclear Regulatory Commission (NRC).

[To be expanded upon completion.]

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Acronyms

ANS American Nuclear Society

ASME American Society of Mechanical Engineers

B&WOG Babcock & Wilcox Owners Group

BWR Boiling Water Reactor BWROG BWR Owners Group

CEOG Combustion Engineering Owners Group
CF Circuit Failure Analysis (technical element)
CNRM Committee on Nuclear Risk Management

CS Cable Selection and Location (technical element)

DA Data Analysis

DE Dependency Analysis

EPRI Electric Power Research Institute

ES Equipment Selection (technical element) FHA Fire Hazards Analysis (or Assessment)

F&O Fact & Observation (form)

FPRA Fire Probabilistic Risk Assessment

FQ Fire Risk Quantification (technical element)

FSS Fire Scenario Selection and Analysis (technical element)

GL Generic Letter

HLR High Level Requirement

HR Human Reliability

HRA Human Reliability Analysis

IGN Ignition Frequency (technical element)

LOCA Loss of Coolant Accident MU Maintenance and Update

N/A Not Applicable

NEI Nuclear Energy Institute

NRC Nuclear Regulatory Commission
PP Plant Partitioning (technical element)

PRA Probabilistic Risk Assessment

PRM Plant Response Model (technical element)

PSA Probabilistic Safety Analysis PWR Pressurized Water Reactor

PWROG PWR Owners Group
QA Quality Assurance

QLS Qualitative Screening (technical element)
QNS Quantitative Screening (technical element)
QU Quantification and Results Interpretation

R&R Risk & Reliability (Workstation)

RISC Risk-Informed Standard Consensus (Committee)

SC Success Criteria

SF Seismic Fire Interactions (technical element)

SR Supporting Requirement

SSC System, Structure, and Component

T-H Thermal-Hydraulic

Uncertainty Analysis (technical element) Westinghouse Owners Group UNC

WOG

1. INTRODUCTION

1.1 Overview and Purpose

The objectives of the Fire Probabilistic Risk Assessment (FPRA)¹ Peer Review process are to:

- provide a consistent and uniform method for establishing the technical adequacy of a FPRA for a spectrum of potential risk-informed plant licensing applications for which the FPRA may be used; and
- provide a means for identifying, over time, areas of consistency or inconsistency in the treatment of issues important to understanding plant fire risk and implementing riskinformed applications.

The FPRA Peer Review employs a team of PRA, FPRA and Fire Protection engineers, each with significant expertise in PRA and FPRA development, Fire Modeling, Circuit Analysis, and risk-informed applications (that may require an understanding of fire risk). The Peer Review Team is guided by the High Level Requirements (HLR) and Supporting Requirements (SRs) in the ANS FPRA Standard [1]. The FPRA Standard provides both an objective review of the FPRA technical elements, and an assessment, based on the Peer Review Team members' FPRA experience, of the technical adequacy of the FPRA elements to support risk-informed applications. The team uses a set of Capability Category Summary Sheets as a framework within which to evaluate the scope, comprehensiveness, completeness, and fidelity of the FPRA being reviewed.

One of the key aspects of the review is an assessment of the Maintenance and Update process used to ensure that the FPRA continues to reflect the configuration of the plant over time, so that the results and conclusions of FPRA applications also continue to be consistent with the as-built, as-operated plant. This is a necessary aspect of a FPRA so that it can be used to support risk-informed applications. Another key aspect of the FPRA peer review is the completion of a previous Internal Events PRA Peer Review and the review of the fact and observation sheets (F&Os) for relevance to the FPRA. This ensures consistency with the Internal Events PRA Peer Review, and the ability to rely on the Internal Events PRA Peer Review for aspects of the FPRA that are similar to the Internal Events PRA model (i.e., system modeling, data, etc.).

A desired outcome of using the FPRA Peer Review process is to show conformance with the ANS Fire PRA Standard to the extent that certain risk-informed applications can be supported. A byproduct of using the ANS Fire PRA Standard (and this FPRA Peer Review process) is that the regulatory review process for risk-informed applications may be expedited. Thus, an attempt has been made, in this process, to maintain consistency with the original Internal Events PRA Peer Review [Reference 1] and the Follow-on Peer Review [Reference 2] to the extent feasible². Consistency with the Internal Events PRA Peer Review is to ensure that conclusions reached for that process can continue to be used for the FPRA. Consistent with this industry objective, substantial portions of the Internals Event PRA Peer Review and follow-on Peer Review

¹ Note that, while the term PRA is used throughout this document, no distinction is made between PRA and PSA (probabilistic safety analysis). These terms are used interchangeably.

² The original peer reviews were either based on NEI 00-02 or directly against the ASME PRA Standard. When done against NEI 00-02, a self-assessment is necessary to bridge the "gap" between NEI 00-02 and the ASME PRA Standard.

and documentation have been incorporated directly into this FPRA Peer Review document. An additional desired outcome of the Peer Review is to provide a forum for the exchange of ideas and techniques for effective use of FPRAs among participating utilities. This is accomplished by the participation of knowledgeable utility personnel on the FPRA Peer Review Teams.

The FPRA Peer Review process discussed below also includes a follow-on Peer Review. In general, a Follow-on Peer Review implies that an initial FPRA Peer Review has already been conducted, and at least the level A/B F&Os from that review have been addressed. A Follow-on Peer Review would be needed as a result of a FPRA upgrade, performed either in response to a peer review or as a result of the normal evolution of the FPRA model. A change that constitutes a PRA upgrade is defined in Section 2 of the ASME PRA Standard. In some cases, a Follow-on Peer Review may be requested for the entire FPRA model because of changes made to the methodology throughout the PRA model. Thus, a Follow-on Peer Review's scope can be as narrow as a single FPRA technical element, or as expansive as a peer review of the entire FPRA.

The FPRA peer review requires the successful completion of an Internal Events PRA³ peer review (using NEI 00-02 and/or NEI 05-04). The Internal Events PRA peer review encompasses both the models and methods used to develop the Internal Events PRA, on which heavy reliance is placed during the FPRA development. As such, these models and methods should not need to be reviewed again during the FPRA peer review. Exceptions to this conclusion include:

- F&Os that were not addressed prior to the FPRA peer review,
- recent updates affecting the FPRA, and
- unique system models, event trees, and other PRA model inputs developed as a part of the FPRA.

The review of Internal Events PRA model issues is addressed in the self-assessment discussion in Section 1.4 below. A follow-on Peer Review of the Internal Events PRA is not required prior to performing a Follow-on Peer Review of the FPRA, unless the model upgrade or changes affect both the Internal Events PRA and the FPRA.

1.2 Scope

The FPRA Peer Review is a one-time⁴ evaluation that examines both the current FPRA, and the FPRA Maintenance and Update process. Using the FPRA Peer Review process, reviewers assign Capability Categories to the various technical elements of the FPRA. By including an examination of the Maintenance and Update process, the FPRA addresses the mechanism by

³ Internal Fire has historically been considered an external event, but is defined in RG 1.200 as an internal event. References to an Internal Events PRA are meant to refer to the PRA for internal events other than fire.

⁴ Note that "one-time" in this context means once for the existing FPRA scope and approach. It is not expected that any additional full peer review would be required unless substantial changes are made to the model. Similarly, substantial modifications to the methodology used in the existing FPRA or PRA, such as changing from a large event tree (support system modeling) approach to a large fault tree (fault tree linking) approach might warrant additional peer review, even if the current PRA scope were unchanged.

which the FPRA will continue to adequately reflect the as-built, as-operated plant to support risk-informed applications. The Capability Categories denote the relative capability of the technical elements for use in FPRA applications.

Among the most important elements to ensure a usable and successful FPRA for applications are:

- FPRA/PRA organization,
- management attention,
- communication between the PRA group and other parts of the organization, such as the Fire Protection Staff,
- FPRA technical adequacy, and
- living FPRA process, including maintenance and updates.

The first three elements are plant-specific management issues that should be addressed by each utility to ensure successful use of the FPRA in applications. The last two items are FPRA-specific items, which are the focus of the Peer Review.

The general scope of this implementation of the FPRA Peer Review includes review of 12 main technical elements, using tables (to cover the HLRs and SRs) shown in Appendix B, for FPRA.

1.3 Background

In 1997, the Boiling Water Reactor Owners Group (BWROG) developed a process for performing a peer review of a plant's Level 1 at-power PRA models that would assess the capability of the PRA for various risk-informed applications and also assess whether a process was in place to provide a means for the long-term maintenance of that level of capability. The key features of the BWROG process were a highly structured schedule for a focused review of the PRA and a set of 11 tables to be used to document the review of ten technical elements of an Internal Events PRA, plus the program in place for maintenance of the PRA models, and a four-level grading scheme for the 11 technical areas.

The Combustion Engineering Owners Group (CEOG) adopted the BWROG peer review process with some slight modifications. In parallel, the Nuclear Energy Institute (NEI), working with the Westinghouse Owners Group (WOG), the Babcock & Wilcox Owners Group (B&WOG) and the CEOG, adopted the BWROG peer review process and revised the checklists to incorporate pressurized water reactor (PWR) specific items, as needed. NEI issued NEI 00-02 as the industry standard for performing PRA peer reviews. The industry peer review presented in NEI 00-02 was intended to cover a single peer review of a utility's PRA with on-going maintenance of the capability of the PRA covered by reviewing the utility's PRA Maintenance and Update process to ensure that it was sufficient to maintain the PRA at the appropriate capability level.

In April 2002, the American Society of Mechanical Engineers (ASME) issued ASME RA-S-2002, the ASME PRA Standard; this was updated with Addendum A in December 2003 (Reference 3) and Addendum B in December 2005 (Reference 4). Section 5.4 of the ASME PRA Standard

requires a peer review for PRA upgrades⁵. (Note: The ASME PRA Standard defines PRA upgrade as "the incorporation into a PRA model of a new methodology or significant changes in scope or capability. This could include items such as new human reliability analysis methodology, new data update methods, new approach to quantification or truncation, or new treatment of common cause failure.") NEI 05-04, "Process for Performing Follow-on Peer Reviews using the ASME PRA Standard" was developed because the overall scope and set of detailed requirements in the ASME PRA Standard are somewhat different than that of NEI 00-02. Thus, peer reviews conducted in accordance with NEI 00-02 do not cover the full scope of the ASME PRA Standard. In Appendix B of Regulatory Guide 1.200 (RG 1.200) (Reference 5), the Nuclear Regulatory Commission (NRC) recognized the validity of the peer reviews conducted in accordance with NEI 00-02 as partially covering the scope of the ASME PRA Standard and they endorsed the concept of performing a self-assessment to show compliance with ASME PRA Standard requirements, including those not covered by the NEI 00-02 peer reviews. Appendix B of RG 1.200 explicitly identifies which ASME PRA Standard requirements are either not covered by the NEI peer review checklists or are only partially covered and thus specifies the scope of an incremental self-assessment (i.e., gap analysis) to bring the NEI review to adequate equivalence with the ASME PRA Standard, given that an NEI peer review has been previously performed.

In November 2007, the American Nuclear Society (ANS) issued the Fire PRA Standard (Reference 9) that is the basis for the peer review scope and methods. The ANS Fire PRA Standard references the ASME PRA Standard in three ways. First, a review of the internal events against the ASME PRA Standard is required as a starting point for meeting the ANS Fire PRA Standard. The performance of a peer review of the Internal Events PRA against the ASME PRA Standard, and a review of open Internal Events PRA F&Os is therefore the starting point for the FPRA peer review. Second, the SRs for developing system models and supporting analysis (data, HRA, etc.) refer to the ASME PRA Standard HLRs and SRs. These two attributes need to be considered during the peer review for a FPRA. Finally, the ANS Fire PRA Standard adopts many of the ASME PRA Standard requirements, such as Section 5.4 for upgrades, and others.

Although the ANS Fire PRA Standard requires the completion of internal events review, many of the issues can have no effect on the FPRA or can have a smaller effect due to minor impact on the FPRA results. For example, thermal-hydraulic (T-H) analysis for medium or large loss of coolant accident (LOCA) may have no effect on the FPRA (no fire-induced medium or large LOCA is postulated). However, the T-H analysis for a small LOCA can be shown to have a major impact on the Internal Events PRA, but a minor impact on the FPRA, if the fire-induced small LOCA sequences are relatively unimportant for the FPRA.

Figure 1-1. FPRA Peer Review Process

1.4 Process Overview

The overall process includes two main steps, as illustrated in Figure 1-1. These are:

Fire PRA Peer
Review Process
Familiarization

Perform Pre-Peer Review SelfAssessment, Review of Previous
Internal Events PRA Peer Review
Findings, and F&O Dispositions

Yes

Okay?

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The BWROG has written a white paper to distinguish helping to clarify when a Follow-on Peer Review would be necessary (to satisfy the ASME PRA Standard). This white paper has been adapted as a non-mandatory Appendix of the ASME PRA Standard.

- a FPRA self-assessment, review of previous Internal Events PRA Peer Review findings/observations, or other preparatory activity, conducted by the Host Utility prior to the peer review; and
- 2. the peer review itself.

FPRA Peer Review Preparatory Review and Self-Assessment

Prior to the performance of the Peer Review Team preparatory review, the Host Utility should perform a self-assessment against the guidance in this document and the ANS Fire PRA Standard. This self-assessment will help identify any known issues with the existing FPRA, and allow the utility a chance to either correct any issues or to disposition any self-assessment F&Os. The self-assessment should also identify all FPRA documentation to support specific ANS Fire PRA Standard SRs.

An objective of the recommended preparatory self-assessment is for the Host Utility to identify areas where the baseline FPRA should be improved before being used for particular risk-informed applications. This self-assessment is largely based on the peer review guidance and, although not an independent review, provides a basis and opportunity for a critical reevaluation of how well the FPRA has been constructed and maintained.

Additional objectives of the preparatory review and self-assessment are:

- to have an opportunity to identify and address, prior to the arrival of the Peer Review
 Team, using guidance similar to that used by the peer reviewers, areas where the FPRA
 may require:
 - additional or alternative documentation,
 - addition technical analysis, or
 - process improvements; and
- to review documentation, and ensure that as complete a set of documentation as feasible
 is available for the reviewers, including a description (roadmap) of where the ANS Fire
 PRA Standard SRs for each technical element are documented, to streamline the peer
 review and allow for a more effective review;
- to review the Internal Events PRA Peer Review results including open and closed/dispositioned PRA F&Os, and document the effect of these on the FPRA.

The self-assessment includes a review of the Internal Events PRA F&Os, including both open and closed F&Os, and the associated dispositions. For open F&Os, the review should be to determine if the FPRA is affected by the F&Os, and the magnitude of the effect. For closed F&Os, a review of dispositioned F&Os should be performed to determine if the disposition is also applicable to the FPRA model. It is important to ensure that the disposition against the Internal Events PRA is either not applicable to the FPRA or would be the same disposition when FPRA is considered. Where the disposition would be different, this needs to be documented, including potential improvements to the PRA during the development of the FPRA.

Sufficient time should be allocated between the self-assessment/preparatory activity and the FPRA Peer Review to either address such areas, or to formulate plans for how they may be addressed, prior to the peer review.

FPRA Peer Review Process

The FPRA Peer Review includes the following steps, which are discussed in the sections below:

- 1. Collect plant and FPRA information for pre-visit review (see Sections 2.3 and A.5)
- 2. Identify and assemble the Peer Review Team (see Section 2.2)
- 3. Pre-visit review of selected material and Host Utility self-assessment
- 4. Pre-visit telecoms, as necessary
- 5. Identification of specific information required during on-site visit
- 6. Pre-visit visit (by Team Lead), as necessary
- 7. On-site visit, including:
 - a) interaction with the Host Utility FPRA group to obtain an overview of the FPRA (see Section A.8)
 - b) examination of each FPRA technical element using questions and review summary sheets (see Section 3.2)
 - c) verification of spatial dependencies by walkdown⁶
 - d) examination of results of a FPRA sensitivity run(s) performed during the peer review (see Section A.7)
 - e) examination of the FPRA Maintenance and Update process
- 8. Develop preliminary findings and results
- 9. Closeout meeting
- 10. Follow-up team telecoms
- 11. Follow-up Host Utility telecoms, as necessary
- 12. Development of draft report
- 13. Review of draft report by Host Utility
- 14. Provide the Final Report of the FPRA Peer Review

A flowchart of the FPRA Peer Review process is shown in Figure 1-3. This figure describes the general approach and process steps used in the application of the FPRA Peer Review process to an individual FPRA. The reviewers begin prior to their arrival on-site, by reviewing material provided in advance by the Host Utility. This review includes:

- Internal Events PRA peer review (including gap assessment) and F&Os (including the open and closed/dispositioned F&Os),
- plant self-assessment performed prior to the peer review, including the review of both open and closed/corrected issues, and
- documentation provided to the Peer Review Team in support of meeting the ANS Fire PRA Standard requirements.

The Peer Review Team should begin its initial review of the FPRA against the ANS Fire PRA Standard prior to arrival. This will allow the Peer Review Team to focus on walkdowns and details of the FPRA during the on-site visit. Note that during the site visit, most or all of the Peer Review Team will likely be involved in one or more walkdowns, and this should be accounted for in the schedule.

-

⁶ Unlike the Internal Events PRA walkdown, the FPRA walkdowns may involve most of the Peer Review Team in order to review plant partitioning, ignition frequencies, scenario development, fire modeling and seismic fire requirements.

The on-site FPRA Peer Review is a one-week, tiered review in which the reviewers begin with relatively high-level element review summary sheets and criteria, and progress successively to additional levels of detail, as necessary to ensure the robustness of the model. This is an intensive week, following a relatively rigid schedule (see Attachment 3 of Exhibit A-1) so that all of the required elements are adequately covered. This schedule should consider the issues identified in the pre-review.

The FPRA elements, the quality attributes, the capability categories of the process, and insights from FPRA experts were used to establish HLRs and SRs the ANS FPRA Standard. The HLRs and SRs, as listed in Chapter 4 of the FPRA Standard, are the criteria used for the FPRA Peer Review. The FPRA Peer Review guidance provided in this document does not provide any new technical requirements.

The FPRA Peer Review is developed as a rational approach to assessing FPRA technical adequacy and allowing the necessary focused feedback for FPRA improvement. The process does not require a 10CFR50 Appendix B program for the review or for the FPRA. However, the review process includes the principal elements of an effective 10CFR50 Appendix B quality assurance review of documents via:

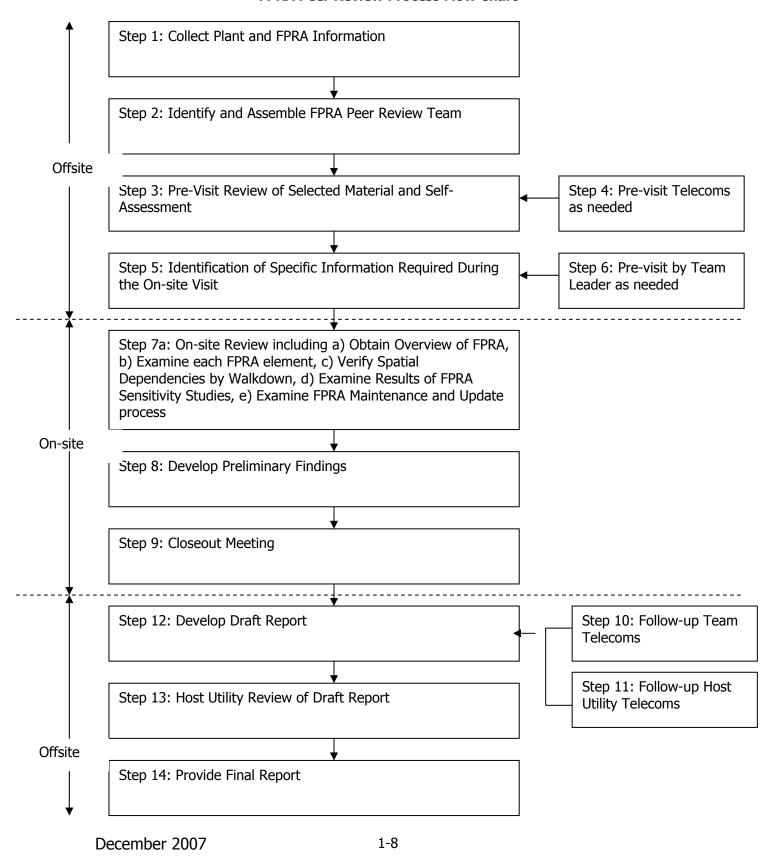
use of qualified reviewers;

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- use of reviewers who are independent of the original FPRA study;
- · development of a list of issues to be addressed; and
- documentation of the review conclusions.

More specific details of the FPRA Peer Review process are provided in Section 2.

Figure 1-3
FPRA Peer Review Process Flow Chart



1.5 FPRA Peer Review Capability Categories

The FPRA Peer Review uses Capability Categories to assess the relative technical merits and capabilities of each technical element reviewed, including ANS Fire PRA Standard HLRs and each of the SRs. The Capability Categories were developed considering attributes of a FPRA necessary to ensure technical adequacy, elements of a FPRA that are critical to its technical adequacy, and elements needed to support PRA applications. Three Capability Category levels are used to indicate the relative technical adequacy of each SR based on the criteria at hand. In some cases, the grading may result in a "not met" assignment when none of the requirements for an SR capability requirement are met. The grading is further described in Section 3.

<u>It is important to note that neither the HLRs, PRA Technical Elements, nor the entire FPRA are assigned an overall Capability Category.</u> Each SR is assessed. Then, based on the SR Capability Categories, a summary of the technical adequacy to support a risk-informed application is provided for each of the HLRs and the 12 technical elements.

The major benefits of this review process, therefore, are not the assignment of SR Capability Categories, but rather the recommendations for improvements and the acknowledgment of the strengths of the FPRA. Additional beneficial outcomes of the review process are the exchange of information regarding FPRA techniques, experiences, and applications among the Host Utility and utility reviewer personnel, and an anticipated evolving level of consistency from review to review.

The review process requires that the existing FPRA meet the SR criteria, or be assigned a "not met" for the SR. Furthermore, documentation methods and FPRA Maintenance and Update processes must be in place to ensure the long-term quality of the FPRA.

As insights are gleaned from the peer review process efforts, they will be fed back into the FPRA Peer Review guidance (this document) for revision.

1.6 Document Organization

The remainder of this document is organized as follows. Section 2 discusses the key elements of the peer review, and the functions and requirements of the Peer Review Team. Section 3 provides guidance on the peer review capability categories. Section 4 discusses the peer review reporting process and process forms. Appendix A provides guidance on preparing for the peer review, and review logistics. Appendix B contains the review summary sheets for the technical elements. Appendix C contains the review tables for the maintenance and update of the FPRA. Appendix D provides some guidance for the Peer Review Team, along with review documentation forms. (Review this roadmap once Appendices are complete).

2. PEER REVIEW PROCESS

This section focuses on the key elements of the FPRA Peer Review and describes the role and function of the Peer Review Team and the requirements governing the team.

2.1 FPRA Peer Review **Process** Description

The FPRA Peer Review is a requirement of the ANS Fire PRA Standard to identify the technical adequacy of the FPRA to support risk-informed applications, and is complementary to the Internal Events PRA Peer Review used by the industry in NEI 00-02 and with the Follow-on Peer Review in NEI 05-04.

A flowchart of the FPRA Peer Review process was shown in Figure 1-3. That figure describes the general approach and process steps used in the application of the peer review to an individual FPRA. The FPRA Peer Review is a tiered review that begins with SR Capability Category summary sheets and summarizes this into the HLR Summary Tables.

The applicability of specific HLRs/SRs may vary from plant to plant. This variance results from the differences in the FPRA techniques and models being evaluated, including the computer modeling methodology used at the plant, the use of qualitative or quantitative screening, the use of detailed fire modeling, etc. The Peer Review Team through their consensus discussions determines the applicability of specific HLRs/SRs to the plant FPRA being reviewed. For example, if the FPRA does not include quantitative screening (an optional step), then the Peer Review Team would determine that the quantitative screening HLRs/SRs do not need to be reviewed.

To start the FPRA Peer Review, the Host Utility should request and schedule a peer review through the appropriate Owners Group representative. As the FPRA Peer Reviews begins, the Host Utility should complete the prerequisites discussed in Appendix A and Section 1 above.

Selection of the Peer Review Team Leader would occur prior to gathering the initial information. This selection is based on discussion between the Owners Group representative (coordinator) and the Host Utility. The process below is developed assuming the Team Leader responsibilities are assigned to a single individual. However, the responsibilities could be split between two individuals, based on logistic and technical assignments. One person can be designated the Technical Lead and would have the overall technical responsible for the Peer Review, as well as the preparation of the Final Report. The second person can be designated the Facilitator and would be responsible for ensuring the schedule is maintained, moderate discussions, act as an interface to the Host Utility, etc.

Selection of a Peer Review Team can also occur prior to collecting all of the initial plant FPRA information, including the determination whether particular expertise (e.g., fire modeling or circuit analysis) is needed for the Peer Review. As discussed in Section 2.2 below, the Peer Review Team skills can vary for each review, depending on whether the FPRA includes particular fire modeling analysis or detailed electrical circuit analysis. The utility can request particular expertise for the Peer Review Team, when specific skills are needed. The Team Leader should verify the team skills needed once the FPRA plant information is reviewed.

The major steps in the FPRA Peer Review process are described below, with particular emphasis on information pertinent to the Peer Review Team.

Step 1: Collect plant and FPRA information for pre-visit review

Before the on-site review meeting, the Host Utility FPRA project manager should distribute the pre-review material to the Peer Review Team Leader (and Team, when assigned). Guidance on the types of information required is provided in Section 2.3 and Appendix A.5. This material includes the results from the self-assessment of the FPRA by the Host Utility, and the results of the Internal Events PRA peer review and review of the F&Os against the FPRA.

Step 2: Identify and assemble the Peer Review Team

Based on the plant information collected in Step 1, and the guidance in Section 2.2 below, the Peer Review Team should be identified. Information collected in Step 1 will be distributed to the Peer Review Team, and the schedule for the peer review, including completion of pre-site visit reviews, can be completed.

During the selection of the FPRA Peer Review Team, the Team Leader (or utility) should determine if specific review capabilities are needed. These capabilities are discussed in Section 2.2 below. For example, if the FPRA depended heavily on three-dimensional fire modeling, then expertise in this area may be needed. Similarly, if detailed circuit analysis is important to the FPRA results, then expertise is needed for review of this analysis. The determination of need for specific FPRA Peer Review Team member skills should be performed sufficiently early to allow the scheduling on these team members on the review team.

Step 3: Pre-visit review of selected material and self-assessment

The information collected in Step 1 is provided to the Peer Review Team. The review of this information prepares the Peer Review Team to investigate the details of the FPRA. This can be accomplished by thoroughly reviewing the FPRA documentation sent out for study prior to the onsite visit. Individual team members, however, should focus on those areas to which they have been assigned for review. (This assignment will have been made in the scheduling letter sent as the first item in the timetable of Figure 2-1; an example letter is shown in Exhibit A-1.) As needed, information can be sent to a reviewer prior to the on-site visit to supplement the initially prepared information for the Peer Review Team.

The pre-visit review also includes review of the plant's self-assessment and the review of the Internal Events PRA peer review, and open and closed/dispositioned F&Os.

Step 4: Pre-visit telecoms, as necessary

It is expected that there will be several conference calls prior to the on-site visit performed. These calls should help determine both the makeup of the team, the schedule, and any additional review information needed by the team for the pre-visit review.

As noted in Section 3.3, Inquiries on the interpretation of specific SRs may have been forwarded to the ASME CNRM. The set of Inquiries that have been resolved by CNRM should be obtained

from the ASME CNRM Secretary and reviewed prior to conducting a Peer Review and discussed in a pre-visit telecom, as necessary.

Step 5: Identification of specific information required during on-site visit

Based on the pre-visit review and review team discussion, the team should identify prior to the on-site visit, a list of specific information that will be needed during the one-week on-site review. This may include references, such as calculations or drawings that were the basis for each of the steps in the FPRA, or may include fire protection or other plant information not provided for the pre-review.

Step 6: Pre-visit visit (by Team Leader), as necessary

It may be useful for the Team Leader to perform an on-site visit several weeks prior to the Peer Review Team on-site visit. This visit can help finalize the logistics for the on-site visit, and help in the process of transmitting pre-visit review information needed for the on-site review.

Step 7: On-site review

The on-site review includes a number of steps, discussed below:

Step 7a: Interact with the Host Utility FPRA group to obtain overview of the FPRA

The Host Utility FPRA team is expected to prepare detailed presentations on the key elements of the FPRA, as discussed in Appendix A.8. For the review process to be completely effective, the Host Utility should be well prepared for presenting information to the Peer Review Team. The scope of the detailed presentations should be limited and may not require the entire team. Additionally, the Team Leader through discussions with the Host Utility should establish the scope and schedule for the presentations.

During this step, and also the subsequent steps, it is imperative that the members of the Peer Review Team and the Host Utility FPRA team communicate openly and candidly. A successful review requires efficient and candid communication among review team members, and between the review team and site PRA team members.

Step 7b: Examine each FPRA element using questions and review summary sheets

The peer review begins with higher-level investigations and progresses to examining detailed technical issues. This involves essentially a combination of a breadth (wide) and depth (deep) examination of the FPRA elements. The review summary sheets (see Appendix B) provide a structure, which in combination with their individual FPRA experience provides the basis for examining the various FPRA elements. The checklist also includes a review of the open internal events F&Os. Peer review of each applicable HLR and SR from the ANS FPRA Standard listed on the review forms in Appendix B help to ensure completeness in the review. If a reviewer discovers a question or discrepancy, it is expected that a more through, detailed search will be conducted.

Thus, in reaching their conclusions regarding the technical adequacy of the various elements and the FPRA as a whole, reviewers are expected to investigate the FPRA at several different levels.

The reviewers, working in small teams, will present their views to the entire Peer Review Team, at which time a (team) consensus process will be used to determine the final Capability Category for each FPRA SR. In general, it is essential to focus the review on the specific conclusions of the FPRA to ensure that the review directly addresses previously defined plant applications of the FPRA. For example, a plant transitioning to NFPA-805, where local manual actions are analyzed in detail, the focus of the review would include the fire scenarios involving local manual actions.

Optional FPRA tasks such as Qualitative or Quantitative Screening that are not performed in the FPRA should be noted on the review. Capability Categories for these tasks are considered not applicable.

Information regarding the Capability Categories is provided in Section 3.

Step 7c: Verify spatial dependencies by walkdown

An important element of the FPRA review is the walkdown of the areas of the plant that are important to the FPRA results. This walkdown can be performed by a subset of the Peer Review Team after the specific issues have been identified during the first several days of the review, but may need to be followed up with more specific fire compartment walkdowns, as needed.

The walkdown for the FPRA may need to be performed in two parts. First, the walkdown for the base FPRA plant partitioning should be performed during the review of this element. Plant-specific features credited in the FPRA can be included in the walkdown at this time, such as the location of suppression, combustible controls, and other plant features. Second, a walkdown of specific fire scenarios may be necessary to confirm assumptions using in the supporting fire modeling, damage time, and other calculations.

The Host Utility should make arrangements for the plant walkdown in advance of the on-site visit. These arrangements would include participants for each walkdown, and the scheduled dates. Information needed to arrange for site access should be requested from the Team Leader prior to the on-site visit. It may be necessary to perform a third walkdown towards the end of the on-site visit to confirm any information not initially verified in the initial two walkdowns.

Since most or all of the Peer Review Team may be involved in one or more of the walkdowns, the Team Leader should account for the time needed for walkdowns and preparations for walkdowns in the schedule. The difficultly of getting into critical areas should be accounted for in the schedule, and minimized by preplanning.

Step 7d: Examine results of a FPRA sensitivity run(s) performed during the review (see Section A.7)

It is likely that during the review certain issues or questions may arise relative to the FPRA results. It may be useful for the Host Utility to perform, during the on-site review, one or more sensitivity cases with the FPRA computerized model to investigate these sensitivities and to demonstrate the Host Utility FPRA team's approach for solving and applying the FPRA.

Step 7e: Examine the FPRA Maintenance and Update process

The process for maintaining the FPRA in a state of fidelity with the plant, plant procedures, and utility staff training is a necessary element for ensuring that the FPRA can be effectively used for

applications. Appendix C provides a review worksheet that can be used in the evaluation of the FPRA Maintenance and Update process. The requirements for model maintenance are discussed in Section 5 of the ANS FPRA Standard, which adopts Section 5 of the ASME PRA Standard, with modifications.

Step 8: Develop preliminary findings and results

This step involves the development of the preliminary findings and peer review results, and the compilation of a draft report. This preliminary report forms the basis for the closeout meeting with the FPRA group and with Host Utility management.

Consensus sessions of the Peer Review Team are required for every technical element to ensure that the summary sheets are completed. The two/three reviewers assigned for a particular technical element may hold mini-consensus sessions in preparation for the full Peer Review Team consensus session. The assignment of a Capability Category for each SR is developed based on a consensus of the entire Peer Review Team. Similarly, the assignment of A/B F&Os is also based on Peer Review Team consensus. However, a dissenting opinion can be issued, based on one or more Peer Review Team members review. Step 8 will occur concurrently with Step 7.

Step 9: Closeout Meeting

This is the presentation of the results of the preliminary findings and Review Team Report to the Host Utility FPRA group and management, held on the last day of the on-site review. In addition, feedback should be provided to the Host Utility FPRA group at some point of each day of the on-site review. Electronic copies of all F&Os, completed forms, and draft write-ups should be provided to the Host Utility prior to (or at) the closeout meeting, in order to expedite correction of any errors, comment feedback, etc.

Step 10: Follow-up team telecoms

Post-meeting telecoms may be useful in finalizing the peer review report, and closing out any open issues from the on-site review. These telecoms may be performed in conjunction with telecoms with the Host Utility (see Step 11), as additional information is needed and open questions are answered. These telecoms can also be used for any new consensus required by the addition or re-interpretation of the FPRA information.

Step 11: Follow-up Host Utility telecoms, as necessary

Any open questions from the on-site visit can be addressed either by e-mail or by follow-up phone calls between the Host Utility and selected review team members. New information provided to the team that was not available during the on-site visit can be provided with the telecoms used to answer any questions resulting from review of this new information.

Step 12: Development of draft report

A draft review should be completed shortly after the on-site visit is complete. Section 4.0 below provides the details and contents of this report. Several drafts may be developed, based on the timing of completion for the various documentation tasks for the report.

Step 13: Review of draft report by Host Utility

The Host Utility should review the draft report(s), and provide comments to the Peer Review Team prior to final report documentation. The comment process should be performed in a timely manner as to ensure completion of the Final Report in a reasonable timeframe.

Step 14: Provide the Final Report of the FPRA Peer Review:

The designated Peer Review Team member using the information prepared during the on-site review compiles the Final Report and any additional summary comments provided by the review team, and signed off by each of the members of the FPRA Peer Review Team. The report will identify the Peer Review Team's Capability Category assignments for each SR, along with appropriate rationale, and may indicate where improvements are required in order for elements to be accepted at the next higher levels. Report documentation is discussed in additional detail in Section 4.0 below.

Figure 2-1 FPRA PEER REVIEW PROCESS SUGGESTED TIMELINE

Review Week	Task
Week 0:	Team Lead and Reviewers Identified
Week 4:	Team Lead defines Reviewer Responsibilities and Transmits Information Request to Host Utility
Week 7:	Host Utility Transmits Pre-Review Material to Reviewers
Week 8:	Review Team Conference Call
Week 9:	Logistics Conference Call with Review Team and Utility
Week 10:	Onsite Review
Week 11:	Team Lead assembles Draft Report and transmits for Review Team review
Week 14:	Team Lead assembles Final Draft Report and transmits for Utility Review
Week 20:	Team Lead issues Final Report to Utility

2.2 FPRA Peer Review Team

The single most important aspect of the FPRA Peer Review process is the selection of the Peer Review Team that carries out the review process. The Peer Review Team is composed of utility, vendor, and contractor personnel knowledgeable in FPRA issues and experienced in the performance and application of FPRAs. The Peer Review Team will include peers, knowledgeable in FPRAs for plants similar to the plant being reviewed. The Team Leader and the Host Utility determine the specific composition of the Peer Review Team. However, due to the variability of FPRA and the analysis tools used to support the FPRA, team member capability will vary, based on the plant-specific FPRA.

The desired attributes of the Peer Review Team, as a whole, are as follows:

- · independent of the FPRA being reviewed,
- expert in all phases of FPRA, and
- experienced in performance of FPRAs.

The Peer Review Team can include utility representatives from other Owners Groups. One of the useful by-products of the FPRA Peer Review is the technology transfer to the utility personnel involved as the reviewers.

Experience has indicated that an optimum team size is five or six members. The actual number of members on any specific team will be a function of the skill sets required, as per the analytical methods used in the FPRA, but should include a minimum of four members. The following is a brief description of the attributes of the Peer Review Team:

- <u>Independence</u>: Members of the team will not be members of the utility responsible for the FPRA.
 - The availability of qualified technical reviewers who are familiar with the FPRA Peer Review process is a consideration in the selection of the contractor reviewers. The ethics and integrity of the contractors is considered to be a necessary element in the selection process.
 - An individual contractor cannot review work that he or she has performed for the utility, although they may review other aspects of the FPRA if necessary.
 - A statement of the "independence" of the team members will be added to the individual report.
- <u>Expert in all phases of FPRA</u>: A broad experience base for the team is required to effectively implement the FPRA Peer Review process. However, it is somewhat difficult to translate this into requirements for individual members of the team. Nevertheless, the following guidance is provided that must be satisfied for members of the team, such that the overall team expertise must be sufficient to cover all of the FPRA elements;

Experience Requirements for Peer Review Team Members from Contractor Organizations

- Bachelors Degree in Engineering/Science/Mathematics⁵; AND
- At least 10 years experience in the nuclear field; AND
- Special focus experience of at least five years in one of the key areas of the process:
 - HRA with specific experience in HRA for FPRA; OR
 - FPRA (modeling or quantification); OR
 - Fire Protection or Fire Safe Shutdown; OR
 - Fire modeling (see below); OR
 - Circuit analysis (see below)

Experience Requirements for Peer Review Team Members from Utilities

- Bachelors Degree in Engineering/Science/Mathematics⁶; AND
- At least five years experience in the nuclear field; AND
- Special focus experience of at least three years in one of the key areas of the process:
 - HRA with specific experience in HRA for FPRA; OR
 - FPRA (modeling or quantification); OR
 - Fire Protection or Fire Safe Shutdown; OR
 - Fire modeling (see Below); OR
 - Circuit analysis (see below)
- Experience in performance of FPRAs: Each member of the team should have participated in the performance of or managed at least one FPRA⁷.
- Members of utilities: The Peer Review Team must have adequate outside utility participation.
 The team may be augmented by contractors to provide specific areas of expertise, and to
 provide continuity and consistency across reviews. Based on the highly specialized nature of
 FPRA, it is recommended to include no more than two utility members in the Peer Review
 Team, unless a majority of the utility members also meet the requirements for contractor
 members of team.

Specialized expertise in fire modeling or detailed circuit analysis may be required, if the FPRA results are highly dependent on complex and specific analysis in these areas. Fire modeling or circuit analysis using generic methods or commonly used fire modeling tools would not require specialized expertise (note: the team makeup still needs to include experience in generic circuit analysis and the commonly used fire modeling tools). However, use of a specific fire modeling

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⁵ Significant experience may be substituted for an engineering degree, consistent with guidelines used by licensing bodies (varies by state). For example, a reviewer with engineering degree coursework and at least 20 years experience in the nuclear field would be considered to have met the requirements for degree/experience.

⁶ Significant experience may be substituted for an engineering degree, consistent with guidelines used by licensing bodies (varies by state). For example, a reviewer with engineering degree coursework and at least 10 years experience in the nuclear field would be considered to have met the requirements for degree/experience.

⁷ Specialists in Circuits Analysis Fire Modeling or Fire HRA may not have participated in a full FPRA. Training on FPRA methods may be used in lieu of FPRA experience for these specialists.

tool (e.g., computational fluid dynamics (CFD) model) would require including a team member with experience in this area. When a FPRA includes significant detailed circuit analysis, a team member experienced in this area would be required. Use of generic circuit failure probabilities with supporting NUREG/CR-6850 or similar circuit analysis would not require specific experience in detailed circuit analysis.

The process requires the reviewers to follow a very tight schedule and cannot be completed successfully if the team consists mainly of peer reviewers inexperienced in the FPRA Peer Review process (or very similar processes). A training session should be held at the outset of each review to ensure that all of the reviewers share a common understanding of the process, review summary sheets, and Capability Category criteria. This training session should be held by phone during the meeting preparation in order to optimize on-site review time.

Peer Review observers who are participating as a part of a learning process are not considered a part of the Peer Review Team. Observer skills cannot be considered in determining the skills of the Peer Review Team.

2.3 Host Utility Preparation and Participation Request

The Host Utility should initiate the review process. A request for a FPRA Peer Review should be made to the appropriate Owners Group contact. The Owners Group will send a letter to the Host Utility management outlining the process, the goals, and the expectations for the Host Utility. An example letter is provided as Exhibit A-1 in Appendix A.

The resource needs by the Host Utility are summarized in Table A-1.

Additional guidance for the Host Utility regarding information requirements and interactions as they relate to the Peer Review is provided in Appendix A.

2.4 Review Week Agenda

The example agenda for the initial review meeting hosted by the utility is provided in Attachment 3 to Exhibit A-1 in Appendix A.

3. FPRA PEER REVIEW PROCESS ELEMENTS AND GUIDANCE

3.1 Overview

A FPRA for a nuclear power plant is an extensive and detailed engineering and statistical analysis of complex systems and uncertain physical processes. The intent of the review process is to ascertain the level of technical adequacy of the FPRA to support risk-informed applications by verifying its use of assumptions, degree of conservatism, realism of analysis, completeness, reasonableness of results, and documentation. This section provides guidance on peer review criteria and the establishment of levels, or Capability Categories, to be used during the peer review.

3.2 Peer Review Process Criteria

The review team will focus on the Host Utility's self-assessment of the applicable elements against the ANS Fire PRA Standard and the degree to which the FPRA meets the applicable SRs in the ANS Fire PRA Standard.

The Peer Review Team is divided into sub-teams to review the various aspects of the FPRA. The composition of the sub-teams will vary from day-to-day to meet the review needs for each day. As the peer review process is very intense and focused because of the amount of material to cover in a limited period of time, schedules and element assignments should be considered flexible, though the Team Leader needs to ensure that all the material is adequately reviewed.

Prior to the start of the review, the Peer Review Team members will perform a "refresher" review of the applicable portions of the ANS Fire PRA Standard, with emphasis on section 6.0, and establish a common perspective regarding the general assignment philosophy consistent with the ANS Fire PRA Standard. The applicable HLRs in Section 4.5 will also be briefly reviewed to ensure the team is familiar with the high level scope of the review.

At the beginning of review for each technical element, the reviewer(s) should review the HLRs for the element and preview the individual SRs. In Appendix D of RG 1.200, the NRC has provided a Regulatory Position relative to some specific SRs in the ANS Fire PRA Standard. (Note to team, the reference to 1.200 is a future addition to this guidance.) The peer reviewer(s) should consider these NRC clarifications and qualifications, where applicable, during the review, and note the extent to which the FPRA element(s) being reviewed address these positions. However, a reviewer's assessment that the FPRA meets or does not meet a particular SR should be derived from what is in the Fire PRA Standard (and not based on the NRC's clarification and qualifications). If so desired by the Host Utility, the reviewer(s) may also provide an assessment relative to the NRC's clarifications and qualifications.

The starting point for the review of each SR is typically the Host Utility's self-assessment. This will provide the utility's assessment of the Capability Category which they have assigned to the FPRA SRs and the basis for this assessment. More importantly, the self-assessment should provide pointers to the associated PRA documentation. The reviewers look at the

basis and review the associated documentation to a sufficient level of detail to make their own assessment. However, the reviewers are not limited to the referenced documents; they may request review of any pertinent documentation they believe is needed to make their assessment. Assessment of the SRs can be recorded in tables such as provided in Appendix B of this document.

As the SRs are purposefully open to some interpretation, there may need to be some discussion to determine the appropriate assignment of a Capability Category, or even determine if a SR is considered to be "met." The reviewers must consider the "whole" of the PRA and not be overly focused on a specific discrepancy. To declare that an an SR is not "met," a preponderance of evidence must be observed. Determination of the status of an SR should be guided by the following approach from RG 1.200 [5]:

... [If] there are a few examples in which a specific requirement has not been met, it is not necessarily indicative that this requirement has not been met. If, the requirement has been met for the majority of the systems or parameter estimates, and the few examples can be put down to mistakes or oversights, the requirement would be considered to be met. If, however, there is a systematic failure to address the requirement (e.g., component boundaries have not been defined anywhere), then the requirement has not been complied with.

During the review of an SR, if the reviewers identify any issues/problems that impact the capability of the PRA, they will document these problems using an F&O form equivalent to that presented in Appendix E of this report. The F&Os specify the PRA element and SR of concern, and describe the PRA level of compliance with the criteria. The issue documented may be a weakness (finding), a strength (best practice), or a simple observation (suggestion). The F&O includes an assessment of the importance of the observation on the level of capability of the SR, and, for weaknesses, a proposed resolution for the weakness. The importance of each observation is classified as a:

Finding – an observation (an issue or discrepancy) that is necessary to address to ensure:

- the technical adequacy of the PRA (relative to a Capability Category),
- the capability/robustness of the PRA update process, or
- the process for evaluating the necessary capability of the PRA technical elements (to support applications)

Suggestion – an observation considered desirable to maintain maximum flexibility for PRA applications and consistency with industry practices. Failing to resolve a suggestion should have no significant impact on the PRA results or the integrity of the PRA. Some examples of a suggestion include:

- editorial and minor technical items
- recommendations for consistency with industry practices (e.g., replacing a given consensus model with a more widely used model)

 recommendations to enhance the PRA's technical capability as time and resource permit

This approach of classifying F&Os replaces the A/B/C/D approached used in the original NEI 00-02 Peer Reviews, and the modification (with combined A/B) recommended in the original version of NEI 05-04. The finding/suggestion approach should be simpler and less time consuming (for the reviewers) to implement, as making the distinction between a "finding" and a "suggestion" should be more evident (with less controversy). This approach will also prevent any "findings" from being relegated to a "C" category, which may have occurred with some previous Peer Review F&Os. The disposition of F&Os will be the same as previous Peer Reviews, with the Host Utility responsible for reconciling the "findings" e.g., placing them in their corrective action program (or the equivalent). In general, a "finding" would correspond to an "A/B" F&O, while a "suggestion" would correspond to C and D F&O, for utilities that may have established a procedure to deal with PRA F&Os.

Originally, the "S" classification was used indicate a PRA strength. This classification should be reserved for items that would represent "best industry practice," to the extent that utilities (with findings) would want to emulate. Accordingly, and to avoid confusion with "suggestion," this classification will be designated "best practice," and identified with a "BP."

Each technical element has an HLR and a number of associated SRs with respect to documentation. In general, the documentation HLRs require that the documentation be sufficient to facilitate peer reviews by describing the processes used, providing the assumptions used and their bases, and providing the associated SRs specific details for each technical element. Assessing the Capability Category for the documentation SRs does not require a separate review for each SR. At the start of the review for a given technical element, the Peer Review Team should review the documentation HLR and SRs for that element to identify any unique documentation aspects for that technical element. At the completion of the review of the technical element, the reviewers for that element may assess the PRA compliance with the documentation SRs based on availability, scope and completeness of the documentation that they used to review the technical SRs for the technical element.

At the end of the review for each technical element, the team members will conduct consensus discussions to assign Capability Categories to the SRs. The Lead Reviewer will lead the consensus session for a particular technical element.

As stated in Section 6.1 of the ASME PRA Standard, "The peer review need not assess all aspects of the PRA against all Section 4 requirements; however, enough aspects of the PRA shall be reviewed for the reviewers to achieve consensus on the adequacy of methodologies and their implementation for each PRA element." The ANS Fire PRA Standard adopts the ASME PRA Standard requirement for section 6.1, thus requiring the peer review to achieve consensus. The set of key review areas identified in Section 6.3 of the ANS Fire PRA Standard for the technical element(s) being peer reviewed must be addressed.

During the review of a given technical element, the Lead Reviewer may elect to skip selected SRs if the other reviewers determine that they can achieve consensus on the adequacy of the PRA with respect to the HLR without the identified (skipped) SRs. Before electing to skip any SRs, the Lead Reviewer should consult the appropriate portion of Section 6.3 (of the Fire PRA Standard) to

ensure that the review will be consistent with the appropriate requirements in Section 6.3. The review sub-team must document their basis for not reviewing the given SR. Optional FPRA tasks, such as qualitative and quantitative screenings are good examples of this, but additional areas where the SR does not impact the overall risk can be excluded with justification.

The reviewers should specifically address key assumptions and key sources of uncertainty in the elements being reviewed. Such assumptions and uncertainties, their potential impact on the baseline PRA results and PRA applications, and the manner in which the Host Utility's quantification process addresses them, should be reviewed. The reviewers' opinions and suggestions regarding these key assumptions and uncertainty sources should be documented.

Section 5 of the ASME PRA Standard provides the requirements for a PRA configuration control program. The ANS Fire PRA Standard adopts Section 5 of the ASME standard, with some clarification. The FPRA Peer Review Team should provide a summary assessment of how well the PRA maintenance program satisfies ASME PRA Standard Section 5 requirements relative to the technical element(s) being reviewed for the FPRA. The requirements defined by the Maintenance and Update (MU) checklist in NEI 00-02 may be used as guidance for this summary assessment for the specific technical element(s). The Maintenance and Update (MU) checklist from the NEI 00-02 process is provided in Appendix C.

EPRI's DocAssist tool (Reference 7), for example, can be used to review the results of the original NEI 00-02 peer review, status of F&Os, and results of the Host Utility's self-assessment. EPRI's tool can also be used by the FPRA Peer Review Team, at the direction and discretion of the Host Utility, to record their findings, e.g., new F&Os as a result of the peer review. The tables in Appendix B can also be used to record peer review results. Regardless of the tool used, all Capability Category assignments, comments, observations, and recommendations should be made available in an electronic form to the Team Leader (to prepare the final report) and the Host Utility (for review). Methods for this need to be determined prior to the on-site visit and must be acceptable to the Peer Review Team and the Host Utility.

During the FPRA Peer Review process, assignment of Capability Categories for the individual SRs is established by a consensus process that requires that all reviewers agree with the final assignment. If a condition arises where there is not a complete consensus, then, at the request of any peer reviewer, differences or dissenting views among peer reviewers should be documented with any recommended alternatives for resolution of these differences. Note that, from the perspective of the Host Utility, this is a highly undesirable situation. Therefore, the Peer Review Team should strive to achieve a consensus position on all review elements.

It is recommended that (except for a one-day visit) there is a daily debrief with the host utility. There purpose of a debrief would be to (a) inform the host utility of any expected concerns with the PRA, (b) clearly delineate any "owed" information from the host utility, (c) identify any new requested information, (d) as appropriate, seek clarification or confirmation on prepared F&O, and (e) exchange any other relevant information. The timing and duration of such meetings should be mutually agreed to by the peer review team lead and the host utility.

In the course of performing the PRA peer review, insights will be developed related to the process (as described in this guidance document) or PRA practices (e.g., identification of a "best practice"). Such insights (i.e., lessons learned) should be documented and transmitted to NEI for subsequent updates. Appendix D provides an example Lessons Learned form that can (optionally) be used.

3.3 Assignment of Capability Categories

The Capability Categories assigned during the Peer Review are based on the ANS Fire PRA Standard Capability Categories. Each SR is reviewed and assigned a Capability Category using the process described below. The assigned Capability Category indicates the relative capability level for each SR. A summary of the SR review is then provided for each HLR. It is important to note that each HLR and the entire FPRA are not assigned an overall Capability Category.

The major benefits of the review process, however, *are not the SR assignments*, but rather the recommendations for improvements and the acknowledgments of the strengths of the PRA. Additional beneficial outcomes of the review process are the exchange of information regarding PRA techniques, experiences, and applications among the Host Utility and utility reviewer personnel, and an anticipated evolving level of consistency from review to review.

3.3.1 Process for Peer Reviews Against ANS Fire PRA Standard

Section 4 of the ANS Fire PRA Standard presents the risk assessment technical SRs. These requirements are specified in terms of Capability Category requirements with increasing scope and level of detail, increasing plant-specificity, and increasing realism as SRs satisfy Capability Category I through Capability Category III. See Table 1.3-1 of the ASME PRA Standard (Reference 2).

For a peer review against the ANS Fire PRA Standard, the applicable portions of a Host Utility's FPRA will be reviewed against the applicable SRs in Sections 4 and 5 of the ANS Fire PRA Standard, following the guidance of Section 6 of the ANS Fire PRA Standard. For each SR reviewed, the Host Utility's FPRA will be assessed against the Capability Category requirements.

For each Capability Category, the SRs define the minimum requirements necessary to meet that Capability Category. Some of the SR action statements apply to only one Capability Category, while others extend across two or three Capability Categories. When an action statement spans multiple categories, it applies equally to each Capability Category. When necessary, the differentiation between Capability Categories is made in other associated SRs. The interpretation of a SR whose action statement spans multiple categories is stated in Table 1. It is intended that, by meeting all the SRs under a given High Level Requirement (HLR), a PRA will comply with that HLR.

Table 1 -- Interpretation of Supporting Requirements

Action Statement Spans	Peer Review Finding	Interpretation of the Supporting Requirement
All Three Capability	Meets SR	Capable of supporting applications in all
Categories (I/II/III)		Capability Categories
	Does not meet SR	Does not meet minimum standard
	Meets Individual SR	Capable of supporting applications
Single Capability Category		requiring that Capability Category or
(I or II or III)		lower

	Does not meet any SR	Does not meet minimum standard
	Meets SR for CC I/II	Capable of supporting applications requiring Capability Category I or II
Lower Two Capability	Meets SR for	Capable of supporting applications in all
Categories (I/II)	CC III	Capability Categories
	Does not meet SR	Does not meet minimum standard
	Meets SR for	Capable of supporting applications in all
	CC II/III	Capability Categories
Upper Two Capability	Meets SR for CC I	Capable of supporting applications
Categories (II/III)		requiring Capability Category I
	Does not meet SR	Does not meet minimum standard

If there are instances where it appears that this approach leads the reviewer(s) to question the adequacy of the requirement for the higher capability categories, the reviewer(s) will document the interpretation of the SR that has been applied, and the Host Utility or any member of the Peer Review Team may submit an Inquiry to the ASME Committee on Nuclear Risk Management (CNRM) requesting a clarification.⁸

No Capability Category will be assigned to HLRs, but a qualitative assessment of the HLRs will be made based on the associated SR assignments.

The applicable portions of the PRA and associated documentation will also be reviewed for conformance to the expert judgment requirements of Section 6.4 of the ANS Fire PRA Standard as part of the overall review.

3.4 Additional Guidance on the Technical Elements Review

The following general information applies to the use and interpretation of the summary sheets in Appendix B. These are provided as additional input in understanding the nature of the criteria.

- The "independent review" identified for evaluation as part of the checklist for each element
 under "Documentation" is a review sponsored by the Host Utility to make an assessment of
 the specified FPRA element. This "independent review" may have been performed as part of
 the IPEEE process. The Peer Review Team will review the results of that independent review
 process.
- The review sheets are not prescriptive with respect to the assignment of specific probabilities
 or frequencies. A reviewer commenting on either the strength or the inadequacy of an
 element in the FPRA should make an effort to provide a generally accepted reference to
 support the comment, where appropriate.
- For each SR, assumptions and uncertainties associated with the SR are to be factored into the criteria of that element.

⁸ This assumptions the Fire PRA Standard is published as part of the ASME Level 1 PRA Combined/Integrated Standard.

- Section 6 of the ANS Fire PRA Standard includes some high level considerations to be assessed in the peer review for each HLR and SR.
- Maintenance and updates: FPRA maintenance encompasses the identification and evaluation
 of new information, and the incorporation of this information into the FPRA on an as-needed
 basis. FPRA maintenance typically refers to minor model modifications and effort. More
 extensive maintenance may be performed if a specific application requires refinement of
 certain parts of the model. A FPRA update is a comprehensive revision to the FPRA models
 and associated documentation.
- A certain level of subjectivity is expected when determining if an SR is in compliance with the
 Fire PRA Standard. For example, when there are many instances of compliance, and there
 are a few instances where compliance is lacking, this does not necessarily mean that the SR is
 considered not met. Any non-compliance should be documented with an F&O. However,
 there should be a preponderance of evidence to conclude that an SR is not met.

3.5 Follow-on FPRA Peer Review

The Follow-on Peer Review will cover the set of HLRs and SRs for the applicable FPRA technical elements in Section 4 of the ANS Fire PRA Standard. Further, the scope may be limited within a FPRA technical element to only the SRs that are germane to a specific FPRA upgrade (e.g., re-evaluation of circuit failure probabilities). The Follow-on Peer Review may be limited to a single FPRA technical element, or may include multiple (or all) technical elements.

FPRA updates are scheduled to be performed periodically. In addition, they may also be performed on an as-needed basis as determined by the FPRA group leader. FPRA maintenance should serve to keep the FPRA reasonably current between FPRA updates. Additionally, it should be noted that the performance of an update does not generally require the performance of a Follow-on Peer Review, as discussed in Section 5.4 of the ASME PRA Standard. Performance of a FPRA upgrade will, however, require performance of a Follow-on Peer Review. (Note: The ASME PRA Standard defines PRA upgrade as "the incorporation into a PRA model of a new methodology or significant changes in scope or capability. This could include items such as new human reliability analysis methodology, new data update methods, new approach to quantification or truncation, or new treatment of common cause failure.") In terms of FPRA, an upgrade may include the use of new methods for fire modeling, inclusion of additional fire-induced accident sequences, etc.

The Host Utility shall initially determine the scope of the intended Follow-on Peer Review. This should be sent early enough to the Peer Review Team Leader to permit feedback to resolve any issues prior to performing the review. (Scope may have been discussed during the planning stages, but the actual reviewers should be very clear on the scope details.)

The performance of the Follow-on Peer Review would then be relatively similar to the initial peer review, with a modified scope, schedule, etc., based on the intended scope of the Follow-on Peer Review. Similarly, the Peer Review Team may be smaller, since some review skills may not be needed for the Follow-on Peer Review. For example, if fire modeling is not part of the Follow-on Peer Review, the required team skill for fire modeling is not needed.

Section 1.6 and Table 1-1 of the ANS Fire PRA Standard discusses the variable and iterative nature of a FPRA. Since the FPRA includes analysis of fire risk for many areas in the plant, with each area possibly resulting in several possible initiating events, the level of detail for each area and each initiating event (scenario) is variable. A significant contributor to the EPRA results may

and each initiating event (scenario) is variable. A significant contributor to the FPRA results may need to be analyzed in great detail, while a lower risk scenario or area could be analyzed with less detail.

When reviewing individual SRs against this principle, it will be necessary to take into account this principle and the relative importance of the fire area, compartment, or scenario. For example, when applying fire-modeling tools, a range of tools is expected. For areas that are not significant contributors (see the Fire PRA Standard for discussion on this), bounding assumptions on fire damage could be used (Capability Category I). For significant contributors, detailed fire modeling for a group of ignition sources can be used (Capability Category II), or for each ignition source (Capability Category III) would likely be used. If properly applied, the SR would receive an assessed Capability Category of II or III (depending on which was applied to significant contributors) even with a majority of fire areas using bounding analysis. However, if a significant contributor was analyzed using bounding assumptions of fire damage, then Capability Category I would likely be assessed even if all other significant contributors were analyzed with detailed fire modeling. Another possibility would be the assignment of fire damage using "non-conservative" (not bounding) assumptions, which could result in either an F&O or a "not met" assessment for the capability category, depending on the potential impact.

Many of the SRs will have to be reviewed with a similar consideration. This Peer Review guidance does not try to develop guidance for all of the SRs and possible levels of detail supporting each. However, the general principle discussed in Section 1.6 of the ANS Fire PRA Standard should be considered in the Peer Review assessment for a Capability Category. In general, the assigned Capability Category will be based on the assessed level for the significant contributors, while ensuring the non-significant contributors still meet a lower Capability Category.

4. PEER REVIEW PROCESS RESULTS AND DOCUMENTATION

4.1 Peer Review Report

The output of the peer review is a written report documenting both the details and the summary findings of the review. The checklists, F&Os, and other forms prepared during the on-site review constitute the largest portion of the report. The principal results, conclusions, and recommendations of the Peer Review Team are communicated to the Host Utility at the completion of the on-site review, and included in the report. Also included are the resumes of the Peer Review Team members.

The peer review report will clearly state the following:

- the Capability Category achieved for each FPRA SR and the basis of the assignment;
- the findings of the Peer Review Team; and
- any recommendations to achieve the next higher Capability Category (if applicable). For
 example, if a majority of the SRs for a FPRA are assessed as Capability Category II, then
 where recommendations can be made for SRs assessed as Capability Category I, these should
 be provided in the report. This may not be possible in all cases.

The peer review report should be made part of the Host Utility's FPRA documentation file for future internal and external reference.

4.2 Process Summary Forms and Information

There are a number of tables and forms that have been developed for use as part of the process in order to help make effective use of the limited time available, and to document the results of the FPRA Peer Review. These forms are included and further described in Appendix B.

It is not the intent of this process to assign an overall Capability Category to the FPRA. The strength of the process is in the derivation and assignment of Capability Category for each SR, which serves to focus future FPRA update activities or for use in strengthening specific applications with additional deterministic assessments.

This FPRA Peer Review is focused principally on formal documented models, results, and their inputs. Notes or partial update results can be considered as an indication of the intent of the process, however, the review must be tied to the formal documentation that is available to describe the model and its results, and any documented and interpreted sensitivities.

An overall evaluation of the FPRA by the Peer Review Team is included in the report, using the form shown in Appendix B. This overall evaluation indicates the per-element basis for the evaluation, to allow focusing resources on those items that can be modified to achieve the next highest capability category for each element. An additional perspective on the capability category assignments is provided in the summary provided using Table B-2 that shows a more in-depth breakdown of the Capability Categories assigned to the FPRA SRs.

4.3 Process Feedback

It is anticipated that, as reviews are performed using this process, the participants will identify additional insights and suggestions for improving the quality and the efficiency of the Peer Review. Appendix D provides an example of a process feedback form that can be used to report such improvements to the Owners Group peer review program coordinator. This will allow the process to be maintained as a "living" process, such that if incremental improvements are identified in subsequent peer reviews, the guidelines can be updated to reflect these enhancements.

4.4 Follow-on Peer Review

The Follow-on Peer Review, as discussed in Section 3.5 above, will be documented in a similar manner to the original Peer Review, but with changes to account for the focused scope of this review. The final report should include a discussion on the reason for the Follow-on Peer Review, and the impact of the changes on the FPRA. Because of the limited scope of the review, not all Tables in Appendix B would need to be completed. However, an overall evaluation of the FPRA would be based on a combination of the Follow-on Peer Review and the previous Peer Review (for sections not reviewed during the Follow-on Peer Review).

5. REFERENCES

- 1. "Probabilistic Risk Assessment (PRA) Peer Review Process Guidance," NEI 00-02, Revision A3, Nuclear Energy Institute, October 2000.
- 2. "Process for Performing Follow-on PRA Peer Reviews Using the ASME PRA Standard," Rev. 1, NEI-05-04, November 2007.
- 3. "Standard for Probabilistic Risk Assessment for Nuclear Power Plant Applications, Addendum a," ASME RA-Sa-2003, American Society of Mechanical Engineers, December 2003.
- 4. "Standard for Probabilistic Risk Assessment for Nuclear Power Plant Applications, Addendum b," ASME RA-Sb-2003, American Society of Mechanical Engineers, December 2005.
- 5. Regulatory Guide 1.200, "An Approach For Determining the Technical Adequacy of Probabilistic Risk Assessment Results For Risk-Informed Activities," U.S. Nuclear Regulatory Commission, Office of Nuclear Regulatory Research, Revision 1, January, 2007.
- 6. ePSA PRA Documentation Module, Beta Version 2, The Electric Power Research Institute, May 2003.
- 7. "Process for Performing PRA Peer Review Follow-on Reviews and for Performing PRA Peer Reviews Using the ASME PRA Standard," WCAP-16091, Westinghouse Electric Company, LLC, June 2003.
- 8. "Process for Performing Follow-on PRA Peer Reviews of Individual PRA Technical Elements Using the ASME PRA Standard," WCAP-16181-NP, Rev. 0 (Draft, Not Issued), Westinghouse Electric Company, LLC, November 2003.
- 9. "Fire PRA Methodology, an American National Standard," ANSI/ANS-58-23-2007, American Nuclear Society, November 20, 2007.

Appendix A

PREPARATION MATERIAL FOR THE PEER TEAM REVIEW

This Appendix provides the following information referenced in the Guidelines:

- An estimate of the anticipated Host Utility resources for the FPRA Peer Review process.
- An example letter to be sent to the Host Utility for initiating the FPRA Peer Review process.
- A list of the material to be sent by the Host Utility to the Peer Review Team.
- A list of the material to be available during the on-site visit.
- The agenda for the on-site visit.

A.1 Estimated Host Utility Resources

The FPRA Peer Review includes a detailed review of the FPRA. This detailed review is not only of the FPRA results, but also of the basis for decisions made in the development of the FPRA. Of particular interest are assumptions regarding the development of fire initiating events, human error probabilities, plant model (including event trees, quantification, recovery and sequences/cutsets), success criteria, independent review, fire modeling, circuit selection and analysis, and uncertainty. Given the depth and breadth of the review, it is important that all documentation of the FPRA development process be available and in a reviewer-friendly format. As a result, the Peer Review Team will require access to any and all FPRA documentation and supporting plant information, and also access to members of the Host Utility FPRA group. This, in turn, requires a significant amount of preparation effort and support from the Host Utility.

An estimate of Host Utility required resources appears in Table A-1.

A.2 Example Letter

An example letter from the Owners Group to the Host Utility is included as Exhibit A-1. This letter explains what is required of the Host Utility in preparing for the review, including the following:

- review material to be sent to the Peer Review Team,
- material to be available during the on-site review period,
- the proposed agenda for the week,
- information on the use of detailed circuit analysis and fire modeling in the FPRA (as needed),
- self-assessment report for the FPRA, and
- assessment of the Internal Events PRA open and closed F&Os for impact on the FPRA.

Additional explanation of what is required of the Host Utility is provided in the following sections.

A.3 Host Utility Preparation and Participation Guidance

A significant amount of Host Utility involvement is critical to ensure that the process can be accomplished successfully. The Host Utility should plan to spend a minimum of two person-weeks preparing documentation for the FPRA Peer Review Team, in addition to time required for the duplication or transmittal of requested information or for the preparation of the backup or support documents. Documentation should be provided electronically, if possible. Additional effort is required if documentation is not readily retrievable. In the current process, this documentation preparation will likely occur as part of the self-assessment, but the general requirements and considerations are the same.

Host Utility Information Requirements

There are several types of information that the Host Utility is required to provide for a successful review:

- information to be available during the on-site review (Section A.4)
- information for reviewers prior to the on-site review (Section A.5)

- interpretation of information and models during the review, and responses to reviewer questions (Section A.6)
- preparation of sensitivity studies to demonstrate the robustness of the FPRA (Section A.7)
- presentations to explain details of the model that would otherwise require extended study by the reviewers for full understanding (Section A.8)

A.4 Information Availability and Preparation Via the Self-Assessment

A list of information that should typically be available or readily accessible during the on-site review is provided in Attachment 1 of Exhibit A-1. However, having the required documentation available requires more than simply having the information available in a file drawer. The Host Utility should, as part of the self-assessment or preparatory activities, review any and all pertinent backup information and documentation in its files to ensure that the information is current and pertinent. The self-assessment should also provide a description of what information supports each of the ANS Fire PRA Standard SR. Extraneous information and documents, such as draft copies, editorial comments and outdated information or information no longer pertinent, should not be presented to the Peer Review Team. Such information should be removed and placed in an archive file. In this way, the FPRA Peer Review Team can concentrate on the pertinent documentation. It is important to note that, although the FPRA Peer Review following this process is not a certification of the documentation, inadequate documentation is a factor in FPRA quality, and inadequate or inscrutable documentation affects the ability of the reviewers to determine FPRA quality and can affect the assigned Capability Categories.

In instances where limited backup information is available, the Host Utility should document, in outline form, what they believe was assumed in the analysis. Using this approach allows the reviewers to comment on the technical rationale and provides a forum for discussion of what other utilities have done regarding the same or similar issues. In this way, the Host Utility receives the maximum benefit from the FPRA Peer Review.

In addition, as part of the preparatory review/self-assessment process, the Host Utility may be requested to fill out the checklists of the FPRA Peer Review process elements and sub-elements. When performing a self-assessment, the Host Utility should be asking the question "What information or basis is available to support the assignment for the sub-element Capability Category?" The Host Utility should prepare a list or a collection of documents that were used in the development of the element and, where appropriate, the sub-element. This activity greatly enhances the likelihood that adequate documentation will be made available to the Peer Review Team and puts the Host Utility in a better position to appropriately respond to preliminary findings of the reviewers.

A.5 Information for Reviewers Prior to the Review

A specific list of information to be sent by the Host Utility to the review team in preparation for the on-site review is provided in Attachment 1 of Exhibit A-1. This information is primarily a subset of the information required to be available during the on-site review. The listed information should be provided to each reviewer at least two weeks before the review, to allow sufficient preparation time. There are some items that should be provided to each reviewer, while other items may only need to be provided to those specific reviewers who will be responsible for their review. Examples of the more limited distribution documents might include HRA example calculations, Ignition Frequency Analysis and methodology, fire modeling, and selected sensitivity cases. The distribution requirements should be discussed with the Owners Group review coordinator.

Specific pre-review of detailed circuit analysis and fire modeling may be required. An initial review by the Peer Review Team Lead would be performed to ensure that team members are selected that can adequately review the supporting FPRA information. For example, if a particular fire model is used in the FPRA and is key to the results, then a reviewer with familiarity with the fire model would be needed for the Peer Review. Selected team members with expertise in electric/circuit analysis and fire modeling would also need to review some of the detailed supporting analysis prior to coming on site in order to focus the site review on key areas of the analysis.

It is assumed that a review of the open Internal Events PRA Peer Review F&Os has been performed prior to the FPRA Peer Review. This review should document the potential impact of the F&Os on the FPRA. The disposition of these F&Os is to be provided to the review team, prior to the review. Additionally, the results of the review of opened, closed and dispositioned F&Os from the Internal Events PRA Peer Review should be provided to the review team.

A.6 Information Transfer and Interpretation during the Review

The optimum benefits to the Host Utility are derived from the presence of the "owner(s)" of the FPRA (i.e., the staff member(s) most aware of the details of the development and current implementation of the FPRA) during the on-site visit. Otherwise, a set of other knowledgeable personnel needs to be present to provide support for the review team. These individuals and their areas of expertise need to be identified to the Peer Review Team members at the outset of the visit and available to respond promptly to questions during the review.

A.7 Preparation of Sensitivity Calculations

As part of the preparation process, it is requested that the results of several FPRA runs also be performed by the Host Utility and made available to the Peer Review Team prior to the on-site visit. The selected sensitivity cases are meant to demonstrate that:

- The fire cutsets or fire sequences that appear to not address dependencies that have not been properly accounted for in the model and quantification process;
- The fire cutsets or fire sequences that appear as a result of the sensitivity can be explained relative to their low frequency in the baseline fire model.
- Sequences or cut sets are not omitted as a result of assumed fire damage or time to damage;
 and
- A method is provided to exercise the model and provide interpretation of results.

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Note that the actual CDF numerical results of the sensitivity cases are not the objective of these analyses, and are not necessarily meaningful for the peer review.

The sensitivity studies may be chosen from the following list and should include a printout of the top 200 cutsets or sequences plus importance reports for:

- sensitivity of results to fire size and damage zone,
- sensitivity of results to non-suppression probabilities,
- sensitivity of results to the assumed equipment damaged by the fire,

- sensitivity of the results to the circuit failure likelihood or circuit coordination, and
- sensitivity of the results to changes in operator failure rates, including control room abandonment and performance of local manual actions.

Additional or alternative sensitivities that may be more appropriate to the specific FPRA can be identified by the Host Utility.

A.8 Presentations

Several presentations by the Host Utility to the Peer Review Team are required during the on-site review. These informal presentations are considered crucial to success of the peer review and to generate valuable feedback to the Host Utility, and include: an initial presentation to the Peer Review Team to provide an overview of the important plant design features; and subsequent presentations on specific aspects of the FPRA.

Initial Presentation

The initial presentation is intended to provide the reviewers with an overview of the important plant features that influence the FPRA results, and also to help focus the Peer Review Team resources by highlighting specific areas of the FPRA for which the Host Utility desires review emphasis. This presentation may be made prior to the on-site visit via conference call. Similarly, it is valuable for the Peer Review Team to be made aware of any technical review elements and criteria that may not be applicable to a given plant (and the reason why), at the outset of the review so that the reviewers have a basis for not considering these items.

The overview presentation by the Host Utility should include the following detailed information:

- a brief summary of the scope, methods, and key results (including dominant sequences and fire areas/zones) of the FPRA,
- a brief summary of any unique design features of the plant,
- a brief summary of the FPRA Maintenance and Update process, including examples of current uses of the FPRA,
- a brief overview of where the PRA group fits into the utility organization, and an indication of utility/plant management views on use and maintenance of the FPRA,
- a summary of the types of risk-informed applications for which the FPRA has been used or is planning to be used,
- the location of the FPRA documents, and of information in the documents, covered briefly in a manner that allows the Peer Review Team to be able to find the necessary information quickly throughout the week, and
- a description of any elements of the FPRA that would benefit from other FPRA practitioners' insights.

Subsequent Presentations

The Host Utility is also expected to provide focused presentations on technical topics pertinent to the FPRA. These may vary from review to review, but will typically include one-hour discussions of the fire modeling, cable routing and circuit analysis, quantification method, and Fire Safe Shutdown procedures.

A.9 Administrative Details

Prior to the inception of the review at the plant site, there is a need for extensive planning and scheduling off-site to ensure that the review can be performed efficiently and effectively. The most important administrative details include the meeting location and report reproduction support.

Choosing a good meeting location is necessary to efficiently perform the review. Distractions must be minimized. Since long hours will likely be required, comfortable meeting rooms should be provided. At least two separate meeting rooms (one large enough for meetings with all of the team members plus several members of the Host Utility staff), and individual work areas (if possible) should be available for use by the Peer Review Team during the entire week. It is also useful to have quiet areas where team members can collect thoughts, and prepare or summarize findings. The Peer Review Team may request arrangements for box lunches to save time, or if there is no convenient cafeteria service. The Host Utility should supply to the reviewers a map and hotel list for the team to make logistical arrangements. Additionally, information on the accessibility of computers, printers, Internet, etc., should be provided.

A.10 Host Utility Preparation Summary

In summary, the Host Utility desiring a peer review needs to accomplish the following tasks:

- perform a self assessment or other preparatory activities sufficiently in advance of the peer review so that there is time to address missing or inaccurate information;
- provide information to the Peer Review lead on the importance and use of detailed fire modeling and circuit analysis in the FPRA in time to support the Peer Review Team selection;
- ensure that all necessary information for the review is available on-site in reviewer-friendly format;
- provide initial information to be reviewed prior to the Peer Review Team visit, including sensitivity studies (at least 1 week in advance of the visit); and
- prepare for and host the Peer Review Team during the 1 week visit:
 - provide facilities for the use of the review team while on-site,
 - provide an overview presentation and presentations on selected topics, and responses to reviewer questions,
 - provide a proof test run of the model and sensitivity runs as needed,
 - provide access to the management chain to discuss the FPRA process,
 - provide selected focused walkdown(s) of the plant to augment the spatial interaction assessments, and
 - provide necessary capability for the Team's computers.

Table A-1													
Host Utility Involvement and Resource Estimates													
Item	Resource Estimate												
Support an pre-review visit by a member of the Peer Review Team to identify the level of documentation that should be made available to the reviewers, and to help in coordinating the on-site review logistics	0.2 person-week												
Supply initial information, which includes: • FPRA summary document	1 person-week												

Table A-1	
Host Utility Involvement and Resource Estimate	s
Item	Resource Estimate
 Other material at the discretion of the Host Utility Sensitivity cases, if any have been requested by the Peer Review Team Lead prior to the review Internal Events PRA Peer Review F&Os (open and closed/dispositioned), and their effect on the Fire PRA (may need to add time in the schedule for this) 	
Conduct FPRA Self-Assessment/FPRA Preparatory Activities	3-4 person-weeks
Host the Peer Review Team during the one-week visit (Including focused plant walkdowns)	1-2 person-weeks
 Prepare initial presentation information Initial expectations regarding peer review assessment of Capability Categories, and basis for the expectations Summary of plant and principal design features Summary of the FPRA Maintenance and Update process Application examples PRA Group Management Role in Use of FPRA 	0.5 person-week
Assemble all supporting documentation for the on-site visit	1 person-week
Provide responses to questions during the on-site visit	1 person-week
Provide presentations on selected topics	0.4 person-week
Provide a proof test run of the model during on-site visit	0.1 person-week
Provide access to the management chain to discuss the FPRA process	0.1 person-week
Resolution of F&Os/comments	This effort can vary significantly; no estimate is given here.
Closeout Meeting	~ 0.3 person-week
Total Host Utility Resource Requirement for Peer Review	~ 11 to 15 person- weeks ⁽⁶⁾

⁽⁹⁾ This estimate is associated with a FPRA with good documentation and technical bases. With excellent documentation and Technical Bases, this estimate could be reduced, and with reduced levels of documentation, the estimate could be higher.

Exhibit A-1

Example Peer Review Planning Letter From Owners Group to Host Utility

Peer Review Planning Letter

Peer Review Planning Letter
Manager PRA Host Utility
SUBJECT: FPRA Peer Review
Dear Manager:
Thank you for your participation in the Fire Probabilistic Risk Assessment (FPRA) Peer Review program. In addition to the direct benefits of this peer review to your organization's applications of the FPRA, this program will provide benefits to the (Fill in) Owners Group and its individual member utilities. The FPRA Peer Review should provide valuable insights for your use in gauging the overall technical adequacy of your FPRA for future use in risk-informed applications and in planning for FPRA update and maintenance activities.
This letter outlines the following: expectations for the review process, proposed agenda for the peer review, information about the reviewers, key dates, and commitment to support peer reviews of other sites.
A significant amount of FPRA information is being requested for the review team. Attachment 1 provides a list of information that is needed before the on-site review and information that would be desirable to have during the visit.
The members of the FPRA Peer Review Team for <i>Plant X</i> are:
{For this review, we would also like to include participation by several observers who will not be official reviewers or have official peer review responsibilities, but who either represents one of other Owners Groups or an organization with which we are cooperating in conducting this program.}
The addresses and other information for these people are enclosed as Attachment 2. Attachment 3 provides the proposed agenda for the Peer Review meeting the week of If you need to make any modifications to this agenda, please notify me as soon as possible. Please arrange to have at least two separate meeting rooms (one large enough for meetings with all of the Peer Review Team members plus several members of your staff), and individual work areas (if possible) available for use by the team members during the entire week. Also, the Peer Review Team will need computer and printer access, as well as assistance for lunch. Finally, please note that the Peer Review Team will require extended hours on-site during the review.

The pre-visit information for the review should be sent so that the reviewers receive it two weeks prior to the on-site review, i.e., by This is important so that the Peer Review Team has adequate preparation time. Also note that the Peer Review team would like to discuss with you the anticipated types of planned risk-informed applications and any expectations for the FPRA.
The Peer Review Team includes members from other utilities, as coordinated through the X Owner's Group process. In order to ensure success of this program, the Host Utility should identify review team members that will be available for reciprocal support of other peer reviews, and the general time frame each team member will be available.
In summary, the key dates for the review are as follows: Receipt of Information from Host Utility by the Reviewers Initial day of the Peer Review meeting at Host Utility offices Final Report on the FPRA Peer Review
Your input on all phases of the process both before-hand and as a post-review critique are encouraged. Evaluation of the process provides a valuable feedback mechanism for improving the quality of the review and the process.
If you have any questions, please call at any time.
Sincerely,
Coordinator, Owners Group FPRA Peer Review Program cc: (Review Team Member)

Attachment 1 to Peer Review Planning Letter

Information to be Available for Review by the Peer Review Team

Information to be sent for review in preparation for the on-site visit includes the following:

- FPRA summary document
- The Self Assessment of the Fire PRA.
- Example detailed FPRA documentation, such as:
 - Example analysis guidance documents
 - Add more here.....circuit analysis, fire modeling, cable routing, Safe Shutdown Analysis, etc.
 - HRA methodology and example calculations
 - data analysis methodology and common cause methodology
 - FPRA quantification notebook (or methodology), with summary of dominant core damage frequency (CDF) and large early release frequency (LERF) contributors, and the dominant fire areas or compartments.
 - Containment performance notebook and LERF methodology
 - Sensitivity and uncertainty methodology and results
 - Results of previous peer reviews including open Internal Events F&Os, and the utility disposition of F&OS and their effect on the FPRA.
- Other material at the discretion of the Host Utility
- Sensitivity cases, if any have been requested by the Peer Review Team leader prior to the review

In general, the material supplied to the peer review team is the host utility's decision. However, the more information that can be provided in advance, the more the on-site visit will be facilitated. Providing documentation and/or the FPRA computer model prior to the visit may permit the reviewer(s) to become more familiar with the FPRA model and conduct a more effective on-site review.

Information to be available on-site in (or in close proximity to) the Meeting Room(s) for the Peer Review Team (All Tier 1, 2, and 3 documents related to the following):

GENERAL PLANT INFORMATION

- System Descriptions
- Pre-fire plans
- Abnormal Operating Procedures for Fire
- Emergency Operating Procedures
- Fire Safe Shutdown Analysis and supporting analysis such as circuit analysis
- Technical Specifications
- Updated Final Safety Analysis Report
- P&IDs and General Arrangement Drawings
- Electrical Schematics

GENERAL PRA INFORMATION

- FPRA
- Internal Events PRA
- Guidance Documents
- Staff Evaluation Report for the IPEEEE, if applicable
- Responses to the IPEEE Request for Additional Information (If applicable)
- Previous Internal Events PRA Peer Review results and status of F&Os.
- Documentation of Independent Review
- Documentation of Plant Walkdowns for the Fire PRA (signoff/check off sheets or comment forms)

PLANT PARTITIONING

- Plant Partitioning Guidance
- Plant Layout Drawings
- Fire Protection Boundary Drawings

EQUIPMENT SELECTION

- Equipment Selection Development Guidance
- Expert Panel Report for Spurious Operation, if performed
- Appendix R SSD Equipment List
- PRA Basic Event Mapping to Plant Components
- Analysis performed in support of Equipment Selection

CABLE SELECTION AND LOCATION

- Cable Selection Guidance
- Cable Routing Database (electronic), with supporting software, it needed.
- Safe Shutdown Analysis Cable Routing results, if different from above.

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OUALITATIVE SCREENING

- Qualitative Screening Guidance (if applicable)
- Results of Qualitative Screening (if applicable)
- Cable Routing for support system Initiating Events (if applicable)

FPRA PLANT RESPONSE MODEL

- System Notebooks for new systems modeled (if applicable)
- Fault Trees

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- Basic Event Descriptions and Values
- System Success Criteria Basis for new FPRA event Trees (if applicable)
- System Descriptions
- P&IDs and Layout Drawings
- Electrical Schematics
- FPRA models and supporting database, such as FRANC models or similar

FIRE SCENARIO SELECTION AND ANALYSIS

- Fire Scenario Selection Guidance
- Fire Modeling Guidance
- Scoping Fire Modeling Results and Analysis
- Detailed Fire Modeling Results and Analysis
- Control Room Smoke Modeling Analysis
- Fire Suppression Calculations
- Multi-Compartment Analysis
- Scenario Selection Calculations
- Cable Damage Criteria
- Fire Wrap Location Information
- FPRA Walkdowns

IGNITION FREQUENCY

- Ignition Frequency Guidance
- Plant Fire History
- Ignition Source Data Sheets
- Assessment of Maintenance, Occupancy and Storage of Combustibles
- Ignition Frequency Walkdowns

QUANTITATIVE SCREENING

- Quantitative Screening Guidance (If Applicable)
- Analysis of Contribution for Screen Fire Areas/Compartments (If Applicable)

CIRCUIT FAILURES

- Circuit Failure Development Guidance
- Electrical Drawings for key components
- Circuit Likelihood Analysis

HUMAN RELIABILITY ANALYSIS

- HRA Guidance Documents
- Description of HRA Methodology and Human Actions Evaluated
- Evaluation of fire conditions on local actions
- Final HRA Values Used

SEISMIC FIRE

- Seismic Fire Guidance Documents
- Walkdowns

MAINTENANCE AND UPDATE PROCESS

- FPRA Update Guideline or Procedure
- Other Procedures or Guidelines which reference FPRA
- Other Documentation of Involvement in Plant Processes

Attachment 2 to Peer Review Planning Letter

Reviewer Addresses and Contact Information NAME: Reviewer #1 COMPANY: ADDRESS: Telephone: Email: Fax: SSN (if needed for site access): NAME: Reviewer #2 COMPANY: ADDRESS: Telephone: Email: SSN (if needed for site access): Fax: NAME: Reviewer #3 COMPANY: ADDRESS: Telephone: Email: SSN (if needed for site access): Fax: NAME: Reviewer #4 COMPANY: ADDRESS: Telephone: Email: Fax: SSN (if needed for site access): Reviewer #5 NAME: COMPANY: ADDRESS: Telephone: Email: Fax: SSN (if needed for site access): NAME: Reviewer #6 COMPANY: ADDRESS: Telephone: Email: Fax: SSN (if needed for site access):

Attachment 3 to Peer Review Planning Letter

Review Schedule And Agenda

(not sure we can have an accurate (rough) schedule until after the pilot applications. However, the general steps of the FPRA can be listed, with slightly more time given to the latter steps (other than uncertainty).

AGENDA ITEM	REVIEWER	TIME
SUNDAY		
Recommended Pre-Review Meeting of Peer Reviewers to Review the Process/Schedule, and for Calibration	(All)	(Evening)
MONDAY		
Overview Meeting of Team	(All)	8 - 9 a.m.
• Initial Observations and Changes in Focus		
 Overview Presentation by Host Utility Unique Plant Capabilities Location of Reference Material (use Information Request as checklist) Overview of Dominant Fire Scenarios Model Treatment Solution Method Ignition Frequency Data Quantification Spurious Operations 	(AII)	9 - 10 a.m.
General Review of Documents	(All)	10 a.m 12 p.m.
 Demonstration of Model: General Approach Philosophy/Assumptions Nomenclature, etc. LUNCH 	Reviewers 1, 2, 4, 5 & 6	10 a.m 12 p.m.

Attachment 3 to Peer Review Planning Letter

Review Schedule And Agenda

(not sure we can have an accurate (rough) schedule until after the pilot applications. However, the general steps of the FPRA can be listed, with slightly more time given to the latter steps (other than uncertainty).

AGENDA ITEM	REVIEWER	TIME
Walkdowns: Plant Partitioning Fire Ignition Frequencies Initial Review of Critical Areas	Reviewers 1, 4, 5, & 6	1 p.m. – 4 p.m.
nday-Friday: Detailed review of All Technical Elements	All	See high level Schedule in Attachment 4

Attachment 3 to Peer Review Planning Letter

Review Schedule And Agenda

AGENDA ITEM	REVIEWER	TIME
FRIDAY		
Focused Study of Open Items	(All)	8 - 11 a.m.
Considerations of Utility on Feedback Findings	(All)	11 a.m Noon
LUNCH		
Exit Meeting	(All)	1 - 4 p.m.

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Element Lead Reviewer 2 Reviewer 3 Reviewer 2 Reviewer 4 Reviewer 5 Reviewer 3 Reviewer 6 Reviewer 6 Reviewer 6 Reviewer 5 Reviewer 4 Reviewer 4 Reviewer 1 Reviewer 1 GRAPHICAL OVERVIEW OF REVIEW SCHEDULE⁽¹⁾ Friday **ATTACHMENT 4** Thursday QNS ONC HRA Wednesday R М PRM FSS ₽ Tuesday SF <u>8</u> ES င္ပ Monday QLS <u>P</u>

Notes: (1) Bars indicate days that include scheduled review hours for the Technical Element in question.

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Appendix B

PEER REVIEW SAMPLE SUMMARY SHEETS

Note: The tables in this appendix do not necessarily reflect the latest SRs in the ANS FPRA Standard. Users should confirm that the structure of the tables below conforms to the version of the ANS standard being applied, and make any changes as necessary.

Dennis... Make sure description above talks about text description for last column.

	Table	Table B-1A
	Sample Summary Table f	Sample Summary Table for Plant Partitioning (PP)
High Level Requirement	Summary of High Level	Summary of Assessment Capability for FPRA
Number	Requirement	
HLR-PP-A	Define the global boundaries of	
	the FPRA.	
HLR-PP-B	Perform a Plant Partitioning	
	analysis to identify and define	
	the fire areas and/or fire	
	compartments.	
HLR-PP-C	Documentation	

	Table B-1B	B-1B
Sa	mple Summary Table for Equip	Sample Summary Table for Equipment Selection and Location (ES)
High Level Requirement	Summary of High Level	Summary of Assessment Capability for FPRA
Number	Requirement	
HLR-ES-A	Identify and locate equipment	
	whose fire-induced failure or	
	mal-operation will cause an	
	initiating event.	
HLR-ES-B	Identify and locate equipment	
	whose failure or mal-operation	
	would adversely affect credited	
	functions.	
HLR-ES-C	Identify and locate	
	instrumentation whose failure or	
	mal-operation would adversely	
	affect operator actions.	
HLR-ES-D	Documentation	

Create Similar Tables B-1C-xxx for all HLRs. Will likely combine into a single Table B-1.These are not completed at this point since the standard is being re-written at this point, so the SRs will likely change.

Table B-1 FPRA Review Sheets	Basis Associated Facts and Observations																												
	Assign-	50																											
	FPRA Capability	I II III	III II/I	Meets/Not Meets	II/I	Meets/Not Meets	III/II I	III/II I	III/II I	Meets/Not Meets		Meets/Not Meets	III II I	III III I	III II/II	Meets/Not Meets	Meets/Not Meets			Meets/Not Meets	Meets/Not Meets	Meets/Not Meets							
	SR		PP-A1	PP-A2	PP-A3	PP-B1	PP-B2	PP-B3	PP-B4	PP-B5	PP-B6	PP-B7	PP-B8	PP-C1	PP-C2	PP-C3	ES-A1	ES-A2	ES-A3	ES-B1	ES-B2	ES-B3	ES-B4	ES-B5	ES-C1	ES-C2	ES-C3	ES-D1	CS-A1

	Associated Facts and	Observations																														
Table B-1 FPRA Review Sheets	Basis																															
	<u>۔</u>	ment of																														
	FPRA Capability	Categories I II III	eets/Not Me	III II I	III II I	Meets/Not Meets	Meets/Not Meets	III/II I	Meets/Not Meets	III/II I	III/II I		Meets/Not Meets	III II I	III/II I	Meets/Not Meets																
	SR		CS-A2	CS-A3	CS-A4	CS-A5	CS-A6	CS-B1	CS-C1	CS-C2	QLS-A1	QLS-A2	QLS-A3	QLS-A4	QLS-B1	QLS-B2	ASM-A1	ASM-B1	ASM-B2	ASM-B3	ASM-B4	ASM-B5	ASM-B6	ASM-B7	ASM-C1	FSS-A1	FSS-A2	FSS-A3	FSS-A4	FSS-A5	FSS-A6	FSS-A7

B-5

	Associated Facts and	Observations																														
Table B-1 FPRA Review Sheets	Basis																															
	Assign-	ment of CC																														
	FPRA Capability	I II III	III/II I	Meets/Not Meets				Meets/Not Meets	Meets/Not Meets	Meets/Not Meets		III II I	Meets/Not Meets	Meets/Not Meets		Meets/Not Meets	III III I	Meets/Not Meets	III II II	Meets/Not Meets												
	SR		FSS-F2	FSS-F3	FSS-F4	FSS-F5	FSS-F6	FSS-F7	FSS-F8	IF-A1	IF-A2	IF-A3	IF-A4	IF-A5	IF-A6	IF-B1	IF-B2	IF-B3	QNS-A1	QNS-B1	QNS-B2	QNS-B3	QNS-C1	QNS-C2	CF-A1	CF-A2	CF-A3	CF-A4	CF-A5	CF-A6	CF-B1	CF-C1

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Table B-1 FPRA Review Sheets	Associated Facts and Observations				
	Basis				
	Assign- ment of	ပ			
	FPRA Capability Categories	III			
		II			
		H			
	SR				

Appendix C

MAINTENANCE AND UPDATE PROCESS REVIEW CHECKLIST

Note: The Checklist Criteria presented in this appendix were extracted from Table MU in Appendix B of NEI 00-02. Thus, the terms "PRA maintenance" and "PRA update" as used in the table and its footnotes have slightly different meanings than those given and implied in Section 2 of the ASME PRA Standard.

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Table MU PRA Configuration Control Process ⁽¹⁾				
DESIGNATO R	CRITERIA	COMPLIANCE		
MU-10	The PRA results are evaluated by knowledgeable personnel before the results are used. (3)			
	RE-EVALUATION OF PAST PSA APPLICATIONS			
MU-11	Past PRA Applications are evaluated qualitatively to assure that the conclusions remain valid. (4)			
MU-12	Past PRA Applications that may be affected by the latest information and update are re-performed.			
	DOCUMENTATION			
MU-13	Documentation reflects the process used			
MU-14	Includes an independent review for the documented results			
MU-15	Provides the basis of the update process and the results are traceable to specific changes in design, procedures, training, or operating experience.			

Notes to Table MU

1) PRA maintenance encompasses the identification and evaluation of new information, and the incorporation of this information into the PRA on an as-needed basis. PRA maintenance typically refers to minor model modifications and effort. More extensive maintenance may be performed if a specific application requires refinement of certain parts of the model. The on-going maintenance of the PRA can be performed on a resource-available basis when not driven by specific application needs. PRA maintenance should serve to keep the PRA reasonably current between PRA updates.

A PRA update is a comprehensive revision to the PRA models and associated documentation. PRA updates are scheduled to be performed periodically. In addition, they may also be performed on an as needed basis as determined by the PRA Group leader. It is recommended that the update frequency should be no greater than once per year and no less than once per every three years (or every other fuel cycle).

The need for an update prior to a specific application is dependent upon the needs of the specific application (e.g., greater detail in specified areas) and the effect of new information on the assessment of the fidelity of the model to the current plant and procedures.

- 2) The purpose of the monitoring and data collection process is to identify information that could impact the PRA models. Monitoring implies a vigilant attitude towards industry and plant experiences, information, and data with the purpose of identifying inputs pertinent to the PRA. Collection refers to the process of logging the information and collecting explanatory information to evaluate its importance to the PRA.
- 3) An evaluation of the results of the PRA update need to be performed to ensure that the plant design and procedural changes have been accurately reflected and that biases have not been introduced into the accident sequence quantification.
- 4) The update of the PRA may result in a dramatically changed risk profile. Changes to the risk profile can in turn affect the results of past PRA applications. Possible examples are the safety significance determination in the Maintenance Rule, the in-service test interval for IST evaluations, or the on-line safety matrix to support on-line maintenance safety evaluations. PRA Application re-evaluations can be performed in a rigid fashion that involves a complete re-analysis. However, in general, a qualitative review of the applications would appear to be sufficient for many applications. A complete reanalysis may be needed only on a selected basis.

Appendix D

EXAMPLE PRA PEER REVIEW LESSONS LEARNED FORM

ι	PRA Peer Review Team LESSONS LEARNED INPUT FORM
Process Lessons Learned:	
PRA Lessons Learned:	
Review Team Member (optiona	ıl):

Appendix E

SAMPLE FACT AND OBSERVATION FORM

FACT/OBSERVATION REGARDING PRA TECHNICAL ELEMENTS		
OBSERVA	ATION (ID:) 10 / Technical Element / Supporting Requirement	
LEVEL OF	SIGNIFICANCE:	
BASIS FO	R SIGNIFICANCE	
POSSIBLE	RESOLUTION	
PLANT R	RESPONSE OR RESOLUTION	
	LEVELS OF SIGNIFICANCE FOR FACTS AND OBSERVATIONS	
Finding	An observation (an issue or discrepancy) that is necessary to address to ensure the technical adequacy of the PRA, the capability of the PRA, or the robustness of the PRA update process.	
Suggestion	An observation considered desirable to maintain maximum flexibility in PRA applications and consistency with Industry practices, or simply to enhance the PRA's technical capability as time and resources permit, at the discretion of the host utility. Also includes editorial or minor technical item left to the discretion of the host utility.	

Represents "best industry practice," to the extent that other PRA owners would want to emulate.

December 2007

ВP

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¹⁰ A suggested format for F&O ID number is *ee-sr-##*, where *ee* is the 2 letter code for the Technical Element (e.g., HR for Human Reliability Analysis), *sr* is the identifier for the specific supporting requirement (e.g., A3), and *##* is a sequential number for F&Os for the given SR. For example, *HR-A3-02* would be the second F&O referring to supporting requirement HR-A3.