

ORIGINAL

**UNITED STATES OF AMERICA**  
**NUCLEAR REGULATORY COMMISSION**

**Title:**           **BRIEFING ON THE STATUS OF CFO PROGRAMS,**  
**PERFORMANCE AND PLANS - Public Meeting**

**Location:**       **Rockville, Maryland**

**Date:**           **Thursday, February 10, 2000**

**Pages:**         **1 - 48**

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1 UNITED STATES OF AMERICA  
2 NUCLEAR REGULATORY COMMISSION  
3 OFFICE OF SECRETARY

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6 BRIEFING ON THE STATUS OF CFO PROGRAMS  
7 PERFORMANCE AND PLANS

8 \*\*\*

9 PUBLIC MEETING

10  
11 Nuclear Regulatory Commission  
12 One White Flint North  
13 Rockville, Maryland  
14 Thursday, February 10, 2000

15  
16 The Commission met in open session, pursuant to  
17 notice, at 9:30 a.m., Richard A. Meserve, Chairman,  
18 presiding.

19  
20 COMMISSIONER'S PRESENT:

21 RICHARD A. MESERVE, Chairman of the Commission  
22 GRETA J. DICUS, Commissioner  
23 NILS J. DIAZ, Commissioner  
24 EDWARD McGAFFIGAN, Commissioner  
25 JEFFREY S. MERRIFIELD, Commissioner

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STAFF AND PRSENTERS SEATED AT THE COMMISSIONERS' TABLE:

ANNETTE L. VIETTI-COOK, Secretary of the  
Commission

KAREN D. CYR, General Counsel

JAMES TURDICI, Director, Division of Accounting  
and Finance, OCFO

PETER FUNCHES, Deputy CFO

JESSE FUNCHES, Director, Division of Planning,  
Budget and Analysis

CHARLOTTE TURNER, Deputy Director, Division of  
Planning, Budget and Analysis

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## P R O C E E D I N G S

[9:30 a.m.]

1  
2  
3 MR. MESERVE: This morning, we're here to discuss  
4 the status of the Office of the Chief Financial Officer, in  
5 particular the programs, performance, and plans of that  
6 office.

7 / As I'm sure everybody in the office knows, that  
8 office is responsible for the agency's financial operations  
9 and reporting. In addition to performing the judicial  
10 budget and accounting functions, it is responsible for the  
11 coordination of the agency's implementation of the  
12 government's Performance and Results Act of 1983, from the  
13 transition to a more performance based organization.

14 This is a very important activity for the  
15 Commission, and we very much look forward to hearing from  
16 you as to the progress you've made and as to the issues that  
17 are confronting you in the future.

18 Let me turn to my colleagues and see if they have  
19 any opening statements they'd like to make. If you not, you  
20 may proceed.

21 MR. FUNCHES: Thank you. Chairman Meserve,  
22 Commissioners Diaz, McGaffigan, and Merrifield, I'm pleased  
23 to have the opportunity to discuss with you the Office of  
24 the Chief Financial Officer of program plan, performance,  
25 and challenges of the future. If you could go to the first

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1 chart, please.

2 Sorry, we're trying to fix microphone problems.

3 MR. FUNCHES: At the table with me today is Peter  
4 Rabideau, the Deputy Chief Financial Officer, who is sitting  
5 to my right. Sitting next to him is Mr. James Turdici, the  
6 Director of the Division of Accounting and Finance.

7 Mr. Richard Rough, who is sitting to my left, is  
8 the Director of our Division of Planning, Budget, and  
9 Analysis. Sitting next to him is Charlotte Turner, the  
10 Deputy Director for that division. The branch structure  
11 that we've shown on this chart is indicative of the office  
12 responsibility that I will be discussing with you today.

13 To carry out our responsibilities we have a budget  
14 of 108 FTE and approximately \$5 million. Going into the  
15 next fiscal year, we will be reduced in the number of FTE we  
16 have from 108 to 104.

17 In addition to carrying out the basic  
18 responsibilities for the office, we serve as the allotment  
19 and financial manager of funds that support agency wide  
20 activities. This includes approximately \$6 million for  
21 relocating employees of agencies, and all the agency's  
22 salaries and benefits. If you would put up slide three,  
23 please.

24 My presentation today will follow the agenda on  
25 this chart. I will first discuss our primary financial

1 operation activities, followed by our performance and  
2 managing agency financial resources.

3 This will be followed by a discussion of our  
4 efforts to implement the planning, budgeting, and  
5 performance management system, our efforts to prepare the  
6 agency's financial statement, and the implementation of Star  
7 Fire, the agency of wide financial and resource management  
8 system.

9 For each area, I will discuss what we do, our  
10 goals, our performance against those goals, and the plans  
11 and challenges for the future. Put up slide four please.

12 The first area I will discuss is related to  
13 financial operation. Our overall strategic approach to  
14 financial operation is to ensure that the use of our  
15 financial resources are in accordance with applicable law  
16 and regulations.

17 The area I will discuss now in operations is  
18 related to good payment of our employees. We make  
19 approximately 100,000 payments annually. Our goal is to  
20 make 99 percent of these payments on time, and accurately.  
21 We are meeting these goals.

22 The third goal we have is to make payments  
23 electronically. This goal reflects a government wide effort  
24 to reduce the cost of payments. We are currently paying 99  
25 plus percent of the employees through electronic funds

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1 transfer, compared to our goal of 100 percent.

2 Those employees who are not being paid through  
3 electronic funds transfer have been exempted in accordance  
4 the guidance that we have from the Department of Treasury.  
5 Slide five please.

6 The next major area in financial operations  
7 involve approximately 40,000 payments to commercial  
8 contractors and other government agency through interagency  
9 agreements. Our goal is to make 94 percent of these  
10 payments within 30 days, achieve an accuracy rate of 99  
11 percent, and to make 99 percent of these payments  
12 electronically.

13 We are meeting these goals as indicated on the  
14 chart. As a result of meeting these goals, the cost to the  
15 agency is reduced in that we are able to avoid interest  
16 payments on certain contracts.

17 We were recognized by the Department of Treasury  
18 for the pace at which we have implemented a government wide  
19 initiative for electronic payment through commercial  
20 contractors, and the rate of progress that we have made.

21 In achieving this goal, we depend heavily on other  
22 organizations within the NRC. I would like to acknowledge  
23 the contribution of the divisional contracts and the many  
24 technical assistant department managers throughout the  
25 agency who work with us as partners to achieve payments of



1 our commercial vouchers within 30 days. If you would go to  
2 slide seven, please.

3 We are responsible for providing travel service  
4 for approximately 14,500 trips annually. We have delegated  
5 a region of authority to perform these services for our  
6 regional office employees who take about sixty percent of  
7 these trips.

8 On a metric, I have shown on the chart focused on  
9 the back end and the front, I want to assure you that our  
10 overall approach is to make sure that we provide cost  
11 effective travel services to all of the employees such that  
12 they can carry out their functions in a very effective and  
13 efficient way.

14 To make sure that we entirely reimburse employees  
15 for their travel, our goal is to review and pay 95 percent  
16 of the travel vouchers for headquarters employees within  
17 five days. We are meeting this goal. With travel, we also  
18 have a goal to make 100 percent of the payment  
19 electronically.

20 Again, except for a few justifiable instances, we  
21 have been able to achieve this goal. For the future, there  
22 are two new term changes that we must implement. The Travel  
23 and Transportation Reform Act requires us to use credit  
24 cards for travel and to pay the payment of interest on any  
25 travel voucher that is not paid within 30 days of submission

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1 to the supervisor.

2           These requirements become effective on March 1st  
3 of this year. We are finalizing the last step to meet this  
4 date, and we expect to meet it, and be -- for compliance  
5 with the requirements.

6           The second year term change is to implement a  
7 renegotiated DSA travel management contract. The new  
8 contract shifts additional costs to all federal agencies for  
9 services that in the past has been cost free. Under the new  
10 contract, the agency will be required to pay transaction  
11 fees and fees for other services such as maintaining a  
12 travel management service on site.

13           We are currently examining the various options and  
14 expect to implement the new requirement by May 2000, the  
15 deadline that has been established. In implementing the new  
16 requirements, again, we will keep as a priority, making sure  
17 that our employees can perform the travel that they need in  
18 a cost effective manner. If you would go to slide seven,  
19 please.

20           The last activity that we perform related to  
21 financial operations is to manage the revenues for the  
22 agency. We have two primary outcome goals. The first is to  
23 maintain their amount of delinquent debt owed to the Nuclear  
24 Regulatory Commission at a low level.

25           I would note that this is another government wide

1 initiative that we are participating in. We are achieving  
2 this outcome in that we can reduce the amount of the  
3 delinquent debt to less than one percent of the total amount  
4 that is billed annually.

5 The second important outcome is to meet the  
6 requirement of the Omnibus Budget Reconciliation Act of 1990  
7 which related to 100 percent fee recovery. As the chart  
8 shows, we have collected approximately 100 percent of the  
9 budget subject to fees each year. Over the 9 years that the  
10 law has been in effect, we have averaged about 99 percent of  
11 the budget being collected through fees.

12 In meeting this requirement, the Office of the  
13 General Council has worked very closely with us, and I would  
14 like to acknowledge their contribution to us in achieving  
15 this important goal for the agency. Could you move to slide  
16 eight, please?

17 To make sure that we meet our outcome goals in the  
18 revenue area, we have established objectives to make sure  
19 that our bills are timely, and we follow up on debt owed to  
20 the government. These objectives are shown on these charts  
21 and we use them as part of our day-to-day management  
22 throughout the year.

23 Turning to the future, we see two challenges.  
24 First, as I think as you know, the NRC was successful this  
25 year, working with O and B to address the fair and equity

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1 issues associated with the 100 percent fee recovery  
2 requirement.

3           The budget that we submitted to Congress on Monday  
4 is based on reducing the 100 percent fee recovery margin by  
5 2 percent per year, beginning in fiscal year 2001, reaching  
6 90 percent by fiscal year 2005. Our next step is to work  
7 closely with Congress and to continue work with O and B on  
8 the legislation necessary to implement this proposal. The  
9 other challenge that we have is to continue to look for ways  
10 to make cost effective improvements in our fee mythology and  
11 internal controls.

12           We've already made provisions to document the fee  
13 development process. We are contracted with an independent  
14 contractor, Price, Waterhouse, Cooper, to review our  
15 methodology, and we expect to take the results from that  
16 contract and to determine what improvements that we can make  
17 in both the internal control and the efficiency in which we  
18 process fees.

19           In summary, we have and expect to continue to meet  
20 our outcome goals, but recognize the potential for cost  
21 effective improvements and how we implement our fee process.  
22 Slide ten please -- I'm sorry, slide nine.

23           The next two charts will discuss our financial  
24 performance. The first chart -- first set of charts will  
25 discuss our financial performance in obtaining resources to

1 carry out the agency mission.

2 Our goal in this area is to provide those  
3 resources that are necessary and sufficient to meet the  
4 requirements of the NRC. I believe we're achieving this  
5 goal in that the agency has been able to meet its mission  
6 while bringing down FTE by about 600 since fiscal year 1993.  
7 As the chart shows there have been reductions each year  
8 including the fiscal year 19 -- fiscal year 2001 budget,  
9 recently submitted to congress. Likewise, the purchasing  
10 power of the NRC, as represented by the constant dollar line  
11 on the appropriation chart, is down by over \$140 million  
12 since fiscal year 1993.

13 For the future, we will use the plan and budget in  
14 the performing management process, that I'll be discussing  
15 later, to ensure that we continue to obtain only those  
16 resources that are necessary and sufficient to meet our  
17 goals and carry out our mission. Slide ten, please.

18 Another aspect of financial performance is to  
19 efficiently and effectively utilize the financial resources  
20 that have been appropriated to the Nuclear Regulatory  
21 Commission. We use carry over as our form of metrics in  
22 this area.

23 Carryover is defined as the unspent funds from  
24 prior year appropriations. We have two metrics. The first  
25 is unobligated carryover which is the amount of prior year

1 funds not obligated at the end of the year. Last year,  
2 NRC's unobligated carryover was been slightly above \$20  
3 million, which is consistent with our goal to maintain carry  
4 over at a level of approximately five percent of the agency  
5 budget.

6 The second goal measures how well our funds have  
7 been utilized. For this, we look at funds that are  
8 obligated but have not been expended. For FY1999, we  
9 reduced our goal in this area from five to four months of  
10 expenditures. These four months recognized that on an  
11 average case, a two month lag in billing for work already  
12 completed.

13 It also provides for two months of funding  
14 continuity across fiscal years. Although we reduced our  
15 liquidated carryover by \$15 million in FY1999, it still came  
16 up short for the new goal. We will continual to give focus  
17 in this area and expect to achieve the goal for the next  
18 couple of years that as we identify existing contracts -- as  
19 we modify existing contracts and interagency agreement.

20 To accomplish what we have accomplished over the  
21 last five or six years required the coordinated effort of my  
22 staff, the office director, and their allowance financial  
23 manager. And I would like to acknowledge their contribution  
24 in working with us to make this happen. Slide 11 please.

25 I would like to now discuss implementation of the

1 NRC's plan, and budget, and performance management process.  
2 Our goal is not only to meet the specific requirements of  
3 the Government Performance and Results Act, but also be  
4 intent of that act.

5 I believe the PPBM process that we have depicted  
6 on this chart provides the necessary framework to manager,  
7 to outcome, which is intent of PPRA. We have made progress  
8 in implementing each of these four elements of the process  
9 that is depicted on the diagram on this chart. What I would  
10 like to do now is turn to a discussion of the progress that  
11 we have made and the challenges that we have future. Slide  
12 11 please.

13 With respect to accomplishment, we are using the  
14 performance managing concept. We started with the pilot of  
15 last year and expanded the pilot to research NMSS program  
16 during the development of last year, fiscal year 2001  
17 budget.

18 For the past six months or so, we have used the  
19 process to develop the goals, measures, strategies for the  
20 agency's strategic plan. We will continue to use these  
21 concepts in developing the fiscal year 2002 budget and  
22 performance plan, and management of -- day-to-day management  
23 of agency activities.

24 To meet the explicit requirements of GIPPER, we  
25 will complete our tri-annual update of the strategic plan by

1 September 30, 2000. To this end, we are provided -- we are  
2 providing a proposed plan to the Commission this week, and  
3 expect to provide it to stakeholders for comments this  
4 month.

5 On Monday, we provided Congress the agency's  
6 second integrated budget and performance plan. Our first  
7 performance report covering fiscal year 1999 is currently  
8 undergoing Commissioner review, and will be submitted to  
9 Congress as part of the accountability report by March the  
10 31st of this year. For the future, we will focus on  
11 continuing to apply the concept of managing to outcome that  
12 we have developed over the past year or so. I will also be  
13 looking to stabilize a plan and budget, performance  
14 management process by refining what we have instituted as  
15 opposed to making further major changes. Slide seven  
16 please. I mean, slide 13, I'm sorry.

17 The CFO Act that was passed several years ago has  
18 several key features. It created a position of chief  
19 financial officer reporting to the head of the agency and  
20 specified qualification requirements for that position. The  
21 CFO counsel, government wide counsel was also created.  
22 Additionally, each agency covered by the CFO Act was  
23 required to produce and order the financial statement.

24 The primary purpose of the financial statements  
25 which we have adopted as our goal is to provide complete



1 reliable, timely, and consistent financial information for  
2 use by the NRC, the Executive Branch, and Congress.

3 We measure whether we are meeting this goal by  
4 looking at where our financial statements are in qualified.  
5 We look at whether we comply with the federal accounting  
6 standards, and whether or not the standards are -- the  
7 statements are produced timely. We have received an  
8 unqualified financial statement for fiscal year 1994 through  
9 1998.

10 The IG recently informed me in a briefing that the  
11 fiscal year 1999 financial statements will also be  
12 unqualified. Achievement of this outcome for fiscal year  
13 1999 requires substantial effort on the part of my staff and  
14 the IG.

15 And I would like to acknowledge the contribution  
16 of the IG who are working with us to use various methods to  
17 produce one of the more difficult statements this year, the  
18 statement of net cost. We have complied with all of the  
19 accounting standards which are applicable to the NRC except  
20 one, and this standard is the standard related to cost  
21 accounting.

22 Our financial statements have been issued on time  
23 except for one year, fiscal year 1996, in which during that  
24 year, the statement was a couple of days late. While we  
25 have made substantial achievements, there are significant

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1 shortcomings that we need to address.

2 First, we need to comply with the cost accounting  
3 standard. For as this end, we have developed a remediation  
4 plan. First component of that plan is to capture staff hour  
5 program, was implemented at the beginning of this fiscal  
6 through modification through our existing payroll system.

7 The second part is to implement a time in labor  
8 and cost accounting. This is being accomplished by the Star  
9 Fire project, which I will be discussing later. The last  
10 component of cost accounting is to improve the use of cost  
11 in decision making.

12 We have the majority of this effort planned for  
13 fiscal year 2001, after the cost accounting system is in  
14 place. We will re-look at our remediation plan to see if  
15 changes are needed based on the recent IG audit. In  
16 addition to the cost accounting standard, the IG has  
17 identified other reportable conditions involving account  
18 controls that we will resolve.

19 Lastly, we must be prepared to implement new  
20 standards. At this time, we know of one new standard and  
21 that is the standard on capitalization of internal use of  
22 software that must be implemented in fiscal year 2001. And  
23 we expect to have the system policy and procedures in place  
24 for this new standard. Slide 14 please.

25 We are pursuing an integrated financial and

1 resource management system that is known Star Fire. The  
2 purpose of that system is to provide the capability to meet  
3 accounting standards, reduce our cost for accounting, and  
4 improve reporting capabilities, including providing improved  
5 information to our NRC managers.

6 On this chart, the left hand column shows our  
7 original approach to the Star Fire project, and the other  
8 column shows our current plan. Before I discuss our current  
9 plan, I would like to provide a little background of how we  
10 got to where we are. We were required to select our core  
11 accounting system from a GSA schedule which was comprised of  
12 contractors that had been certified by the John Financial  
13 Management Improvement Project.

14 After selecting the contractor, we managed the  
15 project in accordance with a good IT management principal  
16 that had been put in place in response to the ITMRA. Based  
17 on monies and progress that we were making and the resources  
18 in time invested, and those resources in time expected to  
19 complete the project given the capabilities that, again,  
20 were provided in the system, we made a determination to  
21 terminate the effort with one of our contractor, ICF Kaiser.

22 We had deferred implementation of three of the  
23 modules that were in that contract until after we can get  
24 additional federal experience. Our current plan now is to  
25 proceed with the human resources, time and labor, and

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1 payroll modules, or the People Soft effort, and to implement  
2 our cost accounting modules in fiscal year 2000.

3 We expect to have all of those efforts completed  
4 by the beginning of 2001. Currently, we are training people  
5 to perform parallel tests on the labor cost distribution,  
6 time and labor, and payroll, and HR modules, and in the  
7 process of making the final selection of the cost accounting  
8 module. Following the implementation of those modules, we  
9 will then proceed to implement a travel manager module and  
10 then an executive information system. We expect to have  
11 both of those completed in fiscal year 2001. Slide 15,  
12 please.

13 For the future, our plan and focus will continue  
14 to be on one, making sure that we protect the agency  
15 financial assets consistent with the risk of adverse action  
16 on those assets. We plan to continue to use good business  
17 practices, and we plan to implement that through our plan,  
18 and budget, and performance management process.

19 We are looking to integrate our agency account and  
20 budgeting and program system to insure that we have  
21 integrated information for management and for external  
22 reporting. We want to integrate cost into decision making.  
23 And lastly, we want to continue to provide high quality  
24 services to our employees at a reasonable cost.

25 In summary, I believe we are meeting the financial

1 operation and financial performance goals that we have  
2 established. We are making progress in implementing our  
3 plan, and budget, and performance management process to  
4 transition to agency's to an outcome approach to management.

5           However, we do believe additional improvements are  
6 needed in that area. We have a made significant  
7 accomplishments in the production of financial statements  
8 and reporting on our finances. Again, there are  
9 improvements that are needed, and we plan to make those  
10 improvements. And we are proceeding expeditiously to  
11 implement our Star Fire system on a modified plan.

12           That concludes my presentation. I would like to  
13 express my appreciation to the Commission for the support of  
14 our activities in the past. And with that, I would -- my  
15 staff and I are available to answer any questions that you  
16 might have.

17           MR. MESERVE: Thank you very much. Very much  
18 appreciate the briefing. I have a question about your slide  
19 13, which has to do with financial statement. You indicate  
20 there that we're not currently in compliance with the  
21 federal accounting standards, standard advisory board,  
22 standard number four, for cost accounting. It indicates  
23 there.

24           Could you be a little bit more specific about what  
25 exactly the nature of the non-compliance is, and perhaps

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1 more importantly, whether that non-compliance reflects any  
2 problems as to whether funds have been appropriately  
3 expended?

4 MR. FUNCHES: There are two general area -- and  
5 Jim maybe you could just add -- one is the standard requires  
6 the use of cost information, improving the use of cost  
7 information throughout the agencies and decision making.  
8 The second one, it requires that you be able to report cost  
9 and revenues -- in this case, we're focusing on cost -- by  
10 the programs that you carry out.

11 In terms of shortcomings, I want to make sure that  
12 there's two pieces to cost. One is the people cost, the  
13 labor cost, and then there's the contract cost. We are  
14 currently reporting and capturing all of our contract cost  
15 by program and that represents at least a forty percent of  
16 the cost for the agency.

17 The area where we don't have a system today to  
18 capture those costs is in the people area. And what we did  
19 this year, we were able to use cost finding techniques. In  
20 answer to your second question, that shortcoming has not, in  
21 my opinion, led us to any fatal flaw in the utilization of  
22 our resources. I think we are efficiently utilizing  
23 resources.

24 I think people -- we have controls on FTEs to make  
25 sure that we know where the FTEs have been going spending.

1 We also have adequate controls on the time that people have  
2 spent. So, I don't think that has led to any misuse of  
3 funds allocated to the agency. I'll ask Jim to maybe  
4 elaborate on anything else in terms of the requirements.

5 MR. TURDICI: The only thing that I would add is  
6 that one of the requirements is that we capture what they  
7 call full cost, and that's taking for a specific  
8 programmatic area and applying necessary overhead or  
9 indirect cost to that. Those costs then are fed to agency  
10 managers so that they can then review those costs in order  
11 to make better financial decisions. We have not been able  
12 to do as yet.

13 With the implementation of time and labor, we'll  
14 be able to capture that data through a cost accounting  
15 system, apply that overhead in direct cost, and then send  
16 the necessary reports down to the internal managers.

17 MR. MESERVE: When do you anticipate that you will  
18 be able to come into compliance with that?

19 MR. FUNCHES: The steps we're taking -- we will be  
20 able to report this fiscal year by a strategic arena, which  
21 is the program that we have. We modified our payroll system  
22 at the beginning of the fiscal to capture those costs so  
23 that we don't have to use cost finding, or other techniques,  
24 to make those reports.

25 At the end of this year, we will have the systems

1 in place that we talked about, the time and labor, and cost  
2 accounting. So now it is a lot easier to produce the  
3 reports and information from managers. And then we will  
4 begin to work our appropriate managers in the fiscal year  
5 2001 on utilizing that information.

6 One of the things that I'm thinking about  
7 relooking at is part of the remediation plan that we have  
8 completed and provided to the IG would be whether there are  
9 some things that we might be able do this fiscal year in  
10 terms of getting managers some additional cost information  
11 that might be useful to them, or maybe begin to work with  
12 them a little bit earlier on that particular issue.

13 MR. MESERVE: Is the problem of bringing yourself  
14 into compliance related to your difficulties with Star Fire?

15 MR. FUNCHES: To some degree, we had some delays  
16 as a result of the difficulty we had with Star Fire. We  
17 would not have been this fiscal year. We were still having  
18 to use cost finding techniques, but we would have had a  
19 system in place slightly earlier on if we had not had  
20 difficulties with Star Fire.

21 MR. MESERVE: You indicated at the moment you were  
22 in the process of making the final selection of the vendor  
23 for a cost accounting, right?

24 MR. FUNCHES: Right.

25 MR. MESERVE: Is that, again, a vendor that has to



1 be selected from a GSA schedule?

2 MR. FUNCHES: We are using the GSA schedule as a  
3 means to do that, but it's not one of these where they have  
4 previous "been certified." So we have the flexibility -- a  
5 little bit more flexibility in who we select.

6 MR. TURDICI: For cost -- our accounting system  
7 itself, we were required to use vendors that had passed  
8 through the certification process by JMFIP. To go out and  
9 select a cost accounting vendor, there is no requirement to  
10 use that selected list. While we did use a GSA schedule to  
11 go out to vendors, it was similar to general agency  
12 procurement practices. It was not something special in  
13 which we had that restriction.

14 MR: What steps have you taken to avoid the  
15 problem you had in your previous selection?

16 MR. FUNCHES: One of the things -- what we will do  
17 is we will look very carefully at the proposals that are  
18 coming in. We will look at -- the other thing we are going  
19 to do is bring in the people to make sure that they are here  
20 with us, not only for the system to bring up, but also to  
21 make sure that they are here to work with us as we go  
22 forward in implementing the system, including all the  
23 procedures that go around it.

24 You know, we'll put in the best people that we  
25 have, both people from IT and from the business side, on

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1 looking at the proposals that we have, and then from that,  
2 we will make the best judgement that we can in terms of who  
3 the best qualified contractor would be, you know, the best  
4 cost.

5 MR. MESERVE: Are you looking at experience with  
6 other federal -- of other federal agencies in this kind of a  
7 module?

8 MR. FUNCHES: We -- I know that the group has done  
9 some, what we call reference checks, with other agencies who  
10 had used the vendors that are making a proposal. We are in  
11 the, I guess, very close to reaching a decision now. And  
12 they have made, I think I would call it reference checks,  
13 with other agencies and other people that have used the  
14 vendor.

15 MR. ROUGH: I think one major difference is in  
16 this case, we are bringing on a vendor who's going to assist  
17 us, not only in recommending what package to buy, what  
18 software package to buy itself, but also that same vendor  
19 will help us implement that package.

20 So, on the front end in this case, we're actually  
21 having a firm come in, help guide us, help review those  
22 requirements, make sure that the requirements that we have  
23 are tight, and then recommend packages out there for  
24 potential use.

25 Whether or not they procure the software, we

1 procure the software is an option we have today within that  
2 procurement package. And then, eventually, that same vendor  
3 that we selected to help us will also do the implementation  
4 in assisting with the set-up. So it's a slightly different  
5 approach that we have than what we have with the cost  
6 accounting -- I mean with the general accounting.

7 MR. MESERVE: Let me turn to Commissioner Dicus.

8 MS. DICUS: Thank you, Mr. Chairman. I've got  
9 four questions. Hopefully, I think a couple of them are yes  
10 or no answers --

11 MR. FUNCHES: Okay.

12 MS. DICUS: -- which should go pretty easily so I  
13 don't take up more than my fair share of time, but I would  
14 like a couple of issues to get into. One of them, the first  
15 thing is the carryover fund. Somewhere between \$16 and \$20  
16 million -- I think, in part of your budget execution report,  
17 you mentioned \$16 million, and then in your presentation,  
18 there was like \$20 million unobligated.

19 Are you comfortable with that figure to be able to  
20 give us this cushion if we have unanticipated expenses, and  
21 are we within guidelines of what Congress tends to want us  
22 to be at with carryover fund?

23 MR. FUNCHES: Let me start with your last question  
24 first. We have had discussion with Congress about the level  
25 and the about five percent level, at least the current

1 appropriations committee staff were comfortable with that  
2 level. You know, based -- as you know we had had somebody  
3 do --

4 MS. DICUS: Right.

5 MR. FUNCHES: -- and they are comfortable with  
6 that level. In terms of whether I'm comfortable with the  
7 amount that we have, you know, I think when you get down  
8 into the lower ranges, \$16/17 million total, that -- based  
9 on history, is kind of the low end of the pole. We like to  
10 stay around \$20 million. I think, that based on the type of  
11 emergent demands that have come up during the year, you  
12 know, issues associated with transition of cost to you, I  
13 feel comfortable with that level. I don't know, Pete, if  
14 you had any other comments.

15 MR. RABIDEAU: No.

16 MR. FUNCHES: No. We feel comfortable in that  
17 range. If we start getting down into the low teens, then,  
18 you know, based on history and what we've seen in the past  
19 --

20 MS. DICUS: Right.

21 MR. FUNCHES: -- it starts to create a more  
22 difficult choices.

23 MS. DICUS: Okay. So we're comfortable where we  
24 are in carryover --

25 MR. FUNCHES: We're comfortable of where we are

1 this year.

2 MS. DICUS: -- and Congress is probably  
3 comfortable, and the budget people as well.

4 MR. FUNCHES: Yes.

5 MS. DICUS: Okay. Second question has to do with  
6 the metric that you had in your budget execution report.  
7 And what you said that you wanted each organization to have  
8 no more than 13 months of funding available at the end of  
9 December 1999. And everybody within the agency met it,  
10 except NRR, and I understand they have like 17 months. And  
11 part of the problems there were delays in the funding for  
12 Risk Informing, Part 50 and perhaps the delays were in  
13 awarding contracts. Is this metric really -- I mean, tell  
14 me about this metric. Do we need to worry about this, or is  
15 this not a metric that --

16 MR. FUNCHES: Let me answer the question that  
17 relates to NRR and then maybe a little bit of general  
18 discussion of how we use the metrics. One is, NRR has been  
19 very effective in this area. I think what you see there is  
20 a spike on the screen.

21 I know NRR's aware of that issue, and they're  
22 working on it. But, over the past, they have done a very,  
23 very, very good job actually, probably been one of the most  
24 effective offices in this area.

25 We use that -- and the reason we produced that

1 report because of the budget execution -- we produce it  
2 monthly and we circulate it. Again, for information for use  
3 in management. And what we use that is as an indicator, or  
4 if it were a flag, such that we don't trend in the wrong  
5 direction.

6 I think that in this case it is a flag, and we  
7 will use it that way to draw attention to it. And I know  
8 for a fact that NRR is looking at this, and there will be  
9 because of things that don't go as you expected them, and in  
10 this case, I think it's understood what the issues were.  
11 But there are indicators that we like to use such that we  
12 don't look at the end of the year, and then say, "Oops," you  
13 know, and then you can't do anything about it. So it is a  
14 blip for NRR that I --

15 MS. DICUS: So you're monitoring it. That's the  
16 point I wanted to get to. The next question has to do with  
17 the fact that we did get an unqualified financial statement.  
18 I want to congratulate you, and your staff, and the IG, and  
19 the IG staff for working on this issue, but this has been --  
20 this came up last year, the possibility that we would have a  
21 qualified financial statement.

22 And this year, it was even more of a possibility,  
23 and I know I had discussions with you about it, as you  
24 recall, and also with the IG because that's not something  
25 that we want to get.

1           And, again, I congratulate both organizations for  
2 working on this. But, are we resolving the issues so that  
3 we're not in the same boat next year, that we're worried  
4 about getting a qualified financial statement?

5           MR. FUNCHES: My goal is to do that, and I think  
6 we have identified at least the basic issue that we need to  
7 work on in terms of being able to produce the -- let me just  
8 step back just a little bit. We produce a lot of other  
9 statements, and those statements are being produced without  
10 any significant issues or grudges. The one statement which  
11 is one of the newer statements is the statement of net cost,  
12 and that statement has given us some concern last -- not as  
13 much last year as this year.

14           We have put in place a mechanism that captures the  
15 data such that we can produce that statement. We know how  
16 to do out a cost allocation across the arena. Even though  
17 we won't have an automatic system to do it, we are able to  
18 do it based on the methods that we -- we know the methods  
19 and we're able to do that.

20           I think the thing that we focus a lot attention on  
21 over the next week or so, and the next month, is just  
22 stepping back and looking at how we approach the production  
23 of the financial statement, looking at the strategies that  
24 we use to produce the financial statement.

25           I plan to talk some more with the contract

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1 auditor, the IG agreed to allow me to do that, to understand  
2 what other strategies, say, commercial funds use, or other  
3 government agencies use, as part of their financial  
4 statement production.

5 We also maybe will talk to some other federal  
6 agencies such as Social Security Office, they're a whole lot  
7 bigger, but see if they have some techniques and strategies  
8 that we can use during the year to somewhat reduce how we --  
9 what we need to do, you know, during the actual production  
10 of this statement that may flush out some issues early. So,  
11 we have some work to do, but I'm confident that we can do  
12 that, and my belief is that the coming year shouldn't be as  
13 difficult as last year.

14 MS. DICUS: Okay. So I can have this comfort  
15 level that when we have this briefing this time next year,  
16 we will have an unqualified financial statement. There's  
17 where I'm heading.

18 MR. FUNCHES: Well, I believe that we can --

19 MS. DICUS: I think that should be a goal. I  
20 mean, it has to be --

21 MR. FUNCHES: It's no doubt that is one of our  
22 goals. It's no doubt that not only -- let me step back.  
23 It's not only our goal to produce an unqualified statement,  
24 but our goal is to do good accounting and financial  
25 management of the resources. And I think that if we do



1 that, the production of the financial statement --

2 MS. DICUS: I see an IG person standing there. I  
3 don't know if he wants to come to the microphone or not.

4 MR. FUNCHES: Our goal is to eliminate all the  
5 uncertainty, but the bigger focus is to focus on doing good  
6 accounting. And I think that if we can do that and get that  
7 done -- I don't know, Jim, do you --

8 MS. DICUS: Okay. Mr. Chairman, one more  
9 question, please? Quickly, the other thing is, and this is  
10 really going to slide 12, but the number of meetings that  
11 are required for strategic planning updates, budget  
12 preparations, development of performance plans, and all the  
13 activities that surround them, I know, I hear a lot from  
14 various parts of the staff that this is so very time  
15 consuming and even frustrations on this.

16 Are we reaching a point where we are beginning to  
17 channel, and we can focus, and there be a lot less time  
18 spent on this, and still get the product that we need?

19 MR. FUNCHES: I believe so. I think that in the  
20 beginning there was a need to invest for a couple of  
21 reasons. One is to invest management time for them to  
22 understand the concept. I think understanding the concept  
23 -- I think you heard from NRR and research -- I think we're  
24 to that point where we understand the concept. Having  
25 understood the concept, I think now the investment -- we

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1 don't need to make that investment in future years. The  
2 other thing we want to do is, I mentioned in my briefing, is  
3 to try to stay locked in on the process and not have the  
4 process, you know, be in flux.

5 And I think that stabilizes that and people can  
6 focus in on the direction that we are trying to move, and  
7 the amount of time that we would need to spend would be  
8 less. I think this trying up date of the strategic plan, we  
9 obviously won't have to do again for the next three years,  
10 and I think that by that time we should -- the concept will  
11 be there and we won't have to spend as much time coming up  
12 to speed.

13 MS. DICUS: Because it has been time consuming and  
14 taking the staff away from some other issues they deal with.  
15 No further questions, Mr. Chairman. Thank you.

16 MR. MESERVE: Mr. Diaz.

17 MR. DIAZ: Yes, I think Commissioner Dicus has  
18 made my job very easy. I like to join her in being pleased  
19 with the fact that we don't have qualifications in our  
20 financial statement, and I think the goal is next year,  
21 don't even think about it.

22 MS. DICUS: He stated it much better than I did.

23 MR. DIAZ: Not even bring it to the table. And on  
24 the issue of the strategic plan, we continue to be concerned  
25 that the strategic plan doesn't grow by itself because then

1 it becomes non-strategic, it's not an operating plan. I  
2 think it's time to reduce it to what it is.

3 We know we need to comply with GPAR and  
4 congressional expectations, and it's your job to make thing  
5 that it fits. Having said that, and although unsolicited,  
6 I'd like to yield the remaining of my time to the incisive  
7 fiscal conservative expertise of Commissioner McGaffigan.

8 MS. DICUS: You're on, Ed.

9 MR. MCGAFFIGAN: Yes, thanks for the seeding of  
10 time. I'll start by also complimenting you on a lot of  
11 things. I think there are a lot of good measures that you  
12 are achieving here. One question. We recently had a  
13 meeting with NRR, and the SRM, I think on that, said next  
14 year we should do it by arena.

15 If we, next year, organize these program briefings  
16 by arena, where would you fit? Is there an arena that fits  
17 your -- you're not safety. You're not international.  
18 You're not reactors, and you're not -- do we need a fifth --  
19 we had a fifth arena once.

20 Is there -- I mean, management and support isn't  
21 an arena, but would we need -- if we organize these things  
22 differently next year, would you guys be in, you know, sort  
23 of a cats and dogs management support arena?

24 [Laughter.]

25 MR. FUNCHES: Let me answer it in two ways. We

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1 will continue to have what we call a management support  
2 arena. I like to look at it more as corporate support  
3 because it covers a lot of things. It covers corporate  
4 level support for General Counsel. It covers my office. It  
5 covers human resources.

6 MR. MCGAFFIGAN: But if we do it, I mean, we sort  
7 of said we're going to do it. The reason we did it for  
8 reactors is we wanted to bring in the regions.

9 MR. FUNCHES: Right.

10 MR. MCGAFFIGAN: They were missing from the  
11 reactor one, and I think that would be useful for some of  
12 the others. But maybe, in terms of your office, would you  
13 suggest rather than lumping you all together in a management  
14 and support, that we treat the different pieces of  
15 management and support separately?

16 MR. FUNCHES: I would think that, you know, the  
17 financial management would be treated separately. You know,  
18 I think there are some, you know, obviously some financial  
19 aspect and planning aspect that goes with the arenas, but I  
20 would suggest that it would be treated separately.

21 MR. MCGAFFIGAN: Okay. Let me get to something  
22 more along the lines of a question you guys may be have  
23 expected. The ICF Kaiser contract, is that terminated? Are  
24 there no further discussions about compensation between us  
25 and the contractee?

1 MR. FUNCHES: Right. We have completed our  
2 negotiations with them and that effort is terminated.

3 MR. MCGAFFIGAN: And they were terminated for not  
4 convenience, or not for cause, right?

5 MR. FUNCHES: The termination was for convenience.

6 MR. MCGAFFIGAN: Okay. What could they not  
7 deliver? What -- I mean, this was supposed to be  
8 commercial, off-the-shelf technology. You were buying it.  
9 It was certified by the JFMIP group. This was supposed to  
10 be a straight-forward software purchase with relatively low  
11 risk, I think, when we started it. How did we get so off  
12 track?

13 MR. FUNCHES: I think there's a couple of things.  
14 One is, as you said, I think the expectation were as you  
15 defined them. I think those expectations were not what the  
16 software was able to do.

17 I think my view was that this software did not do  
18 all of the core accounting activities that were -- it was  
19 required to do or was expected to do. So, therefore, there  
20 was time and effort necessary to make modifications to the  
21 software to make it perform in basic accounting. And it was  
22 not renew requirement that we were be known to software.

23 MR. MCGAFFIGAN: Was that a failure of the JFMIP  
24 process, or was that a failure of us in our contracting, or  
25 where was the disconnect between the fact that we thought

1 that this was straight-forward, and then -- once you start  
2 making any changes in software, you go down a slippery slope  
3 to hell pretty quick.

4 MR. FUNCHES: Absolutely, and that's where we  
5 signed, so that's the reason we made the decision to pull  
6 back. I think it's just not this vendor's software. The  
7 information we're getting from other agencies that started  
8 efforts something similar to this, is that their parts are  
9 not working as well either. I think there was -- some of  
10 this was premature. The JFMIP had basically withdrew their  
11 certification of all the software, their certification  
12 program, and recently in the past year, went through a  
13 recertification process for all their software they had  
14 previously certified.

15 So, I think there was some -- I won't say failure,  
16 but the process of certifying the software wasn't as robust  
17 as it needed to be to kind of flush out to make sure the  
18 software was working.

19 MR. MCGAFFIGAN: In working with the software that  
20 you are now going to purchase, is this typical software, or  
21 you know, Norton Utilities, or whatever, where there will be  
22 version X one year, and version X plus one the next year,  
23 and are you guaranteed in your contracting to have access to  
24 the updated versions and be able to have those implemented  
25 relatively straight-forwardly?

1 I know in Adams, the writer says that they're  
2 eventually get something that's more web like, and that's  
3 something that will be a version added on to -- a later  
4 version of what we have today. But, how are you dealing  
5 with making sure your software stays up to date?

6 MR. FUNCHES: There will be new versions. We will  
7 have access to those new versions. We will know how to  
8 implement those new versions, so we will keep up to date.  
9 They will make changes to meet, you know, new federal  
10 requirements. We will expect them to do that. They will  
11 make changes.

12 MR. MCGAFFIGAN: You will keep -- you will  
13 implement new versions or you will make a choice each time?

14 MR. FUNCHES: One of the issues is that if you  
15 don't implement new versions, you'll get to a point where  
16 they --

17 MR. MCGAFFIGAN: Won't support it.

18 MR. FUNCHES: Won't support it, right. So that is  
19 something we recognize in going to cost is that you -- but  
20 you know, you can't skip a version -- but, you know, if you  
21 get too far behind, then you're not supported and you're not  
22 doing cost, you're back to trying to support some other kind  
23 of way. I don't know, Jim? I think I'm going to get out --

24 MR. TURDICI: Yes, plus there's always changes  
25 going on. Thrift Savings is an example of a recent change.

1 Unless we adapt quickly, and we're not sure how quickly the  
2 vendor will adapt, but we've got to put that in place as  
3 required by law and when they're going to make those things  
4 happen. So we may be forced to put something in place now,  
5 and then when the version finally comes out that adapts that  
6 --

7 MR. MCGAFFIGAN: How much is -- I don't want to  
8 proceed too much longer, but Thrift Savings is something  
9 that was mandated by law, right? These are the additional  
10 options, you're saying, under Thrift Savings.

11 MR. FUNCHES: Not only additional options, but how  
12 an individual interplays with Thrift. It's much different  
13 than what it is today.

14 MR. MCGAFFIGAN: But you might have to add that on  
15 your own as an adjunct to the software?

16 MR. FUNCHES: We've already contacted People Soft  
17 to find out what their schedule is. If their schedule goes  
18 beyond the implementation date, we very well may have to put  
19 a fix in ourselves to be in compliance.

20 MR. MCGAFFIGAN: Congress should think about these  
21 things. It sounds like you're -- at least this time, you're  
22 not from Missouri with regard to whoever is filling in the  
23 stuff. That's good. You are from Missouri, sorry.

24 MR. FUNCHES: Right. The other thing we -- based  
25 on what we see happening out there government wide, we will



1 not jump in on the Core Account again until we see progress  
2 made and that experience has been gained on the minute  
3 business out there and make sure that there's been progress,  
4 and then we would -- you know, we would then go back and  
5 bring in a cost because it is less costly for us to operate.

6 MR. MCGAFFIGAN: Okay. One last real quick  
7 question. I think it's -- the delinquent debt, is that  
8 largely a single contractor, too, where it is going from --  
9 you know, up a bid, or is it a bunch of -- I know Atlas was  
10 behind because it was bankrupt and all that. Is there a  
11 single contractor that is accounting for the flip up there  
12 or --

13 MR. FUNCHES: No, it's about -- I guess it's a  
14 little over 300 --

15 MR. MCGAFFIGAN: Three hundred different people.

16 MR. FUNCHES: Three hundred different people --

17 MR. MCGAFFIGAN: Licensees, sorry.

18 MR. FUNCHES: Right, Licensees. Right. So it's  
19 not one big debt. Every once in a while, we'll get a big  
20 debt either for a contract where there's a debt owed to us,  
21 but typically, the larger firms don't have delinquent debt.

22 MR. MCGAFFIGAN: So what's the largest of the debt  
23 that's out there at the moment, and who is it -- is there  
24 anybody that is owing us several hundred thousands dollars?

25 MR. FUNCHES: I don't --

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1 MR. TURDICI: We'd have to get back to you on  
2 that, Mr. Commissioner.

3 MR. MESERVE: Commissioner Merrifield.

4 MR. MERRIFIELD: Thank you, Chairman. I'd like to  
5 join Chairman Dicus and Commissioner Diaz in -- Commissioner  
6 Dicus, sorry. Join you for -- in their compliments of  
7 getting an unqualified opinion. That's a lot of hard work,  
8 and your employees certainly put a lot into that. On the  
9 Star Fire, we beat that one to death pretty well today, but  
10 I've got a couple more that I just want to say. One of the  
11 issues we had with the original ICF Kaiser issues were  
12 company related.

13 It was a company that had a lot of troubles, not  
14 just Star Fire. How in our selection of a contractor are we  
15 going to be able to have the confidence that we're selecting  
16 a company that has its act together and is going to be able  
17 to deliver?

18 MR. FUNCHES: I think the short answer is yes, and  
19 the firms we're looking at are --

20 MR. MERRIFIELD: Do they have their own fiscal  
21 house in order as well?

22 MR. FUNCHES: Big six type firms.

23 MR. MERRIFIELD: Right. Okay.

24 MR. FUNCHES: Right. Yes, they're large firms.  
25 They're stable firms, but I guess I can't predict, but they

1 are stable firms. And we're looking at the larger firms --

2 MR. MERRIFIELD: And I presume, we really haven't  
3 talked to it, but I presume there is a strong interaction  
4 between your office and the CIO's office in this regard, in  
5 terms, or not?

6 MR. FUNCHES: I think that is a very good  
7 question. We have -- on the people soft, if you notice,  
8 there were time and labor fees, there were HR fees, and cost  
9 accounting fees. We have kind of a management oversight  
10 group that is comprised of myself, Stu Rider, and Paul Berg,  
11 that we meet weekly and we all -- and Bob Bennett.

12 The team that is working on the project is  
13 comprised of the business partners from both HR and my  
14 staff, plus we have people from the CIO's organization. So  
15 we are working as a team because of all the components that  
16 we need to integrate together.

17 MR. MERRIFIELD: As you know, I and other  
18 commissioners have raised concerns in the past regarding the  
19 fact as more states are becoming agreement states, we're  
20 placing a greater and greater financial burden of a  
21 materials program under a remaining material licensees. Can  
22 you describe for me the planning of your undertaking with  
23 MMSS to identify some long range solutions to this potential  
24 issue for us?

25 MR. FUNCHES: In terms of -- I think there are two

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1 things that we can look at. Obviously, the first area we're  
2 looking at, the kind of agency and why there is this issue,  
3 the fairness in equities issue which I think we now have a  
4 proposal for Congress, we did have a look, again, this year  
5 to see whether there was what I call fee options available  
6 to us to somewhat address the issue of increasing number of  
7 materials licensed. I think in terms of just a plain fee  
8 option, where we are is without, you know, taking the fees  
9 and redistributing them some other type of way to the  
10 licensee, it's not there. We looked at fixing the fees, but  
11 then it creates the fairness and equity that we're dealing  
12 with through the proposal that we just submitted to  
13 Congress.

14 So in terms of fee options, you know, it gets down  
15 to basically you have to reduce the cost in some type of  
16 way. And what we don't want to do is create unfair and  
17 equity ops. My belief is the way that you address the  
18 problem is you address it through the budget and process.  
19 You look at it and evaluate those costs that are associated  
20 with the program.

21 We're obviously looking at how we allocate  
22 overhead cost across all programs. But you look at the cost  
23 of the programs and how those programs are carried out --  
24 you know, if you get to a very small number of licensed,  
25 there might be some options there and how you go about

1 carrying out the program.

2 And what we will do as part of the PPBM process is  
3 look at those types of issues. I know the recent SRM we had  
4 -- you know, back when the Commission asked us to take maybe  
5 a more expedited look at those, and we do plan to do that.  
6 We have not had a chance to sit down with NMSS and the other  
7 staff to look at, you know, whether we want to pull  
8 something off on the side and look at it. One of the things  
9 -- one of the options could be to have maybe a separate  
10 program for evaluation and look at that part of the PPBM  
11 process. The process provides for that if we see an issue  
12 that we want to look at.

13 But we have not sat down and taken a look at the  
14 recent SRM and see how we want to approach that, but as part  
15 of the PPBM process, we should be -- we will continue to  
16 look at how we do our business and make sure that we are  
17 doing it in the most efficient way to achieve the outcomes  
18 we have set.

19 MR. MERRIFIELD: Right. Yes. I think, for my own  
20 personal perspective, I know, irrespective of how many  
21 agreement states we're going to end up down the line, we're  
22 going to need -- I believe we will need to have an ongoing  
23 materials program and how we get there is certainly  
24 something we all need to consider.

25 On a different notion, I'd like you to discuss a

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1 little bit the role that you and your staff play in auditing  
2 or scrutinizing individual office budgets and planning and  
3 performance documents.

4 In my review of the green book and some of the  
5 strategic plan chapters, I was somewhat surprised by the  
6 degree of variation coming out of different offices. Who  
7 serves as a gate keeper, sort of an editor to ensure that  
8 our budget requests are consistent, reasonable, planning  
9 documents of high quality? Is that a function that falls  
10 within your area? Is it an AC function? Is it an office  
11 structure function? How do we get there?

12 MR. FUNCHES: That function falls to us. That is  
13 our responsibility. Obviously, we work with the offices to  
14 generate the data, but the final analysis, it is our  
15 responsibility to look at the full document to make sure it  
16 is consistent, it communicates the message for the agency,  
17 and that it is of high quality. And the comments you raise,  
18 we would definitely take back, but that responsibility falls  
19 on us, and we will take back and take that as a challenge to  
20 make sure that doesn't happen.

21 MR. MERRIFIELD: I'm certain my review next year  
22 will be more positive in that regard. Last question. In an  
23 August 13th SRM, we -- Commission stated, "Given the  
24 magnitude of the CIO and CFO budget, this Commission is  
25 particular interested in ensuring that their organizations

1 are aggressively seeking organizational efficiencies,  
2 process improvements, and resource in savings."

3 Can you discuss what you have done in your office  
4 in response to this SRM relative to efficiencies  
5 improvements and resource savings?

6 MR. FUNCHES: Let me just go back. Just a couple  
7 of things. One is that I mentioned to you before at the  
8 beginning, we do -- our budget for next year will decrease.  
9 We have a decrease in our budget. We expect to see some  
10 deficiency in how we carry out the plan -- PPBM process.  
11 We're looking at to see how we can be more efficient.

12 I would like to go back and -- because I think it  
13 might be misleading in a sense that we haven't achieved  
14 efficiencies in the past. We have looked at how we have  
15 carried out our vendors. We have looked at how we carry out  
16 travel.

17 We've gone to an auditing of the vouchers as  
18 opposed to a full review of travel. We have looked at our  
19 fee systems to try to make them more efficient to help us  
20 reduce the amount of time that we have to put in. We have a  
21 lot of new initiative that has been added to us over the  
22 last five or so years.

23 And as we implement new initiatives, the operation  
24 has to continue. And one of the difficulties that we have  
25 is -- especially when we get -- try to make that

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1 implementation at the same time carry out a high quality  
2 operation until the new incoming one can be put into play  
3 because we just can't stop at that point.

4 So, that's the struggle that we are having now,  
5 but we are continuing to look at trying to make our own PPBM  
6 process efficient. We are trying to look at ways within the  
7 operation of that area to be more efficient. We have come  
8 down to a one day ratio. We have done that over the past  
9 year. So I think we have taken some steps. We obviously  
10 will continue to look and as we go into the budget of 2001,  
11 we can assume that we can come down in people.

12 MR. MERRIFIELD: Thank you, Mr. Chairman.

13 MR. MESERVE: Let me turn to my colleagues and see  
14 if they have any other questions they'd like to ask?

15 MR. MCGAFFIGAN: I could ask one that's really  
16 just a follow on to one Commissioner Merrifield just asked.  
17 We have said get more efficient, but if I look at the agency  
18 I know best, other than Section C, Department of Defense,  
19 the Comptroller office under which the chief financial  
20 officer has a program analysis evaluation office, has the  
21 comptroller shop, and they provide a significant check on  
22 the program offices, not just making sure the paperwork is  
23 right, but saying, you know, this weapon system won't work,  
24 or is pre-mature, or isn't needed, or whatever. You have a  
25 little program office today.



1           Is it a dream of the CFO office that at least you  
2 would have some analysts who would be monitoring the program  
3 offices and their programs, individual programs, and  
4 providing a check on the system as to -- not that I'm saying  
5 that there is any problem today, but what you don't know,  
6 you don't know. Is that a -- do other CFOs across  
7 government try to develop those capabilities that have been  
8 existent in the Pentagon since the 1960s?

9           MR. FUNCHES: I think -- you know many agencies  
10 I'm familiar with, you have varying levels of program  
11 evaluation capability. And we think that is important at  
12 NRC in a sense and we have built that into the PVM process,  
13 as a program evaluation component there. I think --

14           MR. MCGAFFIGAN: Are you staffed to do that today,  
15 though?

16           MR. FUNCHES: We're not staffed to do a Pentagon  
17 type approach. I think the approach we were looking at is  
18 to identify say fraud areas that we want to look at and then  
19 to the extent necessary, we would bring -- if we had to, we  
20 would bring a contractor in to assist us in doing that.  
21 But, I think an evaluation function to make sure that we're  
22 putting together a very good program and budget, I think, is  
23 something that we do. I don't believe that it should reach  
24 the level, say of --

25           MR. MCGAFFIGAN: I'm not advocating the Pentagon

1 motto entirely, but a program evaluation function separate  
2 from the office self evaluations may be some day a useful  
3 thing for us to have. But, not that I'm trying to build our  
4 budget to -- lose my fiscal conservative reputation that  
5 Commissioner Diaz gave me earlier.

6 MR. MESERVE: I'd like to thank you very much.  
7 This was a very informative and helpful briefing for us.  
8 You obviously have a crucial function here at the agency and  
9 we appreciate your efforts. Let me turn to my colleagues  
10 and see if they have any final statements, and if not, we  
11 stand adjourned. Thank you.

12 [Whereupon, the meeting was concluded.]

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CERTIFICATE

This is to certify that the attached description of a meeting of the U.S. Nuclear Regulatory Commission entitled:

TITLE OF MEETING:            BRIEFING ON THE STATUS OF CFO  
   PROGRAMS, PERFORMANCE AND PLANS  
   PUBLIC MEETING

PLACE OF MEETING:            Rockville, Maryland

DATE OF MEETING:            Thursday, February 10, 2000

was held as herein appears, is a true and accurate record of the meeting, and that this is the original transcript thereof taken stenographically by me, thereafter reduced to typewriting by me or under the direction of the court reporting company.

Transcriber: Jeannie Rivers

Reporter: Jeannie Rivers

# **OFFICE OF THE CHIEF FINANCIAL OFFICER PROGRAM REVIEW**

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**Presented to the Commission  
February 10, 2000**

**Jesse L. Funches  
Chief Financial Officer**

**Office of the Chief Financial Officer**  
Jesse L. Funches, Chief Financial Officer  
Peter J. Rabideau, Deputy Chief Financial Officer

**Division of Planning, Budget and Analysis**  
Richard R. Rough, Director  
Charlotte L. Turner, Deputy Director

- Budget, Planning and Operations Branch
- Program Analysis Branch
- Funds Control Branch

**Division of Accounting and Finance**  
James Turdici, Director

- General Accounting Branch
- License Fee and Accounts Receivable Branch
- Travel Management Branch
- Financial Operations Branch
- STARFIRE

## **AGENDA**

- o Financial Operations**
- o Financial Performance**
- o Planning, Budgeting and Performance Management**
- o Financial Statements**
- o STARFIRE\***

---

\*Agency-wide integrated financial and resource management system.

## FINANCIAL OPERATIONS

- o **Make approximately 100,000 salary and award payments annually.**

	<u>FY 99 Performance</u>	
	<u>Goal</u>	<u>Actual</u>
<b>Timeliness of payroll</b>	<b>99%</b>	<b>100%</b>
<b>Accuracy of payroll</b>	<b>99%</b>	<b>99%</b>
<b>Payments made electronically</b>	<b>100%</b>	<b>99%</b>

## FINANCIAL OPERATIONS

- o **Make approximately 40,000 contract, interagency agreement and travel payments annually.**

### FY 99 Performance

	<u>Goal</u>	<u>Actual</u>
<b>Timeliness of payments</b>	<b>94%</b>	<b>96%</b>
<b>Accuracy of payments</b>	<b>99%</b>	<b>99%</b>
<b>Payments made electronically</b>	<b>98%</b>	<b>98%</b>

***Recognized by the Department of the Treasury as a leader in electronic payments.***



## FINANCIAL OPERATIONS

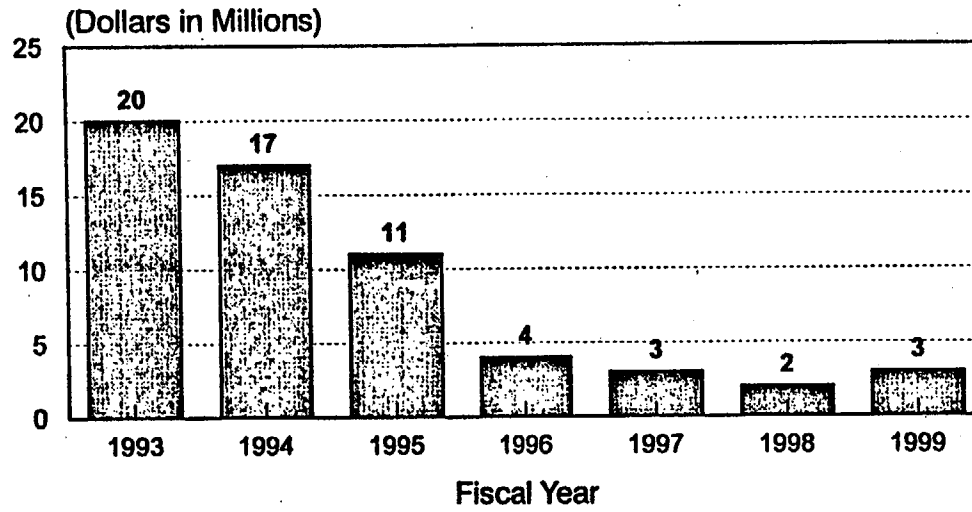
- o Provide travel services for approximately 14,500 trips annually.

	<u>FY 99 Performance</u>	
	<u>Goal</u>	<u>Actual</u>
Travel voucher review and payment	95% within 5 Days	95% within 5 Days
Payments made electronically	100%	99.9%

- Future Challenges
  - Implement Travel and Transportation Reform Act.
  - Implement New GSA Travel Management Contract.

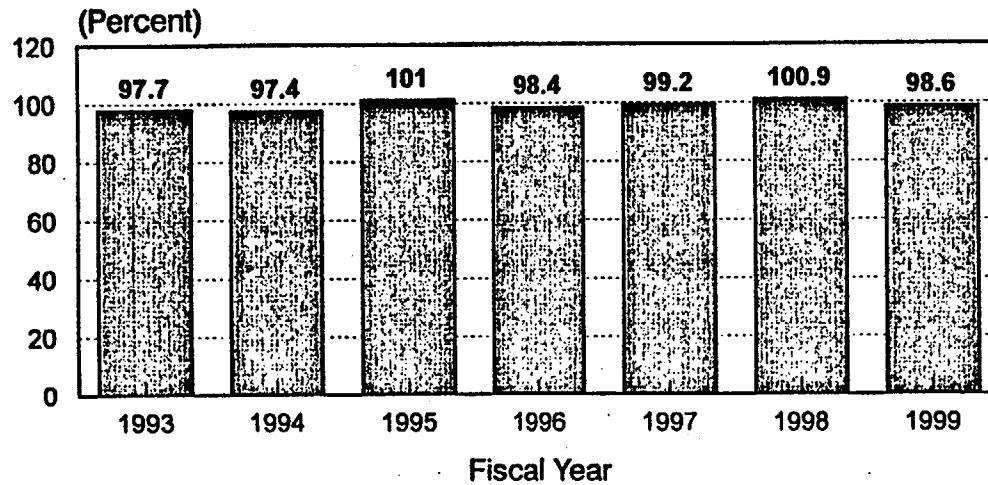
# FINANCIAL OPERATIONS

## Delinquent Debt



- Goal: Maintain low level of delinquent debt.

## Fee Collections



- Goal: Collect approximately 100% of NRC budget annually.

## **FINANCIAL OPERATIONS**

### **o Achieve fee collection and debt goals by meeting the following objectives:**

**Issue fee rule**

**Issue monthly billing (5,600 annually)**

**Issue quarterly billing (2,400 annually)**

**Issue 2<sup>nd</sup> and final notices (3,000 annually)**

**Refer debt to Treasury (50 annually)**

**Prior to June each year**

**By 10<sup>th</sup> of each month**

**30 days from end of quarter**

**30 & 60 days from original invoice**

**180 days from original invoice**

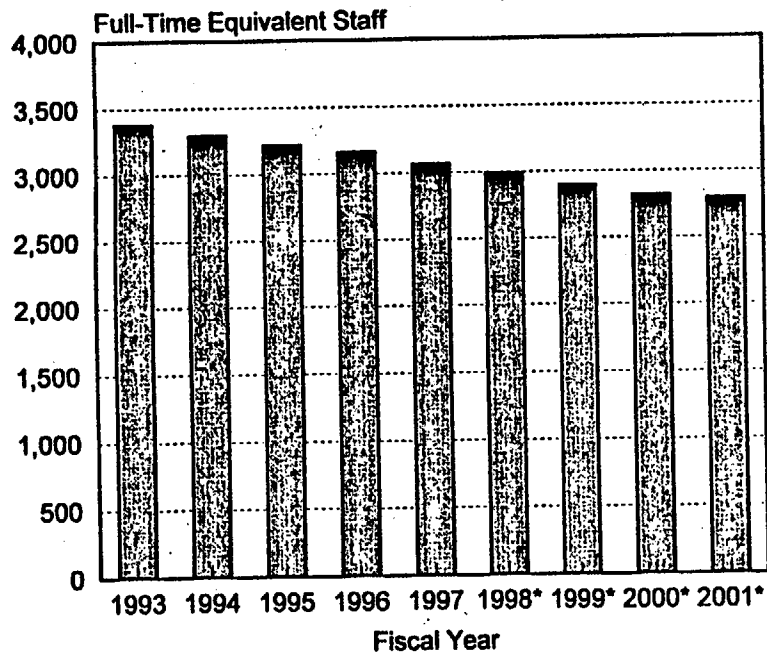
### **o Future Challenges**

- Continue to work with Congress and OMB on fairness and equity issues associated with fees (2 percent per year for five years).**
- Refine fee methodology and quality control.**

# FINANCIAL PERFORMANCE

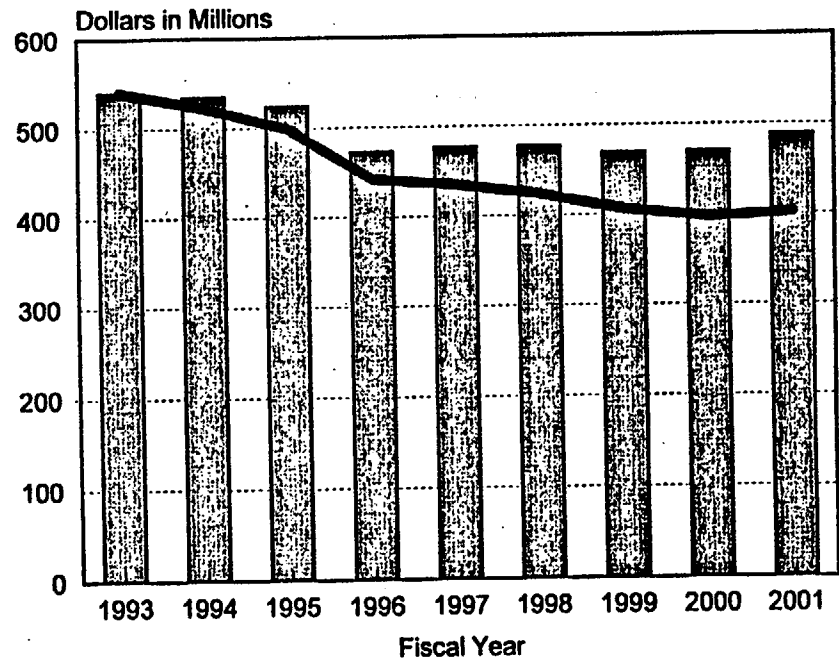
- Goal: Provide necessary and sufficient resources to meet NRC mission.

## Authorized Staffing



\* Includes reimbursable business-like FTEs

## Appropriations

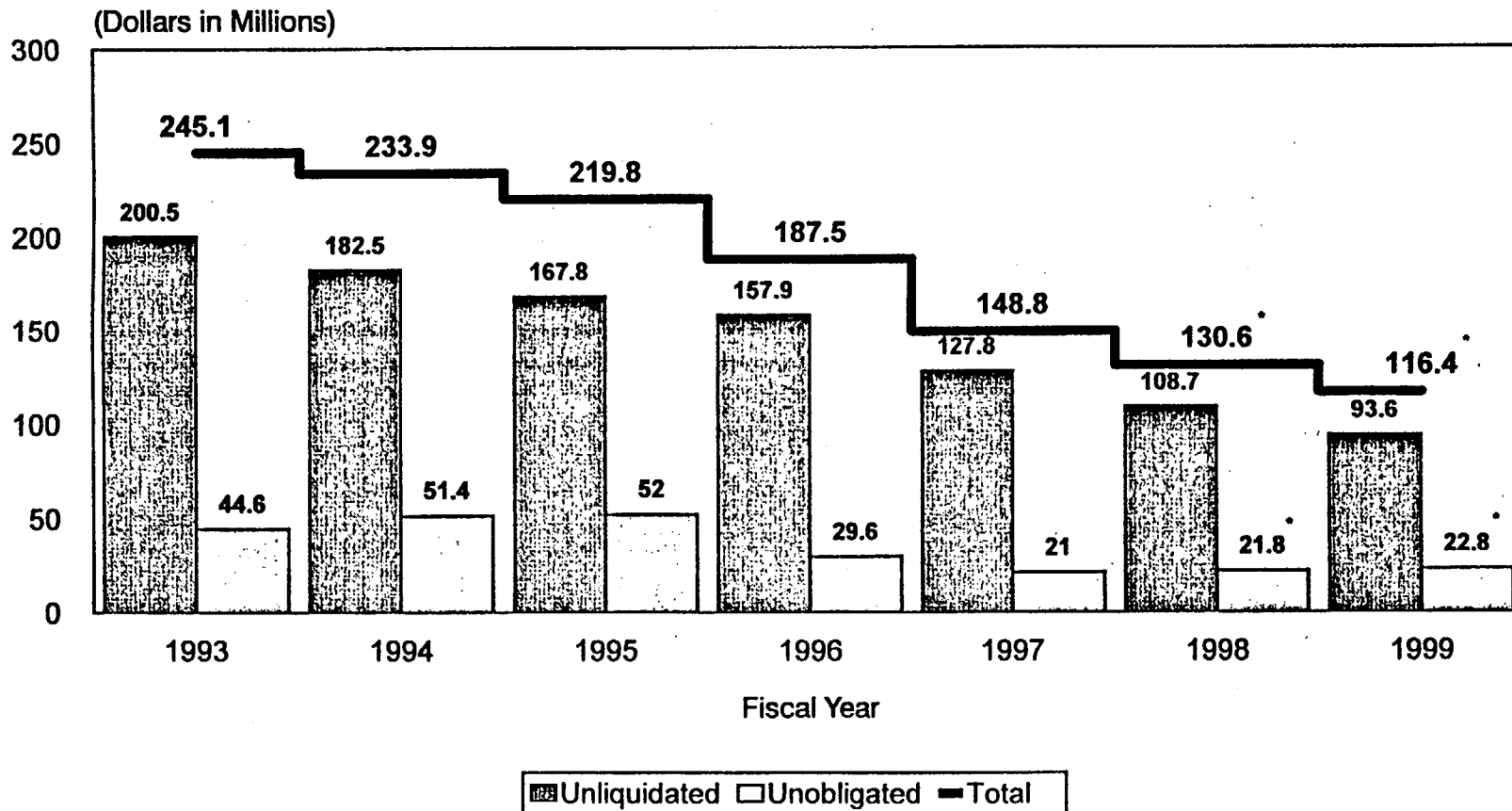


Actual Constant 1993 Dollars

# FINANCIAL PERFORMANCE

- Goal:
  - Unobligated carryover - approximately 5 percent of NRC budget.
  - Unliquidated carryover - approximately 4 months of annual expenditures.

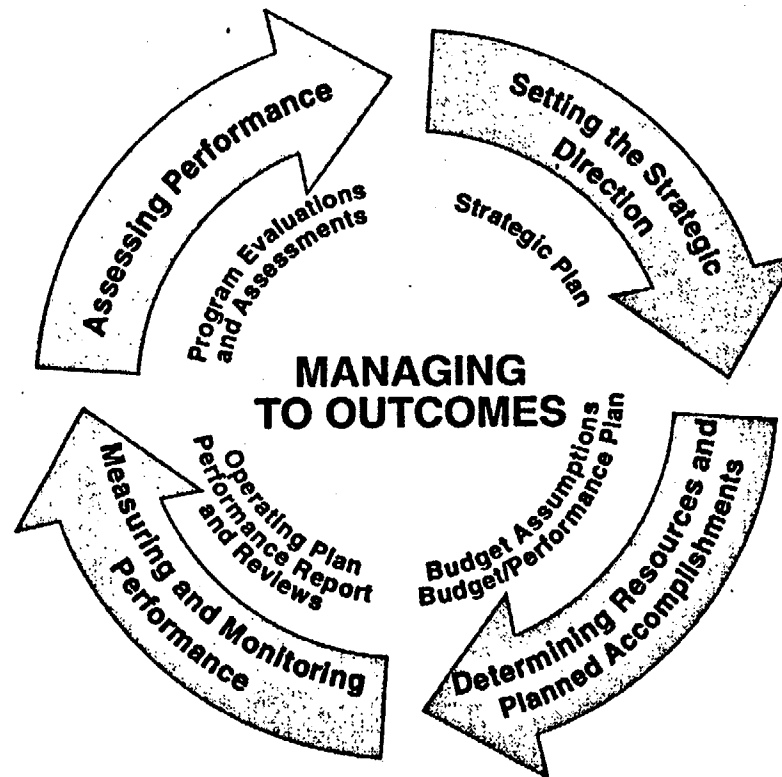
## Carryover Funds



\*Excludes \$4 million for Multi-Purpose Canister Design.

## PLANNING, BUDGETING AND PERFORMANCE MANAGEMENT (PBPM)

- o **Goal:** Meet the requirements and intent of the Government Performance and Results Act (GPRA).



## **PLANNING, BUDGETING AND PERFORMANCE MANAGEMENT**

- o Using performance management concepts.**
  - Office pilots.**
  - Strategic Plan goals, measures, and strategies.**
  
- o Meeting specific GPRA requirements.**
  - Triennial update of the Strategic Plan.**
  - Budget and Performance Plan.**
  - Performance Report.**
  
- o Future Challenges**
  - Continue to utilize performance management concepts.**
  - Stabilize the process.**

## FINANCIAL STATEMENTS

- o **Goal: Provide complete, reliable, timely, and consistent financial information for use by the NRC, Executive Branch and Congress.**
  - **Comply with Federal Accounting Standard Advisory Board (FASAB) Standards and timely issuance of financial statement.**
  
- o **Performance**
  - **Unqualified audit opinion received in FY 1994 - 1998.\*\***
  - **Complied with 7 of 8 applicable FASAB standards.**
  - **Audited financial statements issued on time.**
  
- o **Future Challenges**
  - **Comply with FASAB Standard 4 for Cost Accounting.**
  - **Resolve reportable conditions.**
  - **Implement new FASAB Standards.**

---

\*\*FY 1999 audit opinion not issued at time charts provided to SECY (2/3/00).



# STARFIRE

## ● Goal:

- Provide capability to meet FASAB standards.
- Reduce accounting costs.
- Improve reporting capabilities.

<u>Original Approach</u>	<u>FY 2000</u>	<u>FY 2001</u>	<u>Beyond FY 2002</u>										
<p>ICF Kaiser</p> <table border="1"> <tr><td>CORE Accounting FY99</td></tr> <tr><td>Budget Formulation FY00</td></tr> <tr><td>Procurement Module FY00</td></tr> <tr><td>Travel Module FY00</td></tr> <tr><td>Cost Accounting FY00</td></tr> </table>	CORE Accounting FY99	Budget Formulation FY00	Procurement Module FY00	Travel Module FY00	Cost Accounting FY00	<table border="1"> <tr><td>Cost Accounting</td></tr> </table>	Cost Accounting	<table border="1"> <tr><td>Travel Module</td></tr> </table>	Travel Module	<table border="1"> <tr><td>New CORE Accounting</td></tr> <tr><td>Budget Formulation</td></tr> <tr><td>Procurement Module</td></tr> </table>	New CORE Accounting	Budget Formulation	Procurement Module
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<p>PeopleSoft</p> <table border="1"> <tr><td>Human Resources FY99</td></tr> <tr><td>Time &amp; Labor FY99</td></tr> <tr><td>Payroll FY99</td></tr> </table>	Human Resources FY99	Time & Labor FY99	Payroll FY99	<table border="1"> <tr><td>Human Resources</td></tr> <tr><td>Time &amp; Labor</td></tr> <tr><td>Payroll</td></tr> </table>	Human Resources	Time & Labor	Payroll						
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Executive Information System FY00													
Executive Information System													

## **OCFO PLANNING FOCUS**

- o Protect agency financial assets consistent with risk.**
- o Use good business practices in planning, budgeting and performance management.**
- o Integrate agency accounting, budgeting and program systems.**
- o Integrate cost information into NRC decision making.**
- o Provide high quality service at reasonable cost.**

## **SUMMARY**

- o Meeting financial operations and financial performance goals.**
- o Making progress but further improvements needed on PBPM and financial statements.**
- o Implementing STARFIRE on a modified plan.**